

Yamhill County, Oregon

Comprehensive Annual Financial Report

For the Fiscal Year Ended June 30, 2020





1843

**YAMHILL
COUNTY**

COMPREHENSIVE ANNUAL FINANCIAL REPORT
YAMHILL COUNTY, OREGON

FOR THE FISCAL YEAR ENDED JUNE 30, 2020

Prepared by:

Michael Barnhart, Yamhill County Finance Manager
Jen Elkins, Yamhill County Assistant Finance Manager



1843

**YAMHILL
COUNTY**

YAMHILL COUNTY

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INTRODUCTORY SECTION



1843

**YAMHILL
COUNTY**

**YAMHILL COUNTY
OFFICERS AND MEMBERS OF THE GOVERNING BODY**

For the Year Ended June 30, 2020

COUNTY ADMINISTRATOR

Ken Huffer

BOARD OF COMMISSIONERS

TERM EXPIRATION

Mary Starrett

January 2023

Richard Olson

January 2021

Casey Kulla

January 2023

*All board members receive their mail at the county address.

OTHER ELECTED OFFICIALS

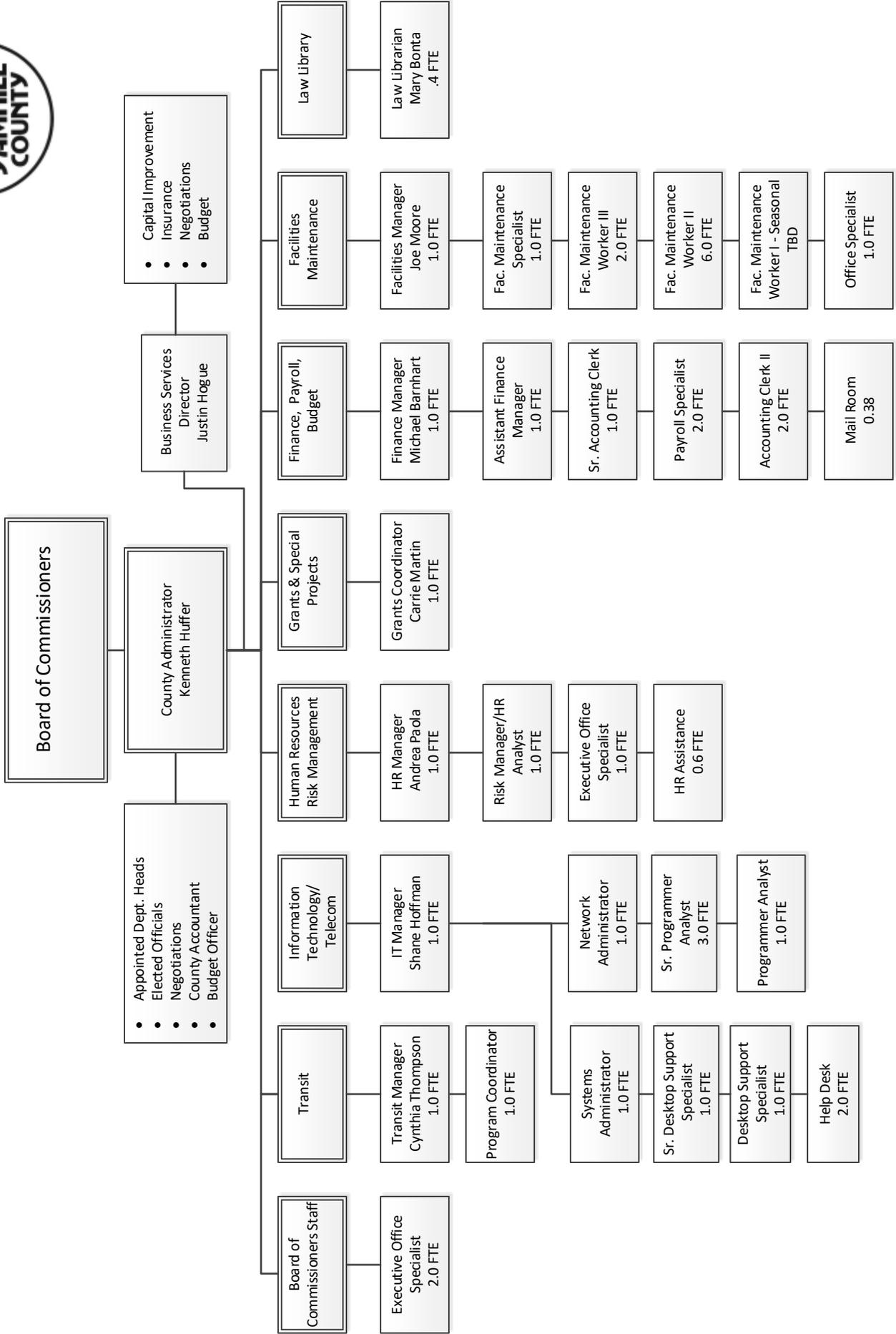
Derrick Wharff, Assessor
Brian Van Bergen, Clerk
Tim Svenson, Sheriff
Mike Green, Treasurer
Brad Berry, District Attorney

COUNTY ADDRESS

535 NE 5th Street
McMinnville, OR 97128



YAMHILL COUNTY ADMINISTRATION



Yamhill County

Location: 536 NE 5th St, McMinnville • Mailing: 535 NE Fifth St, McMinnville, OR 97128
(503) 474-4119 • Fax (503) 434-7379

OFFICE OF CENTRAL ACCOUNTING

January 28, 2021

To the Yamhill County Board of Commissioners
and the Citizens of Yamhill County, Oregon

We are pleased to submit this Comprehensive Annual Financial Report (CAFR) of Yamhill County, Oregon for the fiscal year ended June 30, 2020 in accordance with state requirements. Oregon law requires local governments to publish a complete set of financial statements presented in conformity with generally accepted accounting principles (GAAP) for the United States of America and audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants within six months of the close of each fiscal year. This year we received an extension to January 31, 2021 to file with the State due to delays caused by COVID-19.

This report consists of management's representations concerning the finances of Yamhill County. Consequently, management assumes full responsibility for the completeness and reliability of all the information presented in this report. To provide a reasonable basis for making these representations, management has established a comprehensive internal control framework that is designed both to protect the County's assets from loss, theft, or misuse and to provide sufficient, reliable information for the preparation of the County's financial statements in conformity with GAAP. The County has designed its internal controls to provide reasonable, rather than absolute, assurance that the financial statements will be free from material misstatement, recognizing the need to balance the cost of internal controls with their benefits. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

The County's financial statements have been audited by Boldt Carlisle +Smith (a division of SingerLewak), a firm of licensed certified public accountants. The goal of the independent audit is to provide reasonable assurance that the County's financial statements for the fiscal year ended June 30, 2020, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion that the County's financial statements for the fiscal year ended June 30, 2020 are fairly presented in conformity with GAAP. The independent auditor's report is presented at the beginning of this report.

The independent audit of the County's financial statements was part of a broader, federally mandated "Single Audit" designed to meet the special needs of federal grantor agencies. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also on the County's internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of federal awards. These reports are available in the Compliance Section of this report.

In accordance with GAAP, County management has provided a narrative introduction, overview and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement MD&A and should be read in conjunction with it. MD&A can be found immediately following the independent auditor's report.

PROFILE OF THE GOVERNMENT

Yamhill was the second of the 4 original districts created by the Provisional Legislature in 1843. Its boundaries were drawn to include the area from the Willamette River west to the Pacific Ocean and from the Yamhill River south to the California border. The district consisted of 12,000 square miles; however, 12 counties were eventually created from Yamhill County leaving 709 square miles within its present borders.

The county was named for the original inhabitants of the area, the Yamhill Indians, a tribe of the Kalapooian family, who lived around the Yamhill River. The earliest non-native settlers entered the area in 1814; most were employees of the fur companies operating in Oregon. Many immigrants who came over the Oregon Trail during 1843-1844 settled in the Yamhill region, which became the agricultural center of the Willamette Valley. The tribe was forced to move to the Grand Ronde Reservation in 1855.

Lafayette, at one time the principal trading center of the western Willamette Valley, became the county seat in 1847. In 1889 the county seat moved to McMinnville where a new courthouse was built. The fourth and present courthouse was built in 1964.

There are 10 incorporated cities in Yamhill County, and the County's population is currently estimated at 108,060. The County is empowered to levy a property tax on both real and personal properties located within its boundaries.

Yamhill County ranks high among Oregon counties in annual market value of its agricultural production. Today, the county's primary industry is agriculture, specifically wheat, barley, horticulture, and dairy farming. Yamhill County is also the center of Oregon's wine industry, which drives an important tourism business. About 1/3 of the county is covered with commercial timber and an economic mainstay of the western part of the county is logging and timber products. Non-seasonal light industries have also located in Yamhill County. Much of the county's workforce commutes to the Portland metropolitan area.

Yamhill County government consists of three commissioners, district attorney, assessor, clerk, sheriff, and treasurer. The commissioners are elected to four-year staggered terms from the County at large, and a chair and vice-chair are selected annually. Policy making, legislative authority, and quasi-judicial powers are vested in the Board of Commissioners, which is responsible, among other things for passing ordinances, adopting the budget, appointing committees, and hiring the County Administrator and County Counsel. The County Administrator is responsible for carrying out the policies of the Board of Commissioners and overseeing the day-to-day operations of the County.

The County provides a full array of services including:

- Property assessment, taxation, and collection
- Elections, public records management, and document recording
- Criminal prosecution and support enforcement
- Land use planning and development
- Bus transit
- Emergency management
- Law enforcement and jail operations
- Dog licensing
- Juvenile detention and supervision
- Adult parole and probation
- Road, bridge, and bike/footpath maintenance and construction
- Law library
- Public and behavioral health, and veterans and disability services

- Parks and native habitat maintenance
- County fair and events center

Extension services and sewer district services are provided through legally separate entities which function, in essence, as part of Yamhill County and therefore are included as part of the County's financial statements. Additional information on these legally separate entities can be found in Note 1A of the Notes to Basic Financial Statements.

The annual budget serves as the foundation for the County's financial planning and control. The County adheres to Oregon Local Budget Law in the preparation, adoption and execution of the budget. To oversee the process, the Board of Commissioners appoints the County Administrator as the County's Budget Officer. County departments submit requests to the Budget Officer in January of each year, who meets with individual departments in February to review their budgets. Departments present their budgets to the formal Budget Committee meetings in late April/early May. After approval by the Budget Committee, the Board of Commissioners holds a public hearing on the approved budget and adopts a final budget by no later than June 30th of the preceding fiscal year. The appropriated budget is prepared either by fund and category or by fund and department, depending on the fund. After adoption, department directors may make transfers of appropriations between line items within a fund and category. However, transfers of appropriations between categories require the approval of the Board of Commissioners. Budget-to-actual comparisons are provided in this report for each individual fund for which an appropriated annual budget has been adopted.

FACTORS AFFECTING FINANCIAL CONDITION

The information presented in the financial statements is perhaps best understood when it is considered from the broader perspective of the financial environment within the local economy which the County operates.

