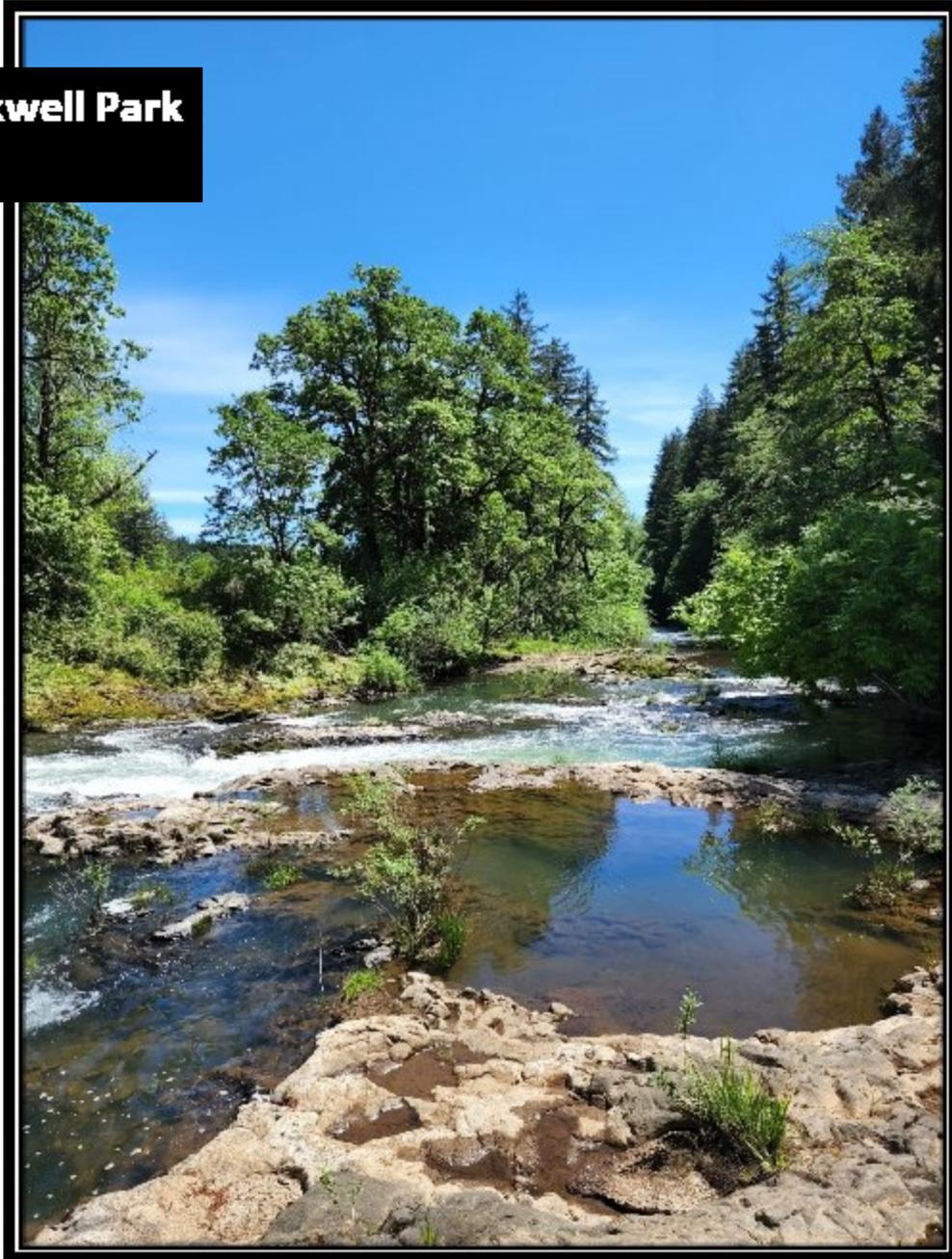


**Blackwell Park**



Yamhill County, Oregon

**Annual  
Comprehensive  
Financial Report**

For the Fiscal Year Ended June 30, 2023





1843

**YAMHILL  
COUNTY**

ANNUAL COMPREHENSIVE FINANCIAL REPORT  
YAMHILL COUNTY, OREGON

Year Ended June 30, 2023

Prepared by:  
Michael Barnhart, Yamhill County Finance Manager



1843

**YAMHILL  
COUNTY**

# YAMHILL COUNTY

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**YAMHILL  
COUNTY**

## **INTRODUCTORY SECTION**



1843

**YAMHILL  
COUNTY**

**YAMHILL COUNTY**  
**OFFICERS AND MEMBERS OF THE GOVERNING BODY**  
**Year Ended June 30, 2023**

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**COUNTY ADMINISTRATOR**

Ken Huffer

**BOARD OF COMMISSIONERS**

**TERM EXPIRATION**

Mary Starrett

January 2027

Lindsay Berschauer

January 2025

Kit Johnston

January 2027

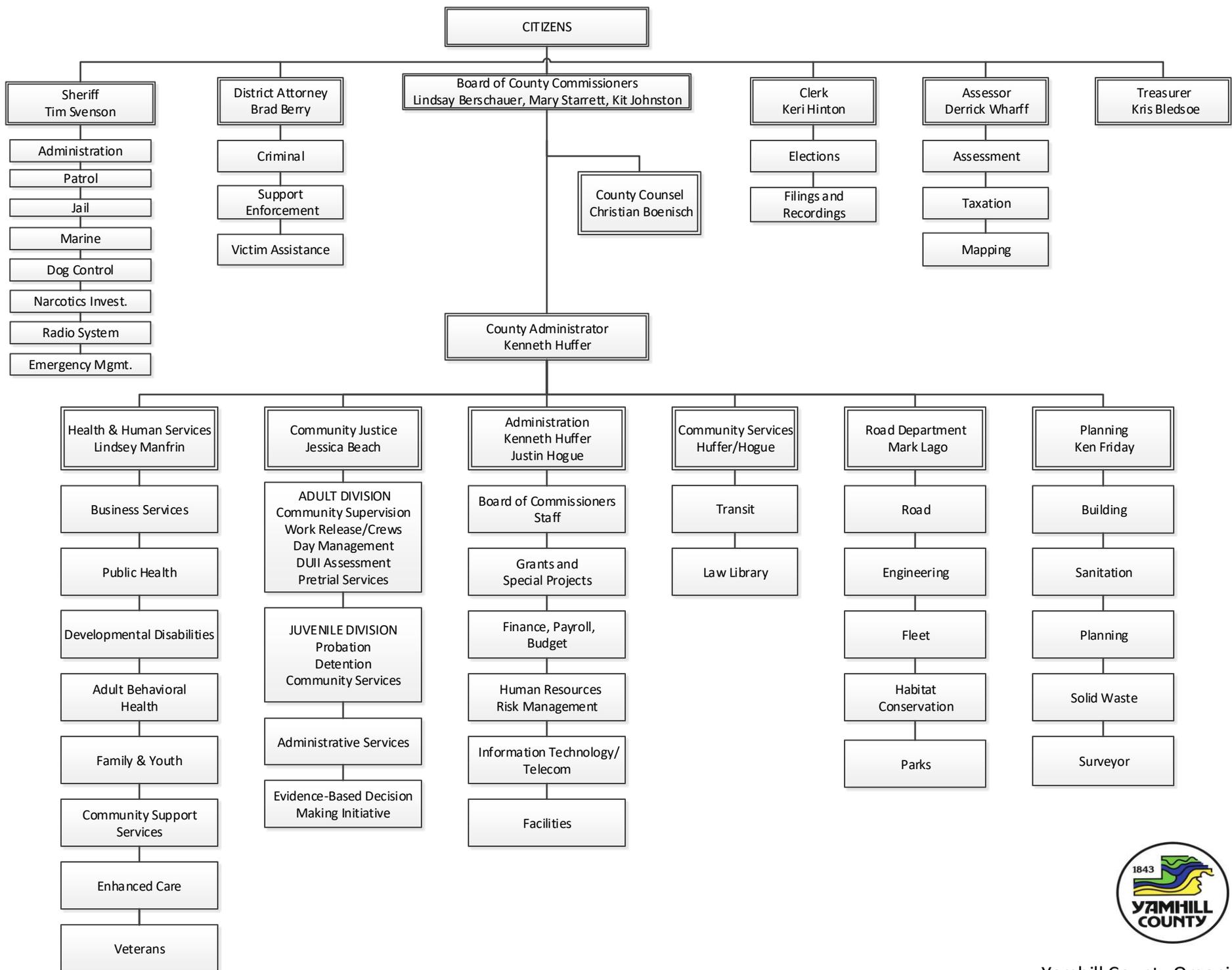
\*All board members receive their mail at the county address.

**OTHER ELECTED OFFICIALS**

Derrick Wharff, Assessor  
Keri Hinton, Clerk  
Tim Svenson, Sheriff  
Kris Bledsoe, Treasurer  
Brad Berry, District Attorney

**COUNTY ADDRESS**

535 NE 5<sup>th</sup> Street  
McMinnville, OR 97128



# Yamhill County

Location: 536 NE 5th St, McMinnville • Mailing: 535 NE Fifth St, McMinnville, OR 97128  
(503) 474-4119 • Fax (503) 434-7379

## OFFICE OF CENTRAL ACCOUNTING

February 29, 2024

To the Yamhill County Board of Commissioners  
and the Citizens of Yamhill County, Oregon

We are pleased to submit this Comprehensive Annual Financial Report (CAFR) of Yamhill County, Oregon for the fiscal year ended June 30, 2023, in accordance with state requirements. Oregon law requires local governments to publish a complete set of financial statements presented in conformity with generally accepted accounting principles (GAAP) for the United States of America and audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants within six months of the close of each fiscal year.

This report consists of management's representations concerning the finances of Yamhill County. Consequently, management assumes full responsibility for the completeness and reliability of all the information presented in this report. To provide a reasonable basis for making these representations, management has established a comprehensive internal control framework that is designed both to protect the County's assets from loss, theft, or misuse and to provide sufficient, reliable information for the preparation of the County's financial statements in conformity with GAAP. The County has designed its internal controls to provide reasonable, rather than absolute, assurance that the financial statements will be free from material misstatement, recognizing the need to balance the cost of internal controls with their benefits. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

The County's financial statements have been audited by SingerLewak, a firm of licensed certified public accountants. The goal of the independent audit is to provide reasonable assurance that the County's financial statements for the fiscal year ended June 30, 2023, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion that the County's financial statements for the fiscal year ended June 30, 2023, are fairly presented in conformity with GAAP. The independent auditor's report is presented at the beginning of this report.

The independent audit of the County's financial statements was part of a broader, federally mandated "Single Audit" designed to meet the special needs of federal grantor agencies. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also on the County's internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of federal awards. These reports are available in a separately issued Federal Grant Compliance Report.

In accordance with GAAP, County management has provided a narrative introduction, overview and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement MD&A and should be read in conjunction with it. MD&A can be found immediately following the independent auditor's report.

## PROFILE OF THE GOVERNMENT

Yamhill was the second of the 4 original districts created by the Provisional Legislature in 1843. Its boundaries were drawn to include the area from the Willamette River west to the Pacific Ocean and from the Yamhill River south to the California border. The district consisted of 12,000 square miles; however, 12 counties were eventually created from Yamhill County leaving 709 square miles within its present borders.

The county was named for the original inhabitants of the area, the Yamhill Indians, a tribe of the Kalapooian family, who lived around the Yamhill River. The earliest non-native settlers entered the area in 1814; most were employees of the fur companies operating in Oregon. Many immigrants who came over the Oregon Trail during 1843-1844 settled in the Yamhill region, which became the agricultural center of the Willamette Valley. The tribe was forced to move to the Grand Ronde Reservation in 1855.

Lafayette, at one time the principal trading center of the western Willamette Valley, became the county seat in 1847. In 1889 the county seat moved to McMinnville where a new courthouse was built. The fourth and present courthouse was built in 1964.

There are 10 incorporated cities in Yamhill County, and the County's population is currently estimated at 108,993. The County is empowered to levy a property tax on both real and personal properties located within its boundaries.

Yamhill County ranks high among Oregon counties in annual market value of its agricultural production. Today, the county's primary industry is agriculture, specifically wheat, barley, horticulture, and dairy farming. Yamhill County is also the center of Oregon's wine industry, which drives an important tourism business. About 1/3 of the county is covered with commercial timber and an economic mainstay of the western part of the county is logging and timber products. Non-seasonal light industries have also located in Yamhill County. Much of the county's workforce commutes to the Portland metropolitan area.

Yamhill County voters elect three commissioners, a district attorney, an assessor, a clerk, a sheriff, and a treasurer. The commissioners are elected to four-year staggered terms from the County at large, and a chair and vice-chair are selected annually. Policy making, legislative authority, and quasi-judicial powers are vested in the Board of Commissioners, which is responsible, among other things, for passing ordinances, adopting the budget, appointing committees, and hiring the County Administrator and County Counsel. The County Administrator is responsible for carrying out the policies of the Board of Commissioners and overseeing the day-to-day operations of the County.

The County provides a full array of services including:

- Property assessment, taxation, and collection
- Elections, public records management, and document recording
- Criminal prosecution and support enforcement
- Land use planning and development
- Bus transit
- Emergency management
- Law enforcement and jail operations
- Dog licensing
- Juvenile detention and supervision
- Adult parole and probation
- Road, bridge, and bike/footpath maintenance and construction
- Law library
- Public and behavioral health, and veterans and disability services
- Parks and native habitat maintenance
- County fair and events center

Extension services and sewer district services are provided through legally separate entities which function, in essence, as part of Yamhill County and therefore are included as part of the County's financial statements. Additional information on these legally separate entities can be found in Note 1 of the Notes to Financial Statements.

The annual budget serves as the foundation for the County's financial planning and control. The County adheres to Oregon Local Budget Law in the preparation, adoption and execution of the budget. To oversee the process, the Board of Commissioners appoints the County Administrator as the County's Budget Officer. County departments submit requests to the Budget Officer in January/February of each year, who meets with individual departments in February/March to review their budgets. Departments present their budgets to the formal Budget Committee meetings in April/May. After approval by the Budget Committee, the Board of Commissioners holds a public hearing on the approved budget and adopts a final budget no later than June 30th of the preceding fiscal year. The appropriated budget is prepared either by fund and category or by fund and department, depending on the fund. After adoption, department directors may make transfers of appropriations between line items within a fund and category. However, transfers of appropriations between categories require the approval of the Board of Commissioners. Budget-to-actual comparisons are provided in this report for each individual fund for which an appropriated annual budget has been adopted.

## **FACTORS AFFECTING FINANCIAL CONDITION**

The information presented in the financial statements is perhaps best understood when it is considered from the broader perspective of the financial environment within the local economy which the County operates.

### **Employment**

Per the State of Oregon Employment Department's Year in Review 2022 for Yamhill County:

#### *Yamhill County Labor Force*

Similar to the U.S. and Oregon, Yamhill County declined in 2022 as the labor market tightened during the recovery from the pandemic recession. Prior to the pandemic Yamhill County had a very tight labor market and near all-time low unemployment rates in the area. That quickly changed when public health measures quickly closed down much of our economy where social distancing was not possible. Yamhill County's seasonally adjusted unemployment rate jumped in spring of 2020, going from 3.1% in March to 12.3% in April; the largest single month jump in Yamhill County's history and the highest monthly unemployment rate in Yamhill County during the current series, which dates back to 1990.

By 2021 the annual unemployment rate was down to 4.8%. During 2022 Yamhill County's unemployment rate continued to consistently decline. The annual unemployment rate for 2022 was 3.9%. Yamhill County has only had an annual unemployment rate below 4% for four years since 1990. The other three years were 2017, 2018, and 2019; just prior to the pandemic recession.

#### *Total Nonfarm Employment*

On an average annual basis Yamhill County's payroll employment grew 1,560 or 4.6% in 2022. In 2021, Yamhill County's employment grew 1,110 or 3.4%.

The annual average data does not capture just how dramatic the swing has been from huge job losses in spring 2020, followed by rapid growth.

Yamhill County shed 5,790 jobs or -16.4% in the spring of 2020. Strong job growth in 2021 and in 2022 allowed Yamhill County to get back to its pre-pandemic employment level by December 2022.

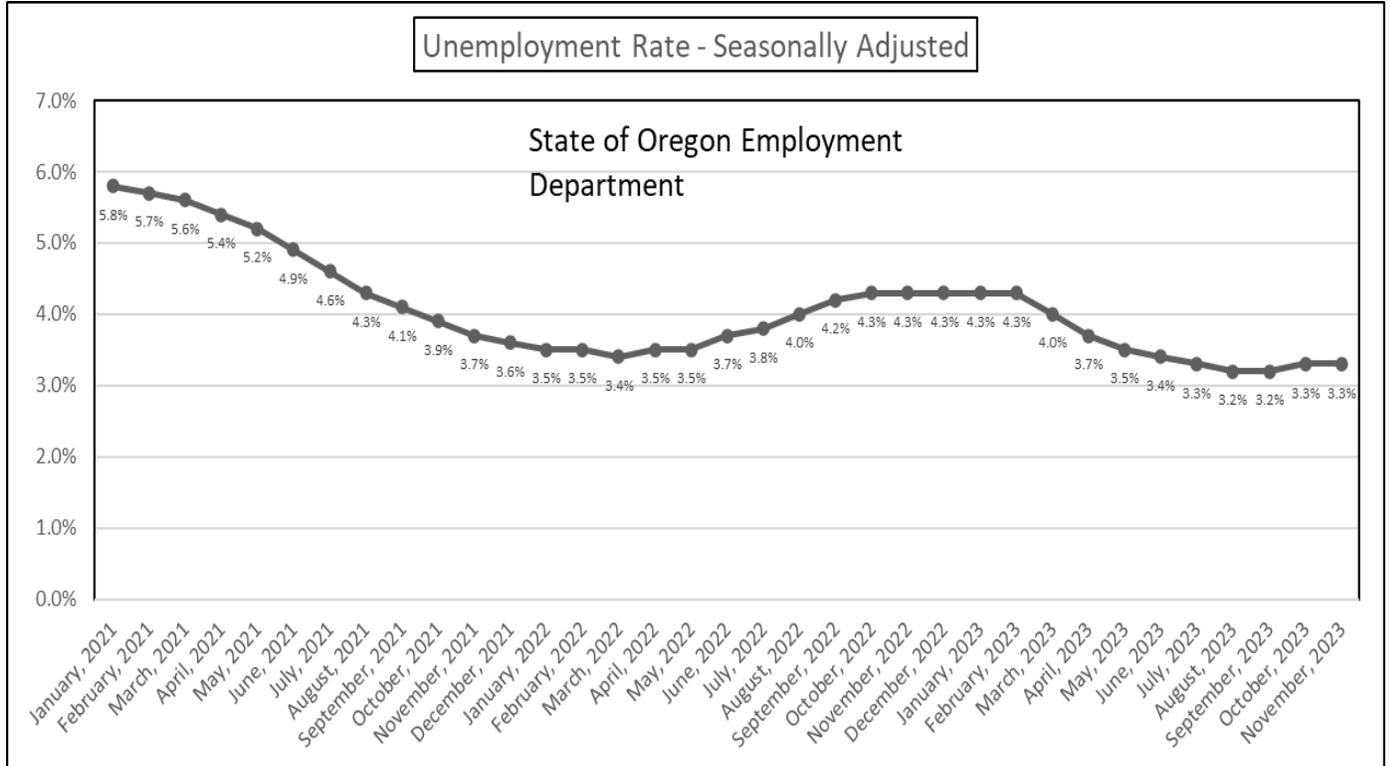
Yamhill County's private sector grew 4.9% in 2022, adding 1,430 jobs.

Manufacturing was the sector that showed the most job gains in Yamhill County in 2022, adding 510 jobs, up 7.8% annually.

Yamhill County’s leisure and hospitality sector continued strong job growth in 2022, adding 470 jobs or +14.5% as the sector bounces back from employment losses during the pandemic.

Yamhill County’s public sector recorded employment gains in 2022, adding 130 or +3.0%. The gains were concentrated in local government, which added 160 jobs or +4.4%.

The following shows the fluctuations in Yamhill County unemployment rates over the last 35 months:



Per the State of Oregon Employment Department’s November 2023 press release:

- Yamhill County’s November 2023 unemployment is 3.3 percent, which is 0.3% lower than the State of Oregon rate of 3.6%, and 0.4% lower than the United States rate of 3.7%.

**Gross Domestic Product** – Yamhill County’s real GDP across all industries has shown slow but consistent growth since 2018, except for 2020 which turned negative. 2021 showed a healthy rebound, with 2022 returning to normal growth. Per the Bureau of Economic Analysis, Yamhill County’s real Gross Domestic Product (GDP) in thousands of chained 2017 dollars is as follows:

	2019	2020	2021	2022
All Industries	\$3,733,286	\$3,634,904	\$3,857,477	\$3,928,228
Private industries	\$3,303,435	\$3,214,620	\$3,417,155	\$3,477,009
Government and government enterprises	\$429,753	\$420,140	\$440,318	\$451,271

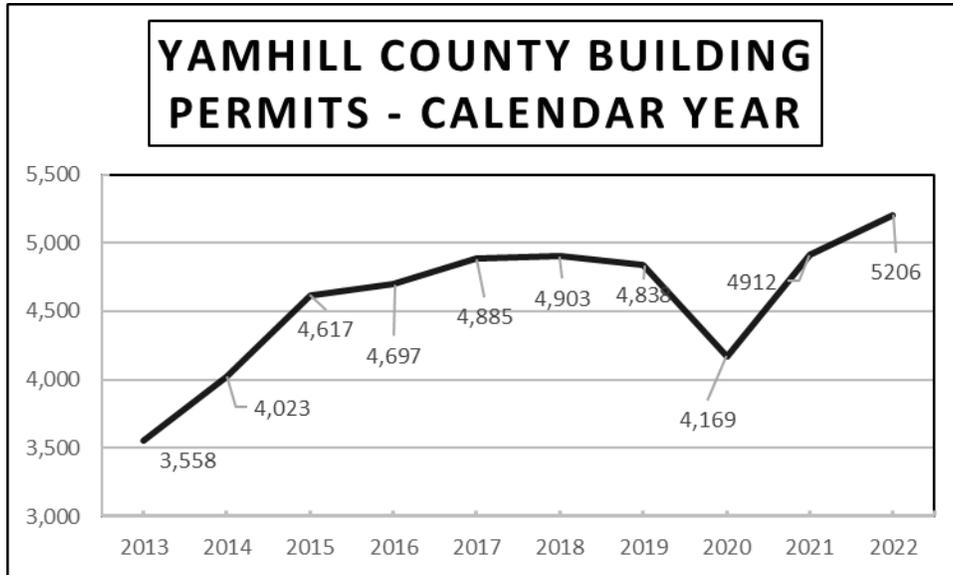
Real GDP growth as a percent change from the preceding year is as follows:

	2018-2019	2019-2020	2020-2021	2021-2022
All Industries	1.8%	-2.6%	6.1%	1.8%
Private industries	1.2%	-2.7%	6.3%	1.8%
Government and government enterprises	6.0%	-2.2%	4.8%	2.5%

**Changes in Tax Revenues** – Tax to be collected has maintained consistent growth over the last 10 years in line with the fluctuation in the economy. The percent collected remains in the 99th percentile by year two of the levy.

Tax Year	Tax to be Collected	Growth in Tax to be Collected	Percent Collected
2012-13	104,155,538	2.18%	99.62%
2013-14	107,116,395	2.84%	99.72%
2014-15	112,670,880	5.19%	99.70%
2015-16	120,622,255	7.06%	99.30%
2016-17	127,144,486	5.41%	99.37%
2017-18	131,889,054	3.73%	99.44%
2018-19	134,788,596	2.20%	99.49%
2019-20	139,893,191	3.79%	99.42%
2020-21	145,272,034	3.84%	98.89%
2021-22	154,710,103	6.50%	97.75%

**Building Permits** – Yamhill County building permit data has been consistently growing over the last ten years due to the growth in the regional economy. Building permits have leveled the last few years and dropped significantly in 2020 due to a COVID-19 related slow-down in the economy but picked up significantly in 2021 as expected.



**LONG-TERM FINANCIAL PLANNING**

The County sets aside resources in reserves for certain projects and growth plans that are long-term in nature. In the FY23 budget, the County reported the following reservations of Fund Balance:

General Fund:	
Discretionary	\$ 1,618,421
Clerk	138,718
Transportation	516,488
Parks	2,000
Radio System	500,000
Health and Human Services	1,300,000
Capital Improvement	3,961,003
Community Corrections	61,208
Solid Waste	300,000
Dog Control	193,251
Habitat Conservation	10,000
Self-Insurance	2,729,930
Motor Vehicle Replacement	570,466
	<b>\$ 11,901,485</b>

## RELEVANT FINANCIAL POLICIES

The County does not have formal fund balance financial policies. For the last three years, the County's General Fund fund balance as a percent of General Fund total revenues has been:

FY2023	44.25%
FY2022	48.11%
FY2021	44.68%

## MAJOR INITIATIVES

### America Rescue Plan Act

Signed into law on March 11, 2021, the American Rescue Plan Act of 2021 (ARPA) provides \$350 billion in aid for state and local governments, along with additional funding for other areas like education, rental assistance and transit. Yamhill County's allocation of ARPA aid was \$20.8 million. The allocation was based on population and CDBG grant recipient status.

Eligible uses of these funds include revenue replacement for the provision of government services to the extent of the reduction in revenue due to the COVID-19 public health emergency relative to revenues collected in the most recent fiscal year prior to the emergency; COVID-19 expenditures or negative economic impacts of COVID-19, including assistance to small businesses, households, and hard-hit industries, and economic recovery; premium pay for essential workers; and investments in water, sewer, and broadband infrastructure. Funding must be spent by the end of calendar year 2024.

The County Board of Commissioners current priorities by category are as follows:

Public health	\$	3,120,438
Economic impacts		6,864,963
Revenue loss		2,912,409
Water and sewer infrastructure		6,864,963
Broadband infrastructure		1,040,146
	\$	<u>20,802,919</u>

Money's expended as of June 30, 2023, are as follows:

Public health	\$	9,513
Economic impacts		4,554,742
Revenue loss		1,500,000
Water and sewer infrastructure		6,813,417
Broadband infrastructure		3,302
	\$	<u>12,880,974</u>

## AWARDS AND ACKNOWLEDGMENTS

For the fiscal years ending June 30, 2019, 2020, and 2021, Yamhill County, Oregon submitted its Annual Comprehensive Annual Reports (ACFR) to the Government Finance Officers Association of the United States and Canada (GFOA) and was awarded a Certificate of Achievement for Excellence in Financial Reporting in each of those three years. We submitted the June 30, 2022, ACFR to the GFOA and believe it also meets the Certificate of Achievement Program's requirements, but due to an administrative error it was filed too late for the GFOA to review it before this publication. We believe our June 30, 2022, comprehensive annual financial report will meet the Certificate of Achievement Program's requirements and anticipate receiving another Certificate of Achievement for that year.

In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized ACFR. This report must satisfy both generally accepted accounting principles and applicable legal requirements. A Certificate of Achievement is valid for a period of one year only.

We believe our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

We would like to express our appreciation to all members of the finance division and other County personnel who assisted and contributed to the preparation of this report. Credit must also be given to the County's Board of Commissioners, the County Administrator, and the Deputy County Administrator for their support in this undertaking, and for maintaining the highest standards of accountability in the management of the County's finances.

Respectfully submitted,



Michael Barnhart, Finance Manager



Justin Hogue, Deputy County Administrator



Government Finance Officers Association

Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting

Presented to

**Yamhill County  
Oregon**

For its Annual Comprehensive  
Financial Report  
For the Fiscal Year Ended

June 30, 2021

*Christopher P. Morill*

Executive Director/CEO



1843

**YAMHILL  
COUNTY**

## **FINANCIAL SECTION**



1843

**YAMHILL  
COUNTY**

## INDEPENDENT AUDITOR'S REPORT

County Commissioners  
Yamhill County  
McMinnville, Oregon

### Report on the Audit of the Financial Statements

#### **Opinions**

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Yamhill County (the "County") as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Yamhill County as of June 30, 2023, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparisons for the General, Road, Health and Human Services, and American Rescue Plan funds for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Emphasis of Matter**

As discussed in note 2 to the financial statements, during the year the County implemented the provisions of Governmental Accounting Standards Board statement 96, *Subscription-Based Information Technology Arrangements*. Our opinion is not modified with respect to this matter.

#### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America; and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for 12 months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect material misstatements when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgement made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the County's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis on pages a to k and the schedules on pages 72 to 76 be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The combining and individual fund financial statements and schedules on pages 77 to 114 are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the combining and individual fund financial statements and schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

***Other Information***

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical section but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Board of Commissioners  
Yamhill County  
Independent Auditor's Report  
February 29, 2024

**Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated February 29, 2024, on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

**Other Reporting Required by Oregon State Regulations**

In accordance with Minimum Standards for Audits of Oregon Municipal Corporations, we have also issued our report dated February 29, 2024, on our consideration of the County's compliance with certain provisions of laws and regulations, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules. The purpose of that report is to describe the scope of our testing of compliance and the results of that testing and not to provide an opinion on compliance.

*Singer Lewak LLP*

February 29, 2024

By:



Brad Bingenheimer, Partner

## **MANAGEMENT'S DISCUSSION AND ANALYSIS**



1843

**YAMHILL  
COUNTY**

## Management's Discussion and Analysis

As management of Yamhill County, we offer readers of Yamhill County's financial statements this narrative overview and analysis of the financial activities of Yamhill County for the fiscal year ended June 30, 2023.

### Financial Highlights

- The County's total assets and deferred outflows of resources on June 30, 2023, increased \$3.5 million from \$240.7 million to \$244.2 million. The primary change was the result of the capitalization of a \$3.8 million Subscription-Based Information Technology Arrangement (SBITA). Other changes included a decrease of \$1.7 million in prepaid SBITA expenses, an increase of \$2.7 million in deferred outflows from pension related items, \$1.7 million increase in net capitalized infrastructure, and \$3.1 million decrease in cash and cash equivalents and investments due in part to the spend down of the American Rescue Plan grant.
- The County's total liabilities and deferred inflows of resources increased \$3.5 million from \$86.1 million to \$89.6 million. Major changes were the recording of a SBITA liability of \$2.2 million, increase to lease liabilities of \$1.6 million for an amendment and extension of building space rent for developmental disabilities and veteran's services programs, a \$3.0 million reduction of unearned revenue in the American Rescue Plan fund, and a \$3.0 million net increase in the pension plan and deferred inflows of resources and net pension liability.
- The total net position of the County (assets and deferred outflows of resources less liabilities and deferred inflows of resources) on June 30, 2023, had no significant change from the prior year amount of \$154.5. The County's unrestricted portion of net position is a deficit of \$11.2 million, while restricted net position is \$33.1 million, the net of which may be used to meet the County's ongoing obligations to citizens and creditors.
- On June 30, 2023, the County's governmental funds reported combined ending fund balances of \$50.2 million. Approximately \$14.8 million is available for spending by the Board.
- On June 30, 2023, the General Fund's fund balance was \$15.7 million, a decrease of \$4.3 million from the previous year. Spendable fund balance for the General Fund is \$14.9 million or 33.7 percent of General Fund total revenues.

### Overview of the Financial Statements

This discussion and analysis are intended to serve as an introduction to Yamhill County's basic financial statements. Yamhill County's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to these basic financial statements.

**Government-wide financial statements.** The *government-wide financial statements* are designed to provide readers with a broad view of Yamhill County's finances in a manner similar to a private-sector business.

The *Statement of Net Position* presents information on all of Yamhill County's assets and deferred outflows of resources and liabilities and deferred inflows of resources, with the difference between the two reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of Yamhill County is improving or deteriorating.

The *Statement of Activities* presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected property taxes and earned but unused earned time off).

Yamhill County, Oregon

## Management's Discussion and Analysis (Continued)

June 30, 2023

Both of the government-wide financial statements distinguish functions of Yamhill County that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their cost through user fees and charges (business-type activities). The governmental activities of Yamhill County include general government; public safety; highways and streets; health and welfare; parks, culture and recreation; and education. The business-type activity of Yamhill County is the Cove Orchard Sewer Service District.

The government-wide financial statements include not only Yamhill County itself (known as the primary government), but also Yamhill County Extension Service District for which Yamhill County is financially accountable. Financial information for this component unit is discretely presented in the County's financial statements as a nonmajor special revenue fund. The government-wide financial statements also include the Cove Orchard Sewer Service District. Although legally separate, they function for all practical purposes as a department of Yamhill County and are reported as a component unit discretely presented in the County's financial statements as a major enterprise fund.

The government-wide financial statements can be found on pages 1 and 2 of this report.

**Fund financial statements.** A fund is a grouping of related accounts that are used to maintain control over resources that have been segregated for specific activities or objectives. Yamhill County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of Yamhill County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

**Governmental funds.** *Governmental funds* are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financial requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*. These reconciliations can be found on pages 5 and 8 of this report.

Yamhill County maintains 21 individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General, Road, Health and Human Services, American Rescue Plan, and Capital Improvement funds, which are major funds. The governmental fund financial statements can be found on pages 3 – 4, and 6 – 7 of this report. Summary data for the general fund and subfunds of the general fund can be found on pages 78 and 79. Summary data by fund-type for the nonmajor governmental funds is provided in the form of combining statements on pages 82 and 83. Individual fund data for each of the non-major governmental funds can be found on pages 88 – 99, 102, and 103 of this report.

**Proprietary funds.** Yamhill County maintains two different types of proprietary funds. *Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. Yamhill County uses an enterprise fund to account for Cove Orchard Sewer Service District. *Internal service funds* are an accounting device used to accumulate and allocate costs internally among Yamhill County's various functions. Yamhill County uses internal service funds to account for its telecommunications, self-insurance, and motor vehicle replacement programs. Because these services predominantly benefit governmental rather than business-type functions, they have been included within *governmental activities* in the government-wide financial statements.

Proprietary funds provide the same type of information as reported for the business-type activities in the government-wide financial statements, only in more detail. The proprietary fund financial statement provide separate information for the Cove Orchard Sewer Service District. The proprietary fund financial statements can be found on pages 13 - 15 of this report. Individual data for the internal service funds can be found on pages 108 - 110 of this report.

**Fiduciary funds.** *Fiduciary funds* are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are *not* reflected in the government-wide financial statement because the resources of those funds are *not* available to support Yamhill County's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. The basic fiduciary fund financial statements can be found on pages 16 and 17 of this report. The combining statement of net position and combining statement of changes in net position can be found on pages 111 and 112.

**Budgetary comparisons.** Yamhill County adopts an annual appropriated budget for all its funds except for custodial funds. To demonstrate compliance, budgetary comparison statements have been provided for the General Fund and major special revenue funds with legally adopted budgets as part of the basic financial statements on pages 9 - 12. All other budgetary comparison schedules can be found on pages 77, 80, 81, 88 - 99, 102, 103, 108 - 110 of this report.

**Notes to the financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found pages 18 - 71 of this report.

**Other information.** In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information in the form of schedules relating to pensions and other postemployment benefits that can be found on pages 72 - 76 of this report.

### **Government-wide Financial Analysis (Statement of Net Position)**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of Yamhill County, assets exceeded liabilities and deferred inflow and outflows by \$154.5 million at the close of the fiscal year.

By far the largest portion of Yamhill County's net position (85.7 percent) reflects its investment in capital assets (e.g., land, buildings, intangible right-to-use leases, subscription-based information technology arrangements, infrastructure, machinery, and equipment); less any related debt used to acquire those assets that is still outstanding. Yamhill County uses these capital assets to provide services to citizens. Consequently, these assets are not available for future spending. Although Yamhill County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional 21.5 percent of the Yamhill County's net position represents resources that are subject to external restrictions on how those resources may be used. The remaining balance of unrestricted net position is a deficit of \$9.9 million. This deficit does not mean that the County does not have resources available to pay its bills next year. Rather, it is the result of having long-term commitments that are greater than currently available resources. For example, the County does not include in its annual budgets the full amounts needed to finance future liabilities arising from pension and other postemployment benefits. The County will include these amounts in future years' budgets as they come due. Although the net position of our business-type activities has remained unchanged at \$.3 million, these resources cannot be used to make up for the deficit net position in governmental activities. The County generally can only use these resources to finance the continuing operations of the Cove Orchard sewer operations.

Yamhill County, Oregon  
**Management's Discussion and Analysis (Continued)**  
June 30, 2023

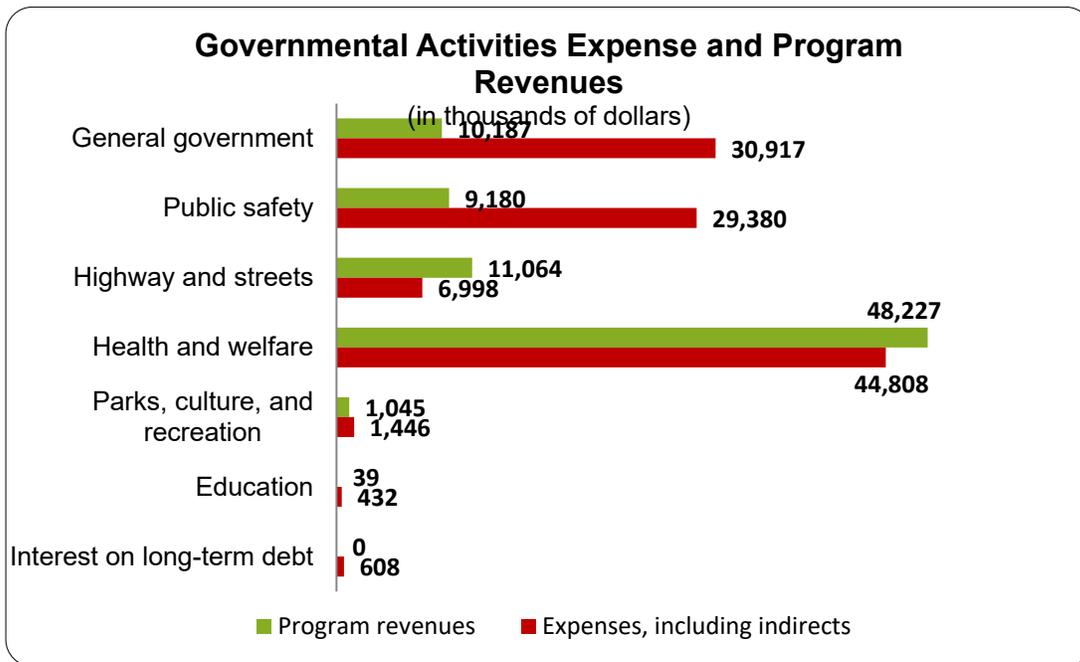
<b>Yamhill County's Net Position</b>						
(in thousands)						
	Governmental Activities		Business-type Activities		Total	
	2023	2022	2023	2022	2023	2022
<b>ASSETS</b>						
Current and other assets	\$ 77,398	\$ 81,443	\$ 178	\$ 189	\$ 77,576	\$ 81,632
Capital assets	<u>144,193</u>	<u>139,304</u>	<u>78</u>	<u>79</u>	<u>144,271</u>	<u>139,383</u>
Total assets	<u>221,591</u>	<u>220,747</u>	<u>256</u>	<u>268</u>	<u>221,847</u>	<u>221,015</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>	<u>22,279</u>	<u>19,654</u>	<u>-</u>	<u>-</u>	<u>22,279</u>	<u>19,654</u>
<b>LIABILITIES</b>						
Other liabilities	16,298	18,610	4	3	16,302	18,613
Long-term liabilities	<u>61,780</u>	<u>47,119</u>	<u>-</u>	<u>-</u>	<u>61,780</u>	<u>47,119</u>
Total liabilities	<u>78,078</u>	<u>65,729</u>	<u>4</u>	<u>3</u>	<u>78,082</u>	<u>65,732</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>	<u>11,511</u>	<u>20,404</u>	<u>-</u>	<u>-</u>	<u>11,511</u>	<u>20,404</u>
<b>NET POSITION</b>						
Net investment in capital assets	132,348	130,737	78	79	132,426	130,816
Restricted	33,151	30,275	-	-	33,151	30,275
Unrestricted	<u>(11,218)</u>	<u>(6,744)</u>	<u>174</u>	<u>186</u>	<u>(11,044)</u>	<u>(6,558)</u>
Total net position	<u>\$ 154,281</u>	<u>\$ 154,268</u>	<u>\$ 252</u>	<u>\$ 265</u>	<u>\$ 154,533</u>	<u>\$ 154,533</u>

At the end of the current and prior fiscal years, the County can report positive balances in all categories of net position for both the government as a whole and for its separate governmental and business-type activities except for unrestricted net position. The deficit is due mainly to the net pension liability.

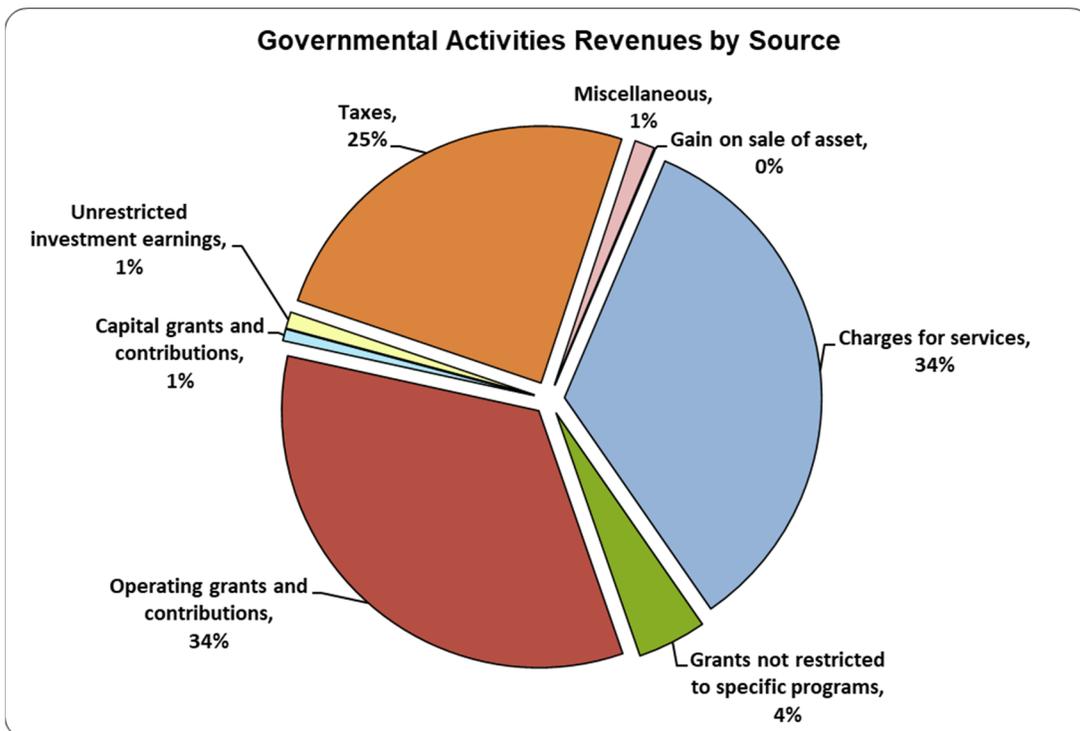
Yamhill County, Oregon  
**Management's Discussion and Analysis (Continued)**  
June 30, 2023

<b>Yamhill County's Changes in Net Position</b>						
(in thousands)						
	Governmental Activities		Business-type Activities		Total	
	2023	2022	2023	2022	2023	2022
<b>Revenues:</b>						
Program revenues:						
Charges for services	\$ 38,881	\$ 35,691	\$ 59	\$ 54	\$ 38,940	\$ 35,745
Operating grants and contributions	40,008	36,658	-	75	40,008	36,733
Capital grants and contributions	851	856	-	-	851	856
General revenues:						
Taxes	28,403	26,976	-	-	28,403	26,976
Unrestricted investment earnings	1,109	(958)	3	(2)	1,112	(960)
Grants not restricted to specific programs	3,941	11,174	-	-	3,941	11,174
Miscellaneous	1,354	937	-	-	1,354	937
Gain on sale of asset	55	43	-	-	55	43
<b>Total revenues</b>	<b>114,602</b>	<b>111,377</b>	<b>62</b>	<b>127</b>	<b>114,664</b>	<b>111,504</b>
<b>Expenses:</b>						
General government	30,917	34,806	-	-	30,917	34,806
Public safety	29,380	27,214	-	-	29,380	27,214
Highways and streets	6,998	5,952	-	-	6,998	5,952
Health and welfare	44,808	36,152	-	-	44,808	36,152
Parks, cultural, and recreation	1,446	1,069	-	-	1,446	1,069
Education	432	526	-	-	432	526
Interest on long-term debt	608	291	-	-	608	291
Sewer	-	-	75	59	75	59
<b>Total expenses</b>	<b>114,589</b>	<b>106,010</b>	<b>75</b>	<b>59</b>	<b>114,664</b>	<b>106,069</b>
Change in net position before transfers	13	5,367	(13)	68	-	5,435
Transfers in (out)	-	-	-	-	-	-
<b>Change in net position</b>	<b>13</b>	<b>5,367</b>	<b>(13)</b>	<b>68</b>	<b>-</b>	<b>5,435</b>
Net position beginning of year	154,268	148,901	265	197	154,533	149,098
<b>Net position end of year</b>	<b>\$ 154,281</b>	<b>\$ 154,268</b>	<b>\$ 252</b>	<b>\$ 265</b>	<b>154,533</b>	<b>154,533</b>

**Governmental activities.** Net position in governmental activities did not increase significantly

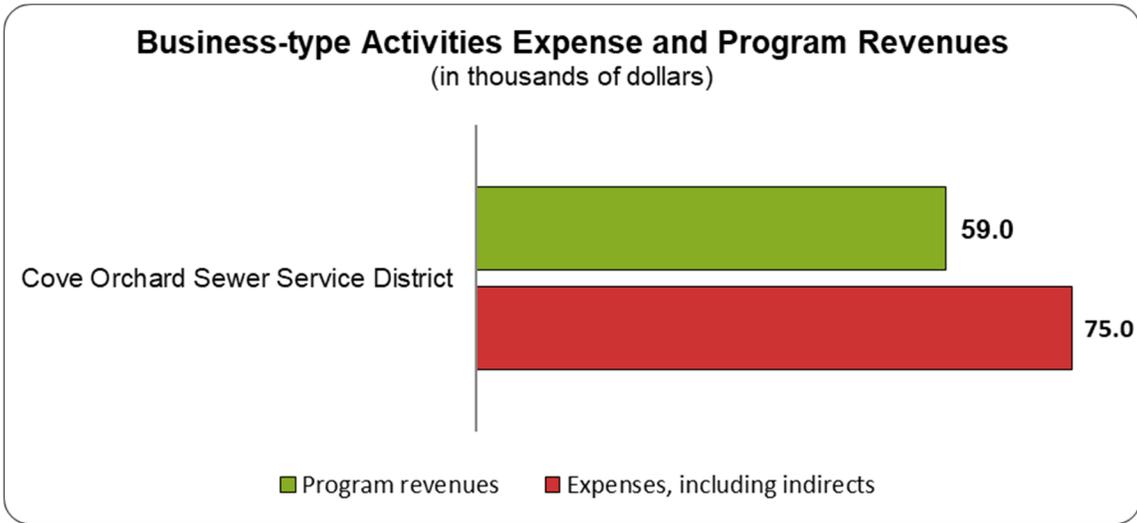


As illustrated above, all governmental activities except Highway and streets and Health and welfare relied on general revenues to support the function.

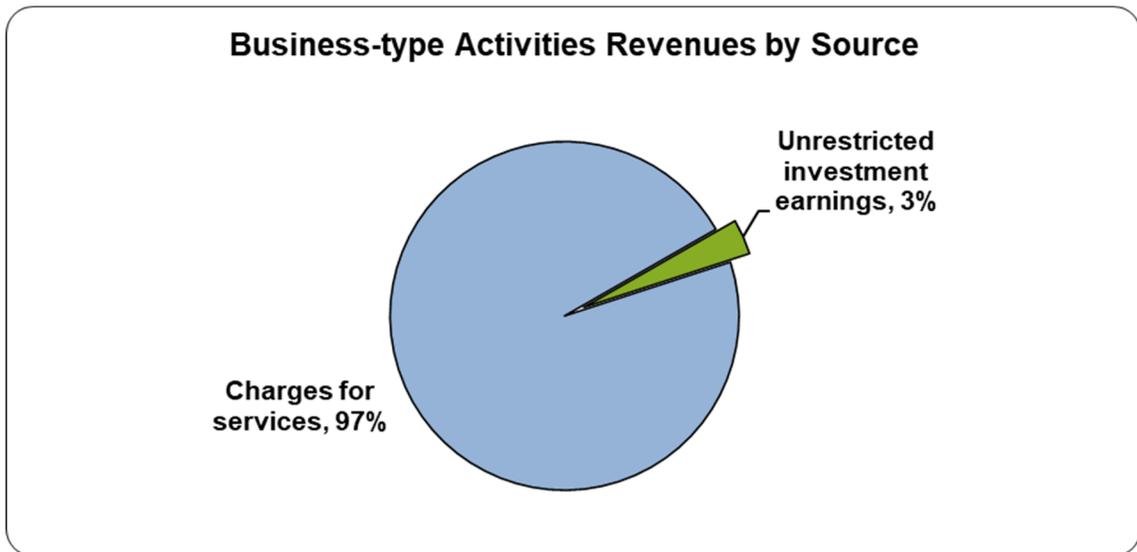


34 percent of revenues for governmental activities come from charges for services and 34 percent come from operating grants and contributions which includes, among other items, health and welfare grants and contributions, state gas tax, and road grant revenues. Taxes make up only 25 percent of overall revenues from governmental activities.

**Business-type activities.** Business-type activities decreased the County's net position by \$14,251.



During fiscal year 2023 the Cove Orchard Sewer Service District generated sufficient program revenues to cover operating expenses due to rate increase that took effect in fiscal year 2019 that will be used to build the fund balance and save for future system improvements.



Approximately 97 percent of all revenues of business-type activities comes from charges for services.

### **Financial Analysis of the Government's Funds**

Yamhill County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental funds.** The focus of Yamhill County's *governmental funds* is to provide information on near-term inflows, outflows and balances of spendable resources. Such information is useful in assessing Yamhill County's financing requirements. In particular, spendable fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, Yamhill County's governmental funds reported combined ending fund balances of \$50.2 million, a slight decrease from the prior year. Approximately \$14.9 million constitutes spendable, non-restricted fund balance which is available for appropriation in the subsequent year by the Board of County Commissioners. The remaining fund balance is either externally restricted by creditors, grantors, contributors, or laws/regulations, or is internally restricted by law through constitutional provisions or enabling legislation (\$33.2 million) or is not available for new spending because it represents amounts that have already been spent (\$.3 million in inventory, \$.9 million in prepaid items, \$.4 million in advances to other funds, and \$.1 million in lease receivables less deferred lease resources).

The **General Fund** is the chief operating fund of Yamhill County. At the end of the current fiscal year, the fund balance of the General Fund was \$15.7 million, of which \$14.9 million is spendable, non-restricted. As a measure of the General Fund's ability to liquidate fund liabilities, it may be useful to compare both spendable non-restricted and total fund balance to total fund revenues. At the end of the current fiscal year, spendable, non-restricted fund balance represented 33.8 percent of total General Fund revenues and total fund balance represented 35.7 percent of those same revenues.

The fund balance of the General Fund decreased \$4.3 million from the prior year. The decrease was due to increases in capital outlay for computer equipment, a transit bus, and a fire paging system.

The **Road Fund** maintains the county road system. As of June 30, 2023, the ending fund balance in the Road Fund was \$4.5 million, a decrease of \$1.5 million from the prior year. The decrease was due to increases in capital outlay for bridge infrastructure projects.

The **Health and Human Services Fund** provides health service to the residents of the County and has a fund balance of \$18.3 million as of June 30, 2023, an increase of \$3.3 million from the prior year. The increase is due mainly to increases in charges for services and intergovernmental revenues that have not yet been spent at the end of the year.

The **American Recovery Plan Fund** holds federal COVID-19 resources to be used for relief and economic stimulus to the businesses and residents of the County. The Fund has unearned revenues of \$3.2 million as of June 30, 2023.

The **Capital Improvement Fund** is used to account for revenues and expenditures associated with major capital items and the repair and remodeling of facilities and has a fund balance of \$4.4 million, an increase of \$2.4 million during the year. The increase is due to revenue replacement transfers from the American Recovery Plan fund for future capital projects.

The remaining funds, reported as non-major, consist of various programs which have dedicated intergovernmental revenues. The aggregated fund balances of these programs are \$6.8 million, a decrease of \$.4 million from the previous year.

**Proprietary funds.** The information presented in the proprietary funds statement is similar to that in the government-wide financial statements, but provides greater detail.

The Cove Orchard Sewer Service District is the County's only enterprise fund and reported an ending fund net position of \$.3 million of which \$.2 million is unrestricted.

Yamhill County, Oregon  
**Management's Discussion and Analysis (Continued)**  
 June 30, 2023

On June 30, 2023, the County's proprietary funds reported unrestricted net positions as follows. Unrestricted net positions are presented both as an amount and as a percentage of total net position for each fund.

	Unrestricted Net		
	Position	Total Net Position	Percent
Cove Orchard Sewer	\$ 173,634	\$ 251,990	68.9%
Telecommunications	595,068	699,563	85.1%
Self-insurance	5,287,597	5,287,597	100.0%
Motor Vehicle Replacement	2,816,138	5,047,643	55.8%
	<u>\$ 8,872,437</u>	<u>\$ 11,286,793</u>	<u>78.6%</u>

### General Fund Budgetary Highlights

There were no supplemental budgets to the fiscal year 2023 budget. Overall expenditures were \$51,080,695 (including transfers out) or 16.3 percent less than budgeted. This can be contributed to budgeting for grants applied for but not received, \$.25 million budgeted for contingencies that remained unused at year end, and conservative budgeting by many of the County's department heads and managers.

### Capital Assets and Debt Administration

**Capital assets.** Yamhill County's investment in capital assets for its governmental and business-type activities as of June 30, 2023, amounted to \$144.2 million (net of accumulated depreciation). This investment in capital assets includes land, buildings and systems, intangible right-to-use leases, improvements, machinery and equipment, park facilities, roads, bridges and culverts.

Yamhill County's Capital Assets (Net of Depreciation) (In thousands)						
	Governmental Activities		Business-type		Total	
	2023	2022	2023	2022	2023	2022
Capital assets not being depreciated	\$ 51,706	\$ 52,076	\$ 78	\$ 78	\$ 51,784	\$ 52,154
Building	17,957	17,503	-	-	17,957	17,503
Machinery and equipment	9,725	10,929	-	1	9,725	10,930
Intangible right to use lease - buildings	8,791	8,245	-	-	8,791	8,245
Software-based information technology arrangement	3,771	-	-	-	3,771	-
Infrastructure	52,243	50,551	-	-	52,243	50,551
Total net position	<u>\$144,193</u>	<u>\$139,304</u>	<u>\$ 78</u>	<u>\$ 79</u>	<u>\$144,271</u>	<u>\$139,383</u>

Additional information on Yamhill County's capital assets can be found in note 6 on pages 37 and 38 of this report.

**Long-term debt.** Yamhill County's total long-term obligations as of June 30, 2023, amounted to \$61.8 million. Of this amount, \$36.9 million represents the net pension liability and \$1.3 million represents other postemployment benefits liability. Other long-term liabilities include \$8.0 million owed to the Oregon Department of Transportation for the Newberg-Dundee Bypass project, \$1.4 million in estimated post-closure care costs of the County's closed landfills, \$9.6 million in lease payables, \$2.2 million on subscription-based information technology arrangements, and \$2.4 million in accumulated compensated absences.

Additional information on Yamhill County's long-term debt can be found in note 8 on pages 38 - 42 of this report.

### **Economic Factors and Next Year's Budgets and Rates**

Unemployment rates have been holding steady for Yamhill County this last year. The September 2022 unemployment rate was at 3.4 percent and is now at 3.3 percent as of November 2023. The November 2023 rate is below the state's unemployment rate of 3.6 percent and the national rate of 3.7 percent.

Following are the major factors and assumptions used in developing the fiscal year 2024 budget,

The Adopted Budget is \$169.4 million, including expenditures, transfers, and contingencies for all funds, exclusive of component units. Revenues are budgeted based on actual experience, and realistic revenue forecasts based on external sources when appropriate (e.g., Oregon Department of Revenue). Total requirements decreased by \$5.6 million, or 3.2 percent compared to the fiscal year 2023 budget. This amount matches available resources and therefore meets the Oregon State Budget Law requirement for a balanced budget.

Revenue consists of property and other taxes, grants and contributions, charges for services, investment earnings, and fund balances carried forward from the prior year. Total budgeted revenues are \$191.4 million, a \$7.7 million (3.8 percent) decrease over the fiscal year 2023 budget.

*Property tax* collections are based on the County's permanent tax rate under voter approved Measure 50 and is set at \$2.5775 per \$1,000 of Assessed Value (AV). The County is expecting to see property tax revenues grow by approximately 5.5 percent over the fiscal year 2023 budget due to a strong and expanding housing market.

*Grants and contributions* come primarily in the form of federal and state specific use grants. As a result, most of these revenues are restricted to meet program requirements as directed by the agreements that govern them. These revenues are budgeted based on projections of available grant dollars at the federal, state, and local level.

*Charges for services* are for specific activities rendered to residents, including solid waste fees, document record fees, dog control licensing, and County Fair charges. Fees are set either by statute or by the Board of Commissioners to recover the costs of the operation.

*Investment earnings* in bond markets and the Local Government Investment Pool were significantly increasing when the fiscal year 2024 budget was being built. As a result, the County is budgeting a \$.5 million increase (93.9 percent) in these revenues in comparison to the fiscal year 2023 budget.

Expenditures consists of personnel services, materials and services, capital, and debt service.

Personnel services, which consist of employee wages and benefits, total \$85.9 million, or 44.9 percent of the County's total expenditure budget. FTE increased 17.1 (2.5 percent) over the prior year. Total personnel services is budgeted to grow 5.7 percent when compared to fiscal year 2023 budget. The County's services, like most governmental agencies, are labor intensive. COLAs and Market Adjustments have been factored in where appropriate. Benefit costs include social security, Medicare, medical insurance, retirement, and other employer paid benefits. Medical insurance costs are projected to increase approximately 3.1 percent during the year. The County's retirement plan with PERS updates rates every even-numbered year. Retirement rates increased in fiscal year 2024 from 26.22 percent to 27.30 percent for Tier I and II, 20.11 percent to 21.42 percent for OPSRP, and 24.47 percent to 26.21 percent for policy and fire compared to last year. The County continues to reserve funds in anticipation of future PERS increases and will begin to use a portion of those reserves as needed.

**Management's Discussion and Analysis (Continued)**

June 30, 2023

Materials and services total \$61.9 million and represent 32.4 percent of the overall expenditure budget. The budget was significantly reduced \$12.8 million (17.2 percent) compared to the fiscal 2023 budget, mostly due to a \$11.5 million reductions in Grants Awarded and Revenue Replacement transfers in the America Rescue Plan Act fund.

Capital expenditures are cyclical and can vary greatly from year to year. Capital expenditures are budgeted at \$18.9 million for various purchases and improvements that make up 9.9 percent of the County's overall expenditure budget. This is a \$2.8 million increase, or 17.5 percent over the prior year's budget. The main increase was \$2.1 million to replace Transit buses for the Yamhill County Transit bus system. Other major types of capital items include infrastructure improvements to roads and bridges, building renovation and improvements, heavy equipment and vehicles for the Public Works department, and data processing equipment for a variety of departments.

**Request for Information**

This financial report is designed to provide a general overview of Yamhill County's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to either:

Michael Barnhart, Finance Manager  
Yamhill County Administration  
536 NE 5<sup>th</sup> Street  
McMinnville, OR 97128

Email: [barnhartm@co.yamhill.or.us](mailto:barnhartm@co.yamhill.or.us)  
Website: [www.co.yamhill.or.us](http://www.co.yamhill.or.us)



1843

**YAMHILL  
COUNTY**

## **BASIC FINANCIAL STATEMENTS**

**YAMHILL COUNTY**  
**STATEMENT OF NET POSITION**  
**June 30, 2023**

	<b>Governmental Activities</b>	<b>Business-type Activities</b>	<b>Totals</b>
<b>Assets</b>			
Cash and cash equivalents	\$ 25,199,520	\$ 50,047	\$ 25,249,567
Investments	44,360,765	93,139	44,453,904
Receivables, net	5,109,601	34,347	5,143,948
Inventory	321,393	-	321,393
Prepaid items	868,352	-	868,352
Lease receivables	781,454	-	781,454
Net other postemployment benefit asset	757,366	-	757,366
Capital assets:			
Land and construction in progress	51,705,308	78,356	51,783,664
Other capital assets, net	92,487,710	-	92,487,710
<b>Total assets</b>	<b>221,591,469</b>	<b>255,889</b>	<b>221,847,358</b>
<b>Deferred outflows of resources</b>			
Pension related items	22,125,554	-	22,125,554
Other postemployment benefit related items	152,973	-	152,973
<b>Total deferred outflows of resources</b>	<b>22,278,527</b>	<b>-</b>	<b>22,278,527</b>
<b>Liabilities</b>			
Accounts payable and accrued liabilities	6,012,135	3,899	6,016,034
Accrued interest payable	201,312	-	201,312
Deposits	28,180	-	28,180
Unearned revenue	10,056,825	-	10,056,825
Long-term liabilities:			
Due within one year	3,687,146	-	3,687,146
Due in more than one year	58,093,073	-	58,093,073
<b>Total liabilities</b>	<b>78,078,671</b>	<b>3,899</b>	<b>78,082,570</b>
<b>Deferred inflows of resources</b>			
Pension related items	9,943,402	-	9,943,402
Other postemployment benefit related items	832,305	-	832,305
Deferred lease resources	734,964	-	734,964
<b>Total deferred inflows of resources</b>	<b>11,510,671</b>	<b>-</b>	<b>11,510,671</b>
<b>Net position</b>			
Net investment in capital assets	132,347,931	78,356	132,426,287
Restricted for:			
Highways and streets	3,571,109	-	3,571,109
Schools and education	154,958	-	154,958
Health services	20,571,782	-	20,571,782
Grants	443,168	-	443,168
Public safety	1,852,701	-	1,852,701
Capital projects	4,996,680	-	4,996,680
Economic development	1,149,875	-	1,149,875
Other purposes	411,064	-	411,064
Unrestricted	(11,218,614)	173,634	(11,044,980)
<b>Total net position</b>	<b>\$ 154,280,654</b>	<b>\$ 251,990</b>	<b>\$ 154,532,644</b>

See notes to financial statements

**YAMHILL COUNTY**  
**STATEMENT OF ACTIVITIES**  
Year Ended June 30, 2023

Functions/Programs	Program Revenues				Net (Expense) Revenue and Changes in Net Position		Totals
	Expenses	Charges for Services	Operating Grants and Contributions		Governmental Activities	Business-type Activities	
			Contributions	Capital Grants and Contributions			
<b>Governmental activities:</b>							
General government	\$ 30,917,120	\$ 3,509,871	\$ 5,915,244	\$ 762,077	\$ (20,729,928)		\$ (20,729,928)
Public safety	29,379,827	3,643,669	5,536,429	-	(20,199,729)		(20,199,729)
Highways and streets	6,997,833	88,987	10,974,555	-	4,065,709		4,065,709
Health and welfare	44,807,985	30,885,245	17,331,809	9,514	3,418,583		3,418,583
Parks, culture and recreation	1,446,294	753,650	210,899	79,689	(402,056)		(402,056)
Education	432,321	-	39,134	-	(393,187)		(393,187)
Interest	608,143	-	-	-	(608,143)		(608,143)
Total governmental activities	<u>114,589,523</u>	<u>38,881,422</u>	<u>40,008,070</u>	<u>851,280</u>	<u>(34,848,751)</u>		<u>(34,848,751)</u>
<b>Business-type activities:</b>							
Wastewater	74,832	58,701	-	-		\$ (16,131)	(16,131)
<b>Totals</b>	<b><u>\$ 114,664,355</u></b>	<b><u>\$ 38,940,123</u></b>	<b><u>\$ 40,008,070</u></b>	<b><u>\$ 851,280</u></b>	<u>(34,848,751)</u>	<u>(16,131)</u>	<u>(34,864,882)</u>
<b>General revenues:</b>							
Property taxes levied for:							
General purposes					27,886,036	-	27,886,036
Specific purposes					478,660	-	478,660
Miscellaneous taxes					38,315	-	38,315
Grants and contributions not restricted to specific programs							
					3,940,543	-	3,940,543
Unrestricted investment earnings							
					1,108,968	2,556	1,111,524
Miscellaneous							
					1,353,858	378	1,354,236
Gain on sale of asset							
					55,398	-	55,398
Total general revenues and transfers					<u>34,861,778</u>	<u>2,934</u>	<u>34,864,712</u>
Change in net position					13,027	(13,197)	(170)
Net position - beginning					<u>154,267,627</u>	<u>265,187</u>	<u>154,532,814</u>
<b>Net position - ending</b>					<b><u>\$ 154,280,654</u></b>	<b><u>\$ 251,990</u></b>	<b><u>\$ 154,532,644</u></b>

	<u>General</u>	<u>Road</u>
<b>Assets</b>		
Cash and cash equivalents	\$ 7,378,823	\$ 1,192,536
Investments	11,196,062	2,219,336
Receivables	2,568,027	867,619
Inventory	-	321,393
Prepaid items	41,812	655,260
Lease receivables	-	355,026
Advances to other funds	205,242	-
<b>Total assets</b>	<b><u>\$ 21,389,966</u></b>	<b><u>\$ 5,611,170</u></b>
<b>Liabilities, deferred inflows and fund balances</b>		
Liabilities		
Accounts payable and accrued liabilities	\$ 1,911,529	\$ 729,395
Consumer deposits	3,690	4,550
Unearned revenue	2,920,438	-
Advances from other funds	-	-
Total liabilities	<u>4,835,657</u>	<u>733,945</u>
Deferred inflows of resources		
Unavailable revenue	876,329	-
Deferred lease resources	-	324,811
Total deferred inflows of resources	<u>876,329</u>	<u>324,811</u>
Fund balances		
Nonspendable	247,054	1,006,868
Restricted	-	3,545,546
Assigned	573,196	-
Unassigned	14,857,730	-
Total fund balances	<u>15,677,980</u>	<u>4,552,414</u>
<b>Total liabilities, deferred inflows and fund balances</b>	<b><u>\$ 21,389,966</u></b>	<b><u>\$ 5,611,170</u></b>

See notes to financial statements

# YAMHILL COUNTY

## BALANCE SHEET

### GOVERNMENTAL FUNDS

June 30, 2023

Health and Human Services	American Rescue Plan	Capital Improvement	Total Nonmajor Funds	Total Governmental Funds
\$ 7,202,552	\$ 1,257,322	\$ 2,726,303	\$ 2,527,615	\$ 22,285,151
13,404,107	2,339,902	5,073,710	4,703,944	38,937,061
1,583,640	-	-	41,741	5,061,027
-	-	-	-	321,393
117,511	-	-	49,269	863,852
317,435	-	-	108,993	781,454
-	-	-	178,761	384,003
<b><u>\$ 22,625,245</u></b>	<b><u>\$ 3,597,224</u></b>	<b><u>\$ 7,800,013</u></b>	<b><u>\$ 7,610,323</u></b>	<b><u>\$ 68,633,941</u></b>
\$ 2,732,076	\$ -	\$ 151,979	\$ 320,000	\$ 5,844,979
-	-	-	19,940	28,180
1,290,486	3,226,531	2,320,000	299,370	10,056,825
-	-	878,917	-	878,917
4,022,562	3,226,531	3,350,896	639,310	16,808,901
-	-	-	15,353	891,682
300,767	-	-	109,386	734,964
300,767	-	-	124,739	1,626,646
134,179	-	-	228,030	1,616,131
18,167,737	370,693	4,449,117	6,618,244	33,151,337
-	-	-	-	573,196
-	-	-	-	14,857,730
18,301,916	370,693	4,449,117	6,846,274	50,198,394
<b><u>\$ 22,625,245</u></b>	<b><u>\$ 3,597,224</u></b>	<b><u>\$ 7,800,013</u></b>	<b><u>\$ 7,610,323</u></b>	<b><u>\$ 68,633,941</u></b>



**YAMHILL COUNTY**  
**RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS**  
**TO THE STATEMENT OF NET POSITION**  
**GOVERNMENTAL FUNDS**  
**June 30, 2023**

Fund balances - total governmental funds		\$ 50,198,394
<i>Amounts reported for governmental activities in the statement of net position are different because:</i>		
The net other postemployment benefit asset is reported in the statement of net position but is not reported in the funds		757,366
Capital and lease assets used in governmental activities are not financial resources and therefore are not reported in the funds.		144,193,018
Deferred outflows related to the pension and other postemployment benefit plans are not current financial resources and therefore are not reported in the funds		22,278,527
Other long-term assets are not available to pay for current-period expenditures and therefore are reported as unavailable in the funds		891,682
The assets and liabilities of the internal service fund are included in governmental activities in the statement of net position	\$ 11,034,803	
Plus: compensated absences of the internal service fund included below	20,102	
Less: capital assets of the internal service funds included above	<u>(2,336,000)</u>	8,718,905
The net pension liability is reported in the statement of net position, but is not reported in the funds.		(36,879,845)
The other postemployment benefit liability is reported in the statement of net position but is not reported in the funds		(1,274,575)
Some liabilities, including compensated absences, capital leases payable and bonds payable, are not due and payable in the current period and therefore are not reported in the funds		(23,827,111)
Deferred inflows related to the pension and other postemployment benefit plans are reported in the statement of net position, but are not reported in the funds		<u>(10,775,707)</u>
<b>Net position of governmental activities</b>		<b><u>\$ 154,280,654</u></b>

	<u>General</u>	<u>Road</u>
<b>Revenues</b>		
Property taxes	\$ 27,955,824	\$ -
Miscellaneous taxes	25,556	-
Licenses, permits and fees	1,517,837	58,264
Fines and forfeitures	483,241	-
Charges for services	4,712,494	30,723
System development charges	-	-
Intergovernmental	8,656,858	10,841,803
Interest	393,479	115,981
Miscellaneous	219,133	56,782
Total revenues	<u>43,964,422</u>	<u>11,103,553</u>
<b>Expenditures</b>		
Current		
General government	14,782,647	-
Public safety	24,401,997	-
Highways and streets	-	6,991,641
Health and welfare	37,900	-
Parks, culture and recreation	352,821	-
Education	-	-
Debt service	-	655,260
Capital outlay	1,256,624	4,468,923
Total expenditures	<u>40,831,989</u>	<u>12,115,824</u>
Excess (deficiency) of revenues over expenditures	<u>3,132,433</u>	<u>(1,012,271)</u>
<b>Other financing sources (uses)</b>		
Issuance of long-term obligations		-
Transfers in	2,940,297	618,240
Transfers out	(10,357,650)	(1,092,824)
Total other financing sources (uses)	<u>(7,417,353)</u>	<u>(474,584)</u>
Net change in fund balances	(4,284,920)	(1,486,855)
Fund balances at beginning of year	<u>19,962,900</u>	<u>6,039,269</u>
<b>Fund balances at end of year</b>	<b><u>\$ 15,677,980</u></b>	<b><u>\$ 4,552,414</u></b>

**YAMHILL COUNTY**  
**STATEMENT OF REVENUES, EXPENDITURES AND**  
**CHANGES IN FUND BALANCES**  
**GOVERNMENTAL FUNDS**  
**Year Ended June 30, 2023**

Health and Human Services	American Rescue Plan	Capital Improvement	Total Nonmajor Funds	Total Governmental Funds
\$ -	\$ -	\$ -	\$ 478,660	\$ 28,434,484
-	-	-	12,759	38,315
402,542	-	-	93,201	2,071,844
21,607	-	-	91,894	596,742
30,209,209	-	-	1,207,098	36,159,524
-	-	-	79,689	79,689
17,420,121	2,136,406	150,000	4,854,945	44,060,133
34,038	310,649	66,773	100,523	1,021,443
790,254	-	48,239	129,737	1,244,145
<u>48,877,771</u>	<u>2,447,055</u>	<u>265,012</u>	<u>7,048,506</u>	<u>113,706,319</u>
-	2,048,535	2,311,060	358,504	19,500,746
-	-	625,226	4,270,359	29,297,582
-	-	-	-	6,991,641
43,994,084	-	-	390,880	44,422,864
-	-	-	1,068,191	1,421,012
-	-	-	432,321	432,321
-	-	6,145	-	661,405
77,697	-	4,260,358	111,089	10,174,691
<u>44,071,781</u>	<u>2,048,535</u>	<u>7,202,789</u>	<u>6,631,344</u>	<u>112,902,262</u>
<u>4,805,990</u>	<u>398,520</u>	<u>(6,937,777)</u>	<u>417,162</u>	<u>804,057</u>
-	-	2,503,208	-	2,503,208
2,527,196	-	7,244,649	415,041	13,745,423
(4,006,859)	(27,827)	(364,554)	(1,226,554)	(17,076,268)
<u>(1,479,663)</u>	<u>(27,827)</u>	<u>9,383,303</u>	<u>(811,513)</u>	<u>(827,637)</u>
3,326,327	370,693	2,445,526	(394,351)	(23,580)
14,975,589	-	2,003,591	7,240,625	50,221,974
<u>\$ 18,301,916</u>	<u>\$ 370,693</u>	<u>\$ 4,449,117</u>	<u>\$ 6,846,274</u>	<u>\$ 50,198,394</u>

**YAMHILL COUNTY**  
**RECONCILIATION OF THE STATEMENT OF REVENUES,**  
**EXPENDITURES AND CHANGES IN FUND BALANCES OF**  
**GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES**  
Year Ended June 30, 2023

Net change in fund balances - total governmental funds	\$	(23,580)
<i>Amounts reported for governmental activities in the Statement of Activities are different because of the following</i>		
Governmental funds report the acquisition of capital and lease assets as expenditures while governmental activities report depreciation expense to allocate those expenditures over the life of the assets. The difference between those two amounts is:		
Acquisition of capital assets	\$ 10,255,379	
Depreciation	<u>(5,279,863)</u>	4,975,516
Governmental funds report lease financing as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as amortization expense.		
		(1,456,999)
The net effect of transactions involving capital and lease assets (i.e., sales, trade-ins, terminations, and donations) is to decrease net position.		
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the governmental funds as follows:		
Property taxes		(69,788)
The amount contributed to defined benefit other postemployment benefit plans is reported as an expenditure in the funds while governmental activities reports other postemployment benefit expense as the change in net other postemployment benefit asset or liability, total other postemployment benefit asset or liability, and other postemployment benefit related deferred outflow of resources and deferred inflows of resources.		
Change in deferred outflows of resources	(95,741)	
Change in other postemployment benefit asset	37,784	
Change in total other postemployment benefit liability	340,831	
Change in deferred inflows of resources	<u>(208,296)</u>	74,578
The issuance of long-term obligations provides current financial resources to governmental funds, while repayment of the principal of long-term obligations consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position.		
Change in accrued interest payable	(12,862)	
Note issued	(113,960)	
Lease issued	(1,541,533)	
SBITA issued	(2,503,208)	
Principal payments	<u>1,233,939</u>	(2,937,624)
The amount contributed to defined benefit pension plans is reported as an expenditure in the funds while governmental activities reports pension expense as the change in net pension asset or liability, pension related deferred outflow of resources and deferred inflows of resources.		
Change in deferred outflows of resources	2,720,063	
Change in net pension liability	(12,009,537)	
Change in deferred inflows of resources	<u>9,056,528</u>	(232,946)
Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.		
Compensated absences		(61,563)
Net income of internal service funds		<u>(254,567)</u>
<b>Change in net position of governmental activities</b>	<b>\$</b>	<b><u>13,027</u></b>

See notes to financial statements

**YAMHILL COUNTY**  
**GENERAL FUND**  
**STATEMENT OF REVENUES, EXPENDITURES**  
**AND CHANGES IN FUND BALANCE (BUDGETARY BASIS) - BUDGET TO ACTUAL**  
**Year Ended June 30, 2023**

	<b>Budget</b>		
	<b>Original and Final</b>	<b>Actual</b>	<b>Variance</b>
<b>Revenues</b>			
Property taxes	\$ 26,338,490	\$ 27,955,824	\$ 1,617,334
Miscellaneous taxes	23,000	25,556	2,556
Licenses, permits and fees	1,187,600	1,517,837	330,237
Fines and forfeitures	421,099	483,241	62,142
Charges for services	12,324,399	7,475,181	(4,849,218)
Intergovernmental	7,606,561	7,052,160	(554,401)
Interest	193,567	317,025	123,458
Miscellaneous	96,908	216,898	119,990
	<u>48,191,624</u>	<u>45,043,722</u>	<u>(3,147,902)</u>
<b>Total revenues</b>			
	<u>48,191,624</u>	<u>45,043,722</u>	<u>(3,147,902)</u>
<b>Expenditures</b>			
Discretionary	200,000	-	200,000
Administrative services	1,760,394	1,667,212	93,182
Assessor	2,578,976	2,369,699	209,277
Board of Commissioners	677,823	636,935	40,888
Clerk	1,173,625	1,114,082	59,543
Information systems	2,706,180	2,292,420	413,760
District attorney	3,474,658	3,224,421	250,237
Planning	2,927,221	2,588,979	338,242
Surveyor	227,633	198,677	28,956
Support enforcement	760,853	607,326	153,527
Treasurer	45,210	39,802	5,408
County counsel	684,967	680,473	4,494
Transportation	5,390,585	4,256,702	1,133,883
Non-departmental	1,083,001	1,059,610	23,391
Emergency management	385,720	379,117	6,603
Jail	7,748,432	7,253,030	495,402
Marine	117,502	113,637	3,865
Sheriff	14,562,937	9,360,389	5,202,548
911/dispatch services	672,751	520,413	152,338
Mediation services	164,918	52,396	112,522
Narcotics investigation	72,597	18,889	53,708
Juvenile department	1,704,143	1,558,802	145,341
Juvenile detention	2,193,139	2,110,809	82,330
Parks	649,655	407,874	241,781
Courthouse security	849,442	726,392	123,050
Radio system	761,296	660,146	101,150
Contingency	250,000	-	250,000
	<u>53,823,658</u>	<u>43,898,232</u>	<u>9,925,426</u>
<b>Total expenditures</b>			
	<u>53,823,658</u>	<u>43,898,232</u>	<u>9,925,426</u>
Excess (deficiency) of revenues over expenditures	<u>(5,632,034)</u>	<u>1,145,490</u>	<u>6,777,524</u>
<b>Other financing sources (uses)</b>			
Transfers in	4,602,347	4,598,048	(4,299)
Transfers out	(7,182,463)	(7,182,463)	-
	<u>(2,580,116)</u>	<u>(2,584,415)</u>	<u>(4,299)</u>
<b>Total other financing sources (uses)</b>			
	<u>(2,580,116)</u>	<u>(2,584,415)</u>	<u>(4,299)</u>
Net change in fund balance	(8,212,150)	(1,438,925)	6,773,225
Fund balance at beginning of year	13,055,085	18,879,410	5,824,325
	<u>13,055,085</u>	<u>18,879,410</u>	<u>5,824,325</u>
<b>Fund balance at end of year</b>	<b>\$ 4,842,935</b>	17,440,485	<b>\$ 12,597,550</b>
<b>Reconciliation to generally accepted accounting principles</b>			
Fair value adjustment - investments		(309,416)	
Unearned revenue		(2,920,438)	
O&C Reserve		688,911	
Landfill License Agreement		778,438	
		<u>778,438</u>	
<b>Fund balance at end of year</b>		<b>\$ 15,677,980</b>	

See notes to financial statements

**YAMHILL COUNTY**  
**ROAD FUND**  
**STATEMENT OF REVENUES, EXPENDITURES**  
**AND CHANGES IN FUND BALANCE (BUDGETARY BASIS) - BUDGET TO ACTUAL**  
**Year Ended June 30, 2023**

	<b>Budget</b>		
	<b>Original and</b>		
	<b>Final</b>	<b>Actual</b>	<b>Variance</b>
<b>Revenues</b>			
Licenses, permits and fees	\$ 62,060	\$ 58,264	\$ (3,796)
Charges for services	602,088	648,963	46,875
Intergovernmental	10,918,467	10,841,803	(76,664)
Interest	29,794	75,560	45,766
Miscellaneous	32,500	56,782	24,282
	<u>11,644,909</u>	<u>11,681,372</u>	<u>36,463</u>
<b>Expenditures</b>			
Road department	14,801,638	12,553,388	2,248,250
Debt service	655,260	655,260	-
Contingency	414,525	-	414,525
	<u>15,871,423</u>	<u>13,208,648</u>	<u>2,662,775</u>
Net change in fund balance	(4,226,514)	(1,527,276)	2,699,238
Fund balance at beginning of year	<u>4,336,514</u>	<u>6,145,419</u>	<u>1,808,905</u>
<b>Fund balance at end of year</b>	<b><u>\$ 110,000</u></b>	4,618,143	<b><u>\$ 4,508,143</u></b>
<b>Reconciliation to generally accepted accounting principles</b>			
Fair value adjustment - investments		<u>(65,729)</u>	
<b>Fund balance at end of year</b>		<b><u>\$ 4,552,414</u></b>	