COVID-19 – The COVID-19 pandemic has taken an enormous toll on our County. In addition to the loss of lives, the effect of COVID-19 and the stay-at-home executive order and other distancing restrictions has had a significant negative economic impact on our community. In particular:

- Unemployment has dramatically increased as businesses restrict service, or close entirely.
- The potential for increased foreclosures, coupled with the eviction moratorium, may force a reduction in property tax receipts, thus hurting tax districts dependent on them.
- Tourism has dropped off markedly, especially in the food and wine sectors.

The long-term economic impact on Yamhill County from COVID-19 is very difficult to project because the width and depth of the pandemic are so great. Regardless, the general direction for calendar year 2020 thus far is negative for the County as a whole.

Employment – The data that follows has been broken into three segments: Pre-COVID-19, Mid-COVID-19, and Post-COVID-19

Pre-COVID-19

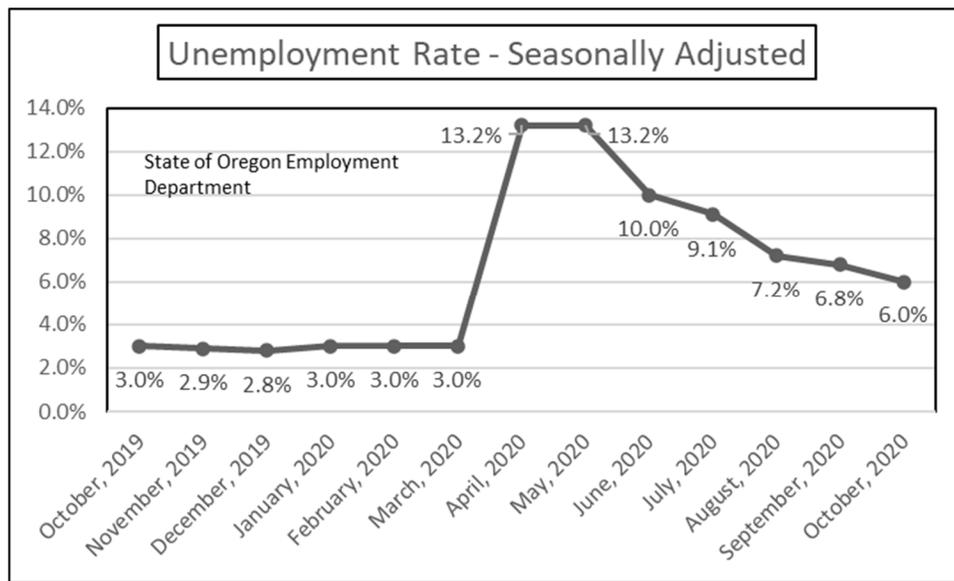
Per the State of Oregon Employment Department's 2019 Year in Review for Yamhill County:

- On an average annual basis, the County's payroll employment grew 590 jobs or 1.7% in 2019.
- Yamhill County's private sector grew 1.8% in 2019, adding 550 jobs.
- The construction sector reported the steepest losses during the Great Recession but has shown double-digit percent growth in employment in recent years. Construction's employment growth slowed in 2019. Following the addition of 80 jobs in 2018 to grow 4 percent, job growth slowed to add only 30 jobs in 2019 growing less than 2 percent. Despite the healthy growth in recent years, Yamhill County's construction employment level in 2019 was 150 jobs, or 7 percent below its employment level in 2007, prior to the recessions.

- Yamhill County’s manufacturing has been a bright spot in the economy, recording positive growth in both 2018 and 2019. In 2018, manufacturing employment added 360 jobs, growing 5.5 percent. In 2019, the sector added 140 jobs, growing 2 percent. The county’s manufacturing employment in 2019 was 370 jobs or 5.5 percent above its 2007 employment level, prior to the Great Recession.
- Professional and business services had the fastest employment growth of any major sector in Yamhill County. The sector’s employment added 130 jobs in 2019, growing 6.7 percent.
- Leisure and hospitality employment growth slowed in 2019. After adding 210 jobs in 2018, the sector gained 80 jobs in 2019, growing 2.1 percent.

Mid-COVID-19

Yamhill County’s employment took a severe hit in early 2020 due to the measures put in place by the Governor to limit the spread of COVID-19. The following shows the fluctuations in Yamhill County unemployment rates over the last twelve months:



Per the State of Oregon Employment Department’s October 2020 report:

- October 2020 employment is 8.9 percent, or 3,140 jobs below the level in February 2020, before sharp job losses in March and April.

Yamhill County has worked hard to alleviate the economic impact on local business, including creating the Yamhill County Immediate Relief Grant Program that distributed \$292,500 in emergency grants to local businesses.

Post-COVID-19

Long-term projections by the Oregon Employment Department are promising. According to their long-term projection report issued November 2020, they project the Mid-Valley Workforce Area (Linn, Marion, Polk, and Yamhill Counties) will add 24,100 jobs between 2019 and 2029. This represents an 8 percent increase in employment over the 10 years. Most of the growth (82 percent) is anticipated from private-sector gains.

Gross Domestic Product – Yamhill County’s real GDP across all industries has shown slow but consistent growth since 2015 and is mainly driven by private services-providing industries such as information services, finance and insurance, health care and social assistance, and arts, entertainment, and recreation. Per the Bureau of Economic Analysis, Yamhill County’s real Gross Domestic Product (GDP) in thousands of dollars is as follows:

| | 2015 | 2016 | 2017 | 2018 |
|---------------------------------------|-------------|-------------|-------------|-------------|
| All Industries | \$3,225,526 | \$3,304,110 | \$3,333,620 | \$3,389,781 |
| Government and government enterprises | 350,633 | 354,302 | 351,319 | 349,598 |
| Private goods-producing industries | 1,124,719 | 1,154,039 | 1,132,782 | 1,113,307 |
| Private services-providing industries | 1,751,161 | 1,796,987 | 1,846,905 | 1,919,459 |

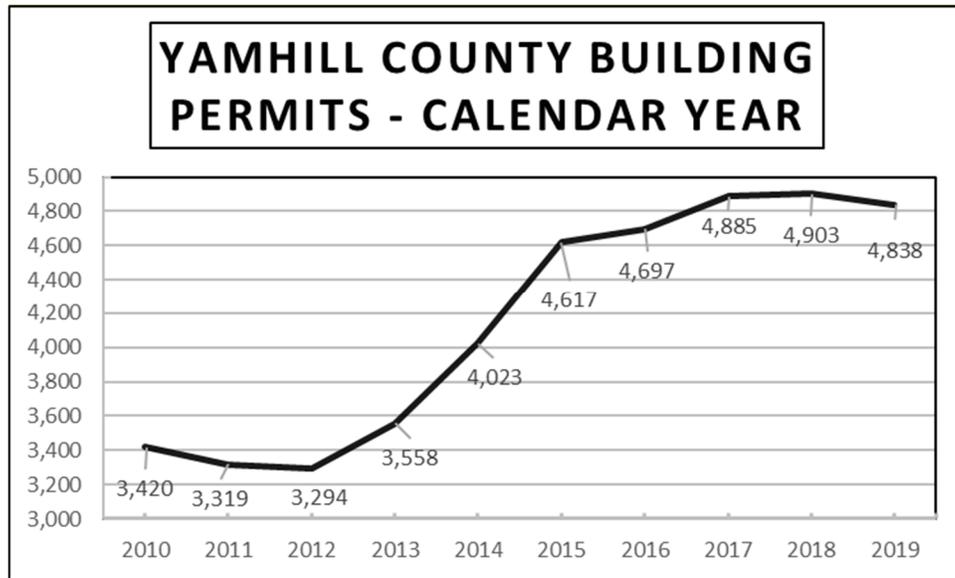
Real GDP growth as a percent change from the preceding year is as follows:

| | 2015 | 2016 | 2017 | 2018 |
|---------------------------------------|------|------|-------|-------|
| All Industries | 5.1% | 2.4% | 0.9% | 1.7% |
| Government and government enterprises | 1.6% | 1.0% | -0.8% | -0.5% |
| Private goods-producing industries | 6.9% | 2.6% | -1.8% | -1.7% |
| Private services-providing industries | 4.7% | 2.6% | 2.8% | 3.9% |

Changes in Tax Revenues – Tax to be collected has maintained consistent growth over the last 10 years in line with the fluctuation in the economy. The percent collected remains in the 99th percentile by year four of the levy.

| Tax Year | Tax to be Collected | Growth in Tax to be Collected | Percent Collected |
|----------|---------------------|-------------------------------|-------------------|
| 2009-10 | 98,675,668 | 6.13% | 99.75% |
| 2010-11 | 102,663,519 | 4.04% | 99.34% |
| 2011-12 | 101,934,739 | -0.71% | 99.76% |
| 2012-13 | 104,155,538 | 2.18% | 99.61% |
| 2013-14 | 107,116,395 | 2.84% | 99.71% |
| 2014-15 | 112,670,880 | 5.19% | 99.68% |
| 2015-16 | 120,622,255 | 7.06% | 99.27% |
| 2016-17 | 127,144,486 | 5.41% | 99.21% |
| 2017-18 | 131,889,054 | 3.73% | 98.98% |
| 2018-19 | 134,788,596 | 2.20% | 98.89% |
| 2019-20 | 139,893,191 | 3.79% | 97.74% |

Building Permits – Yamhill County building permit data has been consistently growing over the last ten years due to the growth in the regional economy. Building permits have leveled of the last few years.



LONG-TERM FINANCIAL PLANNING

The County sets aside resources in reserves for certain projects and growth plans that are long-term in nature. In the FY20 budget, the County reported the following reservations of Fund Balance:

| | | |
|---------------------------|----|------------------|
| General Fund: | | |
| Discretionary | \$ | 1,936,974 |
| Assessor | | 300,000 |
| District Attorney | | 18,283 |
| Transportation | | 16,488 |
| Parks | | 2,000 |
| Radio System | | 500,000 |
| Capital Improvement | | 1,613,905 |
| Community Corrections | | 82,493 |
| Dog Control | | 171,032 |
| County Fair | | 4,000 |
| Self-Insurance | | 3,853,976 |
| Habitat Conservation | | 9,000 |
| Motor Vehicle Replacement | | 460,977 |
| | \$ | <u>8,969,128</u> |

RELEVANT FINANCIAL POLICIES

The County is currently in the process of adopting formal fund balance financial policies to use in budgeting and for long-term financial management decisions. For the last three years, the County's General Fund unrestricted budgetary fund balance as a percent of General Fund revenues has been:

| | |
|--------|--------|
| FY2020 | 44.62% |
| FY2019 | 45.31% |
| FY2018 | 44.50% |

MAJOR INITIATIVES

Response to COVID-19

The COVID-19 pandemic developed rapidly in 2020. On March 8, 2020, Governor Kate Brown declared a State of Emergency in Oregon and on March 17 the Yamhill County Board of Commissioners declared a State of Emergency in Yamhill County. On March 23rd the Governor issued an executive order mandating a stay-at-home policy for all Oregonians. On April 14th, the Governor issued a framework for reopening Oregon's economy and on June 4th, Yamhill County entered Phase 2 of the framework, meaning its offices can begin reopening and employees can return to work with physical distancing and other safety measures in place. On November 2nd, the Governor declared a two-week "freeze period" to address a surge in new cases of COVID-19. On December 3rd, the Governor moved the State to a new "risk level" benchmark for determining the restrictions to be placed on counties. As of the time of this writing, Yamhill County was placed on the "Extreme Risk" category. The result of the pandemic and all the restrictions has been difficult for Yamhill County. As of December 23rd, Yamhill County has suffered 33 deaths out of 2,444 confirmed cases, while Oregon at large has experienced 1,382 deaths out of over 105,000 confirmed cases. Oregon is 10th on the list of COVID-related fatalities by State.