**YAMHILL COUNTY**  
**HEALTH AND HUMAN SERVICES**  
**STATEMENT OF REVENUES, EXPENDITURES**  
**AND CHANGES IN FUND BALANCE (BUDGETARY BASIS) - BUDGET TO ACTUAL**  
**Year Ended June 30, 2023**

	<b>Budget Original and Final</b>	<b>Actual</b>	<b>Variance</b>
<b>Revenues</b>			
Licenses, permits and fees	\$ 366,993	\$ 402,542	\$ 35,549
Fines and forfeitures	17,562	21,607	4,045
Charges for services	29,066,384	30,486,261	1,419,877
Intergovernmental	17,451,913	17,410,607	(41,306)
Interest	68,713	188,064	119,351
Miscellaneous	849,842	790,254	(59,588)
Total revenues	<u>47,821,407</u>	<u>49,299,335</u>	<u>1,477,928</u>
<b>Expenditures</b>			
Health and human services	<u>55,448,970</u>	<u>48,078,640</u>	<u>7,370,330</u>
Total expenditures	<u>55,448,970</u>	<u>48,078,640</u>	<u>7,370,330</u>
Excess (deficiency) of revenues over expenditures	<u>(7,627,563)</u>	<u>1,220,695</u>	<u>8,848,258</u>
<b>Other financing sources (uses)</b>			
Transfers in	<u>3,550,144</u>	<u>3,550,144</u>	<u>-</u>
Total other financing sources (uses)	<u>3,550,144</u>	<u>3,550,144</u>	<u>-</u>
Net change in fund balance	(4,077,419)	4,770,839	8,848,258
Fund balance at beginning of year	<u>14,148,616</u>	<u>15,218,552</u>	<u>1,069,936</u>
<b>Fund balance at end of year</b>	<b><u>\$ 10,071,197</u></b>	19,989,391	<b><u>\$ 9,918,194</u></b>
<b>Reconciliation to generally accepted accounting principles</b>			
Unearned revenue		(1,290,486)	
Fair value adjustment - investments		<u>(396,989)</u>	
<b>Fund balance at end of year</b>		<b><u>\$ 18,301,916</u></b>	

**YAMHILL COUNTY**  
**AMERICAN RESCUE PLAN**  
**SCHEDULE OF REVENUES, EXPENDITURES**  
**AND CHANGES IN FUND BALANCE (BUDGETARY BASIS) - BUDGET TO ACTUAL**  
**Year Ended June 30, 2023**

	<b>Budget Original and Final</b>	<b>Actual</b>	<b>Variance</b>
<b>Revenues</b>			
Intergovernmental	\$ -	\$ 93,800	\$ 93,800
Interest	27,000	155,887	128,887
Total revenues	<u>27,000</u>	<u>249,687</u>	<u>222,687</u>
<b>Expenditures</b>			
Grants	5,754,629	2,076,362	3,678,267
Total expenditures	<u>5,754,629</u>	<u>2,076,362</u>	<u>3,678,267</u>
Excess (deficiency) of revenues over expenditures	<u>(5,727,629)</u>	<u>(1,826,675)</u>	<u>3,900,954</u>
<b>Other financing sources (uses)</b>			
Transfers out	(5,980,438)	(5,980,438)	-
Total other financing sources (uses)	<u>(5,980,438)</u>	<u>(5,980,438)</u>	<u>-</u>
Net change in fund balance	(11,708,067)	(7,807,113)	3,900,954
Fund balance at beginning of year	<u>11,708,067</u>	<u>11,473,638</u>	<u>(234,429)</u>
<b>Fund balance at end of year</b>	<b><u>\$ -</u></b>	<b>3,666,525</b>	<b><u>\$ 3,666,525</u></b>
<b>Reconciliation to generally accepted accounting principles</b>			
Unearned revenue		(3,226,531)	
Fair value adjustment - investments		<u>(69,301)</u>	
<b>Fund balance at end of year</b>		<b><u>\$ 370,693</u></b>	

**YAMHILL COUNTY**  
**STATEMENT OF NET POSITION**  
**PROPRIETARY FUNDS**  
**June 30, 2023**

	<u>Business-type Activities</u>	<u>Governmental Activities</u>
	<u>Cove Orchard Sewer</u>	<u>Internal Service Funds</u>
<b>Assets</b>		
Current assets		
Cash and cash equivalents	\$ 50,047	\$ 2,914,369
Investments	93,139	5,423,704
Receivables	34,347	48,574
Prepaid items	-	4,500
Advances to other funds	-	494,914
Total current assets	<u>177,533</u>	<u>8,886,061</u>
Capital assets		
Land and construction in progress	78,356	-
Other capital assets, net	-	2,336,000
Total capital assets	<u>78,356</u>	<u>2,336,000</u>
Total assets	<u>255,889</u>	<u>11,222,061</u>
<b>Liabilities</b>		
Current liabilities		
Accounts payable and accrued liabilities	3,899	167,156
Long-term obligations due within one year	-	20,102
Total current liabilities	<u>3,899</u>	<u>187,258</u>
<b>Net position</b>		
Net investment in capital assets	78,356	2,336,000
Unrestricted	173,634	8,698,803
<b>Total net position</b>	<u><b>\$ 251,990</b></u>	<u><b>\$ 11,034,803</b></u>

**YAMHILL COUNTY**  
**STATEMENT OF REVENUES, EXPENSES**  
**AND CHANGES IN NET POSITION**  
**PROPRIETARY FUNDS**  
**Year Ended June 30, 2023**

	<b>Business-type Activities</b>	<b>Governmental Activities</b>
	<b>Cove Orchard Sewer</b>	<b>Internal Service Funds</b>
<b>Operating revenues</b>		
Charges for services	\$ 58,701	\$ 53,312
Other	378	132,523
	<u>59,079</u>	<u>185,835</u>
<b>Operating expenses</b>		
Personnel services	-	624,706
Materials and services	74,110	3,201,134
Depreciation	722	725,831
	<u>74,832</u>	<u>4,551,671</u>
	<u>(15,753)</u>	<u>(4,365,836)</u>
<b>Nonoperating revenues (expenses)</b>		
Grants	-	660,071
Interest income	2,556	87,525
Gain on sale of capital assets	-	32,828
	<u>2,556</u>	<u>780,424</u>
Income (loss) before transfers	(13,197)	(3,585,412)
Transfers in	-	3,612,358
Transfers out	-	(281,513)
	<u>(13,197)</u>	<u>(254,567)</u>
Change in net position	(13,197)	(254,567)
Net position - beginning	<u>265,187</u>	<u>11,289,370</u>
<b>Net position - ending</b>	<b><u>\$ 251,990</u></b>	<b><u>\$ 11,034,803</u></b>

See notes to financial statements

**YAMHILL COUNTY**  
**STATEMENT OF CASH FLOWS**  
**PROPRIETARY FUNDS**  
**Year Ended June 30, 2023**

	<b>Business-type Activities</b>	<b>Governmental Activities</b>
	<b>Cove Orchard Sewer</b>	<b>Internal Service Funds</b>
<b>Cash flows from operating activities</b>		
Receipts from customers	\$ 52,588	\$ -
Receipts from interfund services provided	-	3,612,358
Other receipts	-	189,590
Payments for interfund services provided	-	(281,513)
Payments to suppliers	(72,854)	(3,077,183)
Payments to employees	-	(618,904)
	<u>(20,266)</u>	<u>(175,652)</u>
Net cash provided by (used in) operating activities		
<b>Cash flows from noncapital financing activities</b>		
Repayments of advances to other funds	-	119,800
Grants	-	660,071
	<u>-</u>	<u>779,871</u>
Net cash provided by (used in) noncapital financing activities		
<b>Cash flows from capital and related financing activities</b>		
Acquisition of capital assets	-	(366,670)
Issuance of long-term obligations	-	32,828
	<u>-</u>	<u>(333,842)</u>
Net cash provided by (used in) capital and related financing activities		
<b>Cash flows from investing activities</b>		
Interest on investments	2,556	87,525
Sale (purchase) of investments	(14,590)	(1,527,795)
	<u>(12,034)</u>	<u>(1,440,270)</u>
Net cash provided by (used in) investing activities		
Net increase (decrease) in cash and cash equivalents	(32,300)	(1,169,893)
Cash and cash equivalents - beginning of year	82,347	4,084,262
<b>Cash and cash equivalents - end of year</b>	<b><u>\$ 50,047</u></b>	<b><u>\$ 2,914,369</u></b>
<b>Reconciliation of operating income (loss) to net cash provided by (used in) operating activities</b>		
Operating income (loss)	\$ (15,753)	\$ (4,365,836)
Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities		
Transfers in for interfund charges	-	3,612,358
Transfers out for interfund charges	-	(281,513)
Depreciation	722	725,831
(Increase) decrease in assets and deferred outflows		
Receivables, net	(6,491)	3,755
Increase (decrease) in liabilities and deferred inflows		
Accounts payable and accrued liabilities	1,256	123,951
Compensated absences payable	-	5,802
	<u>(20,266)</u>	<u>(175,652)</u>
<b>Net cash provided by (used in) operating activities</b>		

**YAMHILL COUNTY**  
**STATEMENT OF NET POSITION**  
**FIDUCIARY FUND**  
**June 30, 2023**

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	<u>Custodial Funds</u>
<b>Assets</b>	
Cash and cash equivalents	\$ 1,121,266
Investments, at fair value	1,977,694
Receivables	<u>5,657,678</u>
 Total assets	 <u>8,756,638</u>
 <b>Liabilities</b>	
Accounts payable	1,881,730
Intergovernmental payables	<u>6,005,281</u>
 Total liabilities	 <u>7,887,011</u>
 <b>Net position</b>	
Held for individuals, organizations, and other governments	 <u>869,627</u>
 <b>Total net position</b>	 <b><u><u>\$ 869,627</u></u></b>

See notes to financial statements

**YAMHILL COUNTY**  
**STATEMENT OF CHANGES IN NET POSITION**  
**FIDUCIARY FUND**  
**Year Ended June 30, 2023**

	<b>Custodial Funds</b>
<b>Additions</b>	
Collections for other governments:	
Property taxes	\$ 157,439,036
Foreclosures sales	221,441
Construction excise tax	415,811
Heavy equipment rental tax	12,426
Fees	1,133,506
Other	613,800
Investment earnings	49,288
 Total additions	 159,885,308
<b>Deductions</b>	
Payments to other governments	
Property taxes	157,613,700
Foreclosures sales	48,919
Construction excise tax	415,811
Heavy equipmenet rental tax	12,426
Fees	1,138,110
Other	576,105
 Total deductions	 159,805,071
 Change in net position	 80,237
Net position - beginning of year	789,390
 <b>Net position - end of year</b>	 <b>\$ 869,627</b>

See notes to financial statements

**NOTE 1 – THE REPORTING ENTITY**

Yamhill County (the “County”) was created in 1843 and operates under the provisions of Oregon Revised Statutes (ORS) Title 20, Chapters 201 and 215 inclusive as an unchartered county. The County is governed by a full-time Board of Commissioners (the “Board”) who are elected at-large by the citizens. The Board votes on all ordinances and determines matters of policy. Other elected officers include the Assessor, Clerk, Sheriff, Treasurer, and District Attorney. The County provides a full range of services to the community including public safety; highways and streets; health and welfare; and parks, culture, and recreation.

The accompanying basic financial statements present all activities, funds, and component units for which the County is financially accountable. Financial accountability is defined as appointment of a voting majority of the component unit’s governing board, and (a) the ability to impose its will on the organization, or (b) the organization provides a financial benefit to, or imposes a specific financial burden on, the primary government. Component units may be either blended into the County’s operations or reported discretely in a separate column based on the closeness of their relationship to the County. Based upon the evaluation of this criteria, the County is a primary government with the following component units:

Blended Component Units

The Yamhill County Extension Service District (the “Extension”) is a governmental organization established under ORS 451 to extend Oregon State University’s agricultural and educational programs and information services to Yamhill County. The Extension’s Board of Directors is the Yamhill County Board of Commissioners. The County has operational accountability for the Extension and manages their activities through the department of County Administration much the same way it manages other County departments and programs. The Extension is reported as a Nonmajor Special Revenue Fund of Yamhill County. Separate financial statements for the Yamhill County Extension Service District can be obtained from the County finance department.

The Cove Orchard Sewer Service District (“Cove Orchard”) is a governmental organization established pursuant to ORS 198.835 and ORS 451 to provide sewer services to residents of the Cove Orchard area. Cove Orchard’s Board of Directors is the Yamhill County Board of Commissioners. The County has operational accountability for Cove Orchard and manages their activities through the County’s Public Works Department much the same way it manages other County departments and programs. Cove Orchard is reported as an Enterprise Fund of Yamhill County. The Cove Orchard Sewer Service District does not issue separate financial statements.

The Yamhill County Hospital Authority (the “Authority”) is a governmental organization created pursuant to ORS 441.525 to 441.595 to increase hospital bed capacity within Yamhill County. The Authority’s Board of Directors is the Yamhill County Board of County Commissioners plus two residents of the County. The County has operational accountability for the Authority and manages their activities through the Department of County Administration much the same way it manages other County departments and programs. The Authority only issues conduit debt for health facilities and has no assets or liabilities (see Note 8).

**NOTE 2 – SIGNIFICANT ACCOUNTING POLICIES**

Government-wide and fund financial statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the County. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities* are supported by taxes and intergovernmental revenues.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major governmental funds and major proprietary funds are reported in separate columns in the respective fund financial statements.

Measurement focus, basis of accounting and financial statement presentation

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the functions of the County, the elimination of which would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as *program revenues* include: 1) charges to customers or applicants for goods, services, or privileges provided; 2) operating grants and contributions; and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

**NOTE 2 – SIGNIFICANT ACCOUNTING POLICIES (Continued)**

Measurement focus, basis of accounting and financial statement presentation (continued)

Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues are charges to customers for sales and services. Operating expenses for proprietary funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Significant revenues, which are susceptible to accrual under the modified accrual basis of accounting, include property taxes and federal and state grants. Other revenue items are considered to be measurable and available when received by the County. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, long-term leases, and claims and judgments, are recorded only when payment is due.

The bases of accounting described above are in accordance with accounting principles generally accepted in the United States of America.

The County reports the following major governmental funds:

*General* - accounts for all financial resources of the general government, except those required to be accounted for in another fund. With the implementation of GASB 54, the O&C Reserve Fund and Landfill Reserve Fund have been combined with the General Fund for financial reporting purposes.

*Road* - accounts for the receipt and expenditure of state gasoline taxes for road repair and construction.

*Health and Human Services* - accounts for revenues and expenditures associated with the use of money for a continuum of care to persons experiencing mental or emotional disorders or who have a developmental disability. Money is provided to the fund from state grants, federal funds, county general funds, local contracts and user fees.

*American Rescue Plan* – accounts for funds received by the County from the American Rescue Plan Act of 2021 to be spent in accordance with federal guidelines.

**NOTE 2 – SIGNIFICANT ACCOUNTING POLICIES (Continued)**

Measurement focus, basis of accounting and financial statement presentation (continued)

*Capital Improvement* - accounts for revenues and expenditures associated with purchases and replacement of major capital items and the repair and remodeling of facilities.

The County reports the following major proprietary fund:

*Cove Orchard Sewer* – accounts for the operating of the sewer system.

Additionally, the County reports the following fund types:

*Special Revenue* - accounts for revenue derived from specific taxes or other revenue sources, which are legally restricted to finance particular functions or activities. When a special revenue fund is not an operating fund, transfers are made from the special revenue fund to the operating funds authorized to make expenditures.

*Capital Projects* - accounts for expenditures on major construction projects or equipment acquisition. The principal sources of revenues are proceeds from issuance of certificates of participation, the sale of County owned property, issuance of general obligation bonds, issuance of full faith and credit bonds, and internal transfers from departments for major capital improvements.

*Internal Service* – accounts for the cost of providing services to other funds which are charged a fee on a cost reimbursement basis for those services.

*Fiduciary* - accounts for resources received and held in a fiduciary capacity. Disbursements are made in accordance with applicable legislative enactment for each particular fund.

Budget policies and budgetary control

Generally, Oregon Local Budget Law requires annual budgets be adopted for all funds of the County except the custodial funds. The County uses the modified accrual basis of accounting for all budgets, except for unrealized changes in the fair value of investments which are not recognized on a budget basis. All annual appropriations lapse at fiscal year-end.

The County begins its budgeting process by appointing budget committee members in the fall of each year. Budget recommendations are developed by management through early spring, with the budget committee meeting and approving the budget document in late spring. Public notices of the budget hearing are generally published in May or June and the hearing is held in June. The County Commissioners adopt the budget, make appropriations, and declare the tax levy no later than June 30. Expenditure appropriations may not be legally over-expended, except in the case of grant receipts and bond sale proceeds which could not be reasonably estimated at the time the budget was adopted.

**NOTE 2 – SIGNIFICANT ACCOUNTING POLICIES (Continued)**

Budget policies and budgetary control (continued)

The resolution authorizing appropriations for each fund sets the level at which expenditures cannot legally exceed appropriations. The County established the levels of budgetary control at the program or department level for all funds.

Budget amounts may be revised since the original budget amounts were adopted. The County Commissioners authorize all appropriation transfers and supplemental budget appropriations.

Risk management

The County is exposed to various risks of loss related to errors and omissions; automobile; damage to and destruction of assets; bodily injury; and worker's compensation for which the County carries commercial insurance. There has been no significant reduction in insurance coverage from the prior year and settled claims have not reached the level of commercial coverage in any of the past three fiscal years.

Cash and cash equivalents

For purposes of reporting cash flows, cash and cash equivalents include cash on hand, checking, savings and money market accounts, and any highly-liquid debt instruments purchased with a maturity of three months or less.

Receivables

*Property taxes*

Uncollected property taxes are reported in the governmental funds balance sheet as receivables; the portion which is available to finance expenditures of the current period is recorded as revenue and the remaining balance is recorded as deferred inflows of resources. Property taxes which are collected within 60 days of the end of the current period are considered available and recognized as revenue.

Property taxes receivable in the custodial funds have been recognized as an addition to net position. Amounts not yet distributed are recognized as a liability to other governments and as a deduction from net position.

Under state law, county governments are responsible for extending authorized property tax levies, computing tax rates, billing and collecting all property taxes, and making periodic remittances of collections to entities levying taxes. Real and personal property taxes are levied upon all taxable property and become a lien against the property as of July 1 of each year. Property taxes are payable in three installments following the lien date on November 15, February 15 and May 15 each year.

*Leases*

Lease receivables are recognized at the net present value of the leased assets at a borrowing rate either explicitly described in the agreement or implicitly determined by the County, reduced by principal payments.

**NOTE 2 – SIGNIFICANT ACCOUNTING POLICIES (Continued)**

Grants and entitlements

Federal and state grants and state shared revenues are recorded as revenue in all fund types as earned.

Inventories

Inventories are valued at cost (first-in, first-out method). Inventories consist of expendable supplies held for consumption.

Capital assets

Capital assets, which include property, equipment, infrastructure assets (e.g., roads, bridges, sidewalks, sewers, street lighting, and similar items), and their improvements, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the County as assets with an initial, individual cost of more than \$5,000 and an estimated useful life of at least one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets, donated works of art and similar items, and assets received in a service concession agreement, if any, are recorded at acquisition value.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed.

Capital assets are depreciated using the straight-line method over estimated useful lives as follows:

Buildings improvements	30 - 50 years
Land improvements	25 years
Machinery and equipment	7 -10 years
Vehicles	5 years
Bridges	50 years
Culverts	25 years
Paved roads	20 years

Upon disposal of such assets, the accounts are relieved of the related costs and accumulated depreciation and resulting gains or losses are reflected in the statement of activities.

**NOTE 2 – SIGNIFICANT ACCOUNTING POLICIES (Continued)**

Long-term obligations

In the government-wide financial statements long-term obligations, including leases liabilities and subscription based technology arrangement liabilities, are reported as liabilities in the governmental activities statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. In the governmental fund financial statements, the present value of the lease payments, the face amount of the debt issues, and premiums received on debt issuances are reported as other financing sources.

Leases and Subscription-Based Information Technology Arrangements (SBITA)

Lease contracts that provide the County with control of a non-financial asset, such as land, buildings, equipment, or subscription-based information technology arrangement, for a period of time in excess of 12 months are reported as a right of use - lease asset with a related lease liability. The lease liability is recorded at the present value of future lease payments, including fixed payments, variable payments based on an index or fixed rate and reasonably certain residual guarantees. The intangible right of use - lease asset is recorded for the same amount as the related lease liability plus any prepayments and initial direct costs to place the asset in service. Right of use - lease assets are amortized over the shorter of the useful life of the asset or the lease term. The lease liability is reduced for lease payments made, less the interest portion of the lease payment.

SBITA contracts that provide the County with control of a software or similar asset for a period of time in excess of 12 months are reported as a right to use asset with a related SBITA liability. The SBITA liability is recorded at the present value of future payments, including fixed payments, variable payments based on an index or fixed rate and reasonably certain residual guarantees. The intangible right to use asset is recorded for the same amount as the related SBITA liability plus any prepayments and initial direct costs to place the asset in service. SBITA assets are amortized over the shorter of the useful life of the asset or the contract term. The SBITA liability is reduced for payments made, less the interest portion of the contract payment.

Solid waste landfill post-closure care liabilities

The County operates two closed landfills:

1. The Whiteson Landfill was closed in 1982. It is currently operating under Solid Waste Disposal Permit (No. 212) issued by the Oregon Department of Environmental Quality (ODEQ). The current permit was issued on June 28, 2013, and will expired on June 1, 2023. On December 22, 2022 the County applied for renewal of the permit. As of the expiration date, the permit has been administratively extended until a renewal permit is issued.
2. The Newberg Landfill was closed in 1985. It is currently operating under Solid Waste Disposal Permit (No. 97) issued by the ODEQ. The current permit was issued on February 20, 2015, and will expire on December 1, 2024.

**NOTE 2 – SIGNIFICANT ACCOUNTING POLICIES (Continued)**

Solid waste landfill post-closure care liabilities (continued)

State and federal laws and regulations require the County to perform certain maintenance and monitoring functions at closed landfill sites for thirty years after closure. Although both landfills have been closed for more than 30 years, the County continues to perform maintenance and monitoring activities

*Financial Assurance:* The County demonstrates financial assurance in connection with the postclosure care activities for the Whiteson and Newberg landfills (combined), by using the local government financial assurance test described in Title 40 of the Code of Federal Regulations, paragraph 258.74. As of June 30, 2022 (the most recent analysis), the County is in compliance with the local government financial assurance test as required by Oregon Administrative Rule 340-94-0140. As of June 30, 2023, restricted net position is held for the landfill and post-closure care liability.

Net position

*Government-wide and proprietary fund financial statements*

Equity is classified as net position and displayed in three components:

*Net investment in capital assets* – Consists of capital assets including restricted capital assets, net of accumulated depreciation/amortization and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvements of those assets.

*Restricted net position* – Consists of net position with constraints placed on the use either by (1) external groups such as creditors, grantors, contributors, or laws and regulations of other governments; or (2) law through constitutional provisions or enabling legislation.

*Unrestricted net position* – All other net position that does not meet the definition of “restricted” or “net investment in capital assets.”

In the government-wide and proprietary fund financial statements, when both restricted and unrestricted resources are available for use, it is the County’s policy to use restricted resources first, and then unrestricted resources as they are needed.

Fund balance

*Governmental fund financial statements*

Governmental type fund balances are to be properly reported within one of the fund balance categories listed below:

*Non-spendable* — Amounts that cannot be spent either because they are in non-spendable form or because they are legally or contractually required to be maintained intact.

**NOTE 2 – SIGNIFICANT ACCOUNTING POLICIES (Continued)**

Fund balance (continued)

*Restricted* — Amounts that can be spent only for specific purposes because of constitutional provisions or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

*Committed* — Amounts that can be used only for specific purposes determined by a formal action of the Board of Commissioners. The Board of Commissioners is the highest level of decision-making authority for the County. Commitments may be established, modified, or rescinded only through ordinances or resolutions approved by the Board of Commissioners.

*Assigned* — Amounts that do not meet the criteria to be classified as restricted or committed but that are intended to be used for specific purposes. The Board of Commissioners has granted authority to the finance manager to assign fund balance amounts.

*Unassigned* — The residual classification for the government’s general fund and includes all spendable amounts not contained in the other classifications. Additionally, other funds may report negative unassigned fund balance in certain circumstances.

In the governmental fund financial statements, when an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the County considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the County considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed, unless the Board of Commissioners has provided otherwise in its commitment or assignment actions.

Compensated absences

It is the County's policy to permit employees to accumulate earned but unused vacation leave and compensatory time. There is no liability for unpaid accumulated sick leave, as sick leave does not vest and is recorded as an expenditure when paid. Employees covered under collective bargaining can earn “flexible earned time” in lieu of vacation and sick leave. “Flexible earned time” earned vests over 14 years. All vacation leave and compensatory time is accrued when earned in the government-wide and proprietary funds. A liability for these amounts is reported in the governmental fund types only if they have vested.

Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Oregon Public Employee Retirement System (OPERS) and additions to/deductions from OPERS’ fiduciary net position have been determined on the same basis as they are reported by OPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**NOTE 2 – SIGNIFICANT ACCOUNTING POLICIES (Continued)**

Other postemployment benefits

For purposes of measuring the net OPEB asset, deferred outflows of resources and deferred inflows of resources related to other postemployment benefits, and other postemployment benefits expense, information about the fiduciary net position of the Oregon Public Employee Retirement System Retirement Health Insurance Account (RHIA) and additions to/deductions from the RHIA's fiduciary net position have been determined on the same basis as they are reported by OPERS. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

An actuarial valuation dated July 1, 2022, was completed for purposes of measuring the other postemployment benefits liability, deferred outflows of resources and deferred inflows of resources related to other postemployment benefits, and other postemployment benefits expense for the Implicit Subsidy for the Employees of Yamhill County.

Deferred outflows / inflows of resources

In addition to assets, the statement of net position reports a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/ expenditure) until then. These include refunded debt charges, pension related items and other postemployment benefit related items.

In addition to liabilities, the statement of net position will report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net assets that applies to future periods. Deferred lease resources, pension related items and other postemployment benefit related items, which are amortized over specified periods, are reported as deferred inflows of resources.

The balance sheet of governmental funds reports as deferred inflows, unavailable revenues from property taxes. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

**NOTE 3 – CASH, CASH EQUIVALENTS AND INVESTMENTS**

The County’s cash and cash equivalents at June 30, 2023, are as follow:

Cash and cash equivalents	
Deposits with financial institutions	\$ 4,823,833
State of Oregon Local Government Investment Pool	21,219,591
Cash on hand	9,040
Cash with fiscal agent	<u>318,369</u>
Total cash and cash equivalents	<u>\$26,370,833</u>

Reconciliation to basic financial statements: The cash and cash equivalents as of June 30, 2023, are reported in the basic financial statements as follows:

Government-wide financial statements	
Governmental activities	\$25,199,520
Business-type activities	50,047
Fiduciary funds financial statements	
Custodial fund	<u>1,121,266</u>
Total cash and cash equivalents	<u>\$26,370,833</u>

The County’s investments at June 30, 2023, are as follow:

Investments	
Corporate bonds	\$ 2,694,688
Municipal bonds	4,125,474
Government agency securities	971,325
U.S. obligations	17,367,254
U.S. Treasury Bills	9,848,997
Government Agencies - Zero Coupon	3,971,878
U.S. Treasury notes & bonds	5,721,945
International bonds	730,037
Uninvested Cash	<u>1,000,000</u>
Total investments	<u>\$46,431,598</u>

**NOTE 3 – CASH, CASH EQUIVALENTS AND INVESTMENTS (Continued)**

Reconciliation to basic financial statements: The investments as of June 30, 2023, are reported in the basic financial statements as follows:

Government-wide financial statements	
Governmental activities	\$44,360,765
Business-type activities	93,139
Fiduciary funds financial statements	
Custodial fund	<u>1,977,694</u>
Total cash and cash equivalents	<u><u>\$46,431,598</u></u>

The County maintains a pool of cash, cash equivalents and investments that are available for use by all funds. Each fund’s portion of this pool is displayed on the financial statements as cash and cash equivalents and investments. Interest earned on pooled cash, cash equivalents and investments is allocated to participating funds based upon their combined cash and investment balances.

Deposits with financial institutions

*Custodial Credit Risk – Deposits with Financial Institutions:* This is the risk that in the event of a bank failure, the County’s deposits may not be returned. The Federal Depository Insurance Corporation (FDIC) provides insurance for the County’s deposits with financial institutions up to \$250,000 each for the aggregate of all noninterest-bearing accounts and the aggregate of all interest-bearing accounts at each financial institution.

Deposits in excess of FDIC coverage with institutions participating in the Oregon Public Funds Collateralization Program are collateralized under the Public Funds Collateralization Program (PFCP) of the Oregon State Treasurer. The PFCP is a shared liability structure for participating financial institutions and is considered additional depository insurance as defined in GASB 40. Participating financial institutions are required to pledge securities, held by the Federal Home Loan Bank of Seattle in the name of the financial institution, with a value equal to at least 10%, with limited exceptions that may require up to 110%, of the amount of deposits of Oregon municipal corporations in excess of FDIC depository insurance. In the event of a failure of a participating financial institution the collective amount of all pledged securities under the PFCP are available to return the County’s deposits. As of June 30, 2023, none of the County’s bank balances were exposed to custodial credit risk.

State of Oregon Local Government Investment Pool

Balances in the State of Oregon Local Government Investment Pool (LGIP) are stated at fair value. Fair value is determined at the quoted market price, if available; otherwise the fair value is estimated based on the amount at which the investment could be exchanged in a current transaction between willing parties, other than a forced liquidation sale. The Oregon State

**NOTE 3 – CASH, CASH EQUIVALENTS AND INVESTMENTS (Continued)**

State of Oregon Local Government Investment Pool (continued)

Treasury administers the LGIP. The LGIP is an unrated, open-ended, no-load, diversified portfolio offered to any agency, political subdivision or public corporation of the state who by law is made the custodian of, or has control of, any fund. The LGIP is commingled with the State’s short-term funds. To provide regulatory oversight, the Oregon Legislature established the Oregon Short-Term Fund Board and LGIP investments are approved by the Oregon Investment Council. The fair value of the County’s position in the LGIP is the same as the value of the pool shares.

Investments

As of June 30, 2023, the County had the following investments:

<u>Investment Type</u>	Rating (Moody's/ Standard & Poor's)	<u>Fair Value</u>	<u>Weighted Average Maturity (in months)</u>
Corporate Bonds			
	AAA/AAA	\$ 484,135	43.29
	AAA/AA+	576,897	15.26
	AA2/AA	708,923	37.37
	AA2/AA-	192,651	20.64
	AA2/A+	193,280	22.39
	Aa3/Unrated	102,632	14.10
	A1/A+	98,982	3.62
	A2/A+	238,603	18.97
	A3/A-	<u>98,585</u>	7.46
		<u>2,694,688</u>	
Municipal Bonds			
	AAA/AAA	485,205	29.09
	AA1/AA+	284,070	13.08
	AA1/Unrated	778,285	26.92
	AA2/AAA	965,335	26.83
	AA2/AA-	495,920	3.06
	AA2/Unrated	312,176	36.03
	A1/AA	475,890	35.54
	Unrated/AAA	106,994	29.09
	Unrated/AA	<u>221,599</u>	20.41
		<u>4,125,474</u>	

**YAMHILL COUNTY**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2023**

**NOTE 3 – CASH, CASH EQUIVALENTS AND INVESTMENTS (Continued)**

<u>Investment Type</u>	Rating (Moody's/ Standard & Poor's)	<u>Fair Value</u>	<u>Weighted Average Maturity (in months)</u>
Government Agency Securities			
	AAA/AA+	491,931	4.24
	AAA/Unrated	<u>479,394</u>	2.96
		<u>971,325</u>	
U.S. Obligations			
	AAA/AA+	12,394,248	17.16
	AAA/Unrated	3,487,049	4.79
	Unrated/AA+	487,619	6.64
	Unrated/Unrate	<u>998,338</u>	23.90
		<u>17,367,254</u>	
U.S. Treasury Bills			
	Unrated/Unrate	<u>9,848,997</u>	3.10
Government Agencies - Zero Coupon			
	Unrated/Unrate	<u>3,971,878</u>	1.38
U.S. Treasury Notes & Bonds			
	AAA/Unrated	4,771,398	15.10
	Unrated/Unrate	<u>950,547</u>	18.08
		<u>5,721,945</u>	
International Bonds			
	A1/A	490,419	6.67
	A1/A+	<u>239,618</u>	18.41
		<u>730,037</u>	
Total Investments		45,431,598	
Uninvested cash		<u>1,000,000</u>	
Total investments and uninvested cash		<u><u>\$46,431,598</u></u>	

**NOTE 3 – CASH, CASH EQUIVALENTS AND INVESTMENTS (Continued)**

*Credit Risk:* Oregon statutes authorize the County to invest in obligations of the U.S. Treasury and U.S. agencies, bankers' acceptances, repurchase agreements, commercial paper rated A-1 by Standard & Poor's Corporation or P-1 by Moody's Commercial Paper Record, and the state treasurer's investment pool. During the year, the County invested in international bonds whose ratings at times of purchase were A by Standard & Poor's Corporation which is below the minimum rating required by Oregon statutes.

*Concentration of Credit Risk:* The County has a formal policy that places a limit on the amount that may be invested in any one insurer as follows:

<u>Investment</u>	<u>Max Investment</u>
U.S. Treasury Obligations	100%
U.S. Agency Securities	100%
Per Agency (Senior Obligators Only)	50%
Oregon Short-Term Fund	Maximum allowed per ORS 294.810
Corporate Debt (Total)	35%
Corporate Commercial Paper	25%
Per Issuer	5%
Corporate Bonds	35%
Per Issuer	5%
Repurchase Agreements	5%
Banker's Acceptance	25%
Bank Time Deposits/Savings	50%
Accounts/Certificates of Deposit	
Per Institution	25%
Municipal Debt (Total)	35%
State of Oregon	25%
States of Idaho, California & Washington	25%

*Interest Rate Risk:* The following strategies are employed to control and mitigate the adverse changes in the market value of the portfolio due to changes in interest rates:

- Where feasible and prudent, investment maturities should be matched with expected cash outflows to mitigate market risk.
- To the extent feasible, investment maturities not matched with cash outflows, including liquidity investments under eighteen months, should be staggered to mitigate reinvestment risk
- No commitments to buy or sell securities may be made more than 14 days prior to the anticipated settlement date or receive a fee other than interest for future deliveries.

**NOTE 3 – CASH, CASH EQUIVALENTS AND INVESTMENTS (Continued)**

- The maximum percent of callable securities in the portfolio shall be 85%.
- The maximum stated final maturities of individual securities in the portfolio shall be five years, except when otherwise stated in the County’s formal investment policy.
- The maximum portfolio average weighted maturity exclusive of Reserve or Capital Improvements Project monies measured with stated final maturity shall not exceed 4 years.
- Callable bonds will be calculated using their final maturity dates rather than their callable dates. LGIP and other money market investments shall be excluded from the average weighted maturity calculation.

*Portfolio Credit Rating:* The minimum weighted average credit rating of the portfolio’s rated investments shall be Aa/AA/AA by Moody’s Investor’s Service/Standard and Poor’s/Fitch Rating Service respectively.

*Custodial Credit Risk – Investments:* This is the risk that, in the event of the failure of a counterparty, the County will not be able to recover the value of its investments that are in the possession of an outside party. The County does not have a policy which limits the amount of investments that can be held by counterparties.

*Fair Value Measurements.* The County categorizes its fair value measurements with the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

The County’s investment in U.S. Agencies, corporate, and municipal bonds are measured using Level 2 inputs obtained from independent vendor services provided to our third-party safekeeper. These inputs include a variety of pricing techniques, including but not limited to fundamental analytical data related to the securities, values of baskets of securities, market interest rates, matrix calculated prices, and purchase price.

**YAMHILL COUNTY**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2023**

**NOTE 4 – RECEIVABLES**

The County's receivables at June 30, 2023, are as follows:

	General	Road	Health and Human Services	Other Governmental Funds	Total Governmental Funds
Property taxes	\$ 1,191,850	\$ -	\$ -	\$ 20,735	\$ 1,212,585
Grants	997,173	866,982	1,089,330	-	2,953,485
Accounts	194,643	637	494,310	21,006	710,596
Interest	184,361	-	-	-	184,361
	<u>\$ 2,568,027</u>	<u>\$ 867,619</u>	<u>\$ 1,583,640</u>	<u>\$ 41,741</u>	<u>\$ 5,061,027</u>

	Internal Service Funds	Total Governmental Activities	Proprietary Fund Cove Orchard Sewer	Fiduciary Fund Custodial	Totals
Property taxes	\$ -	\$ 1,212,585	\$ -	\$ 5,619,589	\$ 6,832,174
Grants	-	2,953,485	-	-	2,953,485
Accounts	48,574	759,170	34,347	38,089	831,606
Interest	-	184,361	-	-	184,361
	<u>\$ 48,574</u>	<u>\$ 5,109,601</u>	<u>\$ 34,347</u>	<u>\$ 5,657,678</u>	<u>\$ 10,801,626</u>

**YAMHILL COUNTY**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2023**

**NOTE 5 – LEASE RECEIVABLES**

Lease receivables as of June 30, 2023 are as follows:

	Original Amount	Outstanding June 30, 2023
Governmental activities:		
<i>Land leases:</i>		
<u>Cell phone towers</u>		
2070 NE Lafayette Ave, McMinnville, Oregon (County fair and events center) January 6, 2000 to January 5, 2025. Base monthly rent is \$325 increasing 2% each five year anniversary Payments amortized at 2%. Current payment is \$476 per month.	\$ 92,054	\$ 8,434
2070 NE Lafayette Ave, McMinnville, Oregon (County fair and events center) January 5, 2025 to January 5, 2045. Base monthly rent is \$300 increasing 3% each five year anniversary Payments amortized at 3%. Current payment is \$300 per month.	70,749	70,749
2050 Lafayette Ave, McMinnville, Oregon (Public works yard). March 23, 2017 to March 22, 2042, including five five-year extensions. Base monthly rent is \$1,400 increasing 2% each anniversary. Payments amortized at 2%. Current payment is \$1,545 per month.	415,274	355,026
<i>Facility leases:</i>		
<u>Office space for outpatient adult behavioral health services</u>		
NE 6th and Davis, McMinnville, Oregon December 1, 2021 to November 30, 2024, including two one-year extensions. Base monthly rent is \$1,932 increasing 2% each anniversary Payments amortized at 2%. Current payment is \$1,932 per month.	68,912	33,470
<u>Facility lease for respite home and adventure school for children</u>		
Approximately 3.7 acres adjacent to Baker Creek Road north of the City of McMinnville, Oregon (Rainbow Lodge). April 23, 2008 to April 22, 2033 Base annual rent is \$35,000 up front for first 10 years, and \$3,000 annually for years 11 to 25, increasing annually by the Portland CPI-U Payments are amortized at 2%. Current payment is \$3,121 per annum.	80,000	29,810
<u>Facility lease to Oregon Eye Specialists</u>		
2318 Portland Rd, Newberg, Oregon Assumed July 1 2021. Ends December 2027 Base monthly rent at assumption is \$5,671 increasing 3% each anniversary. Payments amortized at 3%. Current payment is \$5,671 per annum.	402,338	283,965
	\$ 1,129,327	\$ 781,454

**YAMHILL COUNTY**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2023**

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**NOTE 5 – LEASE RECEIVABLES (Continued)**

As of June 30, 2023, the future maturities of lease receivables are as follows:

Fiscal Years	Governmental Activities	
	Principal	Interest
2024	\$ 108,331	\$ 15,804
2025	97,013	12,999
2026	90,218	11,371
2027	96,221	9,985
2028	19,580	8,320
2029-2033	109,786	34,875
2034-2038	121,204	22,674
2039-2043	124,274	8,333
2044-2045	14,827	588
	\$ 781,454	\$ 124,949

**YAMHILL COUNTY**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2023**

**NOTE 6 – CAPITAL ASSETS**

Capital asset activity for the governmental activities

For the year ended June 30, 2023, capital asset activity for the governmental activities was as follows:

	Balance July 1, 2022	Increases	Decreases and Reclassifications	Balance June 30, 2023
Capital assets, not being depreciated:				
Land	\$ 4,894,181	\$ -	\$ (85,316)	\$ 4,808,865
Right of way	27,640,247	3,400	-	27,643,647
Gravel roads	19,148,800	-	-	19,148,800
Construction in progress	<u>392,933</u>	<u>103,996</u>	<u>(392,933)</u>	<u>103,996</u>
Total capital assets, not being depreciated	<u>52,076,161</u>	<u>107,396</u>	<u>(478,249)</u>	<u>51,705,308</u>
Capital assets, being depreciated:				
Buildings	29,752,698	184,745	2,425,916	32,363,359
Machinery and equipment	28,428,687	1,623,537	(2,462,734)	27,589,490
Right-to-use leased buildings	9,500,199	1,541,533	-	11,041,732
SBITA	-	4,232,545	-	4,232,545
Infrastructure	<u>113,179,820</u>	<u>4,661,688</u>	<u>(8,325,979)</u>	<u>109,515,529</u>
Total capital assets being depreciated	<u>180,861,404</u>	<u>12,244,048</u>	<u>(8,362,797)</u>	<u>184,742,655</u>
Less accumulated depreciation for:				
Buildings	12,250,225	999,042	1,157,165	14,406,432
Machinery and equipment	17,499,226	2,036,617	(1,671,992)	17,863,851
Right-to-use leased buildings	1,255,316	995,267	-	2,250,583
SBITA	-	461,732	-	461,732
Infrastructure	<u>62,628,472</u>	<u>2,969,854</u>	<u>(8,325,979)</u>	<u>57,272,347</u>
Total accumulated depreciation	<u>93,633,239</u>	<u>7,462,512</u>	<u>(8,840,806)</u>	<u>92,254,945</u>
Total capital assets, being depreciated, net	<u>87,228,165</u>	<u>4,781,536</u>	<u>478,009</u>	<u>92,487,710</u>
Total capital assets, net	<u>\$ 139,304,326</u>	<u>\$ 4,888,932</u>	<u>\$ (240)</u>	<u>\$ 144,193,018</u>

For the year ended June 30, 2023, depreciation expense was charged to governmental activities functions/programs as follows:

General government	\$ 2,897,144
Public safety	5,925
Highways and streets	3,036,668
Health and welfare	1,451,913
Parks, culture and recreation	<u>70,862</u>
Total depreciation expense- governmental activities	<u>\$ 7,462,512</u>

**YAMHILL COUNTY**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2023**

**NOTE 6 – CAPITAL ASSETS (Continued)**

Capital asset activity for the business-type activities

For the year ended June 30, 2023, capital asset activity for the business-type activities was as follows:

	Balance July 1, 2022	Increases	Decreases	Balance June 30, 2023
Capital assets, not being depreciated:				
Land	\$ 78,356	\$ -	\$ -	\$ 78,356
Capital assets, being depreciated:				
Buildings and equipment	978,346	-	-	978,346
Less accumulated depreciation for:				
Buildings and equipment	977,624	722	-	978,346
Total capital assets, being depreciated, net	722	(722)	-	-
Total capital assets, net	<u>\$ 79,078</u>	<u>\$ (722)</u>	<u>\$ -</u>	<u>\$ 78,356</u>

Depreciation expense charged to the sewer business-type activity amounted to \$722 for the year ended June 30, 2023.

**NOTE 7 – LONG-TERM OBLIGATIONS**

Changes in long-term obligations for the year ended June 30, 2023, are comprised of the following:

	Outstanding July 1, 2022	Additions	Reductions	Outstanding June 30, 2023	Balances Due Within One Year
<i>Governmental activities</i>					
Long-term debt obligations					
Notes from direct borrowings and direct placements					
Oregon Department of Transportation	\$ 8,338,491	\$ 113,961	\$ 466,810	\$ 7,985,642	\$ 453,948
Total notes from direct borrowings and direct placements	<u>8,338,491</u>	<u>113,961</u>	<u>466,810</u>	<u>7,985,642</u>	<u>453,948</u>
Other long-term obligations					
Compensated absences	2,309,555	4,583,810	4,516,445	2,376,920	2,376,920
Landfill liability	1,418,150	-	-	1,418,150	126,493
Lease liability	8,567,476	1,541,532	480,520	9,628,488	496,917
SBITA liability	-	2,503,208	286,609	2,216,599	232,868
Other postemployment benefit liability	1,615,406	-	340,831	1,274,575	-
Net pension liability	24,870,308	12,009,537	-	36,879,845	-
Total long-term obligations	<u>\$ 47,119,386</u>	<u>\$ 20,752,048</u>	<u>\$ 6,091,215</u>	<u>\$ 61,780,219</u>	<u>\$ 3,687,146</u>

**NOTE 7 – LONG-TERM OBLIGATIONS (Continued)**

Governmental activities long-term debt obligations

Oregon Department of Transportation – On July 1, 2013, the Oregon Department of Transportation (ODOT) approved borrowing by the County in the amount of \$10,366,640 to finance its portion of the project costs for the Newberg-Dundee Bypass. Additionally, in the 2020 fiscal year, the County borrowed an additional \$2,758,084. In the event of a default, the remaining loan balance is immediately due and payable. ODOT may withhold other State of Oregon funds, including but not limited to, the County’s apportionment of State Highway Fund revenues, and apply these funds to the outstanding loan balance. In January 2023, the County refinanced the loan and received an additional \$113,960 in proceeds. Annual payments of \$655,260 include interest at 2.90%. At June 30, 2023, the balance of the loan is \$7,985,642.

Future maturities of governmental activities obligations:

As of June 30, 2023, the future maturities of long-term obligations for governmental activities are as follows:

Fiscal Years	Oregon Department of Transportation		Total
Ending	Principal	Interest	
2024	\$ 453,948	\$ 201,312	\$ 655,260
2025	436,841	218,419	655,260
2026	449,509	205,751	655,260
2027	462,545	192,715	655,260
2028	475,959	179,301	655,260
2029-2033	2,595,017	681,282	3,276,299
2034-2038	2,993,761	282,538	3,276,299
2039	118,062	3,424	121,486
	<u>\$7,985,642</u>	<u>\$1,964,742</u>	<u>\$ 9,950,384</u>

**YAMHILL COUNTY**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2023**

**NOTE 7 – LONG-TERM OBLIGATIONS (Continued)**

Lease payables

<u>Governmental activities:</u>	<u>Original Amount</u>	<u>Outstanding July 1, 2022</u>	<u>Additions</u>	<u>Amendment Adjustment</u>	<u>Payments</u>	<u>Outstanding June 30, 2023</u>
<i>Facility leases:</i>						
<u>Housing for individuals and families with mental health and/or substance use disorders</u>						
433 NE 17th Street McMinnville, Oregon (Baker Field). April 22, 2016 to June 30, 2025, including one five-year extension. Base monthly rent was reset to \$5,968 on July 1, 2020 and \$6,280 on July 1, 2021, increasing 2% each anniversary. Payments amortized at 2.5%. Current payment is \$6,440 per month	\$ 658,119	\$ 298,431	\$ -	\$ -	\$ (70,588)	\$ 227,843
1944 NE Baker Street, McMinnville, Oregon (Aspen Ridge) March 26, 2018 to June 30, 2027, including one five-year extension. Base monthly rent was reset to \$13,898 on July 1, 2022, increasing 10% each anniversary. Payments amortized at 10%. Current payment is \$13,898 per month	1,327,493	890,349	-	(100,096)	(99,106)	691,147
675 Sheridan SE Road, Sheridan, Oregon March 14, 2022 to March 13, 2031, including a five-year extension option. Base monthly rent is \$26,550 increasing 2% each anniversary. Monthly payments increase to \$31,860 upon completion of Phase 2. Payments amortized at 2%. Current payment is \$16,045.	6,047,514	5,978,937	-	-	(202,986)	5,775,951
<u>Office space for Developmental Disability and Veterans Services</u>						
330-340 Kirby Street, McMinnville, Oregon October 18, 2017 to September 30, 2032, including two five-year extensions. Amended agreement runs January 1, 2023 to Decemeber 31, 2037, including two five-year extensions. Base monthly rent was \$8,800 increasing to \$9,500 through September 30, 2022 and \$10,000 beginning on October 1, 2022. Based monthly amended January 1, 2023 to be \$16,045, increasing to \$20,478 beginning January 1, 2028, increasing 5% annually. Payments amortized at 5%. Current payment is \$16,045 per month.	3,179,436	1,203,431	1,641,628	-	(82,107)	2,762,952
<u>Office space for Family and Youth programs</u>						
345 Evans Street, McMinnville, Oregon September 21, 2018 to September 20, 2028, including one five-year extension. Base monthly rent is \$2,454 increasing \$123 each anniversary through year five. Base monthly rent will be renegotiated beginning year six. Payments amortized at 5%. Current payment is \$2,945 per month	<u>271,217</u>	<u>196,328</u>	<u>-</u>	<u>-</u>	<u>(25,733)</u>	<u>170,595</u>
	<u>\$ 11,483,779</u>	<u>\$ 8,567,476</u>	<u>\$ 1,641,628</u>	<u>\$ (100,096)</u>	<u>\$(480,520)</u>	9,628,488
Current portion						<u>(496,917)</u>
Long-term portion						<u>\$9,131,571</u>

**NOTE 7 – LONG-TERM OBLIGATIONS (Continued)**

Future maturities - leases payable

As of June 30, 2023, the future maturities of leases payable are as follows:

Fiscal Years	Governmental Activities	
	Principal	Interest
2024	\$ 496,917	\$ 326,874
2025	962,676	298,712
2026	1,040,213	261,497
2027	1,053,529	219,982
2028	870,030	185,995
2029-2033	3,801,962	589,384
2034-2038	1,403,161	173,051
	\$ 9,628,488	\$ 2,055,495

Subscription-based information technology arrangements (SBITA)

The County is obligated under contracts covering certain subscription-based information technology arrangements (SBITA) as the lessee for information technology (IT) software. These contracts have initial terms of ten years and do not contain any material residual guarantees. As the interest rate implicit in the County's leases is not readily determinable, the County has determined to utilize the 3% increase for years 5-10 of the agreement to calculate the discount rate for the SBITA payments.

As of June 30, 2023, minimum payments for noncancelable contracts in future fiscal years are as follows:

Fiscal Years	Governmental Activities	
	Principal	Interest
2024	\$ 232,868	\$ 66,498
2025	239,854	59,512
2026	247,049	52,316
2027	263,442	44,905
2028	280,595	37,002
2029-2032	952,791	58,319
	\$ 2,216,599	\$ 318,552

**NOTE 7 – LONG-TERM OBLIGATIONS (Continued)**

Compensated absences

County employees accumulate earned but unused leave with pay which combines into a Flexible Earned Time (FET) bank. Upon termination of employment the FET bank pays out a percentage based on each employee's years of service using their current pay rate.

The General Fund, Road Fund, Health and Human Services Fund, Capital Improvement Fund, other governmental funds, and internal service funds are typically used to liquidate these liabilities.

Landfill liability

A postclosure care liability of \$1,418,150 has been recorded as of June 30, 2023, for 10 years of maintenance and monitoring cost estimates. Cost estimates are based on what it would cost to perform the 10 years of post-closure care in 2023. Actual costs may be different due to inflation, deflation, changes in technology, or changes in regulations.

Pension and other postemployment benefit liability

See Note 11. *Defined benefit pension plan* in the Notes to Financial Statements section of this report for additional information.

See Notes 13 and 14. *Other postemployment benefits* in the Notes to Financial Statements section of this report for additional information.

The General Fund, Road Fund, Health and Human Services Fund, Capital Improvement Fund, other governmental funds, and internal service funds are typically used to liquidate these liabilities.

**NOTE 8 – CONDUIT DEBT**

The County has issued four limited obligation ("conduit") revenue bonds for the express purpose of providing capital financing for specific third-party borrowers. Although the conduit debt obligations bear the name of the County, the County has no obligation for such debt; accordingly, the debt is not reported as a liability in the County's financial statements.

On August 4, 2016 the Yamhill County Hospital Authority (the "Authority") issued variable rate demand series 2016 bonds in the amount of \$42,140,000. Series 2016A (tax-exempt) has a maturity date of November 15, 2026. Series 2016B (federally taxable) matured November 15, 2020. The proceeds were assigned to Friendsview Manor d/b/a Friendsview Retirement Community, an Oregon non-profit organization and were used to fully defease previously issued bonds, finance improvements, remodel and expand the continuing care retirement facility, and to pay the costs associated with issuance of the bonds. The bonds do not constitute a debt or liability of the Authority or Yamhill County. The outstanding amount at June 30, 2023, for series 2016A is \$38,800,000. The Authority has no taxing power.

**NOTE 8 – CONDUIT DEBT (Continued)**

On June 30, 2021, the Yamhill County Hospital Authority (the “Authority”) issued series 2021 bonds in the amount of \$124,220,000. Series 2021A (tax-exempt) has a maturity date of November 15, 2056. Series 2021B-1, 2021B-2, and 2021B-3 (tax exempt mandatory paydown securities) mature November 15, 2028, 2027 and 2026, respectively. The proceeds were assigned to Friendsview Manor d/b/a Friendsview Retirement Community, an Oregon nonprofit organization and were used to refund the Series 2020 bonds and for construction and equipping of the second phase of a master plan to expand the University Village and Springbrook Meadows neighborhoods and to develop a healthcare expansion. The bonds do not constitute a debt or liability of the Authority or Yamhill County. The outstanding amount at June 30, 2023, is \$80,970,000, \$8,000,000, \$11,250,000, and \$16,285,000 for series 2021A, Series 2021B-1, Series 2021B-2, and Series 2021B-3, respectively. The Authority has no taxing power.

On December 1, 2021, the County authorized tax-exempt series 2021 bonds in the amount of \$39,230,000. The bonds were assigned to George Fox University and were issued to refund their Series 2012A and 2018 bonds, refund a commercial bank term loan, finance the costs of the acquisition and construction of and renovations, improvements, and equipping of facilities located on the University’s campus in Newberg, Oregon, and paying the costs of issuing the bonds. The outstanding amount on June 30, 2023, is \$38,540,000. George Fox University has no taxing power.

In September 2020, the County authorized tax-exempt series 2020 bonds in the amount of \$58,625,000. The bonds were assigned to Linfield University and were issued to finance and reimburse the costs of acquisition and construction of facilities, refund the outstanding State of Oregon – Oregon Facilities Authority Revenue Bonds 2010A, advance refund the outstanding State of Oregon – Oregon Facilities Authority Revenue Bonds 2015A and pay costs relating to the issuance of the bonds. The outstanding amount at June 30, 2023, is \$42,105,000 and \$7,875,000 for series 2020A and 2020B, respectively. Linfield University has no taxing power.

**YAMHILL COUNTY**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2023**

**NOTE 9 – INTERFUND BALANCES AND TRANSFERS**

Interfund transfers used to reallocate financial resources to funds where they will be expended were as follows:

Fund	Transfers	
	In	Out
General	\$ 2,940,297	\$ 10,357,650
Road	618,240	1,092,824
Health and Human Services	2,527,196	4,006,859
American Rescue Plan	-	27,827
Capital Improvement	7,244,649	364,554
Nonmajor funds	415,041	1,226,554
Internal Service funds	3,612,358	281,513
	<u>\$ 17,357,781</u>	<u>\$ 17,357,781</u>

The General Fund receives transfers in from other funds to pay for general government services like county administration, county-wide information technology software, County Counsel, Human Resources, Finance, and County Commissioners. The purpose of the General Fund transfers to the Capital Improvements Fund, Health and Human Services Fund and other funds are for county-sponsored programs. The purpose of the Road transfers to the Internal Service Funds for mainly to pay for general government services. The Capital Improvement transfers in are mostly for rent and space charges to other funds that pay for maintenance and improvements of facilities. Transfers in for Internal Services are for fleet, information technology, and risk charges to support the funds for their respective activities.

As of June 30, 2023, advances and due to/from other funds are as follows:

Advances to other funds	Advances from other funds
	Capital Improvement
General	\$ 205,242
Nonmajor governmental	178,761
Internal service funds	494,914
	<u>\$ 878,917</u>

**NOTE 9 – INTERFUND BALANCES AND TRANSFERS (Continued)**

The Solid Waste Fund and the Internal Service Funds (Motor Vehicle Replacement) made equal advances to the Capital Improvement Fund to finance the Jail Security Camera Project. The outstanding amount of the advances at June 30, 2023, is \$178,761 in each fund.

The General (Landfill License Reserve) and the Internal Service (Motor Vehicle Replacement) funds made equal advances to the Capital Improvement Fund to pay off the Oregon Economic and Community Development Department loan. The outstanding amount of the advances at June 30, 2023, is \$205,242 in each fund.

The Internal Service Funds (Self-Insurance) made advances to the Capital Improvement Fund to acquire real property. The outstanding amount of the advance at June 30, 2023, is \$110,911.

**NOTE 10 – UNAVAILABLE REVENUE**

As of June 30, 2023, resources owned by the County, which are measurable but unavailable in the governmental funds, consist of the following:

	General	Nonmajor Funds	Totals
Property taxes	\$ 876,329	\$ 15,353	\$ 891,682

**NOTE 11 – DEFINED BENEFIT PENSION PLAN**

Plan Description

Employees of the County are provided with pensions through the Oregon Public Employees Retirement Systems (OPERS).

The OPERS consists of a single cost-sharing multiple employer defined benefit pension plan. The Oregon Legislature has delegated the authority to the Public Employees Retirement Board to administer and manage the system.

OPERS produces an independently audited Annual Comprehensive Financial Report which includes detailed information about the pension plan's fiduciary net position. The report can be found at: <https://www.oregon.gov/pers/Documents/Financials/ACFR/2022-Annual-Comprehensive-Financial-Report.pdf>.

Description of benefit terms

All benefits of the System are established by the legislature pursuant to ORS Chapters 238 and 238A.

Tier One/Tier Two retirement benefit (Chapter 238)

Tier One/Tier Two Retirement Benefit Plan is closed to new members hired on or after August 29, 2003.

*Pension benefits*

The OPERS retirement allowance is payable monthly for life. It may be selected from 13 retirement benefit options. These options include survivorship benefits and lump-sum refunds. The basic benefit is based on years of service and final average salary. A percentage (1.67% for general service employees and 2% for police and fire employees) is multiplied by the number of years of service and the final average salary. Benefits may also be calculated under either a formula plus annuity (for members who were contributing before August 21, 1981) or a money match computation if a greater benefit results.

A member is considered vested and will be eligible at minimum retirement age for a service retirement allowance if he or she has had a contribution in each of five calendar years or has reached at least 50 years of age before ceasing employment with a participating employer (age 45 for police and fire members). General service employees may retire after reaching age 55, and police and fire members after age 50. Tier One general service employee benefits are reduced if retirement occurs prior to age 58 with fewer than 30 years of service. Tier Two members are eligible for full benefits at age 60.

**NOTE 11 – DEFINED BENEFIT PENSION PLAN (Continued)**

Tier One/Tier Two retirement benefit (Chapter 238) (continued)

*Death benefits*

Upon the death of a non-retired member, the beneficiary receives a lump-sum refund of the member's account balance (accumulated contributions and interest). In addition, the beneficiary will receive a lump-sum payment from employer funds equal to the account balance, provided one or more of the following conditions are met:

- the member was employed by an OPERS employer at the time of death,
- the member died within 120 days after termination of OPERS-covered employment,
- the member died as a result of injury sustained while employed in an OPERS-covered job, or
- the member was on an official leave of absence from an OPERS-covered job at the time of death.

*Disability benefits*

A member with 10 or more years of creditable service who becomes disabled from other than duty-connected causes may receive a non-duty disability benefit. A disability resulting from a job-incurred injury or illness qualifies a member (including OPERS judge members) for disability benefits regardless of the length of OPERS-covered service. Upon qualifying for either a non-duty or duty disability, service time is computed to age 58 when determining the monthly benefit.

*Benefit changes after retirement*

Members may choose to continue participation in a variable equities investment account after retiring and may experience annual benefit fluctuations due to changes in the market value of equity investments. Under ORS 238.360 monthly benefits are adjusted annually through cost-of-living changes.

Oregon Public Service Retirement Plan (Chapter 238A) (OPSRP)

*Pension benefits*

The OPSRP pension program provides benefits to members hired on or after August 29, 2003.

This portion of OPSRP provides a life pension funded by employer contributions. Benefits are calculated with the following formula for members who attain normal retirement age:

General service: 1.5% is multiplied by the number of years of service and the final average salary. Normal retirement age for general service members is age 65, or age 58 with 30 years of retirement credit.

Police and fire: 1.8% is multiplied by the number of years of service and the final average salary. Normal retirement age for police and fire members is age 60, or age 53 with 25 years of retirement credit.

**NOTE 11 – DEFINED BENEFIT PENSION PLAN (Continued)**

Oregon Public Service Retirement Plan (Chapter 238A) (OPSRP) (continued)

A member of the OPSRP pension program becomes vested on the earliest of the following dates: the date the member completes 600 hours of service in each of five calendar years, the date the member reaches normal retirement age, and, if the pension program is terminated, the date on which termination becomes effective.

*Death benefits*

Upon the death of a non-retired member, the spouse or other person who is constitutionally required to be treated in the same manner as the spouse, receives for life 50% of the pension that would otherwise have been paid to the deceased member.

*Disability benefits*

A member who has accrued 10 or more years of retirement credits before the member becomes disabled or a member who becomes disabled due to job-related injury shall receive a disability benefit of 45% of the member's salary determined as of the last full month of employment before the disability occurred.

*Benefit changes after retirement*

Under ORS 238A.210 monthly benefits are adjusted annually through cost-of-living changes.

Contributions

OPERS funding policy provides for periodic member and employer contributions at actuarial determined rates, subject to limits set in statute. These contributions, expressed as a percentage of covered payroll, are intended to accumulate sufficient assets to pay benefits when due. Employer contribution rates during the period were based on the December 31, 2019 actuarial valuation.

Tier One/Tier Two employer contribution rates are 20.22%. The OPSRP employer contribution rates are 14.11% for general service employees and 18.47% for police and fire employees. Employer contributions for the year ended June 30, 2023, were \$6,785,929.

Net pension liability, pension expense and deferred outflows of resources and deferred inflows of resources related to pensions

*Net pension liability*

At June 30, 2023, the County reported a liability of \$36,879,845 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2020. The County's proportion of the net pension liability was actuarially determined based on a projection of the County's long-term contributions effort to the pension plan relative to the long-term projected contributions effort of all participating employers. The projected long-term contribution effort is equal to the sum of the present value of future normal costs (PVFNC) and the unfunded actuarial liability (UAL).

**NOTE 11 – DEFINED BENEFIT PENSION PLAN (Continued)**

Net pension liability, pension expense and deferred outflows of resources and deferred inflows of resources related to pensions (continued)

Normal Cost Rate: The PVFNC represents the portion of the projected long-term contribution effort related to future service. An employer's PVFNC depends on both the normal cost rates charged on the employer's payrolls, and on the underlying demographics of the respective payrolls. For OPERS funding, employers have up to three different payrolls, each with a different normal cost rate: (1) Tier One/Tier Two payroll, (2) OPSRP general service payroll, and (3) OPSRP police and fire payroll.

UAL Rate: A UAL can arise when an event such as experience differing from the assumptions used in the actuarial valuation occurs. An amortization schedule is established to eliminate the UAL that arises over a fixed period of time if future experience follows assumption. The UAL Rate is the upcoming year's component of the cumulative amortization schedules, stated as a percent of payroll. The UAL represents the portion of the projected long-term contribution effort related to past service.

After the employer's projected long-term contribution effort is calculated, that amount is reduced by the value of the employer's supplemental lump-sum payments, known as side accounts, transition surpluses and pre-SLGRP (State and Local Government Rate Pool) surpluses as of the valuation date. Side accounts decrease the employer's projected long-term contribution effort because side accounts are effectively prepaid contributions.

At June 30, 2022, the County's proportion was 0.24085573%, which was an increase of 0.03302261% from its proportion measured as of June 30, 2021.

*Pension expense*

For the year ended June 30, 2023, the County recognized pension expense of \$7,018,875.

*Deferred inflows of resources and deferred outflows of resources*

Deferred inflows of resources and deferred outflows of resources are calculated at the plan level and are allocated to employers based on their proportionate share. For the measurement period ended June 30, 2022, employers will report the following deferred inflows of resources and/or deferred outflows of resources:

- Difference between expected and actual experience
- Changes in assumptions
- Net differences between projected and actual investment earnings
- Changes in employer proportion since the prior measurement date
- Differences between employer contributions and employer's proportionate share of system contributions
- Contributions subsequent to the measurement date

**NOTE 11 – DEFINED BENEFIT PENSION PLAN (Continued)**

Net pension liability, pension expense and deferred outflows of resources and deferred inflows of resources related to pensions (continued)

Differences between expected and actual experience, changes in assumptions and changes in employer proportionate share are amortized over the average remaining service lives of all plan participants, including retirees, determined at the beginning of the respective measurement period. Employers are required to recognize pension expense based on the balance of the closed period "layers" attributable to each measurement period. The average remaining service lives determined as of the beginning of each measurement period are:

- Fiscal Year ended June 30, 2022 - 5.5 years
- Fiscal Year ended June 30, 2021 - 5.4 years
- Fiscal Year ended June 30, 2020 - 5.3 years
- Fiscal Year ended June 30, 2019 - 5.2 years
- Fiscal Year ended June 30, 2018 - 5.2 years
- Fiscal Year ended June 30, 2017 - 5.3 years
- Fiscal Year ended June 30, 2016 - 5.3 years
- Fiscal Year ended June 30, 2015 - 5.4 years
- Fiscal Year ended June 30, 2014 - 5.6 years

The net difference between projected and actual investment earnings attributable to each measurement period is amortized over a closed five-year period.

As of June 30, 2023, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Difference between expected and actual experience	\$ 1,790,219	\$ 229,989
Changes of assumptions	5,786,647	52,867
Net difference between projected and actual earnings on pension plan investments	-	6,593,403
Changes in proportionate share	7,074,626	275,606
Difference between contributions and proportionate share of system contributions	688,133	2,791,537
Contributions subsequent to the measurement date	<u>6,785,929</u>	<u>-</u>
	<u>\$ 22,125,554</u>	<u>\$ 9,943,402</u>

**NOTE 11 – DEFINED BENEFIT PENSION PLAN (Continued)**

Net pension liability, pension expense and deferred outflows of resources and deferred inflows of resources related to pensions (continued)

Deferred outflows of resources related to pensions resulting from the County’s contributions subsequent to the measurement in the amount of \$6,785,929 will be recognized as a reduction of the net pension liability in the year ended June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Years ending June 30,	
2024	\$ 1,859,928
2025	725,920
2026	(1,397,661)
2027	3,933,845
2028	<u>274,191</u>
	<b><u>\$ 5,396,223</u></b>

Actuarial methods and assumptions used in developing the total pension liability

The total pension liability measured as of June 30, 2022 was based on an actuarial valuation as of December 31, 2020 using the following methods and assumptions:

Experience study report	2020, published July 20, 2021
Actuarial cost method	Entry age normal
Inflation rate	2.4%
Long-term expected rate of return	6.9%
Discount rate	6.9%
Administrative expenses – Tier 1/Tier 2	\$40.9 million per year added to normal cost
Administrative expenses – OPSRP	\$8 million per year added to normal cost
Projected salary increases	3.4%
Cost of living adjustments (COLA)	Blend of 2% COLA and graded COLA (1.25%/ .015) in accordance with <i>Moro</i> decision; blend based on service
Mortality	<p><b>Healthy retirees and beneficiaries:</b>  Pub-2010 Health Retiree, sex distinct, generational with Unisex, Social Security Data Scale, with job category adjustments and set-backs as described in the valuation.</p> <p><b>Active members:</b>  Pub-2010 employee, sex distinct, generational with Unisex, Social Security Data Scale, with job category adjustments and set-backs as described in the valuation.</p>

**NOTE 11 – DEFINED BENEFIT PENSION PLAN (Continued)**

Actuarial methods and assumptions used in developing the total pension liability (continued)

***Disabled retirees:***

Pub-2010 Disabled Retiree, sex distinct, generational with Unisex, Social Security Data Scale, with job category adjustments and set-backs as described in the valuation.

Actuarial valuations of an ongoing plan involve estimates of the value of projected benefits and assumptions about the probability of events far into the future. Actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future. Experience studies are performed as of December 31 of even numbered years. The methods and assumptions shown above are based on the 2020 Experience Study which reviewed experience for the four-year period ending on December 31, 2020.

*UAL amortization*

The Tier 1/Tier 2 UAL amortization period was reset to 20 years as of December 31, 2013. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll (Tier 1/ Tier 2 plus OPSRP payroll) over a closed 20-year period from the valuation in which they are first recognized. Senate Bill 1049 was signed into law in June 2019 and requires a one-time re-amortization of Tier 1/Tier 2 UAL over a closed 22-year period at the December 31, 2019, rate-setting actuarial valuation, which will set actuarial determined contribution rates for the 2021-2023 biennium.

The OPSRP UAL as of December 31, 2007, is amortized as a level percentage of projected combined valuation payroll (Tier 1/ Tier 2 plus OPSRP payroll) over a closed period 16-year period. Gains and losses between subsequent odd-year valuations are amortized as a level percentage of combined valuation payroll over 16 years from the valuation in which they are first recognized.

*Discount rate*

The discount rate used to measure the total pension liability was 6.9%, a reduction from 7.2% from the prior fiscal year. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**NOTE 11 – DEFINED BENEFIT PENSION PLAN (Continued)**

Actuarial methods and assumptions used in developing contribution rates and total pension liability (continued)

*Assumed asset allocation*

<u>Asset Class</u>	<u>Target Allocation</u>
Cash	0.00%
Debt securities	20.00%
Public equity	30.00%
Private equity	20.00%
Real estate	12.50%
Real assets	7.50%
Diversifying strategies	7.50%
Risk parity	2.50%
Total	100.00%

*Long-term expected rate of return*

To develop an analytical basis for the selection of the long-term expected rate of return assumption, in June 2021 the PERS Board reviewed long-term assumptions developed by both the actuary’s capital market assumptions team and the Oregon Investment Council's (OIC) investment advisors. Each asset class assumption is based on a consistent set of underlying assumptions and includes adjustment for the inflation assumption. These assumptions are not based on historical returns, but instead are based on forward-looking capital market economic model.

**NOTE 11 – DEFINED BENEFIT PENSION PLAN (Continued)**

Actuarial methods and assumptions used in developing contribution rates and total pension liability (continued)

Long-Term Expected Rate of Return<sup>1</sup>

Asset Class	Target Standard Allocation	20-Year		
		Annual Arithmetic Return <sup>2</sup>	Annualized Annual Geometric Mean Deviation	
Global Equity	30.62%	7.11%	5.85%	17.05%
Private Equity	25.50	11.35	7.71	30.00
Core Fixed Income	23.75	2.80	2.73	3.85
Real Estate	12.25	6.29	5.66	12.00
Master Limited Partnerships	0.75	7.65	5.71	21.30
Infrastructure	1.50	7.24	6.26	15.00
Commodities	0.63	4.68	3.10	18.85
Hedge Fund of Funds – Multistrategy	1.25	5.42	5.11	8.45
Hedge Fund Equity – Hedge	0.63	5.85	5.31	11.05
Hedge Fund – Macro	5.62	5.33	5.06	7.90
US Cash	-2.50 <sup>3</sup>	1.77	1.76	1.20
Assumed Inflation – Mean			2.40%	1.65%

<sup>1</sup>Based on the OIC Statement of Investment Objectives and Policy Framework for the Oregon Public Employees Retirement Fund, including revisions adopted at the OIC meeting on June 2, 2021.

<sup>2</sup>The arithmetic mean is a component that goes into calculating the geometric mean. Expected rates of return are presented using the geometric mean, which the Board uses in setting the discount rate.

<sup>3</sup>Negative allocation to cash represents levered exposure from allocation to Risk Parity strategy.

**NOTE 11 – DEFINED BENEFIT PENSION PLAN (Continued)**

Actuarial methods and assumptions used in developing contribution rates and total pension liability (continued)

*Depletion date projection*

GASB 68 generally requires that a blended discount rate be used to measure the Total Pension Liability (the Actuarial Accrued Liability calculated using the Individual Entry Age Normal Cost Method). The long-term expected return on plan investments may be used to discount liabilities to the extent that the plan's fiduciary net position (fair market value of assets) is projected to cover benefit payments and administrative expenses. A 20-year high quality (AA/Aa or higher) municipal bond rate must be used for periods where the fiduciary net position is not projected to cover benefit payments and administrative expenses. Determining the discount rate under GASB 68 will often require that the actuary perform complex projections of future benefit payments and asset values. GASB 68 (paragraph 67) does allow for alternative evaluations of projected solvency, if such evaluation can reliably be made. GASB does not contemplate a specific method for making an alternative evaluation of sufficiency; it is left to professional judgment.

The following circumstances justify an alternative evaluation of sufficiency for OPERS:

- OPERS has a formal written policy to calculate an Actuarially Determined Contribution (ADC), which is articulated in the actuarial valuation report.
- The ADC is based on a closed, layered amortization period, which means that payment of the full ADC each year will bring the plan to a 100% funded position by the end of the amortization period if future experience follows assumption.
- GASB 68 specifies that the projections regarding future solvency assume that plan assets earn the assumed rate of return and there are no future changes in the plan provisions or actuarial methods and assumptions, which means that the projections would not reflect any adverse future experience which might impact the plan's funded position.

Based on these circumstances, it is OPERS independent actuary's opinion that the detailed depletion date projections outlined in GASB 68 would clearly indicate that the fiduciary net position is always projected to be sufficient to cover benefit payments and administrative expenses.

*Changes in actuarial methods and assumptions*

There have been no changes in actuarial methods or assumptions since the valuation as of December 31, 2020, used for determining the collective net pension liability that are expected to have a significant effect on the County's proportionate share of the collective net pension liability.

**NOTE 11 – DEFINED BENEFIT PENSION PLAN (Continued)**

Sensitivity of the proportionate share of the net pension liability to changes in the discount rate  
The following presents the proportionate share of the net pension liability calculated using the discount rate of 6.9%, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.9%) or 1-percentage-point higher (7.9%) than the current rate:

	1 Percentage Point Lower	Current Discount Rate	1 Percentage Point Higher
Proportionate share of net pension liability	\$65,403,214	\$36,879,845	\$13,007,101

**NOTE 12 – DEFINED CONTRIBUTION PLAN**

Plan description

Individual account program (IAP) - Participants in OPERS defined benefit pension plan also participate in the defined contribution plan.

Pension benefits

An IAP member becomes vested on the date the employee account is established or on the date the rollover account was established. If the employer makes optional employer contributions for a member, the member becomes vested on the earliest of the following dates: the date the member completes 600 hours of service in each of five calendar years, the date the member reaches normal retirement age, the date the IAP is terminated, the date the active member becomes disabled, or the date the active member dies.

Upon retirement, a member of the IAP may receive the amounts in his or her employee account, rollover account, and vested employer account as a lump-sum payment or in equal installments over a 5-, 10-, 15-, 20-year period or an anticipated life span option. Each distribution option has a \$200 minimum distribution limit.

Death benefits

Upon the death of a non-retired member, the beneficiary receives in a lump sum the member's account balance, rollover account balance, and vested employer optional contribution account balance. If a retired member dies before the installment payments are completed, the beneficiary may receive the remaining installment payments or choose a lump-sum payment.

**NOTE 12 – DEFINED CONTRIBUTION PLAN (Continued)**

Contributions

Starting July 1, 2020, Senate Bill 1049 required a portion of member contributions to their IAP accounts to be redirected to the Defined Benefit Pension Plan. If the member earns more than \$2,500 per month (increased to \$2,535 per month on January 1, 2021) 0.75% (if OPSRP member) or 2.5% (if Tier One/Tier Two member) of the member's contributions that were previously contributed to the member's IAP now fund the new Employee Pension Stability Accounts (EPSA). The EPSA accounts will be used to fund the cost of future pension benefits without changing those benefits, which means reduced contributions to the member's IAP account. Members may elect to make voluntary IAP contributions equal to the amount redirected.

The County makes the employee contributions of 6% of covered payroll to the plan. Contributions for the year ended June 30, 2023, were \$2,490,334.

Recordkeeping

PERS contracts with VOYA Financial to maintain IAP participant records.

**NOTE 13 – OTHER POSTEMPLOYMENT BENEFITS – OPERS RHIA**

Plan description

The County contributes to the Oregon PERS Retirement Health Insurance Account (RHIA) for each of its eligible employees. The RHIA is a cost-sharing multiple-employer defined benefit other postemployment benefit plan administered by PERS. Contributions are mandatory for each employer that is a member of PERS.

The Oregon Legislature has delegated the authority to the Public Employees Retirement Board to administer and manage the system.

OPERS produces an independently audited Annual Comprehensive Financial Report which includes detailed information about the plan's fiduciary net position. The report can be found at: [oregon.gov/pers/Documents/Financials/ACFR/2022-Annual-Comprehensive-Financial-Report.pdf](https://oregon.gov/pers/Documents/Financials/ACFR/2022-Annual-Comprehensive-Financial-Report.pdf)

Description of benefit terms

All benefits of the System are established by the legislature pursuant to Oregon Revised Statutes Chapters 238 and 238A.

The RHIA is closed to new members hired on or after August 29, 2003.

**NOTE 13 – OTHER POSTEMPLOYMENT BENEFITS – OPERS RHIA (Continued)**

Description of benefit terms (continued)

*Other Postemployment Healthcare benefits*

Eligible retired members receive a monthly healthcare benefit for life up to \$60 toward the monthly cost health insurance.

To be eligible, the member must:

- 1) Have eight years or more of qualifying service in PERS at the time of retirement or receive a disability allowance as if the member had eight years or more of creditable service in PERS
- 2) Receive both Medicare Parts A and B coverage
- 3) Enroll in a PERS-sponsored health plan

*Surviving spouse or dependent benefits*

A surviving spouse or dependent of a deceased retiree who was eligible to receive the subsidy is eligible to receive the subsidy if he or she is receiving a retirement benefit or allowance from PERS or was insured at the time the member died and the member retired before May 1, 1991.

Contributions

OPERS funding policy provides for periodic member and employer contributions at the rates established by the Public Employees Retirement Board, subject to limits set in statute. These contributions, expressed as a percentage of covered payroll, are intended to accumulate sufficient assets to pay benefits when due. Employer contribution rates during the period were based on the actuarial valuation as of December 31, 2019.

The County contributed 0.05% of PERS-covered salaries for Tier One and Tier Two members to fund the normal cost portion of RHIA benefits. Since the funded status of the RHIA UAL is in excess of 100%, no contributions were required to fund the RHIA UAL. For the year ended June 30, 2023, the County made contributions in the amount of \$2,399 to the RHIA.

Net OPEB liability/(asset), pension expense and deferred outflows of resources and deferred inflows of resources related to other postemployment benefits

*Net OPEB liability (asset)*

At June 30, 2023, the County reported a liability/(asset) of (\$757,366) for its proportionate share of the net OPEB liability/(asset). The net OPEB liability/(asset) was measured as of June 30, 2022, and the total OPEB liability used to calculate the net OPEB liability/(asset) was determined by an actuarial valuation as of December 31, 2020. The County's proportion of the net OPEB liability/(asset) was based on its actual, legally required contributions made during the fiscal year with the total actual contributions of all employers during the fiscal year.

**NOTE 13 – OTHER POSTEMPLOYMENT BENEFITS – OPERS RHIA (Continued)**

Net OPEB liability/(asset), pension expense and deferred outflows of resources and deferred inflows of resources related to other postemployment benefits (continued)

*Net OPEB liability (asset)*

As of June 30, 2022, the County's proportion was 0.21314122%, which was an increase of 0.00359537% from its proportion measured as of June 30, 2021.

*OPEB expense*

For the year ended June 30, 2023, the County recognized a credit to OPEB expense of \$(95,250).

*Deferred inflows of resources and deferred outflows of resources*

Deferred inflows of resources and deferred outflows of resources are calculated at the plan level and are allocated to employers based on their proportionate share. For the measurement period ended June 30, 2022, employers will report the following deferred inflows or resources and/or deferred outflows of resources:

- Difference between expected and actual experience
- Changes in assumptions
- Changes in employer proportion since the prior measurement date
- Net difference between projected and actual investment earnings.
- Contributions subsequent to measurement date

Differences between expected and actual experience, changes in assumptions and changes in employer proportionate are amortized over the average remaining service lives of all plan participants, including retirees, determined at the beginning of the respective measurement period. Employers are required to recognize OPEB expense based on the balance of the closed period "layers" attributable to each measurement period. The average remaining service lives determined as of the beginning of each measurement period are described below:

- Fiscal Year ended June 30, 2022 – 2.5 years
- Fiscal Year ended June 30, 2021 – 2.7 years
- Fiscal Year ended June 30, 2020 – 2.9 years
- Fiscal Year ended June 30, 2019 – 3.1 years
- Fiscal Year ended June 30, 2018 – 3.3 years
- Fiscal Year ended June 30, 2017 – 3.7 years

The net difference between projected and actual investment earnings attributable to each measurement period is amortized over a closed five-year period.

**YAMHILL COUNTY**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2023**

**NOTE 13 – OTHER POSTEMPLOYMENT BENEFITS – OPERS RHIA (Continued)**

Net OPEB liability/(asset), pension expense and deferred outflows of resources and deferred inflows of resources related to other postemployment benefits (continued)

At June 30, 2023, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ -	\$ 20,524
Changes of assumptions	5,930	25,245
Net difference between projected and actual earnings on pension plan investments	-	57,759
Changes in proportionate share	-	26,454
Contributions subsequent to the measurement date	2,399	-
	<b>\$ 8,329</b>	<b>\$ 129,982</b>

Deferred outflows of resources related to OPEB resulting from the County’s contributions subsequent to the measurement date in the amount of \$2,399 will be recognized as an adjustment to the net OPEB (asset) / liability in the year ended June 30, 2024.