Yamhill County has taken significant precautions to prevent the spread of COVID-19 within its boundaries and taken real steps to curtail its transmission, both within the County at large, and within its own governmental structure.

Public Health – The Public Health Division of Health and Human Services has been very active communicating with our citizenry and encouraging compliance with State mandates. They have also been in close contact with community partners to provide resources and education as needed. Public Health has posted a tremendous amount of COVID-19 information on their website at:

<https://hhs.co.yamhill.or.us/publichealth/page/covid-19-coronavirus-information> Documents include:

- List of current orders from Governor Kate Brown
- COVID-19 data visualization
- State of Oregon COVID-19 Recovery Framework
- Reopening guidance and resources
- Community partner updates
- CDC guidelines for specific audiences
- Frequently asked questions

County Employees - The Yamhill County Board of Commissioners has authorized the spending of hundreds of thousands of dollars working to limit the spread of COVID-19 between its employees and the citizens they serve. In particular:

- On March 16th the Board approved a Yamhill County Paid Administrative Leave Policy
- On March 26th the Board approved a Telecommuting Policy for employees working at home
- Facilities hired third-party cleaning crews to regularly clean and disinfect the courthouse and other common areas in County buildings where the public has access
- Emergency Management has distributed protective personal equipment to all departments
- Facilities have placed barriers in public areas, provided signage, and restricted general public access to buildings to accommodate social distancing requirements

- Information Services purchased computer technology and promoted the use of electronic tools such as Zoom and MicroSoft Teams to promote efficient and effective communications whether working from home or in the workplace.

Although the crisis is far from over, Yamhill County has been working hard to meet the challenges the pandemic has created. We continue to adapt and improve both our Public Health strategies and our delivery of other vital government programs, all with the goal of staying safe while providing outstanding services our citizens and community members.

The Yamhelas Westsider Trail

The Yamhelas Westsider Trail (YWT) is a rails-to-trails project to convert a 12.48-mile railroad corridor that runs parallel to Highway OR 47, near the City of Yamhill. The purpose of the project is to provide recreational opportunities for walkers, hikers, runners, bicyclists, and horseback riders, as well as benefits from agri-tourism to the cities of Yamhill, Carlton, and Gaston. In 2013 the County received a federal grant to purchase a portion of the corridor from Southern Pacific Railroad. The County also received a grant in 2017 from Connect Oregon VI for the planning, design, and engineering of three bicycle and pedestrian bridges located between the cities of Yamhill and Carlton along the YWT. Construction of the Stag Hollow Creek bridge project is expected to be completed in 2021. In 2018, the County was awarded an ODOT Transportation & Growth Management (TGM) grant to create a master plan for the trail, which kicked-off in October 2020 and will be completed in 2021.

AWARDS AND ACKNOWLEDGMENTS

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to Yamhill County, Oregon for its comprehensive annual financial report for the fiscal year ended June 30, 2019. This was first year that Yamhill County has achieved this prestigious award since 1993. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized Comprehensive Annual Financial Report (CAFR). This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

We would like to express our appreciation to all members of the finance division and other County personnel who assisted and contributed to the preparation of this report. Credit must also be given to the County's Board of Commissioners, the County Administrator, and the Business Services Director for their support in this undertaking, and for maintaining the highest standards of accountability in the management of the County's finances.

Respectfully submitted,



Michael Barnhart, Finance Manager



Justin Hogue, Business Services Director



Government Finance Officers Association

Certificate of
Achievement
for Excellence
in Financial
Reporting

Presented to

**Yamhill County
Oregon**

For its Comprehensive Annual
Financial Report
For the Fiscal Year Ended

June 30, 2019

Christopher P. Morill

Executive Director/CEO



FINANCIAL SECTION



1843

**YAMHILL
COUNTY**

INDEPENDENT AUDITOR'S REPORT

Board of Commissioners
Yamhill County
McMinnville, Oregon

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Yamhill County (the "County"), as of and for the year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

The County's management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the County, as of June 30, 2020, and the respective changes in financial position and, where applicable, cash flows thereof, and the respective budgetary comparisons for the General, Road, and Health and Human Services Funds for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Emphasis of Matter

As discussed in Note 1S to the financial statements, the County implemented GASB Statement No. 87, *Leases*. Our opinion is not modified with respect to this matter.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 4 – 14 and the required supplementary information on pages 76 - 80 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The introductory section, combining financial statements and individual fund schedules, statistical section, and the schedule of expenditures of federal awards, as required by the audit requirements of Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance), are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining financial statements and individual fund schedules, and the schedule of expenditures of federal awards are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining financial statements and individual fund schedules, and the schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections has not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

Reports on Other Legal and Regulatory Requirements

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated January 28, 2021 on our consideration of County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

Other Reporting Required by Oregon State Regulations

In accordance with Minimum Standards for Audits of Oregon Municipal Corporations, we have also issued our report January 28, 2021, on our consideration of the County's compliance with certain provisions of laws and regulations, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules. The purpose of that report is to describe the scope of our testing of compliance and the results of that testing and not to provide an opinion on compliance.

 Singer Lewak LLP

January 28, 2021

By:



Bradley G. Bingenheimer,
Member



MANAGEMENT'S DISCUSSION AND ANALYSIS





Management's Discussion and Analysis

As management of Yamhill County, we offer readers of Yamhill County's financial statements this narrative overview and analysis of the financial activities of Yamhill County for the fiscal year ended June 30, 2020.

Financial Highlights

- The County's total assets and deferred outflows of resources at June 30, 2020, increased \$5.7 million from \$199.7 million to \$205.4 million. The primary change was the result of recording \$.5 million in leases receivable and \$3.3 in leased assets in accordance with the implementation of GASB 87, and an increase in deferred outflows of resources from pension and other postemployment benefit plans of \$.7 million.
- The County's total liabilities and deferred inflows of resources increased \$11.1 million from \$46.5 million to \$57.6 million. The primary changes was the recording of \$3.2 million in leases payable in accordance with the implementation of GASB 87, increases in notes payable to the Oregon Department of Transportation of \$2.7 million for costs associated with the Newberg-Dundee overpass project, and an increase in the net pension liability of \$5.5 million.
- The total net position of the County (assets and deferred outflows of resources less liabilities and deferred inflows of resources) at June 30, 2020, decreased \$5.4 million from \$153.2 million to \$147.8 million. The County's unrestricted portion of net position is a deficit of \$3.5 million, while restricted net position is \$19.0 million, the net of which may be used to meet the County's ongoing obligations to citizens and creditors.
- At June 30, 2020, the County's governmental funds reported combined ending fund balances of \$40.5 million, an increase of \$.7 million. Approximately \$21.0 million is available for spending by the Board.
- At June 30, 2020, the General Fund's fund balance was \$19.1 million, an increase of \$1.6 million from the previous year. Spendable fund balance for the General Fund is \$18.5 million or 46.4 percent of General Fund total revenues.

Overview of the Financial Statements

This discussion and analysis are intended to serve as an introduction to Yamhill County's basic financial statements. Yamhill County's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to these basic financial statements.

Government-wide financial statements. The *government-wide financial statements* are designed to provide readers with a broad view of Yamhill County's finances in a manner similar to a private-sector business.

The *Statement of Net Position* presents information on all of Yamhill County's assets and deferred outflows of resources and liabilities and deferred inflows of resources, with the difference between the two reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of Yamhill County is improving or deteriorating.

The *Statement of Activities* presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected property taxes and earned but unused earned time off).

Both of the government-wide financial statements distinguish functions of Yamhill County that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their cost through user fees and charges (business-type activities). The governmental activities of Yamhill County include general government; public safety; highways and streets; health and welfare; parks, culture and recreation; and education. The business-type activity of Yamhill County is the Cove Orchard Sewer Service District.

The government-wide financial statements include not only Yamhill County itself (known as the primary government), but also Yamhill County Extension Service District for which Yamhill County is financially accountable. Financial information for this component unit is discretely presented in the County's financial statements as a nonmajor special revenue fund. The government-wide financial statements also include the Cove Orchard Sewer Service District. Although legally separate, they function for all practical purposes as a department of Yamhill County and are reported as a component unit discretely presented in the County's financial statements as a major enterprise fund.

The government-wide financial statements can be found on pages 15 and 16 of this report.

Fund financial statements. A fund is a grouping of related accounts that are used to maintain control over resources that have been segregated for specific activities or objectives. Yamhill County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of Yamhill County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental funds. *Governmental funds* are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financial requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*. These reconciliations can be found on pages 17 and 19 of this report.

Yamhill County maintains 20 individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures and changes in fund balances for the General, Road, Health and Human Services, and the Capital Improvement funds, which are considered to be major funds. The governmental fund financial statements can be found on pages 17 and 18 of this report. Summary data for the general fund and subfunds of the general fund can be found on pages 81 and 82. Summary data by fund-type for the nonmajor governmental funds is provided in the form of combining statements on pages 85 and 86. Individual fund data for each of the non-major governmental funds can be found on pages 87 – 90, and 103 and 104 of this report.

Proprietary funds. Yamhill County maintains two different types of proprietary funds. *Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. Yamhill County uses an enterprise fund to account for Cove Orchard Sewer Service District. *Internal service funds* are an accounting device used to accumulate and allocate costs internally among Yamhill County's various functions. Yamhill County uses internal service funds to account for its telecommunications, self-insurance, and motor vehicle replacement programs. Because these services predominantly benefit governmental rather than business-type functions, they have been included within *governmental activities* in the government-wide financial statements.

Proprietary funds provide the same type of information as reported for the business-type activities in the government-wide financial statements, only in more detail. The proprietary fund financial statement provide separate information for the Cove Orchard Sewer Service District. The proprietary fund financial statements can be found on pages 24 - 27 of this report. Individual data for the internal service funds can be found on pages 109 - 112 of this report.

Fiduciary funds. *Fiduciary funds* are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are *not* reflected in the government-wide financial statement because the resources of those funds are *not* available to support Yamhill County's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. The basic fiduciary fund financial statements can be found on page 28 of this report. The statement of changes in assets and liabilities in agency funds can be found can be found on page 116 of this report.

Budgetary comparisons. Yamhill County adopts an annual appropriated budget for all its funds except for agency funds. To demonstrate compliance, budgetary comparison statements have been provided for the General Fund and major special revenue funds as part of the basic financial statements on pages 20 - 23. All other budgetary comparison schedules can be found pages 83 and 84, 91 – 102, 105 – 107, 108, and 113 - 115 of this report.

Notes to the financial statements. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found pages 29 - 75 of this report.

Other information. In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information in the form of schedules relating to pensions and other postemployment benefits that can be found on pages 76 – 80 of this report.

Government-wide Financial Analysis (Statement of Net Position)

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of Yamhill County, assets exceeded liabilities and deferred inflow and outflows by \$147.8 million at the close of the fiscal year.