As of June 30, 2023, other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Years Ending June 30,	
2024	\$ (69,115)
2025	(36,987)
2026	(36,449)
2027	18,498
	<b>\$ (124,053)</b>

Actuarial methods and assumptions used in developing total OPEB liability

Except as identified below, actuarial methods and assumptions used in developing the total OPEB liability are the same as those used to develop the total PERS pension liability as discussed in note 11.

*Retiree healthcare participation*

Healthy retirees are assumed to participate 32% of the time while disabled retirees are assumed to participate 20% of the time.

**NOTE 13 – OTHER POSTEMPLOYMENT BENEFITS – OPERS RHIA (Continued)**

Actuarial methods and assumptions used in developing total OPEB liability (continued)

*Healthcare cost trend rate*

A healthcare cost trend rate is not utilized in the actuarial valuation as statute stipulates a \$60 monthly payment to retirees for health insurance.

*Depletion date projection*

GASB 75 generally requires that a blended discount rate be used to measure the Total OPEB Liability (the Actuarial Accrued Liability calculated using the Individual Entry Age Normal Cost Method). The long-term expected return on plan investments may be used to discount liabilities to the extent that the plan's fiduciary net position (fair value of assets) is projected to cover benefit payments and administrative expenses. A 20-year high quality (AA/Aa or higher) municipal bond rate must be used for periods where the fiduciary net position is not projected to cover benefit payments and administrative expenses. Determining the discount rate under GASB 75 will often require that the actuary perform complex projections of future benefit payments and asset values. GASB 75 (paragraph 82) does allow for alternative evaluations of projected solvency, if such evaluation can reliably be made. GASB does not contemplate a specific method for making an alternative evaluation of sufficiency; it is left to professional judgment.

The following circumstances justify an alternative evaluation of sufficiency for Oregon PERS (OPERS):

- OPERS has a formal written policy to calculate an Actuarially Determined Contribution (ADC), which is articulated in the actuarial valuation report.
- The ADC is based on a closed, layered amortization period, which means that payment of the full ADC each year will bring the plan to a 100% funded position by the end of the amortization period if future experience follows assumption.
- GASB 75 specifies that the projections regarding future solvency assume that plan assets earn the assumed rate of return and there are no future changes in the plan provisions or actuarial methods and assumptions, which means that the projections would not reflect any adverse future experience which might impact the plan's funded position.

Based on these circumstances, it is OPERS independent actuary's opinion that the detailed depletion date projections outlined in GASB 75 would clearly indicate that the fiduciary net position is always projected to be sufficient to cover benefit payments and administrative expenses.

**NOTE 13 – OTHER POSTEMPLOYMENT BENEFITS – OPERS RHIA (Continued)**

Sensitivity of the proportionate share of the net OPEB liability/(asset) to changes in the discount rate

The following presents the proportionate share of the net OPEB liability/(asset) calculated using the discount rate of 6.9%, as well as what the proportionate share of the net OPEB liability/(asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (5.9%) or 1-percentage-point higher (7.9%) than the current rate:

	1 Percentage Point Lower	Current Discount Rate	1 Percentage Point Higher
Proportionate share of net OPEB liability/(asset)	\$ (682,600)	\$ (757,366)	\$ (821,457)

**NOTE 14– OTHER POSTEMPLOYMENT BENEFITS – IMPLICIT SUBSIDY**

Plan description and benefits provided

The County provides other postemployment benefits (OPEB) for employees, retirees, spouses and dependents through a single employer defined benefit plan in the form of group health insurance benefits. As required by ORS 243.303(2), retirees who were hired after July 1, 2003 are allowed to continue, at the retirees’ expense, coverage under the group health insurance plan until age 65. The difference between the premium actually paid by the retirees under the group insurance plan and the premium that they would pay if they were not included in the plan is considered to be an implicit subsidy under the provisions of GASB 75. The plan does not issue a separate stand-alone financial report.

Plan membership

As June 30, 2023, there were 429 active employees, 5 eligible retirees, and 2 spouses of ineligible retirees for a total of 436 plan members.

Contributions

The County funds the plan only to the extent of current year insurance premium requirements on a pay-as-you-go basis. The average monthly premium requirements for the County are as follows:

For retirees	\$	767
For spouses of retirees		769

**YAMHILL COUNTY**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2023**

**NOTE 14– OTHER POSTEMPLOYMENT BENEFITS – IMPLICIT SUBSIDY (Continued)**

Total OPEB liability, changes in total OPEB liability, OPEB expense, deferred outflows of resources and deferred inflows of resources related to OPEB

As of June 30, 2023, the County reported a total OPEB liability of \$1,274,575. The total OPEB liability was measured as of June 30, 2022, and determined by an actuarial as of that date.

For the year ended June 30, 2023, changes in the total OPEB liability are comprised of the following:

	Total OPEB Liability
Balances at June 30, 2022	\$ 1,615,406
Changes for the year:	
Service cost	169,181
Interest	37,815
Effect of economic/demographic gains or losses	(226,121)
Changes in assumptions or other inputs	(253,528)
Benefit payments	(68,178)
Balances at June 30, 2023	\$ 1,274,575

For the year ended June 30, 2023, the County recognized OPEB expense of \$78,976. At June 30, 2023, the County reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 56,282	\$ 224,702
Changes of assumptions	30,058	477,621
County's contributions subsequent to the measurement date	58,304	-
	<b>\$ 144,644</b>	<b>\$ 702,323</b>

**NOTE 14– OTHER POSTEMPLOYMENT BENEFITS – IMPLICIT SUBSIDY (Continued)**

Deferred outflows of resources related to OPEB resulting from County contributions subsequent to the measurement date in the amount of \$58,304 will be recognized as an adjustment to the Total OPEB liability in the year ended June 30, 2024.

As of June 30, 2023, other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Years Ending June 30,	
2024	\$ (128,020)
2025	(125,205)
2026	(105,751)
2027	(74,313)
2028	(67,708)
Thereafter	<u>(114,986)</u>
	<b><u>\$ (615,983)</u></b>

Actuarial valuation

The County contributions are based on the accruing benefit costs measured using the individual entry age normal actuarial cost method. The present value of benefits is allocated over the service for each active employee from their date of hire to their expected retirement age, as a level percent of the employee’s pay. This level percent times pay is referred to as the service cost and is that portion of the present value of benefits attributable to an employee’s service in a current year. The service cost equals \$0 for retired members. The total OPEB liability is the present value of benefits less the actuarial present value of future normal costs and represents the liabilities allocated to service up to the valuation date. For retirees, the total OPEB liability is equal to the present value of benefits.

**NOTE 14– OTHER POSTEMPLOYMENT BENEFITS – IMPLICIT SUBSIDY (Continued)**

Actuarial methods and assumptions used in developing total OPEB liability

Valuation Date	July 1, 2022
Actuarial Cost Method	Entry Age Normal, Level Percent of Pay
Actuarial Assumptions:	
Inflation Rate	2.4%
Projected Salary Increases	3.4%
Mortality	Pub-2010 General and Safety Employee and Healthy Retiree tables, sex distinct for members and dependents, with a one-year setback for male general service employees and female safety employees.
Withdrawal	Based on Oregon PERS assumptions. Annual rates are based on employment classification, gender and duration from hire date.
Retirement	Based on Oregon PERS assumptions. Annual rates are based on age, Tier/OPSRP, duration of service, and employment classification.
Election and Lapse Rates	35% of eligible employees. 60% of male members and 35% of female members will elect spouse coverage.  5% annual lapse rate

Actuarial valuations of an ongoing plan involve estimates of the value of projected benefits and assumptions about the probability of events far into the future. Actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future.

Discount rate

The discount rate used to measure the total OPEB liability was 3.54%. The discount rate is based on the Bond Buyer 20-year General Obligation Bond Index. The discount rate at the prior measurement date was 2.16%.

**NOTE 14– OTHER POSTEMPLOYMENT BENEFITS – IMPLICIT SUBSIDY (Continued)**

Healthcare cost trend rate

The assumed healthcare cost trend for medical and vision costs is as follows:

<u>Years</u>	<u>Pre-65 Trend</u>
2022	4.25%
2023	6.75%
2024	6.50%
2025	6.00%
2026	5.25%
2027	5.00%
2028-2029	4.75%
2030	4.50%
2031-2065	4.25%
2066-2071	4.00%
2072+	3.75%

Dental costs are assumed to increase 4% in all future years.

Sensitivity of the County’s total OPEB liability to changes in the discount and healthcare cost trend rates

The following presents the County total OPEB liability calculated using the discount rate of 3.54%, as well as what the County’s total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (2.54%) or 1-percentage-point higher (4.54%) than the current rate. A similar sensitivity analysis is then presented for changes in the healthcare cost trend assumption.

	<u>1 Percentage Point Lower</u>	<u>Current Discount Rate</u>	<u>1 Percentage Point Higher</u>
County's total OPEB liability	\$ 1,383,954	\$ 1,274,575	\$ 1,172,894
	<u>1 Percentage Point Lower</u>	<u>Current Trend Rate</u>	<u>1 Percentage Point Higher</u>
County's total OPEB liability	\$ 1,121,310	\$ 1,274,575	\$ 1,457,706



**YAMHILL COUNTY**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2023**

**NOTE 17 – GOVERNMENTAL FUND BALANCES**

Fund balances for governmental funds have been reported in the categories of nonspendable, restricted, committed, assigned and unassigned. As of June 30, 2023, the specific purposes for these amounts are as follows:

	General	Road	Health and Human Services	American Rescue Plan	Capital Improvement	Other Governmental Funds	Total
<b>Fund balances:</b>							
<b>Nonspendable</b>							
Inventory	\$ -	\$ 321,393	\$ -	\$ -	\$ -	\$ -	\$ 321,393
Prepaid items	41,812	655,260	117,511	-	-	49,269	863,852
Advances to other funds	205,242	-	-	-	-	178,761	384,003
Lease receivable less deferred lease resource	-	30,215	16,668	-	-	-	46,883
<b>Restricted for:</b>							
Highways and streets	-	3,545,546	-	-	-	25,563	3,571,109
Schools and education	-	-	-	-	-	154,958	154,958
Health services	-	-	18,167,737	-	-	2,404,045	20,571,782
Grants	-	-	-	370,693	-	72,475	443,168
Public safety	-	-	-	-	-	1,852,701	1,852,701
County fair	-	-	-	-	-	113,013	113,013
Capital projects	-	-	-	-	4,449,117	547,563	4,996,680
Economic development	-	-	-	-	-	1,149,875	1,149,875
Other purposes	-	-	-	-	-	298,051	298,051
<b>Assigned for:</b>							
Landfill costs	573,196	-	-	-	-	-	573,196
<b>Unassigned</b>	<u>14,857,730</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>14,857,730</u>
	<u>\$ 15,677,980</u>	<u>\$ 4,552,414</u>	<u>\$ 18,301,916</u>	<u>\$ 370,693</u>	<u>\$ 4,449,117</u>	<u>\$ 6,846,274</u>	<u>\$ 50,198,394</u>

**YAMHILL COUNTY**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2023**

**NOTE 18 – BUDGETARY PERSPECTIVE DIFFERENCES**

For the year ended June 30, 2023, the amounts reported for the General, Road, Health and Human Services, and American Rescue Plan Funds in the governmental fund financial statements are different than the amounts reported in the budget to actual comparison statements as follows:

	General	Road	Health and Human Services	American Rescue Plan
<b>Revenues</b>				
Total fund revenues - budgetary basis	\$ 45,043,722	\$ 11,681,372	\$ 49,299,335	\$ 249,687
Revenues of separately budgeted funds which are included in the fund on the governmental fund financial statements:				
O&C Reserve	111,714	-	-	-
Landfill License Agreement	59,696	-	-	-
Fair value adjustment - investments	11,977	40,421	(154,026)	154,762
Certain items are classified as revenues on the budgetary basis and are shown as unearned revenues on the governmental fund financial statements	1,500,000	-	9,514	2,042,606
Certain items are classified as revenues on the budgetary basis and are shown as other financing sources on the governmental fund financial statements	<u>(2,762,687)</u>	<u>(618,240)</u>	<u>(277,052)</u>	<u>-</u>
Total revenues reported on the statement of revenues, expenditures and changes in fund balances - governmental funds	<u>\$ 43,964,422</u>	<u>\$ 11,103,553</u>	<u>\$ 48,877,771</u>	<u>\$ 2,447,055</u>
<b>Expenditures</b>				
Total fund expenditures - budgetary basis	\$ 43,898,232	\$ 13,208,648	\$ 48,078,640	\$ 2,076,362
Expenditures of separately budgeted funds which are included in the fund on the governmental fund financial statements:				
O&C Reserve	55,881	-	-	-
Landfill License Agreement	53,063	-	-	-
Certain items are classified as expenditures on the budgetary basis and are shown as other financing sources on the governmental fund financial statements	<u>(3,175,187)</u>	<u>(1,092,824)</u>	<u>(4,006,859)</u>	<u>(27,827)</u>
Total expenditures reported on the statement of revenues, expenditures and changes in fund balances - governmental funds	<u>\$ 40,831,989</u>	<u>\$ 12,115,824</u>	<u>\$ 44,071,781</u>	<u>\$ 2,048,535</u>

**YAMHILL COUNTY**  
**NOTES TO FINANCIAL STATEMENTS**  
**JUNE 30, 2023**

**NOTE 18 – BUDGETARY PERSPECTIVE DIFFERENCES (Continued)**

	General	Road	Health and Human Services	American Rescue Plan
<b>Other financing sources (uses)</b>				
Total fund other financing sources (uses) - budgetary basis	\$ (2,584,415)	\$ -	\$ 3,550,144	\$ (5,980,438)
Other financing sources (uses) of separately budgeted funds which are included in the fund on the governmental fund financial statements:				
Landfill License Agreement	(15,163)	-	-	-
Certain items are classified as revenues/expenditures on the budgetary basis and are shown as other financing sources (uses) on the governmental fund financial statements	<u>(4,817,775)</u>	<u>(474,584)</u>	<u>(5,029,807)</u>	<u>5,952,611</u>
Total other financing sources (uses) reported on the statement of revenues, expenditures and changes in fund balances - governmental funds	<u>\$ (7,417,353)</u>	<u>\$ (474,584)</u>	<u>\$ (1,479,663)</u>	<u>\$ (27,827)</u>
<b>Beginning fund balance</b>				
Beginning fund balance - budgetary basis	\$ 18,879,410	\$ 6,145,419	\$ 15,218,552	\$ 11,473,638
Beginning fund balance of separately budgeted funds which are included in the fund on the governmental fund financial statements:				
O&C Reserve	633,728	-	-	-
Landfill License Agreement	822,038	-	-	-
Unearned revenue	-	-	-	(11,249,575)
Fair value adjustment - investments	<u>(372,276)</u>	<u>(106,150)</u>	<u>(242,963)</u>	<u>(224,063)</u>
Total beginning fund balance reported on the statement of revenues, expenditures and changes in fund balances - governmental funds	<u>\$ 19,962,900</u>	<u>\$ 6,039,269</u>	<u>\$ 14,975,589</u>	<u>\$ -</u>
<b>Ending fund balance</b>				
Ending fund balance - budgetary basis	\$ 17,440,485	\$ 4,618,143	\$ 19,989,391	\$ 3,666,525
Ending fund balance of separately budgeted funds which are included in the fund on the governmental fund financial statements:				
O&C Reserve	688,911	-	-	-
Landfill License Agreement	778,438	-	-	-
Unearned revenue	(2,920,438)	-	(1,290,486)	(3,226,531)
Fair value adjustment - investments	<u>(309,416)</u>	<u>(65,729)</u>	<u>(396,989)</u>	<u>(69,301)</u>
Total beginning fund balance reported on the statement of revenues, expenditures and changes in fund balances - governmental funds	<u>\$ 15,677,980</u>	<u>\$ 4,552,414</u>	<u>\$ 18,301,916</u>	<u>\$ 370,693</u>

**NOTE 19 – RELATED PARTY TRANSACTIONS**

Yamhill County (a member) received \$57,857 from the Yamhill Communications Agency during the year ended June 30, 2023, for services including accounting, administrative support, information services, phone and postage. Yamhill County also received \$325,000 for the maintenance and upkeep of the Agency's radio system. Yamhill County paid the Agency \$520,000 for dues during the year ended June 30, 2023.

**NOTE 20 – TAX ABATEMENT**

Yamhill County has entered into property tax abatement agreements whereby the assessed value of property has been reduced. The County’s property tax revenue for the year ended June 30, 2023, has been abated under the following programs:

<u>Program and statutory authority</u>	<u>Amount of Abatement</u>
Housing for low-income rental-ORS 307.517	\$ 43,136
Historic property – ORS 358.475-.545	\$ 3,404



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**YAMHILL  
COUNTY**

**REQUIRED SUPPLEMENTARY INFORMATION**

**YAMHILL COUNTY**  
**SCHEDULE OF THE PROPORTIONATE SHARE OF THE NET PENSION LIABILITY**  
**OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**  
**Last 10 Plan Years Ended June 30, \***

<b>Year Ended June 30,</b>	<b>County's proportion of the net pension liability (asset)</b>	<b>County's proportionate share of the net pension liability (asset)</b>	<b>County's covered payroll</b>	<b>County's proportionate share of the net pension liability (asset) as a percentage of its covered payroll</b>	<b>Plan fiduciary net position as a percentage of the total pension liability</b>
2022	0.24085573%	\$ 36,879,845	\$ 39,890,022	92%	85%
2021	0.20783312%	24,870,308	38,974,448	64%	88%
2020	0.18662334%	40,727,632	33,562,653	121%	76%
2019	0.19059361%	32,968,130	31,027,521	106%	80%
2018	0.18106996%	27,429,714	28,700,590	96%	82%
2017	0.18767561%	25,298,743	26,656,712	95%	83%
2016	0.18959464%	28,462,558	25,747,864	111%	81%
2015	0.20395487%	11,709,990	24,083,363	49%	92%
2014	0.20067701%	(4,548,775)	22,515,420	-20%	104%

\* Information will be accumulated annually until 10 years is presented

**Notes to schedule**

**Changes in Benefit Terms and Assumptions**

Benefit Terms: The 2013 Oregon Legislature made a series of changes to PERS that lowered projected future benefit payments from the System. These changes included reductions to future Cost of Living Adjustments (COLA) made through Senate Bills 822 and 861. Senate Bill 822 also required the contribution rates scheduled to be in effect from July 2013 to June 2015 to be reduced. The Oregon Supreme Court decision in *Moro v. State of Oregon*, issued on April 30, 2015, reversed a significant portion of the reductions the 2013 Oregon Legislature made to future System Cost of Living Adjustments (COLA) through Senate Bills 822 and 861. This reversal increased the total pension liability as of June 30, 2015 compared to June 30, 2014 total pension liability.

Assumptions: The PERS Board adopted assumption changes that were used to measure the June 30, 2016 total pension liability and June 30, 2018 total pension liability. For June 30, 2016, the changes included the lowering of the long-term expected rate of return to 7.50 percent and lowering of the assumed inflation to 2.50 percent. For June 30, 2018, the long-term expected rate of return was lowered to 7.20 percent. For June 30, 2021, the long-term expected rate of return was lowered to 6.90 percent, and the inflation rate was lowered from 2.5 to 2.4 percent. In addition, the healthy mortality assumption was changed to reflect an updated mortality improvement scale for all groups, and assumptions were updated for merit increases, unused sick leave, and vacation pay were updated.

**YAMHILL COUNTY**  
**SCHEDULE OF CONTRIBUTIONS**  
**OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**  
**Last 10 Fiscal Years Ended**

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<b>Year Ended June 30,</b>	<b>Statutorily required contribution</b>	<b>Contributions in relation to the statutorily required contribution</b>	<b>Contribution deficiency (excess)</b>	<b>County's covered payroll</b>	<b>Contributions as a percent of covered payroll</b>
2023	\$ 6,785,929	\$ 6,785,929	-	\$ 44,261,642	15.33140%
2022	6,329,912	6,329,912	-	39,890,022	15.86841%
2021	5,264,269	5,264,269	-	38,974,448	13.50698%
2020	4,553,846	4,553,846	-	33,562,653	13.56819%
2019	3,430,447	3,430,447	-	31,027,521	11.05614%
2018	3,211,767	3,211,767	-	28,700,590	11.19060%
2017	2,474,675	2,474,675	-	26,656,712	9.28350%
2016	2,579,469	2,579,469	-	25,747,864	10.01819%
2015	1,526,840	1,526,840	-	24,083,363	6.33981%
2014	1,516,018	1,516,018	-	22,515,420	6.73324%

**YAMHILL COUNTY**  
**SCHEDULE OF THE PROPORTIONATE SHARE OF THE NET OTHER**  
**POSTEMPLOYMENT BENEFIT LIABILITY (ASSET)**  
**OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**  
**Last 10 Plan Years Ended June 30, \***

Year ended June 30,	County's proportion of the collective net OPEB liability (asset)	County's proportionate share of the collective net OPEB liability (asset)	County's covered payroll	County's proportionate share of the collective net OPEB liability (asset) as a percentage of covered payroll	Plan fiduciary net position as a percentage of the total OPEB liability (asset)
2022	0.21314122%	\$ (757,366)	\$ 39,890,022	-1.90%	195%
2021	0.20954585%	(719,582)	38,974,448	-1.85%	184%
2020	0.16799964%	(342,316)	33,562,653	-1.02%	150%
2019	0.28078791%	(542,584)	31,027,521	-1.75%	144%
2018	0.26834741%	(299,549)	28,700,590	-1.04%	124%
2017	0.25595970%	(106,822)	26,656,712	-0.40%	109%
2016	0.26503113%	71,972	25,747,864	0.28%	94%

\* This schedule is presented to illustrate the requirements to show information for 10 years. However, until a full 10-year trend has been compiled, information is presented only for the years for which the required supplementary information is available.

**Notes to schedule**

Changes in Actuarial Assumptions Used to Determine Contributions:

Actuarial valuation	December 31, 2019	December 31, 2017	December 31, 2015	December 31, 2013
Effective period	July 2021 - June 2023	July 2019 - June 2021	July 2017 - June 2019	July 2016 - June 2017
Actuarial assumptions:				
Inflation rate	2.40 percent	2.50 percent	2.50 percent	2.75 percent
Projected salary increase	3.40 percent	3.50 percent	3.50 percent	3.75 percent
Investment rate of return	6.90 percent	7.20 percent	7.20 percent	7.75 percent

**YAMHILL COUNTY**  
**SCHEDULE OF OTHER POSTEMPLOYMENT BENEFIT CONTRIBUTIONS**  
**OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**  
Last 10 Fiscal Years Ended June 30, \*

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<b>Fiscal Year</b>	<b>Contractually required contributions</b>	<b>Contractually required contributions recognized by the OPEB plan</b>	<b>Difference</b>	<b>Covered payroll</b>	<b>Contractually required contributions as a percentage of covered payroll</b>
2023	\$ 2,399	\$ 2,399	-	\$ 44,261,642	0.0054200%
2022	5,253	5,253	-	39,890,022	0.0131687%
2021	5,607	5,607	-	38,974,448	0.0143863%
2020	11,997	11,997	-	33,562,653	0.0357451%
2019	139,164	139,164	-	31,027,521	0.4485179%
2018	129,935	129,935	-	28,700,590	0.4527259%
2017	127,648	127,648	-	26,656,712	0.4788588%

\* This schedule is presented to illustrate the requirements to show information for 10 years. However, until a full 10-year trend has been compiled, information is presented only for the years for which the required supplementary information is available.

**YAMHILL COUNTY**  
**SCHEDULE OF CHANGES IN THE COUNTY'S TOTAL OTHER**  
**POSTEMPLOYMENT BENEFIT LIABILITY AND RELATED RATIOS**  
**Last 10 Plan Years\***

	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>
Service cost	\$ 169,181	\$ 164,293	\$ 148,629	\$ 132,843	\$ 122,927	\$ 131,784
Interest on total OPEB liability	37,815	35,840	57,405	57,321	61,135	49,390
Effect of economic/demographic gains or losses	(226,121)	-	94,658	-	(75,784)	-
Effect of assumptions changes or inputs	(253,528)	6,897	(241,183)	51,365	(243,556)	(109,833)
Benefit payments	(68,178)	(97,542)	(89,419)	(107,034)	(95,455)	(80,403)
Net change in total OPEB liability	(340,831)	109,488	(29,910)	134,495	(230,733)	(9,062)
Total OPEB liability - beginning of year	1,615,406	1,505,918	1,535,828	1,401,333	1,632,066	1,641,128
<b>Total OPEB liability - end of year</b>	<b>\$ 1,274,575</b>	<b>\$ 1,615,406</b>	<b>\$ 1,505,918</b>	<b>\$ 1,535,828</b>	<b>\$ 1,401,333</b>	<b>\$ 1,632,066</b>
Covered employee payroll	\$ 44,261,642	\$ 39,890,022	\$ 38,974,448	\$ 33,562,653	\$ 31,027,521	\$ 28,700,590
Total OPEB liability as a percentage of covered payroll	2.9%	4.0%	3.9%	4.6%	4.5%	5.7%

Notes to schedule

\*Information will be accumulated until 10 years are presented.

No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

Implicit rate subsidy

Contributions are not based on a measure of pay, therefore the covered-employee payroll is used in the percentages above.

Changes in assumptions

	<u>2023</u>	<u>2022</u>	<u>2021</u>	<u>2020</u>	<u>2019</u>	<u>2018</u>
Discount rate used	2.16%	2.21%	3.50%	3.87%	3.58%	3.50%

**COMBINING FINANCIAL STATEMENTS AND  
INDIVIDUAL FUND SCHEDULES**



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**YAMHILL  
COUNTY**

**YAMHILL COUNTY**  
**CAPITAL IMPROVEMENT - CAPITAL PROJECTS FUND (MAJOR FUND)**  
**SCHEDULE OF REVENUES, EXPENDITURES**  
**AND CHANGES IN FUND BALANCE (BUDGETARY BASIS) - BUDGET TO ACTUAL**  
**Year Ended June 30, 2023**

	<u>Budget</u>	<u>Actual</u>	<u>Variance</u>
<b>Revenues</b>			
Charges for services	\$ 2,587,256	\$ 2,553,609	\$ (33,647)
Intergovernmental	150,000	150,000	-
Interest	35,385	114,533	79,148
Miscellaneous	23,338	48,239	24,901
	<u>2,795,979</u>	<u>2,866,381</u>	<u>70,402</u>
<b>Expenditures</b>			
Facilities maintenance	1,893,797	1,684,765	209,032
IT PC reserve	510,447	255,103	255,344
Capital improvement	892,313	261,727	630,586
Jail	366,740	74,421	292,319
Software reserve	1,555,873	1,539,274	16,599
Capital projects	3,040,548	619,720	2,420,828
Jail maintenance	764,876	638,207	126,669
Debt service	152,809	152,808	1
	<u>9,177,403</u>	<u>5,226,025</u>	<u>3,951,378</u>
Excess (deficiency) of revenues over expenditures	<u>(6,381,424)</u>	<u>(2,359,644)</u>	<u>4,021,780</u>
<b>Other financing sources (uses)</b>			
Transfers in	4,691,040	4,691,040	-
Transfers out	(31,451)	(31,451)	-
	<u>4,659,589</u>	<u>4,659,589</u>	<u>-</u>
Net change in fund balance	(1,721,835)	2,299,945	4,021,780
Fund balance at beginning of year	<u>5,811,486</u>	<u>5,498,357</u>	<u>(313,129)</u>
<b>Fund balance at end of year</b>	<b><u>\$ 4,089,651</u></b>	7,798,302	<b><u>\$ 3,708,651</u></b>
<b>Reconciliation to generally accepted accounting principles</b>			
Unearned revenue		(2,320,000)	
Fair value adjustment - investments		(150,268)	
Due to other funds		<u>(878,917)</u>	
<b>Fund balance at end of year</b>		<b><u>\$ 4,449,117</u></b>	



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**YAMHILL  
COUNTY**

## **GENERAL FUNDS**

*Combining statements for all funds and sub funds of the general fund are reported in this section. The combined totals are reported in the basic financial statements.*

*Schedules of Revenues, Expenditures, and Changes in Fund Balance (Budgetary Basis) – Budget and Actual are also presented in this section for the O&C Reserve Fund and the Landfill License Agreement sub funds of the general fund. Budget and actual comparisons for the General Fund, exclusive of sub funds, is reported in the basic financial statements.*

**General Fund** – This fund accounts for all financial resources of the general government, except those required to be accounted for in another fund. With the implementation of GASB 54, the following two funds have been combined with the General Fund for financial reporting purposes.

**O&C Reserve Fund** – This fund accounts for unrestricted shared timber harvest revenue from federal Oregon & California (O&C) railroad lands. Current use of these funds includes board approved community grants.

**Landfill License Agreement Fund** – This fund accounts for transfers from the Solid Waste Fund. Current use of these funds includes board approved community grants.

**YAMHILL COUNTY**  
**COMBINING BALANCE SHEET**  
**GENERAL FUNDS**  
**June 30, 2023**

	General	O&C Reserve	Landfill License Agreement	Total
<b>Assets</b>				
Cash and cash equivalents	\$ 6,932,718	\$ 240,792	\$ 205,313	\$ 7,378,823
Investments	10,365,847	448,119	382,096	11,196,062
Receivables	2,568,027	-	-	2,568,027
Prepaid items	41,812	-	-	41,812
Advances to other funds	-	-	205,242	205,242
<b>Total assets</b>	<b><u>\$ 19,908,404</u></b>	<b><u>\$ 688,911</u></b>	<b><u>\$ 792,651</u></b>	<b><u>\$ 21,389,966</u></b>
<b>Liabilities, deferred inflows and fund balances</b>				
Liabilities				
Accounts payable and accrued liabilities	\$ 1,897,316	\$ -	\$ 14,213	\$ 1,911,529
Unearned revenue	2,920,438	-	-	2,920,438
Consumer deposits	3,690	-	-	3,690
<b>Total liabilities</b>	<b><u>4,821,444</u></b>	<b><u>-</u></b>	<b><u>14,213</u></b>	<b><u>4,835,657</u></b>
Deferred inflows of resources				
Unavailable revenue	876,329	-	-	876,329
<b>Total deferred inflows of resources</b>	<b><u>876,329</u></b>	<b><u>-</u></b>	<b><u>-</u></b>	<b><u>876,329</u></b>
Fund balances				
Nonspendable	41,812	-	205,242	247,054
Assigned	-	-	573,196	573,196
Unassigned	14,168,819	688,911	-	14,857,730
<b>Total fund balances</b>	<b><u>14,210,631</u></b>	<b><u>688,911</u></b>	<b><u>778,438</u></b>	<b><u>15,677,980</u></b>
<b>Total liabilities, deferred inflows of resources and fund balances</b>	<b><u>\$ 19,908,404</u></b>	<b><u>\$ 688,911</u></b>	<b><u>\$ 792,651</u></b>	<b><u>\$ 21,389,966</u></b>

**YAMHILL COUNTY**  
**COMBINING STATEMENT OF REVENUES, EXPENDITURES AND**  
**CHANGES IN FUND BALANCES**  
**GENERAL FUNDS**  
**Year Ended June 30, 2023**

	<u>General</u>	<u>O&amp;C Reserve</u>	<u>Landfill License Agreement</u>	<u>Total</u>
<b>Revenues</b>				
Property taxes	\$ 27,955,824	\$ -	\$ -	\$ 27,955,824
Miscellaneous taxes	25,556	-	-	25,556
Licenses, permits and fees	1,517,837	-	-	1,517,837
Fines and forfeitures	483,241	-	-	483,241
Charges for services	4,712,494	-	-	4,712,494
Intergovernmental	8,552,160	104,698	-	8,656,858
Interest	379,885	6,366	7,228	393,479
Miscellaneous	216,898	-	2,235	219,133
	<u>43,843,895</u>	<u>111,064</u>	<u>9,463</u>	<u>43,964,422</u>
<b>Expenditures</b>				
Current				
General government	14,730,743	51,904	-	14,782,647
Public safety	24,401,997	-	-	24,401,997
Health and welfare	-	-	37,900	37,900
Parks, culture and recreation	352,821	-	-	352,821
Capital outlay	1,256,624	-	-	1,256,624
	<u>40,742,185</u>	<u>51,904</u>	<u>37,900</u>	<u>40,831,989</u>
Excess (deficiency) of revenues over expenditures	<u>3,101,710</u>	<u>59,160</u>	<u>(28,437)</u>	<u>3,132,433</u>
<b>Other financing sources (uses)</b>				
Transfers in	2,940,297	-	-	2,940,297
Transfers out	<u>(10,338,510)</u>	<u>(3,977)</u>	<u>(15,163)</u>	<u>(10,357,650)</u>
Total other financing sources (uses)	<u>(7,398,213)</u>	<u>(3,977)</u>	<u>(15,163)</u>	<u>(7,417,353)</u>
Net change in fund balances	(4,296,503)	55,183	(43,600)	(4,284,920)
Fund balances at beginning of year	<u>18,507,134</u>	<u>633,728</u>	<u>822,038</u>	<u>19,962,900</u>
<b>Fund balance at end of year</b>	<b><u>\$ 14,210,631</u></b>	<b><u>\$ 688,911</u></b>	<b><u>\$ 778,438</u></b>	<b><u>\$ 15,677,980</u></b>

**YAMHILL COUNTY**  
**O&C RESERVE - GENERAL FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES**  
**AND CHANGES IN FUND BALANCE (BUDGETARY BASIS) - BUDGET TO ACTUAL**  
**Year Ended June 30, 2023**

	<u>Budget</u>	<u>Actual</u>	<u>Variance</u>
<b>Revenues</b>			
Intergovernmental	\$ 100,000	\$ 104,698	\$ 4,698
Interest	5,374	7,016	1,642
Total revenues	<u>105,374</u>	<u>111,714</u>	<u>6,340</u>
<b>Expenditures</b>			
O&C reserve	<u>730,032</u>	<u>55,881</u>	<u>674,151</u>
Total expenditures	<u>730,032</u>	<u>55,881</u>	<u>674,151</u>
Excess (deficiency) of revenues over expenditures	<u>(624,658)</u>	<u>55,833</u>	<u>680,491</u>
<b>Other financing sources (uses)</b>			
Transfers out	<u>(4,500)</u>	<u>-</u>	<u>4,500</u>
Total other financing sources (uses)	<u>(4,500)</u>	<u>-</u>	<u>4,500</u>
Net change in fund balance	(629,158)	55,833	684,991
Fund balance at beginning of year	<u>629,158</u>	<u>646,350</u>	<u>17,192</u>
<b>Fund balance at end of year</b>	<b><u>\$ -</u></b>	<b>702,183</b>	<b><u>\$ 702,183</u></b>
<b>Reconciliation to generally accepted accounting principles</b>			
Fair value adjustment - investments		<u>(13,272)</u>	
<b>Fund balance at end of year</b>		<b><u>\$ 688,911</u></b>	

**YAMHILL COUNTY**  
**LANDFILL LICENSE AGREEMENT - GENERAL FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES**  
**AND CHANGES IN FUND BALANCE (BUDGETARY BASIS) - BUDGET TO ACTUAL**  
**Year Ended June 30, 2023**

	<u>Budget</u>	<u>Actual</u>	<u>Variance</u>
<b>Revenues</b>			
Interest	\$ 5,617	\$ 7,258	\$ 1,641
Miscellaneous	<u>52,438</u>	<u>52,438</u>	<u>-</u>
Total revenues	<u>58,055</u>	<u>59,696</u>	<u>1,641</u>
<b>Expenditures</b>			
Landfill license	<u>631,631</u>	<u>37,900</u>	<u>593,731</u>
Total expenditures	<u>631,631</u>	<u>37,900</u>	<u>593,731</u>
Excess (deficiency) of revenues over expenditures	<u>(573,576)</u>	<u>21,796</u>	<u>595,372</u>
<b>Other financing sources (uses)</b>			
Transfers out	<u>-</u>	<u>(15,163)</u>	<u>(15,163)</u>
Total other financing sources (uses)	<u>-</u>	<u>(15,163)</u>	<u>(15,163)</u>
Net change in fund balance	(573,576)	6,633	580,209
Fund balance at beginning of year	<u>573,576</u>	<u>577,878</u>	<u>4,302</u>
<b>Fund balance at end of year</b>	<b><u>\$ -</u></b>	<b>584,511</b>	<b><u>\$ 584,511</u></b>
<b>Reconciliation to generally accepted accounting principles</b>			
Fair value adjustment - investments		(11,315)	
Advances to Other Funds		<u>205,242</u>	
<b>Fund balance at end of year</b>		<b><u>\$ 778,438</u></b>	

**YAMHILL COUNTY**  
**COMBINING BALANCE SHEET**  
**NONMAJOR GOVERNMENTAL FUNDS**  
**June 30, 2023**

	<b>Special Revenue</b>	<b>Capital Projects</b>	<b>Total</b>
<b>Assets</b>			
Cash and cash equivalents	\$ 2,339,279	\$ 188,336	\$ 2,527,615
Investments	4,353,447	350,497	4,703,944
Receivables	33,011	8,730	41,741
Prepaid items	49,269	-	49,269
Lease receivables	108,993	-	108,993
Advances to other funds	178,761	-	178,761
<b>Total assets</b>	<b>\$ 7,062,760</b>	<b>\$ 547,563</b>	<b>\$ 7,610,323</b>
<b>Liabilities, deferred inflows and fund balances</b>			
Liabilities			
Accounts payable and accrued liabilities	\$ 320,000	\$ -	\$ 320,000
Consumer deposits	19,940	-	19,940
Unearned revenue	299,370	-	299,370
Total liabilities	639,310	-	639,310
Deferred inflows of resources			
Unavailable revenue	15,353	-	15,353
Deferred lease resources	109,386	-	109,386
Total deferred inflows of resources	124,739	-	124,739
Fund balances			
Nonspendable	228,030	-	228,030
Restricted	6,070,681	547,563	6,618,244
Total fund balances	6,298,711	547,563	6,846,274
<b>Total liabilities, deferred inflows of resources and fund balances</b>	<b>\$ 7,062,760</b>	<b>\$ 547,563</b>	<b>\$ 7,610,323</b>

**YAMHILL COUNTY**  
**COMBINING STATEMENT OF REVENUES, EXPENDITURES AND**  
**CHANGES IN FUND BALANCES**  
**NONMAJOR GOVERNMENTAL FUNDS**  
**Year Ended June 30, 2023**

	<u>Special Revenue</u>	<u>Capital Projects</u>	<u>Total</u>
<b>Revenues</b>			
Property taxes	\$ 478,660	\$ -	\$ 478,660
Miscellaneous taxes	12,759	-	12,759
Licenses, permits and fees	93,201	-	93,201
Fines and forfeitures	91,894	-	91,894
Charges for services	1,207,098	-	1,207,098
System development charges	-	79,689	79,689
Intergovernmental	4,761,445	93,500	4,854,945
Interest	96,376	4,147	100,523
Miscellaneous	129,737	-	129,737
	<u>6,871,170</u>	<u>177,336</u>	<u>7,048,506</u>
Total revenues			
<b>Expenditures</b>			
Current			
General government	358,504	-	358,504
Public safety	4,270,359	-	4,270,359
Health and welfare	390,880	-	390,880
Parks, culture and recreation	1,005,147	63,044	1,068,191
Education	432,321	-	432,321
Capital outlay	111,089	-	111,089
	<u>6,568,300</u>	<u>63,044</u>	<u>6,631,344</u>
Total expenditures			
Excess (deficiency) of revenues over expenditures	<u>302,870</u>	<u>114,292</u>	<u>417,162</u>
<b>Other financing sources (uses)</b>			
Transfers in	415,041	-	415,041
Transfers out	(1,223,265)	(3,289)	(1,226,554)
	<u>(808,224)</u>	<u>(3,289)</u>	<u>(811,513)</u>
Total other financing sources (uses)			
Net change in fund balances	(505,354)	111,003	(394,351)
Fund balances at beginning of year	<u>6,804,065</u>	<u>436,560</u>	<u>7,240,625</u>
<b>Fund balances at end of year</b>	<b><u>\$ 6,298,711</u></b>	<b><u>\$ 547,563</u></b>	<b><u>\$ 6,846,274</u></b>

## **SPECIAL REVENUE FUNDS**

*Combining statements for all individual nonmajor special revenue funds are reported in this section. The combined totals are reported in the combining nonmajor governmental fund statements. Fund statements for major special revenue funds are reported in the basic financial statements.*

*Schedules of Revenues, Expenditures, and Changes in Fund Balance (Budgetary Basis) – Budget and Actual are also presented in this section for each individual nonmajor special revenue fund. Budget and actual comparisons for major special revenue funds are reported in the basic financial statements.*

### **Nonmajor Special Revenue Funds**

**Community Corrections Fund** – This fund accounts for revenues and expenditures associated with supervising convicted persons placed on probation or released from prison on parole residing in Yamhill County. The fund also manages the work release program and provides case management.