By far the largest portion of Yamhill County's net position (89.5 percent) reflects its investment in capital assets (e.g., land, buildings, infrastructure, machinery and equipment); less any related debt used to acquire those assets that is still outstanding. Yamhill County uses these capital assets to provide services to citizens. Consequently, these assets are not available for future spending. Although Yamhill County's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional 12.9 percent of the Yamhill County's net position represents resources that are subject to external restrictions on how those resources may be used. The remaining balance of unrestricted net position is a deficit of \$3.5 million. This deficit does not mean that the County does not have resources available to pay its bills next year. Rather, it is the result of having long-term commitments that are greater than currently available resources. For example, the County does not include in its annual budgets the full amounts needed to finance future liabilities arising from pension and other postemployment benefits. The County will include these amounts in future years' budgets as they come due. Although the net position of our business-type activities remained unchanged at \$.2 million, these resources cannot be used to make up for the decrease in net position for governmental activities. The County generally can only use these resources to finance the continuing operations of the Cove Orchard sewer operations.

Yamhill County, Oregon
Management's Discussion and Analysis (Continued)
June 30, 2020

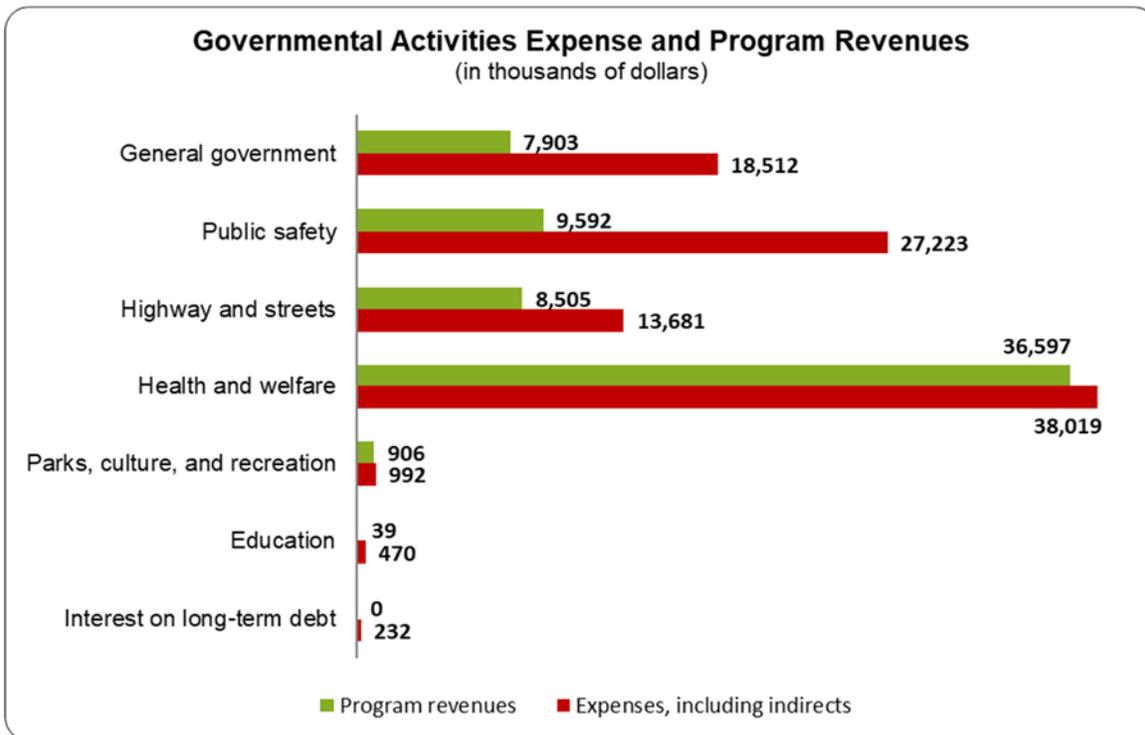
| Yamhill County's Net Position | | | | | | |
|---------------------------------------|-------------------------|------------------|-----------------------------|---------------|------------------|------------------|
| (In thousands) | | | | | | |
| | Governmental Activities | | Business-type Activities | | Total | |
| | 2020 | 2019 | 2020 | 2019 | 2020 | 2019 |
| ASSETS | | | | | | |
| Current and other assets | \$ 56,917 | \$ 55,043 | \$ 110 | \$ 96 | \$ 57,027 | \$ 55,139 |
| Capital assets | 135,460 | 132,334 | 83 | 86 | 135,543 | 132,420 |
| Total assets | <u>192,377</u> | <u>187,377</u> | <u>193</u> | <u>182</u> | <u>192,570</u> | <u>187,559</u> |
| DEFERRED OUTFLOWS OF RESOURCES | <u>12,881</u> | <u>12,185</u> | <u>-</u> | <u>-</u> | <u>12,881</u> | <u>12,185</u> |
| LIABILITIES | | | | | | |
| Current liabilities | 7,536 | 4,405 | 4 | - | 7,540 | 4,405 |
| Noncurrent liabilities | 47,499 | 39,064 | - | - | 47,499 | 39,064 |
| Total liabilities | <u>55,035</u> | <u>43,469</u> | <u>4</u> | <u>-</u> | <u>55,039</u> | <u>43,469</u> |
| DEFERRED INFLOWS OF RESOURCES | <u>2,609</u> | <u>3,037</u> | <u>-</u> | <u>-</u> | <u>2,609</u> | <u>3,037</u> |
| NET POSITION | | | | | | |
| Net investment in capital assets | 132,245 | 132,334 | 83 | 86 | 132,328 | 132,420 |
| Restricted | 19,021 | 19,840 | - | - | 19,021 | 19,840 |
| Unrestricted | (3,652) | 882 | 106 | 96 | (3,546) | 978 |
| Total net position | <u>\$147,614</u> | <u>\$153,056</u> | <u>\$ 189</u> | <u>\$ 182</u> | <u>\$147,803</u> | <u>\$153,238</u> |

At the end of the current and prior fiscal years, the County is able to report positive balances in all categories of net position for both the government as a whole and for its separate governmental and business-type activities except for unrestricted net position. The deficit is due mainly to an increase in the net pension liability.

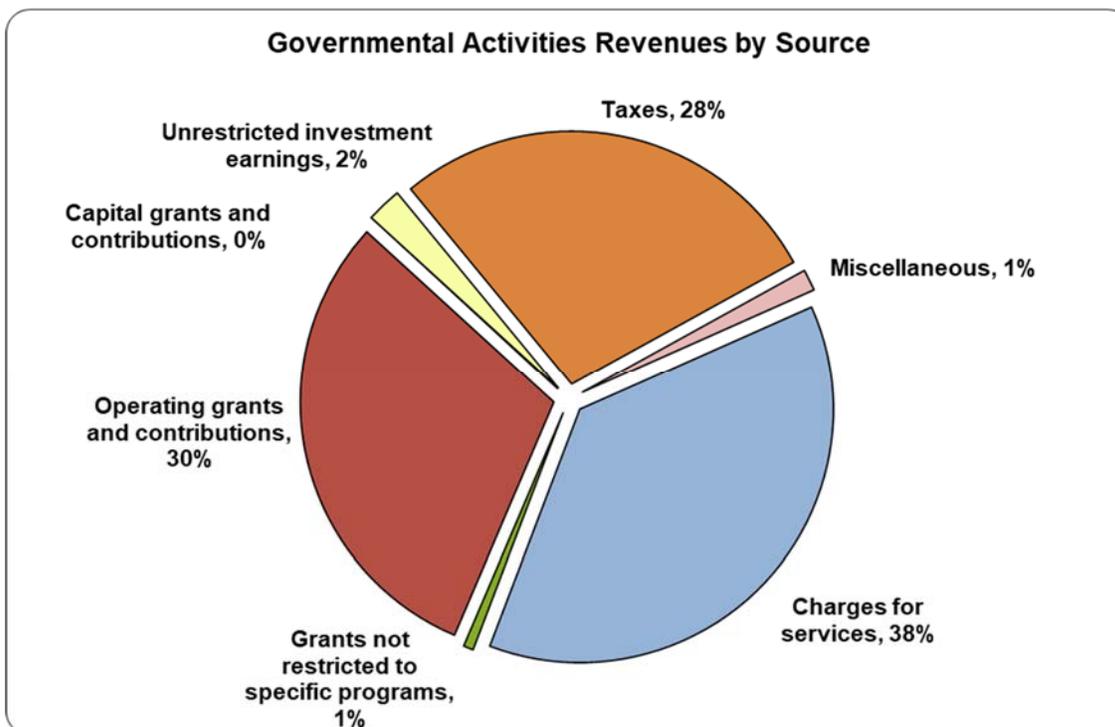
Yamhill County, Oregon
Management's Discussion and Analysis (Continued)
June 30, 2020

| Yamhill County's Changes in Net Position | | | | | | |
|---|----------------------------|------------------|-----------------------------|---------------|------------------|------------------|
| (In thousands) | | | | | | |
| | Governmental Activities | | Business-type Activities | | Total | |
| | 2020 | 2019 | 2020 | 2019 | 2020 | 2019 |
| Revenues: | | | | | | |
| Program revenues: | | | | | | |
| Charges for services | \$ 35,082 | \$ 35,293 | \$ 59 | \$ 59 | \$ 35,141 | \$ 35,352 |
| Operating grants and contributions | 28,460 | 26,741 | - | - | 28,460 | 26,741 |
| Capital grants and contributions | - | 1,421 | - | - | - | 1,421 |
| General revenues: | | | | | | |
| Taxes | 26,162 | 24,685 | - | - | 26,162 | 24,685 |
| Unrestricted investment earnings | 2,114 | 1,452 | 3 | 2 | 2,117 | 1,454 |
| Grants not restricted to specific programs | 592 | 671 | - | - | 592 | 671 |
| Miscellaneous | 1,277 | 840 | - | - | 1,277 | 840 |
| Total revenues | <u>93,687</u> | <u>91,103</u> | <u>62</u> | <u>61</u> | <u>93,749</u> | <u>91,164</u> |
| Expenses: | | | | | | |
| General government | 18,512 | 16,919 | - | - | 18,512 | 16,919 |
| Public safety | 27,223 | 25,441 | - | - | 27,223 | 25,441 |
| Highways and streets | 13,681 | 10,448 | - | - | 13,681 | 10,448 |
| Health and welfare | 38,019 | 37,131 | - | - | 38,019 | 37,131 |
| Parks, cultural, and recreation | 992 | 876 | - | - | 992 | 876 |
| Education | 470 | 449 | - | - | 470 | 449 |
| Interest on long-term debt | 232 | 159 | - | - | 232 | 159 |
| Sewer | - | - | 54 | 56 | 54 | 56 |
| Total expenses | <u>99,129</u> | <u>91,423</u> | <u>54</u> | <u>56</u> | <u>99,183</u> | <u>91,479</u> |
| Change in net position before transfers | (5,442) | (320) | 8 | 5 | (5,434) | (315) |
| Transfers in (out) | - | - | - | - | - | - |
| Change in net position | <u>(5,442)</u> | <u>(320)</u> | <u>8</u> | <u>5</u> | <u>(5,434)</u> | <u>(315)</u> |
| Net position beginning of year | <u>153,056</u> | <u>153,376</u> | <u>181</u> | <u>177</u> | <u>153,237</u> | <u>153,553</u> |
| Net position end of year | <u>\$147,614</u> | <u>\$153,056</u> | <u>\$ 189</u> | <u>\$ 182</u> | <u>\$147,803</u> | <u>\$153,238</u> |

Governmental activities. Net position in governmental activities decreased \$5.4 million. This decrease is due primarily an increase in the net pension liability.