**Solid Waste Fund** – This fund accounts for the licensing and disposal fees generated from privately-owned solid waste disposal sites and facilities in Yamhill County. The fund allocates a portion of the fees collected for the payment of future costs related to post-closure care of closed County-owned solid waste sites.

**County Clerk's Records Fund** – The fund is established under ORS 205.320. Funds are to be expended for acquiring storage and retrieval systems and maintaining and storing clerk's records.

**Dog Control Fund** – The fund operates with money from dog licensing and donations. The Dog Fund is responsible for dog licensing and enforcement of the Yamhill County Dog Control Ordinances.

**Law Library Fund** – This fund receives revenues collected by the courts as part of civil litigation filing fees to support the Law Library. The library provides legal reference materials and assistance to patrons (attorneys, litigants, and the public).

**County School Fund** – State law requires that funding from 25% of the National Forest timber receipts received by the County be deposited into this fund and redistributed to County school districts to be used for educational programs.

**County Fair Fund** – This fund accounts for two major areas of responsibilities; the fairgrounds and the events center. The facility not only accommodates the annual fair, but also events throughout the year such as trade shows and exhibits, 4-H and FFA events, and equine competitions.

**Economic Development Fund** – This fund receives video lottery dollars to make economic development grants that support innovation and sustainable growth through strategic investments and partnerships in economic development initiatives and projects that create or retain jobs, generate increased economic activity, and improve the economic and social livability and vitality of local communities.

## **SPECIAL REVENUE FUNDS (Continued)**

**Corner Restoration Fund** – This fund receives revenues from deed filing fees dedicated to corner preservation activities. This program researches the records, locates government corners in the field, and reestablishes and makes subsequent appropriate records for the public on section, donation-land claim, and meander corners originally set by old federal and County surveys.

**Title III Fund** - This fund accounts for Title III revenue received from P.L 106-393 (2000) and P.L. 110-343 (2008), also referred to as the Federal Secure Rural Schools (SRS) legislation. The Board of County Commissioners review requests and award funds each fiscal year according to those uses.

**Extension Fund** – This fund represents the Yamhill County Extension Service District; a separate unit of government formed to provide support services for the extension agents serving Yamhill County. It has a separate tax levy of \$0.0449 per \$1,000 of assessed value in Fiscal Year 2022. The Extension Fund is considered a blended component unit of Yamhill County.

**Habitat Conservation Fund** – The fund pays for survey and related management costs to implement the Habitat Conservation Plan and receive an incidental take permit under the Endangered Species Act Section 10(a)(1)(B) to protect habitat of the endangered Fender’s blue butterfly and Kincaid’s lupine. An incidental take permit would allow the County to continue to perform its otherwise lawful road maintenance activities, which have the potential to affect the covered species. Cost of this fund are paid for by an allocation of state gas tax and highway user fees.

	<b>Community Corrections</b>	<b>Solid Waste</b>	<b>County Clerk's Records</b>	<b>Dog Control</b>	<b>Law Library</b>
<b>Assets</b>					
Cash and cash equivalents	\$ 646,548	\$ 848,670	\$ 22,115	\$ 65,405	\$ 7,140
Investments	1,203,241	1,579,394	41,156	121,720	13,287
Receivables	5,645	-	-	-	-
Prepaid items	-	-	-	-	-
Lease receivables	29,810	-	-	-	-
Advances to other funds	-	178,761	-	-	-
<b>Total assets</b>	<b><u>\$ 1,885,244</u></b>	<b><u>\$ 2,606,825</u></b>	<b><u>\$ 63,271</u></b>	<b><u>\$ 187,125</u></b>	<b><u>\$ 20,427</u></b>
<b>Liabilities, deferred inflows and fund balances</b>					
Liabilities					
Accounts payable and accrued liabilities	\$ 188,966	\$ 24,019	\$ 638	\$ 102	\$ 4,543
Unearned revenue	-	-	-	-	-
Consumer deposits	-	-	-	-	-
<b>Total liabilities</b>	<b><u>188,966</u></b>	<b><u>24,019</u></b>	<b><u>638</u></b>	<b><u>102</u></b>	<b><u>4,543</u></b>
Deferred inflows of resources					
Unavailable revenue	-	-	-	-	-
Deferred lease resources	30,600	-	-	-	-
<b>Total deferred inflows of resources</b>	<b><u>30,600</u></b>	<b><u>-</u></b>	<b><u>-</u></b>	<b><u>-</u></b>	<b><u>-</u></b>
Fund balances					
Nonspendable	-	178,761	-	-	-
Restricted	1,665,678	2,404,045	62,633	187,023	15,884
<b>Total fund balances</b>	<b><u>1,665,678</u></b>	<b><u>2,582,806</u></b>	<b><u>62,633</u></b>	<b><u>187,023</u></b>	<b><u>15,884</u></b>
<b>Total liabilities, deferred inflows of resources and fund balances</b>	<b><u>\$ 1,885,244</u></b>	<b><u>\$ 2,606,825</u></b>	<b><u>\$ 63,271</u></b>	<b><u>\$ 187,125</u></b>	<b><u>\$ 20,427</u></b>

**YAMHILL COUNTY**  
**COMBINING BALANCE SHEET**  
**NONMAJOR SPECIAL REVENUE FUNDS**  
**June 30, 2023**

<b>County School</b>	<b>County Fair</b>	<b>Economic Development</b>	<b>Corner Restoration</b>	<b>Title III</b>	<b>Extension</b>	<b>Habitat Conservation</b>	<b>Total</b>
\$ 99	\$ 172,478	\$ 405,987	\$ 84,855	\$ 25,332	\$ 52,329	\$ 8,321	\$ 2,339,279
185	320,984	755,551	157,916	47,143	97,385	15,485	4,353,447
-	3,360	-	-	-	20,735	3,271	33,011
-	49,269	-	-	-	-	-	49,269
-	79,183	-	-	-	-	-	108,993
-	-	-	-	-	-	-	178,761
<b>\$ 284</b>	<b>\$ 625,274</b>	<b>\$ 1,161,538</b>	<b>\$ 242,771</b>	<b>\$ 72,475</b>	<b>\$ 170,449</b>	<b>\$ 27,077</b>	<b>\$ 7,062,760</b>
\$ -	\$ 83,046	\$ 11,663	\$ 5,087	\$ -	\$ 422	\$ 1,514	\$ 320,000
-	299,370	-	-	-	-	-	299,370
-	1,790	-	18,150	-	-	-	19,940
-	384,206	11,663	23,237	-	422	1,514	639,310
-	-	-	-	-	15,353	-	15,353
-	78,786	-	-	-	-	-	109,386
-	78,786	-	-	-	15,353	-	124,739
-	49,269	-	-	-	-	-	228,030
284	113,013	1,149,875	219,534	72,475	154,674	25,563	6,070,681
284	162,282	1,149,875	219,534	72,475	154,674	25,563	6,298,711
<b>\$ 284</b>	<b>\$ 625,274</b>	<b>\$ 1,161,538</b>	<b>\$ 242,771</b>	<b>\$ 72,475</b>	<b>\$ 170,449</b>	<b>\$ 27,077</b>	<b>\$ 7,062,760</b>

	Community		County Clerk's		
	Corrections	Solid Waste	Records	Dog Control	Law Library
<b>Revenues</b>					
Property taxes	\$ -	\$ -	\$ -	\$ -	\$ -
Miscellaneous taxes	-	-	-	-	-
Licenses, permits and fees	-	-	-	93,201	-
Fines and forfeitures	-	-	-	7,632	84,262
Charges for services	163,696	251,887	9,193	2,017	-
Intergovernmental	4,099,825	-	-	-	-
Interest	31,705	37,944	1,063	4,165	802
Miscellaneous	15,850	42,180	-	1,541	-
<b>Total revenues</b>	<b>4,311,076</b>	<b>332,011</b>	<b>10,256</b>	<b>108,556</b>	<b>85,064</b>
<b>Expenditures</b>					
Current					
General government	-	-	20,123	-	73,212
Public safety	4,110,548	-	-	159,811	-
Health and welfare	-	390,880	-	-	-
Parks, culture and recreation	-	-	-	-	-
Education	-	-	-	-	-
Capital outlay	-	-	-	-	-
<b>Total expenditures</b>	<b>4,110,548</b>	<b>390,880</b>	<b>20,123</b>	<b>159,811</b>	<b>73,212</b>
Excess (deficiency) of revenues over expenditures	200,528	(58,869)	(9,867)	(51,255)	11,852
<b>Other financing sources (uses)</b>					
Transfers in	344,041	-	-	-	-
Transfers out	(820,311)	(214,642)	(552)	(5,046)	(9,797)
<b>Total other financing sources (uses)</b>	<b>(476,270)</b>	<b>(214,642)</b>	<b>(552)</b>	<b>(5,046)</b>	<b>(9,797)</b>
Net change in fund balances	(275,742)	(273,511)	(10,419)	(56,301)	2,055
Fund balances at beginning of year	1,941,420	2,856,317	73,052	243,324	13,829
<b>Fund balances at end of year</b>	<b>\$ 1,665,678</b>	<b>\$ 2,582,806</b>	<b>\$ 62,633</b>	<b>\$ 187,023</b>	<b>\$ 15,884</b>

**YAMHILL COUNTY**  
**COMBINING STATEMENT OF REVENUES, EXPENDITURES AND**  
**CHANGES IN FUND BALANCES**  
**NONMAJOR SPECIAL REVENUE FUNDS**  
**Year Ended June 30, 2023**

<u>County School</u>	<u>County Fair</u>	<u>Economic Development</u>	<u>Corner Restoration</u>	<u>Title III</u>	<u>Extension</u>	<u>Habitat Conservation</u>	<u>Total</u>
\$ -	\$ -	\$ -	\$ -	\$ -	\$ 478,660	\$ -	\$ 478,660
12,759	-	-	-	-	-	-	12,759
-	-	-	-	-	-	-	93,201
-	-	-	-	-	-	-	91,894
-	726,826	-	53,479	-	-	-	1,207,098
39,134	108,722	474,512	-	-	-	39,252	4,761,445
194	3,650	8,924	6,299	920	467	243	96,376
-	70,166	-	-	-	-	-	129,737
<u>52,087</u>	<u>909,364</u>	<u>483,436</u>	<u>59,778</u>	<u>920</u>	<u>479,127</u>	<u>39,495</u>	<u>6,871,170</u>
-	-	154,385	110,784	-	-	-	358,504
-	-	-	-	-	-	-	4,270,359
-	-	-	-	-	-	-	390,880
-	968,017	-	-	-	-	37,130	1,005,147
52,039	-	-	-	-	380,282	-	432,321
-	111,089	-	-	-	-	-	111,089
<u>52,039</u>	<u>1,079,106</u>	<u>154,385</u>	<u>110,784</u>	<u>-</u>	<u>380,282</u>	<u>37,130</u>	<u>6,568,300</u>
<u>48</u>	<u>(169,742)</u>	<u>329,051</u>	<u>(51,006)</u>	<u>920</u>	<u>98,845</u>	<u>2,365</u>	<u>302,870</u>
-	71,000	-	-	-	-	-	415,041
-	(51,172)	(110,851)	(9,306)	-	-	(1,588)	(1,223,265)
-	19,828	(110,851)	(9,306)	-	-	(1,588)	(808,224)
48	(149,914)	218,200	(60,312)	920	98,845	777	(505,354)
<u>236</u>	<u>312,196</u>	<u>931,675</u>	<u>279,846</u>	<u>71,555</u>	<u>55,829</u>	<u>24,786</u>	<u>6,804,065</u>
<b>\$ 284</b>	<b>\$ 162,282</b>	<b>\$ 1,149,875</b>	<b>\$ 219,534</b>	<b>\$ 72,475</b>	<b>\$ 154,674</b>	<b>\$ 25,563</b>	<b>\$ 6,298,711</b>

**YAMHILL COUNTY**  
**COMMUNITY CORRECTIONS - SPECIAL REVENUE FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES**  
**AND CHANGES IN FUND BALANCE (BUDGETARY BASIS) - BUDGET TO ACTUAL**  
**Year Ended June 30, 2023**

	<u>Budget</u>	<u>Actual</u>	<u>Variance</u>
<b>Revenues</b>			
Charges for services	\$ 164,395	\$ 163,696	\$ (699)
Intergovernmental	4,042,793	4,099,825	57,032
Interest	21,021	24,568	3,547
Miscellaneous	<u>24,000</u>	<u>15,850</u>	<u>(8,150)</u>
Total revenues	<u>4,252,209</u>	<u>4,303,939</u>	<u>51,730</u>
<b>Expenditures</b>			
Community corrections	<u>5,577,712</u>	<u>4,930,859</u>	<u>646,853</u>
Total expenditures	<u>5,577,712</u>	<u>4,930,859</u>	<u>646,853</u>
Excess (deficiency) of revenues over expenditures	<u>(1,325,503)</u>	<u>(626,920)</u>	<u>698,583</u>
<b>Other financing sources (uses)</b>			
Transfers in	<u>346,641</u>	<u>344,041</u>	<u>(2,600)</u>
Total other financing sources (uses)	<u>346,641</u>	<u>344,041</u>	<u>(2,600)</u>
Net change in fund balance	(978,862)	(282,879)	695,983
Fund balance at beginning of year	<u>1,435,000</u>	<u>1,984,195</u>	<u>549,195</u>
<b>Fund balance at end of year</b>	<b><u>\$ 456,138</u></b>	1,701,316	<b><u>\$ 1,245,178</u></b>
<b>Reconciliation to generally accepted accounting principles</b>			
Fair value adjustment - investments		<u>(35,638)</u>	
<b>Fund balance at end of year</b>		<b><u>\$ 1,665,678</u></b>	

**YAMHILL COUNTY**  
**SOLID WASTE - SPECIAL REVENUE FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES**  
**AND CHANGES IN FUND BALANCE (BUDGETARY BASIS) - BUDGET TO ACTUAL**  
**Year Ended June 30, 2023**

	<b>Budget</b>	<b>Actual</b>	<b>Variance</b>
<b>Revenues</b>			
Charges for services	\$ 214,525	\$ 275,226	\$ 60,701
Interest	53,423	31,650	(21,773)
Miscellaneous	<u>30,586</u>	<u>42,180</u>	<u>11,594</u>
Total revenues	<u>298,534</u>	<u>349,056</u>	<u>50,522</u>
<b>Expenditures</b>			
Solid waste	1,558,542	516,522	1,042,020
Contingency	<u>1,028,360</u>	<u>-</u>	<u>1,028,360</u>
Total expenditures	<u>2,586,902</u>	<u>516,522</u>	<u>2,070,380</u>
Excess (deficiency) of revenues over expenditures	<u>(2,288,368)</u>	<u>(167,466)</u>	<u>2,120,902</u>
<b>Other financing sources (uses)</b>			
Transfers out	<u>(89,000)</u>	<u>(89,000)</u>	<u>-</u>
Total other financing sources (uses)	<u>(89,000)</u>	<u>(89,000)</u>	<u>-</u>
Net change in fund balance	(2,377,368)	(256,466)	2,120,902
Fund balance at beginning of year	<u>2,677,368</u>	<u>2,707,288</u>	<u>29,920</u>
<b>Fund balance at end of year</b>	<b><u>\$ 300,000</u></b>	2,450,822	<b><u>\$ 2,150,822</u></b>
<b>Reconciliation to generally accepted accounting principles</b>			
Fair value adjustment - investments		(46,777)	
Due from other funds		<u>178,761</u>	
<b>Fund balance at end of year</b>		<b><u>\$ 2,582,806</u></b>	

**YAMHILL COUNTY**  
**COUNTY CLERK'S RECORDS - SPECIAL REVENUE FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES**  
**AND CHANGES IN FUND BALANCE (BUDGETARY BASIS) - BUDGET TO ACTUAL**  
**Year Ended June 30, 2023**

	<b>Budget</b>	<b>Actual</b>	<b>Variance</b>
<b>Revenues</b>			
Charges for services	\$ 14,400	\$ 9,193	\$ (5,207)
Interest	619	822	203
	15,019	10,015	(5,004)
<b>Expenditures</b>			
Clerk records	49,818	20,675	29,143
	49,818	20,675	29,143
Net change in fund balance	(34,799)	(10,660)	24,139
Fund balance at beginning of year	35,306	74,510	39,204
<b>Fund balance at end of year</b>	<b>\$ 507</b>	63,850	<b>\$ 63,343</b>
<b>Reconciliation to generally accepted accounting principles</b>			
Fair value adjustment - investments		(1,217)	
<b>Fund balance at end of year</b>		<b>\$ 62,633</b>	

**YAMHILL COUNTY**  
**DOG CONTROL - SPECIAL REVENUE FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES**  
**AND CHANGES IN FUND BALANCE (BUDGETARY BASIS) - BUDGET TO ACTUAL**  
**Year Ended June 30, 2023**

	<b>Budget</b>	<b>Actual</b>	<b>Variance</b>
<b>Revenues</b>			
Licenses, permits and fees	\$ 138,800	\$ 93,201	\$ (45,599)
Fines and forfeitures	10,000	7,632	(2,368)
Charges for services	5,200	2,017	(3,183)
Interest	3,500	2,640	(860)
Miscellaneous	2,100	1,541	(559)
Total revenues	159,600	107,031	(52,569)
<b>Expenditures</b>			
Dog control	165,610	164,857	753
Total expenditures	165,610	164,857	753
Net change in fund balance	(6,010)	(57,826)	(51,816)
Fund balance at beginning of year	70,267	248,454	178,187
<b>Fund balance at end of year</b>	<b>\$ 64,257</b>	190,628	<b>\$ 126,371</b>
<b>Reconciliation to generally accepted accounting principles</b>			
Fair value adjustment - investments		(3,605)	
<b>Fund balance at end of year</b>		<b>\$ 187,023</b>	

**YAMHILL COUNTY**  
**LAW LIBRARY - SPECIAL REVENUE FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES**  
**AND CHANGES IN FUND BALANCE (BUDGETARY BASIS) - BUDGET TO ACTUAL**  
**Year Ended June 30, 2023**

	<b>Budget</b>	<b>Actual</b>	<b>Variance</b>
<b>Revenues</b>			
Fines and forfeitures	\$ 84,262	\$ 84,262	\$ -
Interest	<u>367</u>	<u>890</u>	<u>523</u>
 Total revenues	 <u>84,629</u>	 <u>85,152</u>	 <u>523</u>
<b>Expenditures</b>			
Law library	<u>101,614</u>	<u>83,009</u>	<u>18,605</u>
 Total expenditures	 <u>101,614</u>	 <u>83,009</u>	 <u>18,605</u>
Net change in fund balance	(16,985)	2,143	19,128
Fund balance at beginning of year	<u>16,985</u>	<u>14,134</u>	<u>(2,851)</u>
 <b>Fund balance at end of year</b>	 <b><u><u>\$ -</u></u></b>	 <b>16,277</b>	 <b><u><u>\$ 16,277</u></u></b>
<b>Reconciliation to generally accepted accounting principles</b>			
Fair value adjustment - investments		<u>(393)</u>	
 <b>Fund balance at end of year</b>		 <b><u><u>\$ 15,884</u></u></b>	

**YAMHILL COUNTY**  
**COUNTY SCHOOL - SPECIAL REVENUE FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES**  
**AND CHANGES IN FUND BALANCE (BUDGETARY BASIS) - BUDGET TO ACTUAL**  
**Year Ended June 30, 2023**

	<u>Budget</u>	<u>Actual</u>	<u>Variance</u>
<b>Revenues</b>			
Miscellaneous taxes	\$ 12,000	\$ 12,759	\$ 759
Intergovernmental	85,000	39,134	(45,866)
Interest	<u>123</u>	<u>195</u>	<u>72</u>
Total revenues	<u>97,123</u>	<u>52,088</u>	<u>(45,035)</u>
<b>Expenditures</b>			
County school	<u>97,123</u>	<u>52,039</u>	<u>45,084</u>
Total expenditures	<u>97,123</u>	<u>52,039</u>	<u>45,084</u>
Net change in fund balance	-	49	49
Fund balance at beginning of year	<u>-</u>	<u>241</u>	<u>241</u>
<b>Fund balance at end of year</b>	<b><u>\$ -</u></b>	<b>290</b>	<b><u>\$ 290</u></b>
<b>Reconciliation to generally accepted accounting principles</b>			
Fair value adjustment - investments		<u>(6)</u>	
<b>Fund balance at end of year</b>		<b><u>\$ 284</u></b>	

**YAMHILL COUNTY**  
**COUNTY FAIR - SPECIAL REVENUE FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES**  
**AND CHANGES IN FUND BALANCE (BUDGETARY BASIS) - BUDGET TO ACTUAL**  
**Year Ended June 30, 2023**

	<b>Budget</b>	<b>Actual</b>	<b>Variance</b>
<b>Revenues</b>			
Charges for services	\$ 456,275	\$ 726,826	\$ 270,551
Intergovernmental	53,000	108,722	55,722
Interest	1,683	6,366	4,683
Miscellaneous	75,007	70,166	(4,841)
	585,965	912,080	326,115
<b>Expenditures</b>			
County fair	1,165,115	1,130,278	34,837
	1,165,115	1,130,278	34,837
Excess (deficiency) of revenues over expenditures	(579,150)	(218,198)	360,952
<b>Other financing sources (uses)</b>			
Transfers in	331,000	331,000	-
	331,000	331,000	-
Net change in fund balance	(248,150)	112,802	360,952
Fund balance at beginning of year	248,150	318,984	70,834
<b>Fund balance at end of year</b>	<b>\$ -</b>	<b>431,786</b>	<b>\$ 431,786</b>
<b>Reconciliation to generally accepted accounting principles</b>			
Unearned revenue		(260,000)	
Fair value adjustment - investments		(9,504)	
<b>Fund balance at end of year</b>		<b>\$ 162,282</b>	

**YAMHILL COUNTY**  
**ECONOMIC DEVELOPMENT - SPECIAL REVENUE FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES**  
**AND CHANGES IN FUND BALANCE (BUDGETARY BASIS) - BUDGET TO ACTUAL**  
**Year Ended June 30, 2023**

	<u>Budget</u>	<u>Actual</u>	<u>Variance</u>
<b>Revenues</b>			
Intergovernmental	\$ 300,000	\$ 474,512	\$ 174,512
Interest	6,008	11,927	5,919
Total revenues	<u>306,008</u>	<u>486,439</u>	<u>180,431</u>
<b>Expenditures</b>			
Economic development	<u>852,817</u>	<u>265,236</u>	<u>587,581</u>
Total expenditures	<u>852,817</u>	<u>265,236</u>	<u>587,581</u>
Net change in fund balance	(546,809)	221,203	768,012
Fund balance at beginning of year	<u>705,139</u>	<u>951,048</u>	<u>245,909</u>
<b>Fund balance at end of year</b>	<b><u>\$ 158,330</u></b>	1,172,251	<b><u>\$ 1,013,921</u></b>
<b>Reconciliation to generally accepted accounting principles</b>			
Fair value adjustment - investments		<u>(22,376)</u>	
<b>Fund balance at end of year</b>		<b><u>\$ 1,149,875</u></b>	

**YAMHILL COUNTY**  
**CORNER RESTORATION - SPECIAL REVENUE FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES**  
**AND CHANGES IN FUND BALANCE (BUDGETARY BASIS) - BUDGET TO ACTUAL**  
**Year Ended June 30, 2023**

	<u>Budget</u>	<u>Actual</u>	<u>Variance</u>
<b>Revenues</b>			
Charges for services	\$ 100,000	\$ 53,479	\$ (46,521)
Interest	<u>2,639</u>	<u>3,978</u>	<u>1,339</u>
Total revenues	<u>102,639</u>	<u>57,457</u>	<u>(45,182)</u>
<b>Expenditures</b>			
Corner restoration	<u>215,238</u>	<u>120,090</u>	<u>95,148</u>
Total expenditures	<u>215,238</u>	<u>120,090</u>	<u>95,148</u>
Net change in fund balance	(112,599)	(62,633)	49,966
Fund balance at beginning of year	<u>293,129</u>	<u>286,843</u>	<u>(6,286)</u>
<b>Fund balance at end of year</b>	<b><u>\$ 180,530</u></b>	224,210	<b><u>\$ 43,680</u></b>
<b>Reconciliation to generally accepted accounting principles</b>			
Fair value adjustment - investments		<u>(4,676)</u>	
<b>Fund balance at end of year</b>		<b><u>\$ 219,534</u></b>	

**YAMHILL COUNTY**  
**TITLE III - SPECIAL REVENUE FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES**  
**AND CHANGES IN FUND BALANCE (BUDGETARY BASIS) - BUDGET TO ACTUAL**  
**Year Ended June 30, 2023**

	<u>Budget</u>	<u>Actual</u>	<u>Variance</u>
<b>Revenues</b>			
Intergovernmental	\$ 20,000	\$ -	\$ (20,000)
Interest	683	891	208
Total revenues	<u>20,683</u>	<u>891</u>	<u>(19,792)</u>
<b>Expenditures</b>			
Title III	<u>93,122</u>	-	<u>93,122</u>
Total expenditures	<u>93,122</u>	-	<u>93,122</u>
Net change in fund balance	(72,439)	891	73,330
Fund balance at beginning of year	<u>72,439</u>	<u>72,980</u>	<u>541</u>
<b>Fund balance at end of year</b>	<b><u>\$ -</u></b>	<b>73,871</b>	<b><u>\$ 73,871</u></b>
<b>Reconciliation to generally accepted accounting principles</b>			
Fair value adjustment - investments		<u>(1,396)</u>	
<b>Fund balance at end of year</b>		<b><u>\$ 72,475</u></b>	

**YAMHILL COUNTY**  
**EXTENSION - SPECIAL REVENUE FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES**  
**AND CHANGES IN FUND BALANCE (BUDGETARY BASIS) - BUDGET TO ACTUAL**  
**Year Ended June 30, 2023**

	<u>Budget</u>	<u>Actual</u>	<u>Variance</u>
<b>Revenues</b>			
Property taxes	\$ 475,863	\$ 478,660	\$ 2,797
Interest	3,797	2,307	(1,490)
Total revenues	<u>479,660</u>	<u>480,967</u>	<u>1,307</u>
<b>Expenditures</b>			
Materials and services	<u>497,306</u>	<u>380,282</u>	<u>117,024</u>
Total expenditures	<u>497,306</u>	<u>380,282</u>	<u>117,024</u>
Net change in fund balance	(17,646)	100,685	118,331
Fund balance at beginning of year	<u>58,099</u>	<u>56,872</u>	<u>(1,227)</u>
<b>Fund balance at end of year</b>	<b><u>\$ 40,453</u></b>	157,557	<b><u>\$ 117,104</u></b>
<b>Reconciliation to generally accepted accounting principles</b>			
Fair value adjustment - investments		<u>(2,883)</u>	
<b>Fund balance at end of year</b>		<b><u>\$ 154,674</u></b>	

**YAMHILL COUNTY**  
**HABITAT CONSERVATION - SPECIAL REVENUE FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES**  
**AND CHANGES IN FUND BALANCE (BUDGETARY BASIS) - BUDGET TO ACTUAL**  
**Year Ended June 30, 2023**

	<b>Budget</b>	<b>Actual</b>	<b>Variance</b>
<b>Revenues</b>			
Intergovernmental	\$ 43,579	\$ 39,252	\$ (4,327)
Interest	<u>287</u>	<u>245</u>	<u>(42)</u>
Total revenues	<u>43,866</u>	<u>39,497</u>	<u>(4,369)</u>
<b>Expenditures</b>			
Habitat conservation	<u>65,354</u>	<u>38,718</u>	<u>26,636</u>
Total expenditures	<u>65,354</u>	<u>38,718</u>	<u>26,636</u>
Excess (deficiency) of revenues over expenditures	<u>(21,488)</u>	<u>779</u>	<u>22,267</u>
<b>Other financing sources (uses)</b>			
Transfers in	<u>4,500</u>	<u>-</u>	<u>(4,500)</u>
Total other financing sources (uses)	<u>4,500</u>	<u>-</u>	<u>(4,500)</u>
Net change in fund balance	(16,988)	779	17,767
Fund balance at beginning of year	<u>26,988</u>	<u>25,242</u>	<u>(1,746)</u>
<b>Fund balance at end of year</b>	<b><u>\$ 10,000</u></b>	26,021	<b><u>\$ 16,021</u></b>
<b>Reconciliation to generally accepted accounting principles</b>			
Fair value adjustment - investments		<u>(458)</u>	
<b>Fund balance at end of year</b>		<b><u>\$ 25,563</u></b>	



## **CAPITAL PROJECTS FUNDS**

*Combining statements for all individual nonmajor capital projects funds are reported in this section. The combined totals are reported in the combining nonmajor governmental fund statements. Fund Statements for major capital projects funds are reported in the basic financial statements.*

*Schedules of Revenues, Expenditures, and Changes in Fund Balance (Budgetary Basis) – Budget and Actual are also presented in this section for each individual capital project fund.*

### **Nonmajor Capital Projects Funds**

***Bicycle and Footpath Fund*** – This fund is used to construct and maintain bike and pedestrian paths throughout the County. Primary funding for this program comes from an allocation of 1% of state gas tax and highway use fees dedicated to this purpose per ORS 366.514.

***Systems Development Fund*** – This fund is finance through a system development charge levied on all new construction in the rural areas of the County. Revenues are used for improvements to County parks and the fairgrounds/events center.

### **Major Capital Projects Fund**

***Capital Improvement Fund*** – This fund accounts for revenue and expenditures associated with purchases and replacement of major capital items and the repair and remodeling of facilities.

**YAMHILL COUNTY**  
**COMBINING BALANCE SHEET**  
**NONMAJOR CAPITAL PROJECTS FUNDS**  
**June 30, 2023**

	<b>Bicycle and Footpath</b>	<b>Systems Development</b>	<b>Total</b>
<b>Assets</b>			
Cash and cash equivalents	\$ 147,917	\$ 40,419	\$ 188,336
Investments	275,277	75,220	350,497
Receivables	8,730	-	8,730
<b>Total assets</b>	<b>\$ 431,924</b>	<b>\$ 115,639</b>	<b>\$ 547,563</b>
<b>Liabilities, deferred inflows and fund balances</b>			
Fund balances			
Restricted	\$ 431,924	\$ 115,639	\$ 547,563
Total fund balances	431,924	115,639	547,563
<b>Total liabilities, deferred inflows of resources and fund balances</b>	<b>\$ 431,924</b>	<b>\$ 115,639</b>	<b>\$ 547,563</b>

**YAMHILL COUNTY**  
**COMBINING STATEMENT OF REVENUES, EXPENDITURES AND**  
**CHANGES IN FUND BALANCES**  
**NONMAJOR CAPITAL PROJECTS FUNDS**  
**Year Ended June 30, 2023**

	<b>Bicycle and Footpath</b>	<b>Systems Development</b>	<b>Total</b>
<b>Revenues</b>			
System development charges	\$ -	\$ 79,689	\$ 79,689
Intergovernmental	93,500	-	93,500
Interest	2,858	1,289	4,147
Total revenues	96,358	80,978	177,336
<b>Expenditures</b>			
Current			
Parks, culture and recreation	-	63,044	63,044
Total expenditures	-	63,044	63,044
Excess (deficiency) of revenues over expenditures	96,358	17,934	114,292
<b>Other financing sources (uses)</b>			
Transfers out	(2,606)	(683)	(3,289)
Total other financing sources (uses)	(2,606)	(683)	(3,289)
Net change in fund balances	93,752	17,251	111,003
Fund balances at beginning of year	338,172	98,388	436,560
<b>Fund balances at end of year</b>	<b>\$ 431,924</b>	<b>\$ 115,639</b>	<b>\$ 547,563</b>

**YAMHILL COUNTY**  
**BICYCLE AND FOOTPATH - CAPITAL PROJECTS FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES**  
**AND CHANGES IN FUND BALANCE (BUDGETARY BASIS) - BUDGET TO ACTUAL**  
**Year Ended June 30, 2023**

	<b>Budget</b>	<b>Actual</b>	<b>Variance</b>
<b>Revenues</b>			
Intergovernmental	\$ 91,740	\$ 93,500	\$ 1,760
Interest	1,679	4,430	2,751
Total revenues	93,419	97,930	4,511
<b>Expenditures</b>			
Bicycle and footpath	2,656	2,606	50
Contingency	434,509	-	434,509
Total expenditures	437,165	2,606	434,559
Net change in fund balance	(343,746)	95,324	439,070
Fund balance at beginning of year	343,746	344,753	1,007
<b>Fund balance at end of year</b>	<b>\$ -</b>	440,077	<b>\$ 440,077</b>
<b>Reconciliation to generally accepted accounting principles</b>			
Fair value adjustment - investments		(8,153)	
<b>Fund balance at end of year</b>		<b>\$ 431,924</b>	

**YAMHILL COUNTY**  
**SYSTEMS DEVELOPMENT - CAPITAL PROJECTS FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES**  
**AND CHANGES IN FUND BALANCE (BUDGETARY BASIS) - BUDGET TO ACTUAL**  
**Year Ended June 30, 2023**

	<u>Budget</u>	<u>Actual</u>	<u>Variance</u>
<b>Revenues</b>			
System development charges	\$ 184,760	\$ 79,689	\$ (105,071)
Interest	1,450	1,402	(48)
Total revenues	<u>186,210</u>	<u>81,091</u>	<u>(105,119)</u>
<b>Expenditures</b>			
System development	<u>252,348</u>	<u>63,727</u>	<u>188,621</u>
Total expenditures	<u>252,348</u>	<u>63,727</u>	<u>188,621</u>
Net change in fund balance	(66,138)	17,364	83,502
Fund balance at beginning of year	<u>76,871</u>	<u>100,503</u>	<u>23,632</u>
<b>Fund balance at end of year</b>	<b><u>\$ 10,733</u></b>	117,867	<b><u>\$ 107,134</u></b>
<b>Reconciliation to generally accepted accounting principles</b>			
Fair value adjustment - investments		<u>(2,228)</u>	
<b>Fund balance at end of year</b>		<b><u>\$ 115,639</u></b>	



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## **ENTERPRISE FUND**

*Fund statements for major enterprise funds are reported in the basic financial statements.*

*Schedules of Revenues, Expenditures, and Changes in Fund Balance (Budgetary Basis) – Budget and Actual are presented in this section for each individual enterprise fund.*

**Cove Orchard Sewer Fund** – This fund represents the Cove Orchard Sewer Service District; a separate unit of government formed to construct and operate a sewage facility in the Cove Orchard community in Yamhill County. The primary revenue source for this fund is derived from user fees. The Cove Orchard Sewer Fund is considered a blended component unit of Yamhill County.

**YAMHILL COUNTY**  
**COVE ORCHARD SEWER - ENTERPRISE FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES**  
**AND CHANGES IN FUND BALANCE (BUDGETARY BASIS) - BUDGET TO ACTUAL**  
**Year Ended June 30, 2023**

	<u>Budget</u>	<u>Actual</u>	<u>Variance</u>
<b>Revenues</b>			
Charges for services	\$ 57,948	\$ 52,114	\$ (5,834)
Intergovernmental	75,000	-	(75,000)
Interest	1,000	2,110	1,110
Miscellaneous	<u>253</u>	<u>378</u>	<u>125</u>
 Total revenues	 <u>134,201</u>	 <u>54,602</u>	 <u>(79,599)</u>
<b>Expenditures</b>			
Personnel services	1,485	-	1,485
Materials and services	53,033	69,300	(16,267)
Capital outlay	169,010	4,810	164,200
Contingency	<u>5,000</u>	<u>-</u>	<u>5,000</u>
 Total expenditures	 <u>228,528</u>	 <u>74,110</u>	 <u>154,418</u>
 Net change in fund balance	 (94,327)	 (19,508)	 74,819
 Fund balance at beginning of year	 <u>94,327</u>	 <u>161,554</u>	 <u>67,227</u>
 <b>Fund balance at end of year</b>	 <b><u>\$ -</u></b>	 <b>142,046</b>	 <b><u>\$ 142,046</u></b>
<b>Reconciliation to generally accepted accounting principles</b>			
Fair value adjustment - investments		(2,759)	
Capital assets, net		78,356	
Unavailable revenue		<u>34,347</u>	
 <b>Net position at end of year</b>		 <b><u>\$ 251,990</u></b>	

## **INTERNAL SERVICE FUNDS**

*Combining statements for all internal service funds are reported in this section. The combined totals are reported alongside the individual enterprise funds in the basic financial statements.*

*Schedules of Revenues, Expenditures, and Changes in Fund Balance (Budgetary Basis) – Budget and Actual are also presented in this section for each individual internal service fund.*

**Telecommunications Fund** – This fund operates phone services and coordinates telecommunications service carriers and vendors for the County, City of McMinnville, and the Yamhill County Extension Service District. Revenues are generated from user fees and charges.

**Self-Insurance Fund** – This fund accounts for the County's insurance program. Yamhill County is self-insured for dental only. Reserves are maintained to meet deductibles on the County's insurance policies for general and auto liability, auto physical damage, property, equipment breakdown, crime, workers' compensation, and related excess liability coverages. Reserves are also maintained for the medical and retirement programs. Revenues are generated from internal service charges.

**Motor Vehicle Replacement Fund** – This fund accounts for purchases of replacement vehicles for the County motor pool. Revenues are derived from mileage service charges levied on County departments using motor pool vehicles.

**YAMHILL COUNTY**  
**COMBINING STATEMENT OF NET POSITION**  
**INTERNAL SERVICE FUNDS**  
**June 30, 2023**

	<u>Telecommunications</u>	<u>Self-Insurance</u>	<u>Motor Vehicle Replacement</u>	<u>Totals</u>
<b>Assets</b>				
Current assets				
Cash and cash equivalents	\$ 213,835	\$ 1,853,631	\$ 846,903	\$ 2,914,369
Investments	397,951	3,449,648	1,576,105	5,423,704
Receivables	18,231	20,143	10,200	48,574
Prepaid items	-	4,500	-	4,500
Advances to other funds	-	110,912	384,002	494,914
	<u>630,017</u>	<u>5,438,834</u>	<u>2,817,210</u>	<u>8,886,061</u>
Capital assets				
Other capital assets, net	<u>104,495</u>	-	2,231,505	<u>2,336,000</u>
	<u>734,512</u>	<u>5,438,834</u>	<u>5,048,715</u>	<u>11,222,061</u>
<b>Liabilities</b>				
Current liabilities				
Accounts payable and accrued liabilities	23,820	142,264	1,072	167,156
Long-term obligations due within one year	<u>11,129</u>	<u>8,973</u>	-	<u>20,102</u>
	<u>34,949</u>	<u>151,237</u>	<u>1,072</u>	<u>187,258</u>
<b>Net position</b>				
Net investment in capital assets	104,495	-	2,231,505	2,336,000
Unrestricted	<u>595,068</u>	<u>5,287,597</u>	<u>2,816,138</u>	<u>8,698,803</u>
	<u>\$ 699,563</u>	<u>\$ 5,287,597</u>	<u>\$ 5,047,643</u>	<u>\$ 11,034,803</u>

**YAMHILL COUNTY**  
**COMBINING STATEMENT OF REVENUES, EXPENSES**  
**AND CHANGES IN NET POSITION**  
**INTERNAL SERVICE FUNDS**  
**Year Ended June 30, 2023**

	Telecommunications	Self-Insurance	Motor Vehicle Replacement	Totals
<b>Operating revenues</b>				
Charges for services	\$ -	\$ 53,312	\$ -	\$ 53,312
Other	-	107,777	24,746	132,523
Total operating revenues	-	161,089	24,746	185,835
<b>Operating expenses</b>				
Personnel services	296,384	328,322	-	624,706
Materials and services	269,821	2,844,890	86,423	3,201,134
Depreciation	57,642	-	668,189	725,831
Total operating expenses	623,847	3,173,212	754,612	4,551,671
Operating income (loss)	(623,847)	(3,012,123)	(729,866)	(4,365,836)
<b>Nonoperating revenues (expenses)</b>				
Grants	109,819	550,252	-	660,071
Interest income (expense)	11,181	64,786	11,558	87,525
Gain (loss) on sale of capital assets	-	-	32,828	32,828
Total nonoperating revenue (expenses)	121,000	615,038	44,386	780,424
Income (loss) before transfers	(502,847)	(2,397,085)	(685,480)	(3,585,412)
Transfers in	346,597	2,162,339	1,103,422	3,612,358
Transfers out	(41,222)	(113,179)	(127,112)	(281,513)
Change in net position	(197,472)	(347,925)	290,830	(254,567)
Net position - beginning	897,035	5,635,522	4,756,813	11,289,370
<b>Net position - ending</b>	<b>\$ 699,563</b>	<b>\$ 5,287,597</b>	<b>\$ 5,047,643</b>	<b>\$ 11,034,803</b>

**YAMHILL COUNTY**  
**COMBINING STATEMENT OF CASH FLOWS**  
**INTERNAL SERVICE FUNDS**  
**Year Ended June 30, 2023**

	Telecommunications	Self-Insurance	Motor Vehicle Replacement	Totals
<b>Cash flows from operating activities</b>				
Receipts from interfund services provided	\$ 346,597	\$ 2,162,339	\$ 1,103,422	\$ 3,612,358
Other receipts	22	160,533	29,035	189,590
Payments for interfund services provided	(41,222)	(113,179)	(127,112)	(281,513)
Payments to suppliers	(257,821)	(2,729,120)	(90,242)	(3,077,183)
Payments to employees	(293,853)	(325,051)	-	(618,904)
Net cash provided by (used in) operating activities	<u>(246,277)</u>	<u>(844,478)</u>	<u>915,103</u>	<u>(175,652)</u>
<b>Cash flows from noncapital financing activities</b>				
Repayments of advances to other funds	-	46,258	73,542	119,800
Grants	109,819	550,252	-	660,071
Net cash provided by (used in) noncapital financing activities	<u>109,819</u>	<u>596,510</u>	<u>73,542</u>	<u>779,871</u>
<b>Cash flows from capital and related financing activities</b>				
Acquisition of capital assets	-	-	(366,670)	(366,670)
Sale of capital assets	-	-	32,828	32,828
Net cash provided by (used in ) capital and related financing activities	<u>-</u>	<u>-</u>	<u>(333,842)</u>	<u>(333,842)</u>
<b>Cash flows from investing activities</b>				
Interest on investments	11,181	64,786	11,558	87,525
Sale (purchase) of investments	(38,118)	(771,165)	(718,512)	(1,527,795)
Net cash provided by (used in) investing activities	<u>(26,937)</u>	<u>(706,379)</u>	<u>(706,954)</u>	<u>(1,440,270)</u>
Net increase (decrease) in cash and cash equivalents	(163,395)	(954,347)	(52,151)	(1,169,893)
Cash and cash equivalents - beginning of year	377,230	2,807,978	899,054	4,084,262
<b>Cash and cash equivalents - end of year</b>	<b>\$ 213,835</b>	<b>\$ 1,853,631</b>	<b>\$ 846,903</b>	<b>\$ 2,914,369</b>
<b>Reconciliation of operating income (loss) to net cash provided by (used in) operating activities</b>				
Operating income (loss)	\$ (623,847)	\$ (3,012,123)	\$ (729,866)	\$ (4,365,836)
Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities				
Transfers in for interfund charges	346,597	2,162,339	1,103,422	3,612,358
Transfers out for interfund charges	(41,222)	(113,179)	(127,112)	(281,513)
Depreciation	57,642	-	668,189	725,831
(Increase) decrease in assets and deferred outflows of resources				
Receivables, net	22	(556)	4,289	3,755
Increase (decrease) in liabilities and deferred inflows of resources				
Accounts payable and accrued liabilities	12,000	115,770	(3,819)	123,951
Compensated absences payable	2,531	3,271	-	5,802
<b>Net cash provided by (used in) operating activities</b>	<b>\$ (246,277)</b>	<b>\$ (844,478)</b>	<b>\$ 915,103</b>	<b>\$ (175,652)</b>

**YAMHILL COUNTY**  
**TELECOMMUNICATIONS - INTERNAL SERVICE FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES**  
**AND CHANGES IN FUND BALANCE (BUDGETARY BASIS) - BUDGET TO ACTUAL**  
**Year Ended June 30, 2023**

	<u>Budget</u>	<u>Actual</u>	<u>Variance</u>
<b>Revenues</b>			
Charges for services	\$ 369,733	\$ 346,597	\$ (23,136)
Intergovernmental	109,658	109,819	161
Interest	<u>6,153</u>	<u>8,287</u>	<u>2,134</u>
Total revenues	<u>485,544</u>	<u>464,703</u>	<u>(20,841)</u>
<b>Expenditures</b>			
Telecommunications	<u>856,629</u>	<u>604,896</u>	<u>251,733</u>
Total expenditures	<u>856,629</u>	<u>604,896</u>	<u>251,733</u>
Net change in fund balance	(371,085)	(140,193)	230,892
Fund balance at beginning of year	<u>621,643</u>	<u>758,180</u>	<u>136,537</u>
<b>Fund balance at end of year</b>	<b><u>\$ 250,558</u></b>	617,987	<b><u>\$ 367,429</u></b>
<b>Reconciliation to generally accepted accounting principles</b>			
Fair value adjustment - investments		(11,790)	
Capital assets, net		104,495	
Compensated absences		<u>(11,129)</u>	
<b>Net position at end of year</b>		<b><u>\$ 699,563</u></b>	

**YAMHILL COUNTY**  
**SELF-INSURANCE - INTERNAL SERVICE FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES**  
**AND CHANGES IN FUND BALANCE (BUDGETARY BASIS) - BUDGET TO ACTUAL**  
**Year Ended June 30, 2023**

	<u>Budget</u>	<u>Actual</u>	<u>Variance</u>
<b>Revenues</b>			
Charges for services	\$ 2,456,994	\$ 2,215,651	\$ (241,343)
Intergovernmental	-	550,252	550,252
Interest	53,354	57,678	4,324
Miscellaneous	<u>117,635</u>	<u>154,035</u>	<u>36,400</u>
Total revenues	<u>2,627,983</u>	<u>2,977,616</u>	<u>349,633</u>
<b>Expenditures</b>			
Insurance reserve	4,763,413	3,283,120	1,480,293
Contingency	<u>500,000</u>	<u>-</u>	<u>500,000</u>
Total expenditures	<u>5,263,413</u>	<u>3,283,120</u>	<u>1,980,293</u>
Net change in fund balance	(2,635,430)	(305,504)	2,329,926
Fund balance at beginning of year	<u>5,365,360</u>	<u>5,593,331</u>	<u>227,971</u>
<b>Fund balance at end of year</b>	<b><u>\$ 2,729,930</u></b>	5,287,827	<b><u>\$ 2,557,897</u></b>
<b>Reconciliation to generally accepted accounting principles</b>			
Fair value adjustment - investments		(102,169)	
Advances to other funds		110,912	
Compensated absences		<u>(8,973)</u>	
<b>Net position at end of year</b>		<b><u>\$ 5,287,597</u></b>	

**YAMHILL COUNTY**  
**MOTOR VEHICLE REPLACEMENT - INTERNAL SERVICE FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES**  
**AND CHANGES IN FUND BALANCE (BUDGETARY BASIS) - BUDGET TO ACTUAL**  
**Year Ended June 30, 2023**

	<u>Budget</u>	<u>Actual</u>	<u>Variance</u>
<b>Revenues</b>			
Charges for services	\$ 985,406	\$ 953,422	\$ (31,984)
Interest	21,000	23,250	2,250
Miscellaneous	<u>131,326</u>	<u>131,116</u>	<u>(210)</u>
Total revenues	<u>1,137,732</u>	<u>1,107,788</u>	<u>(29,944)</u>
<b>Expenditures</b>			
Motor vehicle	2,347,852	580,205	1,767,647
Contingency	<u>145,000</u>	<u>-</u>	<u>145,000</u>
Total expenditures	<u>2,492,852</u>	<u>580,205</u>	<u>1,912,647</u>
Excess (deficiency) of revenues over expenditures	<u>(1,355,120)</u>	<u>527,583</u>	<u>1,882,703</u>
<b>Other financing sources (uses)</b>			
Transfers in	<u>150,000</u>	<u>150,000</u>	<u>-</u>
Total other financing sources (uses)	<u>150,000</u>	<u>150,000</u>	<u>-</u>
Net change in fund balance	(1,205,120)	677,583	1,882,703
Fund balance at beginning of year	<u>1,775,586</u>	<u>1,801,232</u>	<u>25,646</u>
<b>Fund balance at end of year</b>	<b><u>\$ 570,466</u></b>	2,478,815	<b><u>\$ 1,908,349</u></b>
<b>Reconciliation to generally accepted accounting principles</b>			
Fair value adjustment - investments		(46,679)	
Advances to other funds		384,002	
Capital assets, net		<u>2,231,505</u>	
<b>Net position at end of year</b>		<b><u>\$ 5,047,643</u></b>	



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**YAMHILL  
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## **CUSTODIAL FUNDS**

*Combining statements for the custodial funds are reported in this section. The combined totals are reported in the fiduciary fund financial statements in the basic financial statements.*

**Unsegregated Tax Fund** – This fund accounts for property taxes received and held by the County in a purely custodial capacity for other taxing jurisdictions within the County.

**Holding Trust Fund** - This fund is for the deposit of money confiscated during narcotics-related arrests. Funds are held in trust pending trial outcome. The fund also contains bail amounts for prisoners from other counties; these funds are owed to those counties.

**Assessment and Mapping Fund** – The fund holds money collected for the Oregon Department of Revenue. It funds the Oregon Land Information System Fund (OLIS), the County Assessment and Taxation Fund, and the County Assessment grants.

**YAMHILL COUNTY**  
**COMBINING STATEMENT OF NET POSITION**  
**CUSTODIAL FUNDS**  
**June 30, 2023**

	<b>Unsegregated</b>		<b>Assessment and</b>	
	<b>Tax</b>	<b>Holding Trust</b>	<b>Mapping</b>	<b>Total</b>
<b>Assets</b>				
Cash and cash equivalents	\$ 790,309	\$ 218,902	\$ 112,055	\$ 1,121,266
Investments, at fair value	1,429,794	350,258	197,642	1,977,694
Receivables	5,654,129	-	3,549	5,657,678
Total assets	<u>7,874,232</u>	<u>569,160</u>	<u>313,246</u>	<u>8,756,638</u>
<b>Liabilities</b>				
Accounts payable	1,567,820	-	313,910	1,881,730
Intergovernmental payables	6,005,281	-	-	6,005,281
Total liabilities	<u>7,573,101</u>	<u>-</u>	<u>313,910</u>	<u>7,887,011</u>
<b>Net position</b>				
Net position held in trust	<u>301,131</u>	<u>569,160</u>	<u>(664)</u>	<u>869,627</u>
<b>Total net position</b>	<b><u>\$ 301,131</u></b>	<b><u>\$ 569,160</u></b>	<b><u>\$ (664)</u></b>	<b><u>\$ 869,627</u></b>

**YAMHILL COUNTY**  
**COMBINING STATEMENT OF CHANGES IN NET POSITION**  
**CUSTODIAL FUNDS**  
**Year Ended June 30, 2023**

	<u>Unsegregated Tax</u>	<u>Holding Trust</u>	<u>Assessment and Mapping</u>	<u>Total</u>
<b>Additions</b>				
Collections for other governments:				
Property taxes	\$ 157,439,036	\$ -	\$ -	\$ 157,439,036
Foreclosures sales	221,441	-	-	221,441
Construction excise tax	415,811	-	-	415,811
Heavy equipment rental tax	12,426	-	-	12,426
Fees	-	-	1,133,506	1,133,506
Other	-	613,800	-	613,800
Investment earnings	38,599	6,749	3,940	49,288
	<u>158,127,313</u>	<u>620,549</u>	<u>1,137,446</u>	<u>159,885,308</u>
<b>Deductions</b>				
Payments to other governments				
Property taxes	157,613,700	-	-	157,613,700
Foreclosures sales	48,919	-	-	48,919
Construction excise tax	415,811	-	-	415,811
Heavy equipmenet rental tax	12,426	-	-	12,426
Fees	-	-	1,138,110	1,138,110
Other	-	576,105	-	576,105
	<u>158,090,856</u>	<u>576,105</u>	<u>1,138,110</u>	<u>159,805,071</u>
Change in net position	36,457	44,444	(664)	80,237
Net position - beginning of year	264,674	524,716	-	789,390
<b>Net position - end of year</b>	<b><u>\$ 301,131</u></b>	<b><u>\$ 569,160</u></b>	<b><u>\$ (664)</u></b>	<b><u>\$ 869,627</u></b>

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<b>Official</b>	<b>Total Cash, Cash Equivalents and Investments June 30, 2022</b>	<b>Cash Receipts</b>	<b>Cash Disbursements and Refunds</b>	<b>Turned Over to Treasurer</b>	<b>Total Cash, Cash Equivalents and Investments June 30, 2023</b>
Assessor	\$ 1,100	\$ 1,002,157	\$ -	\$ (1,002,157)	\$ 1,100
Clerk	1,215	1,687,776	-	(1,688,191)	800
Commissioners	20	442,452	-	(442,452)	20
District Attorney	400	2,122,268	-	(2,122,268)	400
Sheriff	291,620	6,809,041	-	(6,781,545)	319,116
Treasurer	76,182,608	356,092,836	(370,512,060)	12,036,613	73,799,997
	<b>\$ 76,476,963</b>	<b>\$ 368,156,530</b>	<b>\$ (370,512,060)</b>	<b>\$ -</b>	<b>\$ 74,121,433</b>

**YAMHILL COUNTY**  
**SCHEDULE OF ACCOUNTABILITY FOR INDEPENDENTLY ELECTED OFFICIALS**  
**Year Ended June 30, 2023**

**Classification of Cash, Cash Equivalents and Investments**

<b>Cash on Hand</b>	<b>Checking</b>	<b>Cash with Fiscal Agent</b>	<b>Local Govt Pool and Other Investments</b>	<b>Investments</b>	<b>Total</b>
\$ 1,100	\$ -	\$ -	\$ -	\$ -	\$ 1,100
800	-	-	-	-	800
20	-	-	-	-	20
400	-	-	-	-	400
750	-	318,366	-	-	319,116
<u>5,970</u>	<u>4,823,837</u>	<u>-</u>	<u>21,219,590</u>	<u>47,750,600</u>	<u>73,799,997</u>
<b><u>\$ 9,040</u></b>	<b><u>\$ 4,823,837</u></b>	<b><u>\$ 318,366</u></b>	<b><u>\$ 21,219,590</u></b>	<b><u>47,750,600</u></b>	<b><u>74,121,433</u></b>
				Fair Market Value Adjustment as of June 30, 2023	<u>(1,319,002)</u>
					<u>(1,319,002)</u>
				<b><u>\$ 46,431,598</u></b>	<b><u>\$ 72,802,431</u></b>



1843

**YAMHILL  
COUNTY**

**STATISTICAL SECTION**



1843

**YAMHILL  
COUNTY**

## STATISTICAL SECTION

*This section of the County's annual comprehensive financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the County's overall financial health.*

<b><u>Contents</u></b>	<b><u>Page(s)</u></b>
<b><i>Financial Trends</i></b> - These schedules contain trend information to help the reader understand how the County's financial performance and well-being have changed over time.	115 – 124
<b><i>Revenue Capacity</i></b> - These schedules contain information to help the reader assess the County's most significant local revenue source, the property tax.	125 – 134
<b><i>Debt Capacity</i></b> - These schedules present information to help the reader assess the affordability of the County's current levels of outstanding debt and its ability to issue additional debt in the future.	135 – 140
<b><i>Demographic and Economic Information</i></b> - These schedules offer demographic and economic indicators to help the reader understand the environment within which the County's financial activities take place.	141 – 143
<b><i>Operating Information</i></b> - These schedules contain service and infrastructure data to help the reader understand how the information in the government's financial report relates to the services the government provides and the activities it performs.	144 – 149

# Yamhill County, Oregon

Net Position by Component

Last Ten Fiscal Years - Unaudited

(Accrual Basis of Accounting)

	Fiscal Year			
	2014	2015 <sup>a</sup>	2016 <sup>b</sup>	2017
<b>Governmental activities:</b>				
Net investment in capital assets <sup>a</sup>	\$ 145,097,373	\$ 133,716,296	\$ 133,190,944	\$ 130,112,927
Restricted	15,138,068	18,606,335	23,465,644	24,906,888
Unrestricted <sup>a, b</sup>	<u>12,872,381</u>	<u>12,161,920</u>	<u>(1,006,720)</u>	<u>(1,763,573)</u>
Total governmental activities net position	<u>\$ 173,107,822</u>	<u>\$ 164,484,551</u>	<u>\$ 155,649,868</u>	<u>\$ 153,256,242</u>
<b>Business-type activities:</b>				
Net investment in capital assets	\$ 79,103	\$ 78,356	\$ 92,084	\$ 89,916
Unrestricted	<u>113,013</u>	<u>110,008</u>	<u>90,242</u>	<u>90,051</u>
Total business-type activities net position	<u>\$ 192,116</u>	<u>\$ 188,364</u>	<u>\$ 182,326</u>	<u>\$ 179,967</u>
<b>Primary government:</b>				
Net investment in capital assets	\$ 145,176,476	\$ 133,794,652	\$ 133,283,028	\$ 130,202,843
Restricted	15,138,068	18,606,335	23,465,644	24,906,888
Unrestricted <sup>a</sup>	<u>12,985,394</u>	<u>12,271,928</u>	<u>(916,478)</u>	<u>(1,673,522)</u>
Total primary government net position	<u>\$ 173,299,938</u>	<u>\$ 164,672,915</u>	<u>\$ 155,832,194</u>	<u>\$ 153,436,209</u>

## Notes

a. In 2015, net position was restated for two items:

1) correct errors in capital assets

2) to record unrestricted deferred outflows of resources and net pension liability in accordance with GASB #6E

b. The negative unrestricted net position in fiscal years 2016, 2017, 2020, and 2021 resulted from the application of GASB No. 68 and the increase in the County's share of Net Pension Liability during the measurement periods.

## Source

Yamhill County Finance

**Exhibit 1**

Fiscal Year					
2018	2019	2020	2021	2022	2023
\$ 130,884,138	\$ 132,333,964	\$ 132,254,968	\$ 131,934,368	\$ 130,736,849	\$ 132,347,931
22,226,076	19,840,271	19,020,359	35,007,349	30,275,295	33,151,337
265,478	881,766	(3,661,703)	(7,579,276)	(6,744,517)	(11,218,614)
<u>\$ 153,375,692</u>	<u>\$ 153,056,001</u>	<u>\$ 147,613,624</u>	<u>\$ 159,362,441</u>	<u>\$ 154,267,627</u>	<u>\$ 154,280,654</u>
\$ 87,749	\$ 85,581	\$ 83,414	\$ 81,246	\$ 79,078	\$ 78,356
89,025	95,820	105,495	115,937	186,109	173,634
<u>\$ 176,774</u>	<u>\$ 181,401</u>	<u>\$ 188,909</u>	<u>\$ 197,183</u>	<u>\$ 265,187</u>	<u>\$ 251,990</u>
\$ 130,971,887	\$ 132,419,545	\$ 132,338,382	\$ 132,015,614	\$ 130,815,927	\$ 132,426,287
22,226,076	19,840,271	19,020,359	35,007,349	30,275,295	33,151,337
354,503	977,586	(3,556,208)	(7,463,339)	(6,558,408)	(11,044,980)
<u>\$ 153,552,466</u>	<u>\$ 153,237,402</u>	<u>\$ 147,802,533</u>	<u>\$ 159,559,624</u>	<u>\$ 154,532,814</u>	<u>\$ 154,532,644</u>

**Changes in Net Position**Last Ten Fiscal Years - Unaudited  
(Accrual Basis of Accounting)

	2014	2015	2016	2017
<b>Expenses</b>				
Governmental activities:				
General government	\$ 13,023,341	\$ 12,826,612	\$ 19,291,682	\$ 15,293,385
Public safety	19,241,367	19,850,299	23,506,669	24,354,959
Highways and streets	11,773,977	13,016,733	14,788,267	11,650,759
Health and sanitation	17,592,139	18,354,390	28,873,641	29,397,302
Parks, culture, and recreation	644,333	673,637	759,111	770,681
Education	414,268	417,228	408,986	385,654
Interest on long-term debt obligations	32,174	46,667	93,320	181,151
Total governmental activities expenses	62,721,599	65,185,566	87,721,676	82,033,891
Business-type activities:				
Sewer	43,565	52,664	54,793	51,879
Total primary government expenses	62,765,164	65,238,230	87,776,469	82,085,770
<b>Program revenues</b>				
Governmental activities:				
Charges for services:				
General government	4,469,247	5,201,297	9,088,885	3,239,539
Health and welfare	12,960,631	20,259,671	24,133,635	23,911,565
Other activities	2,872,027	5,762,512	2,172,510	7,029,905
Operating grants and contributions	22,617,194	18,783,079	21,194,864	21,014,520
Capital grants and contributions	-	-	-	-
Total governmental activities program revenues	42,919,099	50,006,559	56,589,894	55,195,529
Business-type activities:				
Charges for services:				
Sewer	48,634	48,154	48,080	48,781
Operating grants and contributions	-	-	-	-
Total business-type activities program revenues	48,634	48,154	48,080	48,781
Total primary government program revenues	42,967,733	50,054,713	56,637,974	55,244,310
<b>Net expense (revenue)</b>				
Governmental activities	(19,802,500)	(15,179,007)	(31,131,782)	(26,838,362)
Business-type activities	5,069	(4,510)	(6,713)	(3,098)
Total primary government net expense	(19,797,431)	(15,183,517)	(31,138,495)	(26,841,460)
<b>General revenues and other changes in net position</b>				
Governmental activities:				
Taxes	18,822,848	19,598,627	20,292,378	21,286,970
Franchise and miscellaneous taxes	28,289	25,788	28,578	1,211,975
Grants and contributions not restricted for specific programs	-	-	-	518,192
Investment earnings	167,070	249,836	370,080	624,722
Miscellaneous	927,227	1,229,524	1,363,293	802,772
(Loss) of sale of capital assets	(205,697)	(189,477)	242,737	-
Transfers	221	199	33	105
Total governmental activities	19,739,958	20,914,497	22,297,099	24,444,736
Business-type activities:				
Investment earnings	546	729	708	844
Miscellaneous	230	228	-	-
Transfers	(221)	(199)	(33)	(105)
Total business-type activities	555	758	675	739
Total primary government	\$ 19,740,513	\$ 20,915,255	\$ 22,297,774	\$ 24,445,475

Exhibit 2

Fiscal Year							
2018	2019	2020	2021	2022	2023		
\$ 15,951,224	\$ 16,919,051	\$ 18,511,726	\$ 23,336,683	\$ 34,805,969	\$ 30,917,120		
23,820,539	25,440,534	27,222,885	28,581,477	27,214,604	29,379,827		
10,728,851	10,448,233	13,680,803	9,912,241	5,952,349	6,997,833		
30,802,700	37,131,121	38,019,493	39,197,344	36,151,662	44,807,985		
915,430	875,696	992,028	669,155	1,068,845	1,446,294		
437,529	449,122	470,580	494,504	526,075	432,321		
246,467	159,088	231,853	284,494	291,076	608,143		
82,902,740	91,422,845	99,129,368	102,475,898	106,010,580	114,589,523		
52,040	56,236	54,340	52,414	59,510	74,832		
82,954,780	91,479,081	99,183,708	102,528,312	106,070,090	114,664,355		
3,905,229	3,609,126	3,921,546	3,859,697	4,142,415	3,509,871		
25,016,934	26,523,214	26,207,462	28,045,696	27,582,735	30,885,245		
4,836,904	5,160,345	4,952,643	3,359,871	3,966,269	4,486,306		
23,120,836	26,740,856	28,460,039	38,547,465	36,658,014	40,008,070		
-	1,421,406	-	343,854	855,811	851,280		
56,879,903	63,454,947	63,541,690	74,156,583	73,205,244	79,740,772		
48,387	58,800	58,771	59,797	54,188	58,701		
-	-	-	-	75,000	-		
48,387	58,800	58,771	59,797	129,188	58,701		
56,928,290	63,513,747	63,600,461	74,216,380	73,334,432	79,799,473		
(26,022,837)	(27,967,898)	(35,587,678)	(28,319,315)	(32,805,336)	(34,848,751)		
(3,653)	2,564	4,431	7,383	69,678	(16,131)		
(26,026,490)	(27,965,334)	(35,583,247)	(28,311,932)	(32,735,658)	(34,864,882)		
22,182,544	23,177,560	24,560,271	25,771,477	26,940,942	28,364,696		
1,904,548	1,507,758	1,601,993	33,183	34,625	38,315		
738,576	671,127	591,689	12,302,084	11,174,210	3,940,543		
373,302	1,451,650	2,114,154	580,645	(958,441)	1,108,968		
814,983	840,033	1,277,177	1,380,726	936,836	1,353,858		
-	-	-	-	42,866	55,398		
106	79	17	17	13	-		
26,014,059	27,648,207	30,145,301	40,068,132	38,171,051	34,861,778		
313	1,889	2,842	657	(2,039)	2,556		
253	253	252	251	378	378		
(106)	(79)	(17)	(17)	(13)	-		
460	2,063	3,077	891	(1,674)	2,934		
\$ 26,014,519	\$ 27,650,270	\$ 30,148,378	\$ 40,069,023	\$ 38,169,377	\$ 34,864,712		

**Changes in Net Position, continued**

Last Ten Fiscal Years - Unaudited  
(Accrual Basis of Accounting)

	2014	2015	2016	2017
<b>Change in net position</b>				
Governmental activities	\$ (62,542)	\$ 5,735,490	\$ (8,834,683)	\$ (2,393,626)
Business-type activities	5,624	(3,752)	(6,038)	(2,359)
Total primary government	<u>(56,918)</u>	<u>5,731,738</u>	<u>(8,840,721)</u>	<u>(2,395,985)</u>
<b>Net position, beginning of year, as previously reported</b>				
Governmental activities	173,170,364	173,107,822	164,484,551	155,649,868
Business-type activities	186,492	192,116	188,364	182,326
Total primary government	<u>173,356,856</u>	<u>173,299,938</u>	<u>164,672,915</u>	<u>155,832,194</u>
<b>Prior period adjustments and reclassifications</b>				
Governmental activities <sup>a</sup>	-	(14,358,761)	-	-
Business activities	-	-	-	-
Total primary government	<u>-</u>	<u>(14,358,761)</u>	<u>-</u>	<u>-</u>
<b>Net position, beginning of year, restated</b>				
Governmental activities	173,170,364	158,749,061	164,484,551	155,649,868
Business-type activities	186,492	192,116	188,364	182,326
Total primary government	<u>173,356,856</u>	<u>158,941,177</u>	<u>164,672,915</u>	<u>155,832,194</u>
<b>Net position, end of year</b>				
Governmental activities	173,107,822	164,484,551	155,649,868	153,256,242
Business-type activities	192,116	188,364	182,326	179,967
Total primary government	<u>\$ 173,299,938</u>	<u>\$ 164,672,915</u>	<u>\$ 155,832,194</u>	<u>\$ 153,436,209</u>

**Notes**

- a. In 2015, net position was restated for two items:
- 1) correct errors in capital assets for \$5,633,937
  - 2) to record deferred outflows of resources and net pension liability in accordance with GASB #68 for a net of \$8,724,824.

**Source**

Yamhill County Finance

Exhibit 2, continued

Fiscal Year					
2018	2019	2020	2021	2022	2023
\$ (8,778)	\$ (319,691)	\$ (5,442,377)	\$ 11,748,817	\$ 5,365,715	\$ 13,027
(3,193)	4,627	7,508	8,274	68,004	(13,197)
<u>(11,971)</u>	<u>(315,064)</u>	<u>(5,434,869)</u>	<u>11,757,091</u>	<u>5,433,719</u>	<u>(170)</u>
153,256,242	153,375,692	153,056,001	147,613,624	159,362,441	154,267,627
179,967	176,774	181,401	188,909	197,183	265,187
<u>153,436,209</u>	<u>153,552,466</u>	<u>153,237,402</u>	<u>147,802,533</u>	<u>159,559,624</u>	<u>154,532,814</u>
128,228	-	-	-	(10,460,529)	-
-	-	-	-	-	-
<u>128,228</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>(10,460,529)</u>	<u>-</u>
153,384,470	153,375,692	153,056,001	147,613,624	148,901,912	154,267,627
179,967	176,774	181,401	188,909	197,183	265,187
<u>153,564,437</u>	<u>153,552,466</u>	<u>153,237,402</u>	<u>147,802,533</u>	<u>149,099,095</u>	<u>154,532,814</u>
153,375,692	153,056,001	147,613,624	159,362,441	154,267,627	154,280,654
176,774	181,401	188,909	197,183	265,187	251,990
<u>\$ 153,552,466</u>	<u>\$ 153,237,402</u>	<u>\$ 147,802,533</u>	<u>\$ 159,559,624</u>	<u>\$ 154,532,814</u>	<u>\$ 154,532,644</u>

Yamhill County, Oregon

**Fund Balances, Governmental Funds**

Last Ten Fiscal Years - Unaudited

(Modified Accrual Basis of Accounting)

	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>
General fund:				
Nonspendable	\$ 3,944	\$ 250	\$ 18,300	\$ 156,470
Assigned	594,262	985,984	1,131,977	1,158,819
Unassigned	<u>9,116,111</u>	<u>10,258,219</u>	<u>12,229,879</u>	<u>14,588,920</u>
Total general fund	<u>9,714,317</u>	<u>11,244,453</u>	<u>13,380,156</u>	<u>15,904,209</u>
All other governmental funds:				
Nonspendable	194,597	216,584	252,427	302,495
Restricted	14,262,385	18,341,768	23,182,852	24,366,914
Assigned	1,206,646	1,784,338	1,915,218	2,196,724
Unassigned	<u>(11,309)</u>	<u>(7,366)</u>	<u>9,245</u>	<u>26,534</u>
Total all other governmental funds	<u>15,652,319</u>	<u>20,335,324</u>	<u>25,359,742</u>	<u>26,892,667</u>
Total government funds	<u>\$ 25,366,636</u>	<u>\$ 31,579,777</u>	<u>\$ 38,739,898</u>	<u>\$ 42,796,876</u>

**Source**

Yamhill County Finance

**Exhibit 3**

Fiscal Year					
2018	2019	2020	2021	2022	2023
\$ 618,037	\$ 607,285	\$ 589,135	\$ 413,298	\$ 452,715	\$ 247,054
691,434	644,991	723,149	526,926	566,593	573,196
<u>15,883,996</u>	<u>16,260,612</u>	<u>17,777,448</u>	<u>18,482,299</u>	<u>18,943,592</u>	<u>14,857,730</u>
<u>17,193,467</u>	<u>17,512,888</u>	<u>19,089,732</u>	<u>19,422,523</u>	<u>19,962,900</u>	<u>15,677,980</u>
527,766	393,869	203,359	214,947	645,414	1,369,077
21,747,182	19,428,932	18,801,888	34,777,808	29,613,660	33,151,337
2,314,909	2,499,225	2,448,904	3,641,665	-	-
-	(402)	(678)	-	-	-
<u>24,589,857</u>	<u>22,321,624</u>	<u>21,453,473</u>	<u>38,634,420</u>	<u>30,259,074</u>	<u>34,520,414</u>
<u>\$ 41,783,324</u>	<u>\$ 39,834,512</u>	<u>\$ 40,543,205</u>	<u>\$ 58,056,943</u>	<u>\$ 50,221,974</u>	<u>\$ 50,198,394</u>

**Change in Fund Balances, Governmental Funds**

Last Ten Fiscal Years - Unaudited

(Modified Accrual Basis of Accounting)

	2014	2015	2016
<b>Revenues</b>			
Property taxes	\$ 18,546,935	\$ 19,121,966	\$ 20,306,358
Miscellaneous taxes	28,289	25,788	28,578
Licenses, permits, and fees	1,376,859	1,570,582	1,815,928
Fines and forfeitures	467,517	372,538	461,605
Charges for services	18,420,883	29,163,948	32,764,970
Intergovernmental	22,145,613	19,346,078	21,422,697
Interest	140,335	210,771	324,384
Other	749,506	731,585	1,095,231
Total revenues	<u>61,875,937</u>	<u>70,543,256</u>	<u>78,219,751</u>
<b>Expenditures</b>			
Current:			
General government	9,562,012	10,117,847	14,023,475
Public safety	19,116,622	22,258,649	19,536,836
Highways and streets	3,958,120	3,888,913	4,400,202
Health and welfare	17,551,466	19,999,602	25,598,485
Parks, culture, and recreation	619,707	669,835	689,594
Education	79,316	64,014	61,494
Capital outlay	4,592,271	4,674,180	4,328,443
Debt service:			
Principal	798,873	54,184	54,551
Interest	73,344	48,917	95,570
Total expenditures	<u>56,351,731</u>	<u>61,776,141</u>	<u>68,788,650</u>
Excess (deficiency) of revenues over (under) expenditures	<u>5,524,206</u>	<u>8,767,115</u>	<u>9,431,101</u>
<b>Other financing sources (uses)</b>			
Issuance of long-term obligations	-	-	-
Transfers in	7,046,156	6,898,138	7,888,221
Transfers out	<u>(9,977,592)</u>	<u>(9,452,112)</u>	<u>(10,159,201)</u>
Total other financing sources (uses)	<u>(2,931,436)</u>	<u>(2,553,974)</u>	<u>(2,270,980)</u>
<b>Net change in fund balances</b>	<u>2,592,770</u>	<u>6,213,141</u>	<u>7,160,121</u>
<b>Fund balances</b>			
Fund balances, beginning of year, as previously reported	22,773,863	25,366,636	31,579,777
Prior period adjustments and reclassifications <sup>b</sup>	<u>3</u>	<u>-</u>	<u>-</u>
Fund balances, beginning of year, restated	<u>22,773,866</u>	<u>25,366,636</u>	<u>31,579,777</u>
Fund balances, end of year	<u>\$ 25,366,636</u>	<u>\$ 31,579,777</u>	<u>\$ 38,739,898</u>
<b>Debt service as a percentage of noncapital expenditures<sup>a</sup></b>	1.67%	0.18%	0.24%

**Notes**

a. Debt service represents principal and interest incurred during the year. Noncapital expenditures do not include capital outlay for land, construction in progress, buildings and improvements, machinery and equipment and infrastructure incurred during the year.

b. In 2011 the Motor Vehicle Replacement Fund was reclassified as an Internal Service Fund

**Source**

Yamhill County Finance

**Exhibit 4**

		Fiscal Year											
		2017	2018	2019	2020	2021	2022	2023					
\$	21,451,653	\$	22,570,162	\$	23,387,856	\$	24,759,598	\$	25,735,186	\$	26,846,794	\$	28,434,484
	29,109		31,718		33,168		32,420		33,183		34,625		38,315
	1,720,704		1,956,627		1,753,548		1,787,936		1,859,218		1,973,130		2,071,844
	338,360		418,773		374,772		363,809		466,673		514,906		596,742
	31,851,453		31,003,376		32,654,957		32,443,489		32,930,600		33,201,400		36,159,524
	22,800,039		25,851,263		30,447,366		30,766,483		50,995,398		48,432,540		44,060,133
	563,313		368,146		1,263,563		1,779,344		531,073		(851,149)		1,021,443
	1,049,063		726,546		891,216		1,120,579		1,055,822		930,297		1,323,834
	<u>79,803,694</u>		<u>82,926,611</u>		<u>90,806,446</u>		<u>93,053,658</u>		<u>113,607,153</u>		<u>111,082,543</u>		<u>113,706,319</u>
	11,025,789		11,938,818		13,138,622		14,200,781		17,780,403		26,340,259		19,500,746
	23,092,346		22,580,253		24,528,121		25,401,079		26,574,040		27,920,205		29,297,582
	4,053,383		4,455,407		36,252,963		36,200,589		5,809,342		6,065,379		6,991,641
	28,389,577		31,652,970		828,478		949,953		37,054,536		36,802,103		44,422,864
	718,557		871,815		4,835,986		5,351,148		636,845		1,075,474		1,421,012
	16,139		57,743		449,122		470,580		494,504		526,075		432,321
	4,232,234		8,604,761		8,028,062		6,395,287		5,797,036		5,987,245		10,174,691
	959,568		-		569,283		496,172		507,386		455,308		466,810
	210,401		175,525		101,200		174,775		157,687		206,531		194,595
	<u>72,697,994</u>		<u>80,337,292</u>		<u>88,731,837</u>		<u>89,640,364</u>		<u>94,811,779</u>		<u>105,378,579</u>		<u>112,902,262</u>
	7,105,700		2,589,319		2,074,609		3,413,294		18,795,374		5,703,964		804,057
	-		-		-		-		-		-		2,503,208
	8,829,886		8,066,594		8,502,813		10,174,827		11,739,824		9,683,591		13,745,423
	(11,878,608)		(11,669,465)		(12,526,234)		(12,879,428)		(13,021,460)		(12,761,995)		(17,076,268)
	<u>(3,048,722)</u>		<u>(3,602,871)</u>		<u>(4,023,421)</u>		<u>(2,704,601)</u>		<u>(1,281,636)</u>		<u>(3,078,404)</u>		<u>(827,637)</u>
	4,056,978		(1,013,552)		(1,948,812)		708,693		17,513,738		2,625,560		(23,580)
	38,739,898		42,796,876		41,783,324		39,834,512		40,543,205		58,056,943		50,221,974
	-		-		-		-		-		(10,460,529)		-
	<u>38,739,898</u>		<u>42,796,876</u>		<u>41,783,324</u>		<u>39,834,512</u>		<u>40,543,205</u>		<u>47,596,414</u>		<u>50,221,974</u>
\$	<u>42,796,876</u>	\$	<u>41,783,324</u>	\$	<u>39,834,512</u>	\$	<u>40,543,205</u>	\$	<u>58,056,943</u>	\$	<u>50,221,974</u>	\$	<u>50,198,394</u>
	1.70%		0.25%		0.83%		0.81%		0.75%		0.65%		0.62%

**Assessed Value and Estimated Actual Value of Taxable Property**

Last Ten Fiscal Years - Unaudited

	Fiscal Year			
	2014	2015	2016	2017
<b>Property Class</b>				
Residential	\$ 3,216,726,707	\$ 3,338,202,294	\$ 3,508,394,515	\$ 3,656,255,945
Commercial/Industrial	1,235,445,467	1,296,019,044	1,418,198,016	1,464,933,640
Tract	936,949,602	975,017,140	1,009,162,666	1,049,707,256
Farm and Range	743,432,740	787,523,358	814,080,314	834,874,209
Forest	363,629,434	386,008,003	400,153,481	440,323,920
Multiple Housing	182,698,726	196,764,181	200,495,907	223,542,062
Small Tract Forestland	29,944,820	30,724,487	31,191,282	33,309,300
Miscellaneous	6,438	6,571	24,679	25,418
Personal	189,512,343	201,723,539	207,787,478	226,584,238
Machinery & Equipment	19,628,387	8,349,472	8,500,207	10,652,983
Manufactured Structures	88,888,699	84,320,234	90,618,702	92,532,899
Other <sup>d</sup>	-	-	-	-
Utilities	238,271,350	231,525,437	261,547,500	266,464,900
	<u>7,245,134,713</u>	<u>7,536,183,760</u>	<u>7,950,154,747</u>	<u>8,299,206,770</u>
<b>Other</b>				
Less Urban Renewal Excess	<u>(3,610,473)</u>	<u>(10,921,681)</u>	<u>(15,735,480)</u>	<u>(21,381,335)</u>
Total Taxable Assessed Value <sup>a,b</sup>	<u>\$ 7,241,524,240</u>	<u>\$ 7,525,262,079</u>	<u>\$ 7,934,419,267</u>	<u>\$ 8,277,825,435</u>
<b>Total Direct Tax Rate<sup>c</sup></b>	2.5775	2.5775	2.5775	2.5775
<b>Estimated Actual Value of Property</b>	<u>\$ 10,586,808,534</u>	<u>\$ 11,074,356,256</u>	<u>\$ 11,930,391,883</u>	<u>\$ 13,292,164,397</u>
<b>Actual Value of Property per Capita</b>	\$ 105,980	\$ 110,881	\$ 118,342	\$ 131,023
<b>Total Assessed Value to Estimated Actual Value of Taxable Property</b>	68.40%	67.95%	66.51%	62.28%

**Notes**

- a. Assessments are limited to an increase of 3% not to exceed real market value. However, property is subject to reassessment if improved, partitioned, subdivided, rezoned, previously omitted, or disqualified from exemption.
- b. Taxable assessed values are reported net of tax exempt property.
- c. Total Direct Tax Rate is per \$1,000 of value.
- d. Other includes the taxable portion of property that is only partially exempt