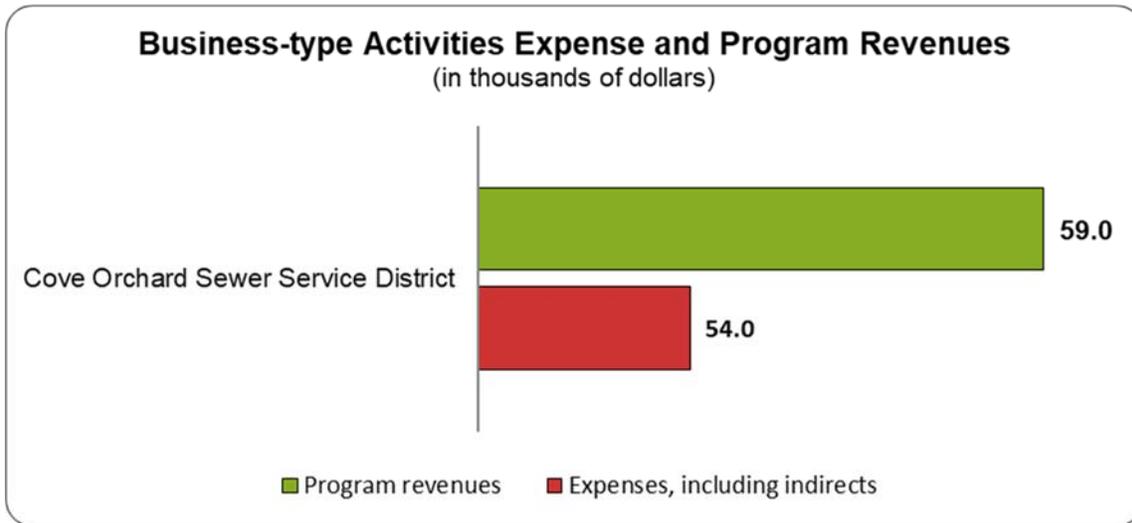


As illustrated above, all governmental activities relied on general revenues to support the function.

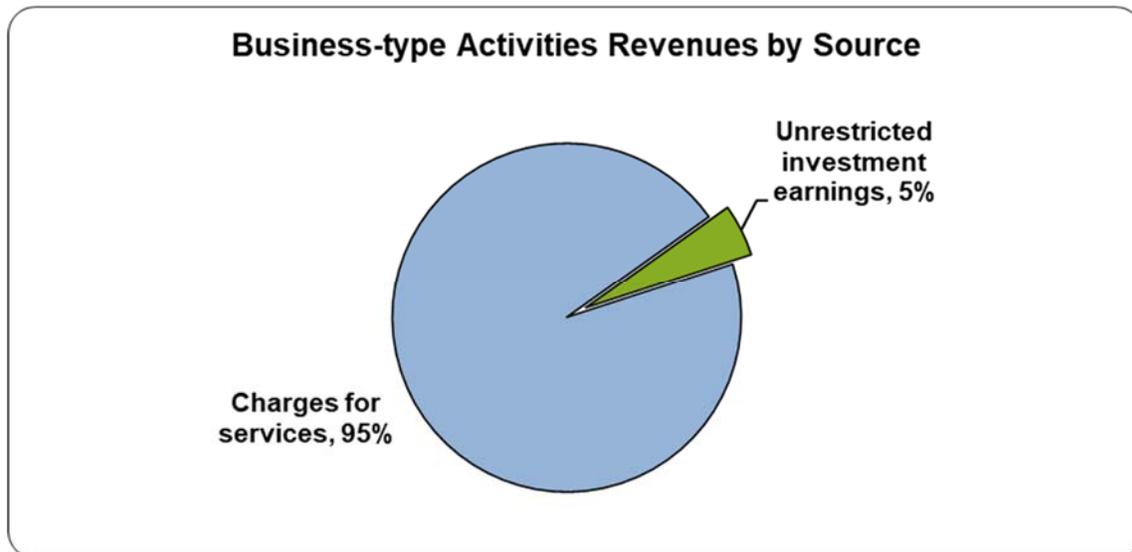


38 percent of revenues for governmental activities come from charges for services and 30 percent come from operating grants and contributions which includes, among other items, health and welfare grants and contributions, state gas tax, and road grant revenues. Taxes make up only 28 percent of overall revenues from governmental activities.

Business-type activities. Business-type activities increased the County's net position by \$7,508.



During fiscal year 2020 the Cove Orchard Sewer Service District generated sufficient program revenues to cover operating expenses due to rate increase that took effect in fiscal year 2019 that will be used to build the fund balance and save for future system improvements.



Approximately 95 percent of all revenues of business-type activities comes from charges for services.

Financial Analysis of the Government's Funds

Yamhill County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds. The focus of Yamhill County's *governmental funds* is to provide information on near-term inflows, outflows and balances of spendable resources. Such information is useful in assessing Yamhill County's financing requirements. In particular, spendable fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, Yamhill County's governmental funds reported combined ending fund balances of \$40.5 million, an increase of \$.7 million over the prior year. Approximately \$21.0 million constitutes spendable, non-restricted fund balance which is available for appropriation in the subsequent year by the Board of County Commissioners. The remaining fund balance is either externally restricted by creditors, grantors, contributors, or laws/regulations, or is internally restricted by law through constitutional provisions or enabling legislation (\$18.8 million), or is not available for new spending because it represents amounts that have already been spent (\$.2 million in inventory, \$.2 million in prepaid items, and \$.4 million in General Fund advances to other funds).

The **General Fund** is the chief operating fund of Yamhill County. At the end of the current fiscal year, the fund balance of the General Fund was \$19.1 million, of which \$18.5 million is spendable, non-restricted. As a measure of the General Fund's ability to liquidate fund liabilities, it may be useful to compare both spendable, non-restricted fund balance to total fund revenues. At the end of the current fiscal year, spendable, non-restricted fund balance represented 46.4 percent of total General Fund revenues and total fund balance represented 47.9 percent of those same revenues.

The fund balance of the General Fund increased \$1.6 million from the prior year. The increase was the result of an increase in property taxes of \$1.3 million over the prior year.

The **Road Fund** maintains the county road system. As of June 30, 2020, the ending fund balance in the Road Fund was \$3.4 million which decreased \$.4 million from the previous year. The decrease was due predominantly to a decrease in state highway funds from the Oregon Department of Transportation (ODOT).

The **Health and Human Services Fund** provides health service to the residents of the County and has a fund balance of \$8.4 million as of June 30, 2020, a decrease of \$.3 million from the prior year due to normal fluctuations in operational activities.

The **Capital Improvement Fund** is used to account for revenues and expenditures associated with major capital items and the repair and remodeling of facilities and has a fund balance of \$2.4 million, a decrease of \$.1 million during the year. The decrease was due to normal fluctuations in operational activities.

The remaining funds, reported as non-major, consist of various programs which have dedicated intergovernmental revenues. The aggregated fund balances of these programs are \$7.2 million which is a decrease of \$.1 million from the previous year.

Proprietary funds. The information presented in the proprietary funds statement is similar to that in the government-wide financial statements, but provides greater detail.

The Cove Orchard Sewer Service District is the County's only enterprise fund and reported an ending fund net position of \$.2 million of which \$.1 million is unrestricted.

Yamhill County, Oregon
Management's Discussion and Analysis (Continued)
 June 30, 2020

At June 30, 2020, the County's proprietary funds reported unrestricted net positions as follows. Unrestricted net positions are presented both as an amount and as a percentage of total net position for each fund.

| | Unrestricted Net | | |
|---------------------------|----------------------|----------------------|---------|
| | Position | Total Net Position | Percent |
| Cove Orchard Sewer | \$ 105,495 | \$ 188,909 | 55.8% |
| Telecommunications | 771,588 | 1,048,671 | 73.6% |
| Self-insurance | 7,197,006 | 7,197,006 | 100.0% |
| Motor Vehicle Replacement | 2,045,293 | 4,281,013 | 47.8% |
| | <u>\$ 10,119,382</u> | <u>\$ 12,715,599</u> | |

General Fund Budgetary Highlights

There were no major changes to the fiscal year 2020 budget. Overall expenditures were \$40,545,553 or 15.7 percent less than budgeted. This can be contributed to budgeting for grants applied for but not received, \$.5 million budgeted for contingencies that remained unused at year end, and conservative budgeting by many of the County's department heads and managers.

Capital Assets and Debt Administration

Capital assets. Yamhill County's investment in capital assets for its governmental and business-type activities as of June 30, 2020, amounted to \$132.4 million (net of accumulated depreciation). This investment in capital assets includes land, buildings and systems, improvements, machinery and equipment, park facilities, roads, bridges and culverts.

| Yamhill County's Capital Assets (Net of Depreciation) (In thousands) | | | | | | |
|--|-------------------------|------------------|---------------|--------------|------------------|------------------|
| | Governmental Activities | | Business-type | | Total | |
| | 2020 | 2019 | 2020 | 2019 | 2020 | 2019 |
| Capital assets not being depreciated | \$ 53,843 | \$ 51,660 | \$ 78 | \$ 78 | \$ 53,921 | \$ 51,738 |
| Building | 17,244 | 17,592 | - | - | 17,244 | 17,592 |
| Intangible right to use lease - buildings | 3,139 | - | - | - | - | - |
| Machinery and equipment | 8,060 | 7,960 | - | - | 8,060 | 7,960 |
| Infrastructure | 53,174 | 55,122 | 5 | 8 | 53,179 | 55,130 |
| Total net position | <u>\$135,460</u> | <u>\$132,334</u> | <u>\$ 83</u> | <u>\$ 86</u> | <u>\$132,404</u> | <u>\$132,420</u> |

Additional information on Yamhill County's capital assets can be found in note 6 on pages 46 and 47 of this report.

Long-term debt. Yamhill County's total long-term obligations as of June 30, 2020, amounts to \$50.3 million. Of this amount, \$33.0 million represents the net pension liability and \$1.5 million represents other postemployment benefits liability. Other long-term liabilities include \$9.3 million owed to the Oregon Department of Transportation for the Newberg-Dundee Bypass project, \$1.4 million in estimated post-closure care costs of the County's closed landfills, \$3.2 million in lease payables, and \$1.9 million in accumulated compensated absences.

Additional information on Yamhill County's long-term debt can be found in note 7 on pages 47 - 50 of this report.

Economic Factors and Next Year's Budgets and Rates

Unemployment rates have fluctuated greatly this last year due to Governor's mandatory restrictions placed on work place activities due to the coronavirus pandemic (COVID-19). In October of 2019, the unemployment rate for Yamhill County was 3.0 percent. By April 2020 the rate topped out at 13.2 percent and has been steadily decreasing to 6.0 percent as of October 2020. The October 2020 rate is below the state's unemployment rate of 6.8 percent and the national rate of 6.9 percent.

Following are the major factors and assumptions used in developing the fiscal year 2021 budget,

The Adopted Budget is \$134.8 million, including expenditures, transfers and reserves for all funds. Revenues are budgeted based on actual experience, and realistic revenue forecasts based on external sources when appropriate (e.g., Oregon Department of Revenue). Total requirements decreased by \$3.6 million, or 2.6 percent compared to the fiscal year 2020 budget. This amount matches available resources and therefore meets the Oregon State Budget Law requirement for a balanced budget.