**Source**

Yamhill County Department of Assessment and Taxation

Exhibit 5

Fiscal Year						
2018	2019	2020	2021	2022	2023	
\$ 3,828,660,168	\$ 4,006,426,928	\$ 4,198,676,369	\$ 4,413,017,764	4,603,881,331	4,847,717,602	
1,253,382,539	1,314,591,701	1,365,602,665	1,442,683,984	1,443,871,629	1,487,964,192	
1,091,905,153	1,127,832,975	1,217,970,902	1,278,288,104	1,323,082,795	1,373,918,637	
876,842,770	908,340,109	969,278,501	1,010,813,853	1,077,994,243	1,133,324,825	
478,481,600	496,021,507	523,412,454	544,584,863	570,250,590	594,627,327	
228,103,780	239,106,313	264,600,588	250,178,330	266,289,384	251,118,479	
19,251,799	23,128,481	24,409,433	25,107,962	25,936,694	26,264,599	
7,112,980	27,393,450	32,403,421	16,579,916	101,935,727	109,502,310	
225,632,582	231,808,247	254,305,907	261,834,496	269,235,044	281,291,982	
257,222,640	251,467,023	268,758,380	255,329,669	261,964,340	308,287,712	
105,781,665	117,504,431	122,202,016	130,604,254	136,092,448	141,366,268	
-	4,702,701	6,017,123	6,532,046	7,554,800	8,121,727	
<u>272,279,615</u>	<u>275,172,334</u>	<u>292,447,400</u>	<u>343,348,400</u>	<u>369,345,907</u>	<u>392,844,000</u>	
8,644,657,291	9,023,496,200	9,540,085,159	9,978,903,641	10,457,434,932	10,956,349,660	
<u>(24,707,960)</u>	<u>(34,249,998)</u>	<u>(49,374,647)</u>	<u>(60,397,809)</u>	<u>(73,502,576)</u>	<u>(90,120,885)</u>	
<u>\$ 8,619,949,331</u>	<u>\$ 8,989,246,202</u>	<u>\$ 9,490,710,512</u>	<u>\$ 9,918,505,832</u>	<u>\$ 10,383,932,356</u>	<u>\$ 10,866,228,775</u>	
2.5775	2.5775	2.5775	2.5775	2.5775	2.5775	
<u>\$ 15,457,854,576</u>	<u>\$ 15,971,061,624</u>	<u>\$ 17,224,413,368</u>	<u>\$ 18,086,536,326</u>	<u>\$ 20,045,715,356</u>	<u>\$ 24,372,204,322</u>	
\$ 148,257	\$ 151,281	\$ 160,973	\$ 166,535	\$ 184,575	\$ 223,613	
55.76%	56.28%	55.10%	54.84%	51.80%	44.58%	

Yamhill County, Oregon

**Direct and Overlapping<sup>a</sup> Property Tax Rates**

Last Ten Fiscal Years - Unaudited

Rate per \$1,000 of assessed value

Taxing Entity	Fiscal Year <sup>b</sup>			
	2014	2015	2016	2017
<u>County Direct Rate</u>				
Yamhill County <sup>c</sup>	2.5775	2.5775	2.5775	2.5775
<u>Yamhill County Extension Service District</u>				
	0.0449	0.0449	0.0449	0.0449
<u>Community Colleges</u>				
Chemeketa Community College	0.8573	0.8942	0.9190	0.9018
Portland Community College	0.7342	0.7222	0.5855	0.6785
<u>Education Service Districts</u>				
Northwest Regional ESD	0.1538	0.1538	0.1538	0.1538
Willamette ESD	0.2967	0.2967	0.2967	0.2967
<u>Schools</u>				
Amity	6.5322	6.6409	6.4141	6.4385
Dayton	9.0512	8.4641	8.2512	7.9321
Gaston	5.0494	5.0494	5.0494	7.1796
Hillsboro	7.4006	7.4200	7.2247	7.1962
McMinnville	6.8741	6.9431	6.8715	6.8877
Nestucca Valley	5.3308	5.4697	5.5621	5.5780
Newberg	7.4237	7.5078	7.9184	7.8755
Sheridan	7.8651	7.8302	7.7780	7.7211
Sherwood	8.8206	8.8186	8.5285	8.6778
Willamina	5.0022	5.6310	5.6182	5.5929
Yamhill-Carlton	5.8803	5.8494	5.7189	7.1368
<u>Cities</u>				
Amity	3.6105	3.6105	3.6105	3.6105
Carlton	4.8104	4.8603	5.3558	5.3279
Dayton	3.5557	3.5557	3.5557	3.5557
Dundee	2.3115	2.4422	2.8495	2.8947
Gaston	6.6145	6.6146	6.6146	6.6146
Lafayette	3.4857	3.4857	3.4857	3.4857
McMinnville	5.7179	5.7024	6.1837	6.1020
Newberg	4.6575	4.6438	4.6332	4.3827
Sheridan	2.1307	2.1307	2.1307	2.1307
Willamina	4.2039	4.2039	4.2039	4.2039
Yamhill	3.7389	3.7389	3.7389	3.7389
<u>Rural Fire Protection Districts</u>				
Amity	1.7630	1.7874	1.7829	2.2123
Carlton <sup>d</sup>	1.4601	1.4590	1.4482	-
New Carlton <sup>d</sup>	-	-	-	1.4365
Dayton	1.2302	1.2302	1.2302	1.2302
Dundee	1.0830	1.0918	1.0404	1.0200
Gaston	1.7621	1.7621	1.7621	1.7621
McMinnville	0.9576	0.9576	0.9576	0.9576
Newberg <sup>e</sup>	0.4329	0.4329	0.4329	0.4329
Sheridan	1.4688	1.4688	1.4688	1.4688
Tualatin Valley <sup>e</sup>	-	-	-	-
West Valley	1.5699	1.6042	1.5596	1.4639
Yamhill	0.9081	0.9081	0.9081	0.9081

**Exhibit 6**

Fiscal Year <sup>b</sup>					
2018	2019	2020	2021	2022	2023
2.5775	2.5775	2.5775	2.5775	2.5775	2.5775
0.0449	0.0449	0.0449	0.0449	0.0449	0.0449
0.8977	0.8966	0.8886	0.8861	0.8938	0.8885
0.6050	0.6874	0.6850	0.6798	0.6631	0.6695
0.1538	0.1538	0.1538	0.1538	0.1538	0.1538
0.2967	0.2967	0.2967	0.2967	0.2967	0.2967
6.4398	6.4143	6.2828	6.2928	6.3027	7.9673
8.0424	7.9190	7.8298	7.7000	7.5889	7.4350
7.0836	7.1059	7.0156	7.0229	6.9933	6.9238
7.1512	7.1388	7.1798	7.2504	7.1070	6.9669
6.7538	6.7411	6.7478	6.7363	6.7116	6.6575
5.5636	6.4814	6.4889	6.4137	6.3536	6.3261
7.8036	6.0496	5.4696	5.1332	6.1953	6.1453
7.7220	7.5598	7.5519	7.3790	7.4441	4.7882
9.1430	8.9522	8.7944	8.6436	8.5312	8.2500
5.5811	5.5636	5.5612	5.5280	5.5543	5.5161
7.0622	6.9814	6.8645	6.8838	5.9481	5.8880
3.6105	3.6105	3.6105	3.6105	3.6105	3.6105
5.4041	5.3756	5.3350	5.3007	5.3193	5.3143
3.5557	3.5557	3.5557	3.5557	3.5557	3.5557
2.8547	2.8413	2.8193	2.7933	2.7732	2.7574
6.6146	6.6146	6.6146	6.6146	6.6146	6.6146
3.4857	3.4857	4.3303	4.2439	4.2003	4.2980
6.3566	6.4713	6.3090	6.2880	5.9437	5.9102
4.3827	2.5000	2.5750	2.6523	2.7319	2.8139
2.1307	2.1307	2.1307	2.1307	2.1307	2.1307
4.2039	4.2039	4.2039	4.2039	4.2039	4.2039
3.7389	3.7389	3.7389	3.7389	3.7389	3.7389
2.2066	2.2014	2.1795	1.9952	1.9539	1.9525
-	-	-	-	-	-
1.4284	1.4328	1.4131	1.4024	1.2974	1.3554
1.2302	1.2302	1.2302	1.2302	1.2302	1.2302
0.9905	0.8552	0.9188	0.9116	0.8835	0.8770
1.7621	1.7621	1.7621	1.7621	1.7621	1.7621
0.9576	0.9576	0.9576	0.9576	0.9576	0.9576
0.4329	-	-	-	-	-
1.4688	1.4688	1.4688	1.4688	1.4688	1.9988
-	2.0839	2.0725	2.1167	2.1163	2.1127
1.2936	1.2092	0.8936	1.9536	1.9536	1.9536
0.9081	0.9081	1.4581	1.4581	1.4581	1.4581

Yamhill County, Oregon

**Direct and Overlapping<sup>a</sup> Property Tax Rates, continued**

Last Ten Fiscal Years - Unaudited

Rate per \$1,000 of assessed value

Taxing Entity	Fiscal Year <sup>b</sup>			
	2014	2015	2016	2017
<b>Miscellaneous Districts</b>				
Chemeketa Library	0.0818	0.0818	0.0818	0.0818
Chehalem Parks and Recreation	0.9076	0.9076	1.3266	1.3278
Otter Creek Hylands Road	0.4193	0.4193	0.4193	0.4193
Yamhill Soil & Water Conservation	0.0354	0.0354	0.0354	0.0354

**Notes**

- a. Overlapping rates are those of other local governments that apply to property owners within Yamhill County who are located within the other local government's boundaries.
- b. Rates may vary based on map code combination of taxing districts and application of Oregon Ballot Measure 5 limits.
- c. Yamhill County rate is shown net of timber offset.
- d. The New Carlton Rural Fire District was created from a merger of the City of Carlton's Fire Department and Carlton's Rural Fire Department in 2017.
- e. In 2019 the Newberg Rural Fire Protection District merged with Tualatin Valley Fire & Rescue.

**Source**

Yamhill County Department of Assessment and Taxation

**Exhibit 6, continued**

Fiscal Year <sup>b</sup>					
2018	2019	2020	2021	2022	2023
0.0818	0.0818	0.0818	0.0818	0.0818	0.0818
1.3208	1.3118	1.2952	1.2766	1.3100	1.2414
0.4193	0.4193	0.4193	0.4193	0.4193	0.4193
0.0354	0.0354	0.0354	0.0354	0.0354	0.0354

Yamhill County, Oregon

## Principal Property Tax Payers

Current Year and Nine Years Ago

Taxpayer	2023		
	Taxable Assessed Value	Rank	Percent of Total Taxable Assessed Value
Portland General Electric Co	\$ 177,130,000	1	1.63%
Cascade Steel Rolling Mills, Inc.	112,236,913	2	1.03%
MPT of McMinnville-Capella LLC (1)	64,625,670	3	0.59%
Northwest Natural Gas Co.	61,348,000	4	0.56%
Stoller Vineyards, Inc.	43,218,577	5	0.40%
Foxglove Properties	32,735,615	6	0.30%
The Allison Inn & Spa LLC	31,176,267	7	0.29%
Northwest Fiber LLC DBA Ziplly (2)	30,939,400	8	0.28%
Riverbend Landfill Co	26,729,572	9	0.25%
K&J Real Estate LLC	26,226,564	10	0.24%
SP Fiber Technologies Northwest LLC			
Comcast Corporation			
Evergreen Vintage Aircraft, Inc.			
Springbrook Properties, Inc.			
	<u>\$ 606,366,578</u>		<u>5.58%</u>

(1) Assessed as Willamette Valley Medical Center LLC in 2014

(2) Assessed as Frontier Communications in 2014

### Source

Yamhill County Department of Assessment and Taxation

## Exhibit 7

2014			
Taxable Assessed			Percent of Total
Value	Rank	Taxable Assessed	Value
\$ 93,522,000	1		1.29%
66,738,076	2		0.92%
61,223,418	3		0.85%
35,769,000	4		0.49%
23,700,702	9		0.33%
31,556,000	7		0.44%
35,018,405	5		0.48%
32,912,800	6		0.45%
24,968,291	8		0.34%
22,934,841	10		0.32%
<u>\$ 428,343,533</u>		<u></u>	<u>5.92%</u>

**Property Tax Levies and Collections**

Last Ten Fiscal Years - Unaudited

Fiscal Year Ended June 30,	Tax Levied for the Fiscal Year			Collections within the Fiscal Year of the Levy <sup>d</sup>	
	(Original Levy) <sup>b</sup>	Adjustments <sup>c</sup>	Total Adjusted Levy	Amount	Percentage of Original Levy
2014 <sup>a</sup>	18,774,661	(572,231)	18,202,430	17,457,238	92.98%
2015 <sup>a</sup>	19,658,178	(607,502)	19,050,676	18,298,628	93.08%
2016 <sup>a</sup>	20,612,851	(826,952)	19,785,899	19,181,755	93.06%
Total outstanding delinquent taxes prior to 2017					
2017	21,535,817	(759,230)	20,776,587	20,205,482	93.82%
2018	22,304,815	(781,956)	21,522,859	21,008,676	94.19%
2019	23,504,146	(742,752)	22,761,394	22,189,942	94.41%
2020	24,912,089	(791,204)	24,120,885	23,579,220	94.65%
2021	26,048,178	(843,903)	25,204,275	24,739,574	94.98%
2022	27,312,900	(856,593)	26,456,307	25,858,868	94.68%
2023	28,643,073	(819,426)	27,823,647	27,176,850	94.88%

**Notes**

- a. The Yamhill County Department of Assessment and Taxation does not report property tax adjustments and collections by year for levies more than seven years old. As a result, complete statistical information for 2014, 2015, and 2016 have not been updated for years eight, nine, and ten subsequent to the levy.
- b. The information in this schedule relates to the County's own property tax levies, and does not include those it collects on behalf of other governments.
- c. Adjustments include discounts allowed and corrections.
- d. Collections do not include interest on delinquent taxes.

**Source**

Yamhill County Department of Assessment and Taxation

**Exhibit 8**

Total Collections to Date <sup>d</sup>

<u>Collections in Subsequent Years</u>	<u>Total Tax Collections</u>	<u>Percentage of Adjusted Levy</u>	<u>Outstanding Delinquent Taxes</u>
745,192	18,202,430	100.00%	
752,048	19,050,676	100.00%	
604,144	19,785,899	100.00%	
			\$ 48,063
558,807	20,764,289	99.94%	12,298
497,917	21,506,593	99.92%	16,266
545,951	22,735,893	99.89%	25,501
471,463	24,050,683	99.71%	70,202
316,554	25,056,128	99.41%	148,147
372,863	26,231,731	99.15%	224,576
-	27,176,850	97.68%	646,797
			<u>\$ 1,191,850</u>

**Ratios of Outstanding Debt by Type**

Last Ten Fiscal Years - Unaudited

	Fiscal Year			
	2014	2015	2016	2017
<b>Governmental Activities</b> <sup>a,b</sup>				
Limited Tax Bond	\$ -	\$ -	\$ -	\$ -
Notes Payable	1,068,303	3,617,810	7,341,582	7,608,556
Lease Payables	-	-	-	-
Total Governmental Activities Debt	<u>1,068,303</u>	<u>3,617,810</u>	<u>7,341,582</u>	<u>7,608,556</u>
<b>Total Primary Government Debt</b>	<u>\$ 1,068,303</u>	<u>\$ 3,617,810</u>	<u>\$ 7,341,582</u>	<u>\$ 7,608,556</u>

**Ratios of Outstanding Debt**

Total Primary Government Debt as a % of Personal Income <sup>c</sup>	0.03%	0.09%	0.17%	0.17%
Total Primary Government Debt Per Capita <sup>c</sup>	\$ 11	\$ 36	\$ 72	\$ 73

**Notes**

a. Details regarding the County's outstanding debt can be found in the notes to the financial statements.

b. All debt is shown net of unamortized premiums and discounts.

c. Percentage of Personal Income and Total Debt Per Capita were calculated using personal income and population data located in Exhibit 12 - Demographic and Economic Statistics.

d. Lease payables beginning in 7/1/2019 are reported under GASB 87. Lease payables in earlier years are reported under FASB 13.

**Source**

Yamhill County Finance

**Exhibit 9**

Fiscal Year						
2018	2019	2020	2021	2022	2023	
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
7,608,556	7,039,273	9,301,185	8,793,799	8,338,491	7,985,641	
-	3,504,326	3,217,586	2,941,031	8,567,476	9,628,488	
<u>7,608,556</u>	<u>10,543,599</u>	<u>12,518,771</u>	<u>11,734,830</u>	<u>16,905,967</u>	<u>17,614,129</u>	
<u>\$ 7,608,556</u>	<u>\$ 10,543,599</u>	<u>\$ 12,518,771</u>	<u>\$ 11,734,830</u>	<u>\$ 16,905,967</u>	<u>\$ 17,614,129</u>	
0.16%	0.21%	0.23%	0.19%	0.28%	0.29%	
\$ 72	\$ 99	\$ 116	\$ 108	\$ 156	\$ 162	

**Ratios of General Bonded/Gross Direct, Net Direct, and Overlapping Debt Outstanding**

Last Ten Fiscal Years - Unaudited

**General Bonded/Gross Direct Debt**

	Fiscal Year			
	2014	2015	2016	2017
Limited Tax Bond	\$ -	\$ -	\$ -	\$ -
Notes Payable	1,068,303	3,617,810	7,341,582	7,608,556
Leases Payable	-	-	-	-
<b>Total General Bonded/Gross Direct<sup>a</sup> Debt</b>	<b>\$ 1,068,303</b>	<b>\$ 3,617,810</b>	<b>\$ 7,341,582</b>	<b>\$ 7,608,556</b>

**Net Direct and Overlapping Debt**

Net Direct Debt <sup>b</sup>	\$ 1,068,303	\$ 1,014,119	\$ -	\$ -
Net Overlapping Debt <sup>c</sup>	266,813,165	266,813,165	266,813,165	356,718,357
<b>Net Direct and Overlapping Debt<sup>d</sup></b>	<b>\$ 267,881,468</b>	<b>\$ 267,827,284</b>	<b>\$ 266,813,165</b>	<b>\$ 356,718,357</b>

**Ratios of Outstanding Debt**

*Debt as a % of Assessed Value of Taxable Property<sup>e</sup>:*

General Bonded/Gross Direct Debt as a % of Assessed Value of Taxable Property	0.01%	0.05%	0.09%	0.09%
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*Debt as a % of Real Market Value (RMV) of Taxable Property<sup>f</sup>:*

General Bonded/Gross Direct Debt as a % of RMV	0.01%	0.03%	0.06%	0.06%
Net Direct Debt as a % of RMV	0.01%	0.01%	0.00%	0.00%
Net Overlapping Debt as a % of RMV	2.52%	2.41%	2.24%	2.68%
Net Direct and Net Overlapping Debt as a % of RMV	2.53%	2.42%	2.24%	2.68%

*Debt per Capita<sup>g</sup>:*

General Bonded/Gross Direct Debt per Capita	\$ 11	\$ 36	\$ 72	\$ 73
Net Direct Debt per Capita	11	10	-	-
Net Overlapping Debt per Capita	2,671	2,647	2,630	3,421
Net Direct and Net Overlapping Debt per Capita	2,682	2,657	2,630	3,421

**Notes**

- General Bonded/Gross Direct Debt includes all voter approved General Obligation bonds, Limited Tax bonds, and any other bonded obligations, Certificates of Participation, notes payable, or leases backed by the full faith and credit of the County. Lease payables beginning 7/1/2019 are reported under GASB 87. Leases payable in earlier years are reported under FASB 13. Details regarding the County's outstanding debt can be found in the notes to the financial statements.
- Net Direct Debt is Gross Direct Debt less ODOT notes payable which are self-supporting obligations whose debt is paid by road taxes and other non-property tax source revenue.
- Net Overlapping Debt is obtained from the Municipal Debt Advisory Commission (MDAC), Oregon State Treasury. MDAC reports were not available for 2014 or 2015. Net Overlapping Debt for 2014 and 2015 was estimated to be the same as 2016.
- Net Direct and Overlapping Debt is Net Direct Debt plus Net Overlapping Debt.
- Debt as a % of Assessed Value of Taxable Property was calculated using property values located in Exhibit 5 - Assessed Value and Estimated Actual Value of Taxable Property.
- Debt as a % of Real Market Value of Taxable Property was calculated using property values located in Exhibit 5 - Assessed Value and Estimated Actual Value of Taxable Property.
- Debt per Capita was calculated using population numbers from Exhibit 12 - Demographic and Economic Statistics.

**Source**

Exhibit 10

Fiscal Year						
2018	2019	2020	2021	2022	2023	
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
7,608,556	7,039,273	9,301,185	8,793,799	8,338,491	7,985,641	
-	3,504,326	3,217,586	2,941,031	8,567,476	9,628,488	
<u>\$ 7,608,556</u>	<u>\$ 10,543,599</u>	<u>\$ 12,518,771</u>	<u>\$ 11,734,830</u>	<u>\$ 16,905,967</u>	<u>\$ 17,614,129</u>	
\$ -	\$ 3,504,326	\$ 3,217,586	\$ 2,941,031	\$ 8,567,476	\$ 9,628,488	
<u>355,256,435</u>	<u>338,361,713</u>	<u>328,809,830</u>	<u>449,644,204</u>	<u>439,008,105</u>	<u>455,367,611</u>	
<u>\$ 355,256,435</u>	<u>\$ 341,866,039</u>	<u>\$ 332,027,416</u>	<u>\$ 452,585,235</u>	<u>\$ 447,575,581</u>	<u>\$ 464,996,099</u>	
0.09%	0.12%	0.13%	0.12%	0.16%	0.16%	
0.05%	0.07%	0.07%	0.06%	0.08%	0.07%	
0.00%	0.02%	0.02%	0.02%	0.04%	0.04%	
2.30%	2.12%	1.91%	2.49%	2.19%	1.87%	
2.30%	2.14%	1.93%	2.50%	2.23%	1.91%	
\$ 72	\$ 99	\$ 116	\$ 108	\$ 156	\$ 162	
-	33	30	27	79	88	
3,365	3,162	3,043	4,140	4,055	4,178	
3,365	3,195	3,073	4,167	4,134	4,266	

**Legal Debt Margin - Limited Tax Bonded Indebtedness**

Last Ten Fiscal Years - Unaudited

**Limited Tax Bonds**<sup>a</sup>

	Fiscal Year			
	2014	2015	2016	2017
Real market value of property	\$ 10,586,808,534	\$ 11,074,356,256	\$ 11,930,391,883	\$ 13,292,164,397
Debt limit (1% of real market value) <sup>c</sup>	\$ 105,868,085	\$ 110,743,563	\$ 119,303,919	\$ 132,921,644
Debt applicable to limit	-	-	-	-
Legal debt margin <sup>d</sup>	\$ 105,868,085	\$ 110,743,563	\$ 119,303,919	\$ 132,921,644
Total debt applicable to the limit as a percentage of debt limit	0.00%	0.00%	0.00%	0.00%

**Notes**

- a. Limited Tax Bonds are governed by ORS 287A.105
- c. Calculated using the real market value of all taxable property within the County's boundaries.
- d. The legal debt margin is the difference between the debt limit and the County's net outstanding limited tax or limited tax pension debt, and represents the County's legal limited tax borrowing authority.

**Source**

Yamhill County Finance

**Exhibit 11**

Fiscal Year					
2018	2019	2020	2021	2022	2023
<u>\$ 15,457,854,576</u>	<u>\$ 15,971,061,624</u>	<u>\$ 17,224,413,368</u>	<u>\$ 18,086,536,326</u>	<u>\$ 20,045,715,356</u>	<u>\$ 24,372,204,322</u>
<u>\$ 154,578,546</u>	<u>\$ 159,710,616</u>	<u>\$ 172,244,134</u>	<u>\$ 180,865,363</u>	<u>\$ 200,457,154</u>	<u>\$ 243,722,043</u>
-	-	-	-	-	-
<u>\$ 154,578,546</u>	<u>\$ 159,710,616</u>	<u>\$ 172,244,134</u>	<u>\$ 180,865,363</u>	<u>\$ 200,457,154</u>	<u>\$ 243,722,043</u>
0.00%	0.00%	0.00%	0.00%	0.00%	0.00%



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**YAMHILL  
COUNTY**

**Demographic and Economic Statistics**

Last 10 Fiscal Years - Unaudited

<u>Fiscal Year</u>	<u>Population<sup>c</sup></u>	<u>Personal Income (in thousands)<sup>a, d</sup></u>	<u>Per Capita Income<sup>b, d</sup></u>	<u>Unemployment Rate<sup>e</sup></u>
2014	99,876	\$ 3,771,455	\$ 37,375	6.3%
2015	100,813	4,075,077	40,140	5.2%
2016	101,449	4,271,021	40,975	4.5%
2017	104,264	4,533,950	43,008	3.7%
2018	105,572	4,818,664	45,238	3.6%
2019	107,002	5,068,479	47,337	3.4%
2020	108,060	5,551,830	51,486	6.8%
2021	108,605	6,039,901	55,802	4.8%
2022	108,261	6,041,180	55,802	3.9%
2023	108,993	6,082,027	55,802	4.0%

**Notes**

- a. The 2022 and 2023 personal income was not available and has been estimated by multiplying population by per capita income.
- b. The 2022 and 2023 per capita income was not available and has been estimated to be the same as 2021.

**Source**

- c. Population Research Center, Portland State University. Estimates are for July 1 of the fiscal year.
- d. Bureau of Economic Analysis, U.S. Department of Commerce.
- e. Oregon Employment Department. Rates presented are annualized for the calendar year.

Yamhill County, Oregon  
**Principal Employers**  
 Current Year and Nine Years Ago

<b>2023</b>			
Employer	Employees	Rank	Percentage of County Employment
A-dec	1,240	1	3.49%
McMinnville School District #40	839	2	2.36%
Yamhill County	652	3	1.84%
Newberg Public Schools	584	4	1.65%
Linfield College	574	5	1.62%
George Fox University	569	6	1.60%
Providence Newberg Hospital	500	7	1.41%
Willamette Valley Medical Center, LLC	490	8	1.38%
Cascade Steel Rolling Mills, Inc.	389	9	1.10%
City of McMinnville	357	10	1.01%
Express Professional Services			
	6,194		17.46%

**Source**

City of McMinnville, City of Newberg, and the Oregon Employment Department

### Exhibit 13

2014

<u>Employees</u>	<u>Rank</u>	<u>Percentage of County Employment</u>
919	1	2.88%
642	2	2.01%
425	7	1.33%
585	3	1.83%
363	9	1.14%
400	8	1.25%
550	4	1.72%
432	6	1.35%
435	5	1.36%
350	10	1.10%
<u>5,101</u>		<u>15.97%</u>

**Authorized Number of Employees <sup>a</sup> by Function/Program**

Last Ten Fiscal Years - Unaudited

Function/Program	Fiscal Year			
	2014	2015	2016	2017
<b>General government:</b>				
Administrative services	10.13	10.33	10.23	10.23
Commissioners	4.60	4.60	4.60	4.60
Information technology	8.50	8.70	8.70	9.20
Transportation	1.00	1.00	0.80	-
Assessor	19.00	19.00	19.00	19.00
Clerk	5.00	6.00	5.00	6.00
Planning	10.70	10.90	11.30	13.70
Surveyor	0.55	0.55	0.55	0.55
Treasurer	0.40	0.40	0.40	0.40
County counsel	3.00	3.00	3.00	3.00
Economic Development <sup>d</sup>	-	-	-	-
Facilities maintenance	6.50	6.60	6.60	8.10
Capital improvement	0.10	0.20	0.20	0.20
Telecommunications	2.10	2.40	2.40	2.40
Insurance reserve	0.20	0.20	0.20	0.20
<b>Public safety:</b>				
District attorney	21.80	21.80	21.80	21.80
Support enforcement	5.20	5.20	5.20	5.20
Emergency management	2.00	2.00	2.00	2.00
Marine	0.43	0.43	0.43	-
Sheriff - Patrol	44.10	44.10	44.10	44.10
Narcotics investigation	-	-	0.30	-
Radio system	-	-	-	-
Jail	36.30	35.30	35.80	34.80
Campus courthouse security	1.20	1.20	1.20	1.20
Juvenile probation	18.13	15.24	14.10	15.10
Juvenile detention	14.43	14.09	13.98	13.98
Dog control	3.40	3.40	3.40	2.40
Law library	0.30	0.30	0.30	0.30
Community corrections <sup>c</sup>	26.50	32.50	33.90	32.30
Corner restoration	0.55	0.55	0.55	0.55
Jail facilities maintenance <sup>c</sup>	-	-	-	3.00
<b>Highways and streets:</b>				
Public works	28.50	29.00	29.50	30.00
<b>Health and welfare</b>				
Health and human services	176.99	208.53	230.80	254.99
Solid waste	3.10	3.10	2.70	2.65
<b>Parks, culture, and recreation:</b>				
Parks	1.40	1.40	1.40	1.40
Fair events center	1.85	1.85	1.85	1.85
Habitat conservation	0.20	0.20	0.20	0.20
	<u>458.16</u>	<u>494.07</u>	<u>516.49</u>	<u>545.40</u>
Percent of County employees to County population <sup>b</sup>	0.459%	0.490%	0.509%	0.523%

**Notes**

- a. Number of employees is provided per Full Time Equivalent (FTE) as of the final adopted budget.
- b. Number of employees as a percentage of county population was calculated using population data from Exhibit 12 - Demographic and Economic Statistics.
- c. Jail facilities maintenance separated from Community Corrections in 2017.
- d. Economic Development is a new position created in 2023.

**Source**

Yamhill County Finance

**Exhibit 14**

Fiscal Year					
2018	2019	2020	2021	2022	2023
10.93	11.23	12.23	12.93	13.30	13.55
4.60	5.00	5.00	5.00	5.00	5.20
9.60	9.60	9.10	9.35	9.10	9.80
-	1.00	1.00	2.00	2.00	4.00
19.00	19.00	19.00	19.00	19.00	19.00
6.00	6.00	6.00	6.00	6.00	7.00
14.40	17.05	17.05	17.05	17.05	16.86
0.55	0.55	0.55	1.20	1.20	1.40
0.40	0.40	0.40	0.40	0.40	0.40
3.00	4.00	4.00	4.00	4.00	4.00
-	-	-	-	-	1.00
8.10	8.10	8.10	8.40	8.40	10.40
0.20	0.20	0.20	0.20	0.20	0.20
1.90	1.90	2.40	1.90	1.90	2.20
0.20	1.40	1.40	1.70	1.70	1.70
22.00	23.00	24.00	24.00	23.90	26.10
5.00	5.00	5.00	6.00	6.10	7.00
2.10	2.00	2.00	2.00	2.00	2.00
0.50	0.50	0.50	0.50	0.50	-
44.60	47.20	50.20	50.50	48.50	49.30
-	-	-	-	-	-
0.14	0.20	0.20	0.20	0.20	0.20
32.30	35.00	35.00	34.00	35.50	34.50
1.20	2.00	2.00	3.00	4.00	4.00
14.60	14.55	14.15	13.95	12.95	12.45
14.98	16.13	16.53	16.53	16.53	16.53
1.30	0.60	0.60	-	-	-
0.30	0.30	0.40	0.40	0.40	0.40
32.80	34.00	33.00	35.00	32.20	28.50
0.55	0.55	0.55	0.80	0.80	0.80
3.00	3.00	3.00	3.70	3.70	3.70
32.50	30.50	31.10	34.60	36.90	38.55
277.10	295.68	298.61	302.84	323.36	367.33
1.55	1.55	1.55	1.55	1.55	1.49
1.40	1.40	1.40	1.40	2.20	2.95
2.60	2.60	2.60	2.35	2.35	4.90
0.20	0.20	0.20	0.20	0.20	0.20
<u>569.60</u>	<u>601.39</u>	<u>609.02</u>	<u>622.65</u>	<u>643.09</u>	<u>697.61</u>
0.540%	0.562%	0.564%	0.573%	0.594%	0.640%

**Operating Indicators by Function/Program <sup>a</sup>**

Last Ten Fiscal Years - Unaudited

Function/Program	Fiscal Year			
	2014	2015	2016	2017
<u>General government:</u>				
Clerk:				
General election information:				
Voter registration	(b)	52,777	(b)	63,059
Votes cast (general election only)	(b)	37,878	(b)	49,497
Percentage voted (general election only)	(b)	71.77%	(b)	78.49%
Documents recorded	17,161	18,008	20,701	21,113
Marriage licenses issued	607	715	734	706
Passports issued	1,280	1,533	1,730	2,080
Planning:				
Permits issued <sup>c</sup>	4,023	4,617	4,697	4,885
<u>Public safety</u>				
Sheriff's office:				
Criminal offenses reported <sup>f</sup>	2,033	1,896	1,744	1,573
Arrests made <sup>f</sup>	602	648	574	524
District attorney:				
Criminal cases filed <sup>d</sup>	1,709	1,699	1,776	2,125
Support enforcement collections <sup>g</sup>	\$ 4,869,422	\$ 4,911,619	\$ 5,806,480	\$ 5,655,554
Victim services volunteer hours	Not Available	Not Available	2,344	3,029
Community justice: <sup>e</sup>				
Juvenile referrals <sup>d</sup>	668	575	369	450
No subsequent referrals within 1 year <sup>d</sup>	66.4%	70.2%	76.4%	69.0%
Number of admits to detention	539	597	503	379
Average length of detention stay (in days)	9.19	7.95	7.99	9.15
Community service hours completed	3,809	3,611	2,995	2,448
<u>Public health and welfare</u>				
Substance Abuse Clients by Level of Care:				
Early intervention (ASAM .5)	Not Available	Not Available	Not Available	-
Outpatient services (ASAM 1)	Not Available	Not Available	Not Available	908
Intensive outpatient/Partial hospitalization (ASAM 2)	Not Available	Not Available	Not Available	287
Residential/Inpatient (ASAM 3)	Not Available	Not Available	Not Available	4
No Level of Care	Not Available	Not Available	Not Available	6,365
Behavioral Health Clients by Level of Care:				
A	Not Available	Not Available	Not Available	240
B	Not Available	Not Available	Not Available	874
C	Not Available	Not Available	Not Available	1,549
D	Not Available	Not Available	Not Available	587
E	Not Available	Not Available	Not Available	10
F	Not Available	Not Available	Not Available	-
No Level of Care	Not Available	Not Available	Not Available	5,190
<u>Parks, culture, and recreation:</u>				
Fair events center:				
County fair attendance <sup>h</sup>	38,600	38,100	44,406	44,100

**Notes**

- a. Complete operating statistics are not available for all years.
- b. General elections are held in November in even calendar years.
- c. Permits issued are by calendar year. Total includes all residential, commercial, and sanitation permits.
- d. Statistics are reported by calendar year.
- e. Changes in Community Justice statistics are a combination of changes in evidence-based programming, procedures in law enforcement, juvenile justice philosophies, and youth interests.
- f. Offenses and Arrests are reported by calendar year. The State changed their reporting system in 2020 which will increase counts going forward.
- g. Collections are per federal fiscal year October 1 through September 30
- h. There was no County Fair in FY21.

**Source**

Yamhill County Department Contacts and the State of Oregon Report on Criminal Offenses and Arrests

**Exhibit 15**

		Fiscal Year					
		2018	2019	2020	2021	2022	2023
	(b)		68,692	(b)	73,763	(b)	75,392
	(b)		46,592	(b)	59,503	(b)	49,849
	(b)		67.83%	(b)	80.67%	(b)	66.12%
	19,590		17,477	21,167	26,988	25,336	15,005
	694		712	578	636	650	598
	2,164		1,877	2,161	331	1,285	2,306
	4,903		4,838	4,169	4,912	5,206	Not Available
	1,714		1,877	2,681	3,229	2,899	Not Available
	727		782	1,417	1,896	1,804	Not Available
	2,213		2,150	2,129	2,095	2,063	Not Available
\$	5,789,557	\$	5,830,870	\$	6,492,323	\$	6,421,079
	2,300		2,336	2,008	1,812	2,517	2,152
	510		411	225	200	214	Not Available
	72.0%		74.7%	80.4%	74.0%	Not Available	Not Available
	337		293	273	187	180	231
	9.70		10.13	13.98	12.90	11.82	13.10
	2,303		2,346	1,328	649	600	481
	-		33	47	38	68	80
	948		930	806	718	823	848
	351		369	373	371	300	308
	22		14	12	31	38	33
	4,820		4,938	4,629	4,672	4,837	5,014
	279		297	283	203	162	114
	1,025		1,000	842	753	841	792
	1,988		2,285	2,346	2,338	2,515	2,513
	797		844	750	679	697	645
	15		13	12	8	9	8
	4		35	42	51	41	50
	2,783		2,436	2,049	2,102	2,072	2,660
	46,500		41,413	38,880	-	39,468	36,472

**Capital Asset Statistics by Function/Program <sup>a</sup>**

Last Ten Fiscal Years - Unaudited

Function/Program	Fiscal Year			
	2014	2015	2016	2017
<u>General government</u>				
Facilities:				
Number of structures <sup>b</sup>	79	85	89	89
Square footage maintained <sup>b</sup>	440,061	442,711	456,508	463,782
<u>Public safety</u>				
Sheriff's office:				
County jail beds (capacity)	259	259	259	259
Youth services:				
Youth detention beds (capacity)	24	24	24	24
<u>Parks, culture, and recreation:</u>				
Parks				
Acreage	214	214	214	214
Parks	17	17	17	17
Boat ramps	3	3	3	3
Playgrounds	1	1	1	1
<u>Highways and streets:</u>				
Public works				
Miles of Roads	Not Available	Not Available	Not Available	Not Available
Number of Bridges	Not Available	Not Available	Not Available	Not Available
Number of vehicles maintained - County-wide	194	201	202	205

**Notes**

a. Complete capital statistics are not available for all years.

b. Counts are for the 2023- 2024 coverage year

**Source**

Yamhill County Department Contacts

**Exhibit 16**

Fiscal Year					
2018	2019	2020	2021	2022	2023
93	94	108	89	90	90
471,177	471,677	475,497	465,176	470,662	470,662
259	255	255	255	255	255
24	24	24	24	24	24
214	214	214	214	214	214
17	17	17	17	17	17
3	3	3	3	3	3
1	1	1	1	1	1
Not Available	664	664	664	664	664
Not Available	133	133	133	133	134
211	215	216	217	215	214



1843

**YAMHILL  
COUNTY**

## **COMPLIANCE SECTION**



1843

**YAMHILL  
COUNTY**

**INDEPENDENT AUDITOR'S REPORT REQUIRED BY  
OREGON STATE REGULATIONS**

Board of County Commissioners  
Yamhill County  
McMinnville, Oregon

We have audited the basic financial statements of Yamhill County (the "County") as of and for the year ended June 30, 2023, and have issued our report thereon dated February 29, 2024. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

**Compliance**

As part of obtaining reasonable assurance about whether the County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules 162-10-100 through 162-10-320 of the Minimum Standards for Audits of Oregon Municipal Corporations, noncompliance with which could have a direct and material effect on the determination of financial statements amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

We performed procedures to the extent we considered necessary to address the required comments and disclosures which included, but were not limited to the following:

- **Deposit of public funds with financial institutions (ORS Chapter 295).**
- **Indebtedness limitations, restrictions and repayment.**
- **Programs funded from outside sources.**
- **Highway revenues used for public highways, roads, and streets.**
- **Budgets legally required (ORS Chapter 294).**
- **Insurance and fidelity bonds in force or required by law.**
- **Authorized investment of surplus funds (ORS Chapter 294).**
- **Public contracts and purchasing (ORS Chapters 279A, 279B, 279C).**

**Compliance (continued)**

In connection with our testing nothing came to our attention that caused us to believe the County was not in substantial compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules 162-10-240 through 162-10-320 of the Minimum Standards for Audits of Oregon Municipal Corporations, except for the following:

Budgets legally required (ORS Chapter 294)

Expenditures in excess of appropriations occurred as follows:

<u>Fund/Department</u>	<u>Appropriation</u>	<u>Actual</u>	<u>Variance</u>
Cove Orchard Sewer Service District Materials and services	53,033	69,300	(16,267)

**Internal Control OAR 162-10-230**

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

**Restriction on Use**

This report is intended solely for the information and use of the board of commissioners and management of Yamhill County and the Oregon Secretary of State and is not intended to be and should not be used by anyone other than these parties.

*Singer Lewak LLP*

February 29, 2024

By:



Brad Bingenheimer, Partner

**REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

**INDEPENDENT AUDITOR'S REPORT**

Board of Commissioners  
Yamhill County  
McMinnville, Oregon

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Yamhill County (the "County"), as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated February 29, 2024.

**Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting ("internal control") as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the County's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as discussed below, we identified certain deficiencies in internal control that we consider to be material weaknesses.

**Maintaining Proper Cutoff**

During our audit we identified various receivables and payables that were not identified by the County to be recorded in fiscal year 2023. Accounts receivable not identified amounted to \$918,266 across multiple funds. Also, accounts payable, incurred by not identified, totaled \$245,176 in the General Fund.

**Recommendation**

We recommend that the County review receipts and disbursements subsequent to year end to identify items that would need to be accrued into the previous fiscal year.

**Management's response**

Management agrees with the findings. In fiscal year 2023 the County implemented a new Enterprise Resource Planning (ERP) system. The new ERP system required the creation of new processes to identify and account for outstanding accounts receivable and accounts payable as of June 30, 2023. During the fiscal year 2023 audit, several control weaknesses were identified and subsequently corrected including better ERP system training of department staff, better review training of finance staff, and better use of analysis tools by management.

**Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

**Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



February 29, 2024