Revenue consists of property and other taxes, grants and contributions, charges for services, investment earnings, and fund balances carried forward from the prior year. Total budgeted revenues are \$155.9 million, a \$4.2 million (2.8 percent) increase over the fiscal year 2020 budget.

Property tax collections are based on the County's permanent tax rate under voter approved Measure 50 and is set at \$2.5775 per \$1,000 of Assessed Value (AV). The County is expecting to see property tax revenues grow by approximately 5.6 percent over the fiscal year 2020 budget due to a strong and expanding housing market.

Grants and contributions come primarily in the form of federal and state specific use grants. As a result, most of these revenues are restricted to meet program requirements as directed by the agreements that govern them. These revenues are budgeted based on projections of available grant dollars at the federal, state, and local level.

Charges for services are for specific activities rendered to residents, including solid waste fees, document record fees, dog control licensing, and County Fair charges. Fees are set either by statute or by the Board of Commissioners to recover the costs of the operation.

Investment earnings in bond markets and the Local Government Investment Pool have significantly declined over the last year in comparison to strong earnings enjoyed the last few years. As a result, the County is budgeting a \$.4 million decrease (26.0%) in these revenues in fiscal year 2021 budget in comparison to the fiscal year 2020 budget.

Expenditures consists of personnel services, materials and services, capital, and debt service.

Personnel services, which consist of employee wages and benefits, total \$66.9 million, or 42.9 percent of the County's total expenditure budget. This represents growth of 5.8 percent when compared to the fiscal year 2020 budget. The County's services, like most governmental agencies, are labor intensive. A new contract with Teamsters Local 223 (Sheriff's Office employees) increasing base salaries across the board by 6%, and county-wide COLAs between 2 percent and 2.5 percent, have been factored in. Benefit costs include social security, Medicare, medical insurance, retirement, and other employer paid benefits. Medical insurance costs are projected to increase approximately 5.9% percent during the year. The County's retirement plan with PERS updates rates every even-numbered year. As a result, retirement rates did not change for the 2021 budget. Regardless, the County continues to reserve funds in anticipation of future PERS increases and will begin to use a portion of those reserves as needed.

Materials and services total \$47.6 million and represent 30.5 percent of the overall expenditure budget. The amount is a decrease of \$2.8 million, or 5.6 percent compared to the fiscal 2020 budget.

The decrease was due to a \$4.1 million change in how the Oregon Health Authority pays for out-of-plan services by no longer using local jurisdictions as pass-through entities. This decrease was offset by anticipated spending increases of \$.5 million by the Transit District resulting from a new State-wide Transit Tax, and \$.6 million in the Sheriff's Office for an anticipated federal program grant, and funding changes in the federal forfeitures program.

Capital expenditures are cyclical and can vary greatly from year to year. Capital expenditures are budgeted at \$12.1 million for various purchases and improvements that make up 7.8 percent of the County's overall expenditure budget. This is a modest \$.2 million increase, or 1.9 percent over the prior year's budget. The major types of capital items include infrastructure improvements to roads and bridges, building renovation and improvements, heavy equipment for the Public Works department, buses for the transit department, and vehicles and data processing equipment for a variety of departments.

Request for Information

This financial report is designed to provide a general overview of Yamhill County's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to either:

Michael Barnhart, Finance Manager
Yamhill County Administration
536 NE 5th Street
McMinnville, OR 97128

Email: barnhartm@co.yamhill.or.us
Website: www.co.yamhill.or.us

Jenn Elkins, Assistant Finance Manager
Yamhill County Administration
536 NE 5th Street
McMinnville, OR 97128

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BASIC FINANCIAL STATEMENTS



1843

**YAMHILL
COUNTY**

YAMHILL COUNTY

**STATEMENT OF NET POSITION
June 30, 2020**

| | Governmental Activities | Business-type Activities | Totals |
|--|----------------------------|-----------------------------|-----------------------|
| <u>ASSETS</u> | | | |
| Cash and cash equivalents | \$ 33,651,588 | \$ 51,568 | \$ 33,703,156 |
| Investments | 17,164,255 | 26,303 | 17,190,558 |
| Receivables | 4,602,783 | 31,811 | 4,634,594 |
| Inventory | 194,289 | - | 194,289 |
| Prepaid items | 280,303 | - | 280,303 |
| Lease receivable | 480,824 | - | 480,824 |
| Net other postemployment benefit asset | 542,584 | - | 542,584 |
| Capital assets: | | | |
| Capital assets, not being depreciated | 53,843,466 | 78,356 | 53,921,822 |
| Other capital assets, net | 81,616,417 | 5,058 | 81,621,475 |
| TOTAL ASSETS | 192,376,509 | 193,096 | 192,569,605 |
| <u>DEFERRED OUTFLOWS OF RESOURCES</u> | | | |
| Pension related items | 12,734,760 | - | 12,734,760 |
| Other postemployment benefit related items | 146,196 | - | 146,196 |
| TOTAL DEFERRED OUTFLOWS OF RESOURCES | 12,880,956 | - | 12,880,956 |
| <u>LIABILITIES</u> | | | |
| Accounts payable and accrued liabilities | 4,496,718 | 4,133 | 4,500,851 |
| Accrued interest payable | 148,740 | - | 148,740 |
| Unearned revenue | 7,804 | - | 7,804 |
| Deposits | 2,450 | - | 2,450 |
| Long-term obligations: | | | |
| Due within one year | 2,880,299 | 54 | 2,880,353 |
| Due in more than one year | 47,498,857 | - | 47,498,857 |
| TOTAL LIABILITIES | 55,034,868 | 4,187 | 55,039,055 |
| <u>DEFERRED INFLOWS OF RESOURCES</u> | | | |
| Pension related items | 1,718,533 | - | 1,718,533 |
| Other postemployment benefit related items | 419,027 | - | 419,027 |
| Deferred lease resources | 471,413 | - | 471,413 |
| TOTAL DEFERRED INFLOWS OF RESOURCES | 2,608,973 | - | 2,608,973 |
| <u>NET POSITION</u> | | | |
| Net investment in capital assets | 132,245,297 | 83,414 | 132,328,711 |
| Restricted for: | | | |
| Highways and streets | 3,442,496 | - | 3,442,496 |
| Schools and education | 101,197 | - | 101,197 |
| Health services | 11,700,625 | - | 11,700,625 |
| Grants | 81,955 | - | 81,955 |
| Public safety | 2,365,872 | - | 2,365,872 |
| Capital projects | 316,539 | - | 316,539 |
| Other purposes | 1,011,809 | - | 1,011,809 |
| Unrestricted | (3,652,166) | 105,495 | (3,546,671) |
| TOTAL NET POSITION | \$ 147,613,624 | \$ 188,909 | \$ 147,802,533 |

See accompanying notes

YAMHILL COUNTY

**STATEMENT OF ACTIVITIES
For the Year Ended June 30, 2020**

| Functions/Programs | Expenses | Program Revenues | | | Net (Expense) Revenue and Changes in Net Position | | Totals |
|--|----------------------|-------------------------|--|--|--|-----------------------------|-----------------------|
| | | Charges for Services | Operating Grants and Contributions | Capital Grants and Contributions | Governmental Activities | Business-type Activities | |
| Governmental activities | | | | | | | |
| General government | \$ 18,511,726 | \$ 3,921,546 | \$ 3,980,632 | \$ - | \$ (10,609,548) | | \$ (10,609,548) |
| Public safety | 27,222,885 | 4,086,733 | 5,505,042 | - | (17,631,110) | | (17,631,110) |
| Highways and streets | 13,680,803 | 136,622 | 8,368,225 | - | (5,175,956) | | (5,175,956) |
| Health and welfare | 38,019,493 | 26,207,462 | 10,389,873 | - | (1,422,158) | | (1,422,158) |
| Parks, culture, and recreation | 992,028 | 690,429 | 216,267 | - | (85,332) | | (85,332) |
| Education | 470,580 | 38,859 | - | - | (431,721) | | (431,721) |
| Interest on long-term obligations | 231,853 | - | - | - | (231,853) | | (231,853) |
| TOTAL GOVERNMENTAL ACTIVITIES | <u>99,129,368</u> | <u>35,081,651</u> | <u>28,460,039</u> | <u>-</u> | <u>(35,587,678)</u> | | <u>(35,587,678)</u> |
| Business-type activities | | | | | | | |
| Sewer | 54,340 | 58,771 | - | - | | \$ 4,431 | 4,431 |
| Totals | <u>\$ 99,183,708</u> | <u>\$ 35,140,422</u> | <u>\$ 28,460,039</u> | <u>\$ -</u> | <u>(35,587,678)</u> | <u>4,431</u> | <u>(35,583,247)</u> |
| General revenues | | | | | | | |
| Taxes | | | | | 24,560,271 | - | 24,560,271 |
| Miscellaneous taxes | | | | | 1,601,993 | - | 1,601,993 |
| Grants and contributions not restricted for specific programs | | | | | 591,689 | - | 591,689 |
| Investment earnings | | | | | 2,114,154 | 2,842 | 2,116,996 |
| Miscellaneous | | | | | 1,277,177 | 252 | 1,277,429 |
| Transfers | | | | | 17 | (17) | - |
| TOTAL GENERAL REVENUES AND TRANSFERS | | | | | <u>30,145,301</u> | <u>3,077</u> | <u>30,148,378</u> |
| CHANGES IN NET POSITION | | | | | (5,442,377) | 7,508 | (5,434,869) |
| NET POSITION - BEGINNING | | | | | <u>153,056,001</u> | <u>181,401</u> | <u>153,237,402</u> |
| NET POSITION - ENDING | | | | | <u>\$ 147,613,624</u> | <u>\$ 188,909</u> | <u>\$ 147,802,533</u> |

See accompanying notes

YAMHILL COUNTY

**BALANCE SHEET
GOVERNMENTAL FUNDS
June 30, 2020**

| | General | Road | Health and Human Services | Capital Improvement | Total Nonmajor Funds | Total Governmental Funds |
|---|----------------------|---------------------|---------------------------------|------------------------|----------------------------|--------------------------------|
| <u>ASSETS</u> | | | | | | |
| Cash and cash equivalents | \$ 12,336,826 | \$ 2,070,381 | \$ 5,561,471 | \$ 2,791,112 | \$ 4,736,807 | \$ 27,496,597 |
| Investments | 6,292,560 | 1,056,014 | 2,836,673 | 1,423,629 | 2,415,976 | 14,024,852 |
| Receivables | 2,363,570 | 477,481 | 1,535,071 | 116,216 | 57,148 | 4,549,486 |
| Inventory | - | 194,289 | - | - | - | 194,289 |
| Prepaid items | 233,910 | - | - | - | 9,070 | 242,980 |
| Lease receivable | - | 387,268 | 31,540 | - | 62,016 | 480,824 |
| Advances to other funds | 354,547 | - | - | - | 353,864 | 708,411 |
| TOTAL ASSETS | \$ 21,581,413 | \$ 4,185,433 | \$ 9,964,755 | \$ 4,330,957 | \$ 7,634,881 | \$ 47,697,439 |
| <u>LIABILITIES</u> | | | | | | |
| Accounts payable and accrued liabilities | \$ 1,676,650 | \$ 388,883 | \$ 1,572,581 | \$ 320,302 | \$ 321,495 | \$ 4,279,911 |
| Deposits | 50 | 1,500 | - | - | 900 | 2,450 |
| Advances from other funds | - | - | - | 1,561,751 | - | 1,561,751 |
| TOTAL LIABILITIES | 1,676,700 | 390,383 | 1,572,581 | 1,882,053 | 322,395 | 5,844,112 |
| <u>DEFERRED INFLOWS OF RESOURCES</u> | | | | | | |
| Unavailable revenue | 814,981 | - | 1,857 | - | 21,871 | 838,709 |
| Deferred lease resources | - | 379,641 | 30,940 | - | 60,832 | 471,413 |
| TOTAL DEFERRED INFLOWS OF RESOURCES | 814,981 | 379,641 | 32,797 | - | 82,703 | 1,310,122 |
| <u>FUND BALANCES</u> | | | | | | |
| Nonspendable | 588,457 | 194,289 | - | - | 9,070 | 791,816 |
| Restricted | - | 3,221,120 | 8,359,377 | - | 7,220,713 | 18,801,210 |
| Assigned | 723,149 | - | - | 2,448,904 | - | 3,172,053 |
| Unassigned | 17,778,126 | - | - | - | - | 17,778,126 |
| TOTAL FUND BALANCES | 19,089,732 | 3,415,409 | 8,359,377 | 2,448,904 | 7,229,783 | 40,543,205 |
| TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES | \$ 21,581,413 | \$ 4,185,433 | \$ 9,964,755 | \$ 4,330,957 | \$ 7,634,881 | |

Amounts reported for governmental activities in the statement of net position are different because:

| | |
|---|--------------------|
| The net other postemployment benefit asset is reported in the statement of net position but is not reported in the funds | 542,584 |
| Lease assets are not current financial resources and therefore are not reported in the funds | 3,138,495 |
| Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds. | 132,321,388 |
| Deferred outflows related to the pension and other postemployment benefit plans are not current financial resources and therefore are not reported in the funds | 12,880,956 |
| Other long-term assets are not available to pay for current-period expenditures and therefore are reported as unavailable in the funds | 830,905 |
| The assets and liabilities of the internal service fund are included in governmental activities in the statement of net position | \$ 12,526,690 |
| Plus: compensated absences of the internal service fund included below | 7,660 |
| Less: capital assets of the internal service funds included above | <u>(2,512,803)</u> |
| The net pension liability is reported in the statement of net position, but is not reported in the funds. | (32,968,130) |
| The other postemployment benefit liability is reported in the statement of net position but is not reported in the funds | (1,535,828) |
| Some liabilities, including compensated absences, capital leases payable and bonds payable, are not due and payable in the current period and therefore are not reported in the funds | (16,023,938) |
| Deferred inflows related to the pension and other postemployment benefit plans are reported in the statement of net position, but are not reported in the funds | <u>(2,137,560)</u> |

NET POSITION OF GOVERNMENTAL ACTIVITIES **\$ 147,613,624**

See accompanying notes

YAMHILL COUNTY

**STATEMENT OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCES
GOVERNMENTAL FUNDS
For the Year Ended June 30, 2020**

| | General | Road | Health and Human Services | Capital Improvement | Total Nonmajor Funds | Total Governmental Funds |
|---|----------------------|---------------------|---------------------------------|------------------------|----------------------------|--------------------------------|
| REVENUES | | | | | | |
| Property taxes | \$ 24,341,453 | \$ - | \$ - | \$ - | \$ 418,145 | \$ 24,759,598 |
| Miscellaneous taxes | 21,624 | - | - | - | 10,796 | 32,420 |
| Licenses, permits and fees | 1,201,361 | 67,486 | 350,446 | - | 168,643 | 1,787,936 |
| Intergovernmental | 7,204,678 | 8,291,726 | 10,231,584 | 524,446 | 4,514,049 | 30,766,483 |
| Charges for services | 5,513,043 | 49,718 | 25,514,343 | - | 1,366,385 | 32,443,489 |
| Fines and forfeitures | 257,061 | - | 22,637 | - | 84,111 | 363,809 |
| Interest | 809,466 | 142,626 | 314,004 | 162,874 | 350,374 | 1,779,344 |
| Other | 494,906 | 27,489 | 397,486 | 86,185 | 114,513 | 1,120,579 |
| TOTAL REVENUES | <u>39,843,592</u> | <u>8,579,045</u> | <u>36,830,500</u> | <u>773,505</u> | <u>7,027,016</u> | <u>93,053,658</u> |
| EXPENDITURES | | | | | | |
| Current | | | | | | |
| General government | 11,894,250 | - | - | 1,708,652 | 597,879 | 14,200,781 |
| Public safety | 20,940,619 | - | - | 441,297 | 4,019,163 | 25,401,079 |
| Highways and streets | - | 5,351,080 | - | - | 68 | 5,351,148 |
| Health and welfare | 76 | - | 35,977,906 | - | 222,607 | 36,200,589 |
| Parks, culture, and recreation | 206,869 | - | - | - | 743,084 | 949,953 |
| Education | - | - | - | - | 470,580 | 470,580 |
| Capital outlay | 883,465 | 2,659,972 | 98,068 | 2,647,944 | 105,838 | 6,395,287 |
| Debt service | - | 655,260 | - | 15,687 | - | 670,947 |
| TOTAL EXPENDITURES | <u>33,925,279</u> | <u>8,666,312</u> | <u>36,075,974</u> | <u>4,813,580</u> | <u>6,159,219</u> | <u>89,640,364</u> |
| Excess (deficiency) of revenues over expenditures | <u>5,918,313</u> | <u>(87,267)</u> | <u>754,526</u> | <u>(4,040,075)</u> | <u>867,797</u> | <u>3,413,294</u> |
| OTHER FINANCING SOURCES (USES) | | | | | | |
| Transfers in | 2,744,015 | 540,796 | 2,339,174 | 4,100,188 | 450,654 | 10,174,827 |
| Transfers out | <u>(7,085,484)</u> | <u>(847,293)</u> | <u>(3,425,689)</u> | <u>(110,434)</u> | <u>(1,410,528)</u> | <u>(12,879,428)</u> |
| TOTAL OTHER FINANCING SOURCES (USES) | <u>(4,341,469)</u> | <u>(306,497)</u> | <u>(1,086,515)</u> | <u>3,989,754</u> | <u>(959,874)</u> | <u>(2,704,601)</u> |
| Net change in fund balances | 1,576,844 | (393,764) | (331,989) | (50,321) | (92,077) | 708,693 |
| Fund balances at beginning of year | <u>17,512,888</u> | <u>3,809,173</u> | <u>8,691,366</u> | <u>2,499,225</u> | <u>7,321,860</u> | <u>39,834,512</u> |
| Fund balances at end of year | <u>\$ 19,089,732</u> | <u>\$ 3,415,409</u> | <u>\$ 8,359,377</u> | <u>\$ 2,448,904</u> | <u>\$ 7,229,783</u> | <u>\$ 40,543,205</u> |

See accompanying notes

YAMHILL COUNTY

**RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS
TO THE STATEMENT OF ACTIVITIES
For the Year Ended June 30, 2020**

NET CHANGE IN FUND BALANCES - TOTAL GOVERNMENTAL FUNDS \$ 708,693

Amounts reported for governmental activities in the Statement of Activities are different because of the following:

Governmental funds report capital outlays as expenditures while governmental activities report depreciation expense to allocate those expenditures over the life of the assets. The difference between these two amounts is:

| | | |
|--------------------------|--------------------|----------|
| Capitalized expenditures | \$ 6,337,804 | |
| Depreciation | <u>(6,427,871)</u> | (90,067) |

| | | |
|---|--|-----------|
| Governmental funds report lease financing as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as amortization expense | | (365,831) |
|---|--|-----------|

| | | |
|---|--|----------|
| The net effect of transactions involving capital assets (i.e., sales, trade-ins, and donations) is to decrease net position | | (81,272) |
|---|--|----------|

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the governmental funds as follows:

| | | |
|----------------------|--------------|-----------|
| Property taxes | (199,327) | |
| Charges for services | <u>1,857</u> | (197,470) |

The amount contributed to defined benefit other postemployment benefit plans is reported as an expenditure in the funds while governmental activities reports other postemployment benefit expense as the change in net other postemployment benefit asset or liability, total other postemployment benefit asset or liability, and other postemployment benefit related deferred outflow of resources and deferred inflows of resources.

| | | |
|---|---------------|--------|
| Change in deferred outflows of resources | (100,002) | |
| Change in net other postemployment benefit asset or liability | 243,035 | |
| Change in total other postemployment benefit asset or liability | (134,495) | |
| Change in deferred inflows of resources | <u>26,617</u> | 35,155 |

The issuance of long-term obligations provides current financial resources to governmental funds, while repayment of the principal of long-term obligations consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position.

| | | |
|-------------------------------------|--|-------------|
| Proceeds from long-term obligations | | (2,758,084) |
| Change in accrued interest payable | | 10,348 |
| Principal payments | | 782,912 |

The amount contributed to defined benefit pension plans is reported as an expenditure in the funds while governmental activities reports pension expense as the change in net pension asset or liability, pension related deferred outflow of resources and deferred inflows of resources.

| | | |
|--|----------------|-------------|
| Change in deferred outflows of resources | 795,641 | |
| Change in net pension liability | (5,538,416) | |
| Change in deferred inflows of resources | <u>839,842</u> | (3,902,933) |

Some expenses reported in the government wide statements do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds

| | | |
|----------------------|--|-----------|
| Compensated absences | | (158,844) |
|----------------------|--|-----------|

| | | |
|--------------------------------------|--|----------------|
| Net income of internal service funds | | <u>575,016</u> |
|--------------------------------------|--|----------------|

CHANGES IN NET POSITION OF GOVERNMENTAL ACTIVITIES \$ (5,442,377)

See accompanying notes

YAMHILL COUNTY

**GENERAL FUND
STATEMENT OF REVENUES, EXPENDITURES
AND CHANGES IN FUND BALANCE (BUDGETARY BASIS) - BUDGET AND ACTUAL
For the Year Ended June 30, 2020**

| | Budget | | Actual | Variance |
|---|-------------------|-------------------|-------------------|------------------|
| | Original | Final | | |
| REVENUES | | | | |
| Property taxes | \$ 22,117,339 | \$ 22,117,339 | \$ 24,341,453 | \$ 2,224,114 |
| Miscellaneous taxes | 20,000 | 20,000 | 21,624 | 1,624 |
| Licenses and permits | 1,024,340 | 1,024,340 | 1,201,361 | 177,021 |
| Intergovernmental | 7,829,561 | 7,829,561 | 7,100,580 | (728,981) |
| Charges for services | 7,979,176 | 7,979,176 | 7,591,038 | (388,138) |
| Fines and forfeitures | 228,755 | 228,755 | 257,061 | 28,306 |
| Interest earnings | 771,596 | 771,596 | 450,364 | (321,232) |
| Other | 123,043 | 123,043 | 202,406 | 79,363 |
| TOTAL REVENUES | 40,093,810 | 40,093,810 | 41,165,887 | 1,072,077 |
| EXPENDITURES | | | | |
| Discretionary | 450,000 | 306,300 | - | 306,300 |
| Administrative Services | 1,449,133 | 1,449,133 | 1,387,484 | 61,649 |
| Assessor | 2,268,936 | 2,268,936 | 2,102,443 | 166,493 |
| Board of Commissioners | 594,584 | 594,584 | 550,060 | 44,524 |
| Clerk | 1,039,304 | 1,039,304 | 879,886 | 159,418 |
| Information Systems | 2,005,199 | 2,005,199 | 1,673,204 | 331,995 |
| District Attorney | 2,795,563 | 2,795,563 | 2,556,468 | 239,095 |
| Planning | 2,435,678 | 2,435,678 | 2,047,443 | 388,235 |
| Surveyor | 68,373 | 68,373 | 66,349 | 2,024 |
| Support Enforcement | 596,120 | 654,820 | 456,508 | 198,312 |
| Treasurer | 38,060 | 38,060 | 37,010 | 1,050 |
| County Counsel | 628,515 | 628,515 | 612,555 | 15,960 |
| Transportation | 4,728,433 | 4,728,433 | 3,308,631 | 1,419,802 |
| Non-departmental | 909,059 | 994,059 | 954,283 | 39,776 |
| Emergency Management | 329,080 | 329,080 | 299,094 | 29,986 |
| Jail | 7,060,074 | 7,060,074 | 6,293,985 | 766,089 |
| Marine | 95,910 | 95,910 | 68,330 | 27,580 |
| Sheriff | 9,566,750 | 9,566,750 | 8,093,644 | 1,473,106 |
| 911/Dispatch Services | 713,588 | 713,588 | 713,050 | 538 |
| Mediation Services | 81,841 | 81,841 | 81,841 | - |
| Narcotics Investigation | 78,650 | 78,650 | 19,804 | 58,846 |
| Juvenile Department | 1,623,396 | 1,623,396 | 1,408,175 | 215,221 |
| Juvenile Detention | 1,937,523 | 1,937,523 | 1,812,412 | 125,111 |
| Parks | 1,034,596 | 1,034,596 | 240,528 | 794,068 |
| Courthouse Security | 524,877 | 524,877 | 474,463 | 50,414 |
| Radio System | 340,589 | 340,589 | 196,945 | 143,644 |
| Contingency | 500,000 | 500,000 | - | 500,000 |
| TOTAL EXPENDITURES | 43,893,831 | 43,893,831 | 36,334,595 | 7,559,236 |
| Excess (deficiency) of revenues over expenditures | (3,800,021) | (3,800,021) | 4,831,292 | 8,631,313 |

Continued on next page

GENERAL FUND (Continued)
STATEMENT OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCE - BUDGET AND ACTUAL

| | Budget | | Actual | Variance |
|---|---------------------|---------------------|----------------------|----------------------|
| | Original | Final | | |
| OTHER FINANCING SOURCES (USES) | | | | |
| Transfers in | \$ 666,370 | \$ 666,370 | \$ 666,370 | \$ - |
| Transfers out | <u>(4,210,958)</u> | <u>(4,210,958)</u> | <u>(4,210,958)</u> | <u>-</u> |
| TOTAL OTHER FINANCING SOURCES (USES) | <u>(3,544,588)</u> | <u>(3,544,588)</u> | <u>(3,544,588)</u> | <u>-</u> |
| Net change in fund balance | (7,344,609) | (7,344,609) | 1,286,704 | 8,631,313 |
| Fund balance at beginning of year | <u>11,833,682</u> | <u>11,833,682</u> | <u>15,826,706</u> | <u>3,993,024</u> |
| Fund balance at end of year | <u>\$ 4,489,073</u> | <u>\$ 4,489,073</u> | <u>\$ 17,113,410</u> | <u>\$ 12,624,337</u> |

See accompanying notes

YAMHILL COUNTY

**ROAD FUND
STATEMENT OF REVENUES, EXPENDITURES
AND CHANGES IN FUND BALANCE (BUDGETARY BASIS) - BUDGET AND ACTUAL
For the Year Ended June 30, 2020**

| | Original and Final Budget | Actual | Variance |
|-----------------------------------|------------------------------|---------------------|---------------------|
| REVENUES | | | |
| Licenses and permits | \$ 49,162 | \$ 67,486 | \$ 18,324 |
| Intergovernmental | 8,517,951 | 8,291,726 | (226,225) |
| Charges for services | 634,056 | 590,514 | (43,542) |
| Interest earnings | 52,557 | 85,106 | 32,549 |
| Other | <u>51,600</u> | <u>27,489</u> | <u>(24,111)</u> |
| TOTAL REVENUES | <u>9,305,326</u> | <u>9,062,321</u> | <u>(243,005)</u> |
| EXPENDITURES | | | |
| Road | 11,177,485 | 8,858,345 | 2,319,140 |
| Debt service | 655,260 | 655,260 | - |
| Contingency | <u>243,750</u> | <u>-</u> | <u>243,750</u> |
| TOTAL EXPENDITURES | <u>12,076,495</u> | <u>9,513,605</u> | <u>2,562,890</u> |
| Net change in fund balance | (2,771,169) | (451,284) | 2,319,885 |
| Fund balance at beginning of year | <u>2,881,169</u> | <u>3,836,151</u> | <u>954,982</u> |
| Fund balance at end of year | <u>\$ 110,000</u> | <u>\$ 3,384,867</u> | <u>\$ 3,274,867</u> |

See accompanying notes

YAMHILL COUNTY

**HEALTH AND HUMAN SERVICES FUND
STATEMENT OF REVENUES, EXPENDITURES
AND CHANGES IN FUND BALANCE (BUDGETARY BASIS) - BUDGET AND ACTUAL
For the Year Ended June 30, 2020**

| | Original and Final Budget | Actual | Variance |
|---|------------------------------|-------------------------|-------------------------|
| REVENUES | | | |
| Licenses and permits | \$ 343,278 | \$ 350,446 | \$ 7,168 |
| Intergovernmental | 10,093,106 | 10,231,584 | 138,478 |
| Charges for services | 26,492,934 | 25,750,170 | (742,764) |
| Interest earnings | 208,104 | 162,450 | (45,654) |
| Other | <u>419,648</u> | <u>420,123</u> | <u>475</u> |
| TOTAL REVENUES | <u>37,557,070</u> | <u>36,914,773</u> | <u>(642,297)</u> |
| EXPENDITURES | | | |
| Health and human services | 45,017,982 | 39,501,663 | 5,516,319 |
| Contingency | <u>4,603,119</u> | <u>-</u> | <u>4,603,119</u> |
| TOTAL EXPENDITURES | <u>49,621,101</u> | <u>39,501,663</u> | <u>10,119,438</u> |
| Excess (deficiency) of revenues over expenditures | <u>(12,064,031)</u> | <u>(2,586,890)</u> | <u>9,477,141</u> |
| OTHER FINANCING SOURCES (USES) | | | |
| Transfers in | <u>2,103,347</u> | <u>2,103,347</u> | <u>-</u> |
| TOTAL OTHER FINANCING SOURCES (USES) | <u>2,103,347</u> | <u>2,103,347</u> | <u>-</u> |
| Net change in fund balance | (9,960,684) | (483,543) | 9,477,141 |
| Fund balance at beginning of year | <u>10,524,930</u> | <u>8,760,877</u> | <u>(1,764,053)</u> |
| Fund balance at end of year | <u>\$ 564,246</u> | <u>\$ 8,277,334</u> | <u>\$ 7,713,088</u> |

See accompanying notes

YAMHILL COUNTY

**STATEMENT OF NET POSITION
 PROPRIETARY FUNDS
 June 30, 2020**

| | Business-type Activities | Governmental Activities |
|--|-----------------------------|------------------------------|
| | Cove Orchard Sewer | Internal Service Funds |
| <u>ASSETS</u> | | |
| Current assets | | |
| Cash and cash equivalents | \$ 51,568 | \$ 6,154,991 |
| Investments | 26,303 | 3,139,403 |
| Receivables | 31,811 | 53,297 |
| Prepaid items | - | 37,323 |
| Advances to other funds | - | 853,340 |
| | <hr/> | <hr/> |
| Total current assets | 109,682 | 10,238,354 |
| | <hr/> | <hr/> |
| Capital assets | | |
| Capital assets, not being depreciated | 78,356 | - |
| Other capital assets, net | 5,058 | 2,512,803 |
| | <hr/> | <hr/> |
| Total capital assets | 83,414 | 2,512,803 |
| | <hr/> | <hr/> |
| TOTAL ASSETS | 193,096 | 12,751,157 |
| | <hr/> | <hr/> |
| <u>LIABILITIES</u> | | |
| Accounts payable and accrued liabilities | 4,133 | 216,807 |
| Compensated absences payable | 54 | 7,660 |
| | <hr/> | <hr/> |
| TOTAL LIABILITIES | 4,187 | 224,467 |
| | <hr/> | <hr/> |
| <u>NET POSITION</u> | | |
| Investment in capital assets | 83,414 | 2,512,803 |
| Unrestricted | 105,495 | 10,013,887 |
| | <hr/> | <hr/> |
| TOTAL NET POSITION | \$ 188,909 | \$ 12,526,690 |
| | <hr/> | <hr/> |

See accompanying notes

YAMHILL COUNTY

**STATEMENT OF REVENUES, EXPENSES
AND CHANGES IN NET POSITION
PROPRIETARY FUNDS
For the Year Ended June 30, 2020**

| | Business-type Activities <u>Cove Orchard Sewer</u> | Governmental Activities <u>Internal Service Funds</u> |
|------------------------------------|--|---|
| OPERATING REVENUES | | |
| Charges for services | \$ 58,771 | \$ 102,638 |
| Other | <u>252</u> | <u>393,338</u> |
| TOTAL OPERATING REVENUES | <u>59,023</u> | <u>495,976</u> |
| OPERATING EXPENSES | | |
| Personnel services | 1,206 | 441,199 |
| Materials and services | 50,967 | 1,953,932 |
| Depreciation | <u>2,167</u> | <u>566,940</u> |
| TOTAL OPERATING EXPENSES | <u>54,340</u> | <u>2,962,071</u> |
| Operating income (loss) | <u>4,683</u> | <u>(2,466,095)</u> |
| NONOPERATING REVENUES | | |
| Investment earnings | 2,842 | 350,497 |
| (Loss) on sale of capital asset | <u>-</u> | <u>(14,004)</u> |
| TOTAL NONOPERATING REVENUES | <u>2,842</u> | <u>336,493</u> |
| Income (loss) before transfers | 7,525 | (2,129,602) |
| Transfers in | - | 3,362,490 |
| Transfers out | <u>(17)</u> | <u>(657,872)</u> |
| Change in net position | 7,508 | 575,016 |
| Net position - beginning | <u>181,401</u> | <u>11,951,674</u> |
| Net position - ending | <u>\$ 188,909</u> | <u>\$ 12,526,690</u> |

See accompanying notes

YAMHILL COUNTY

**STATEMENT OF CASH FLOWS
PROPRIETARY FUNDS
For the Year Ended June 30, 2020**

| | Business-type Activities <u>Cove Orchard Sewer</u> | Governmental Activities <u>Internal Service Funds</u> |
|---|--|---|
| CASH FLOWS FROM OPERATING ACTIVITIES | | |
| Receipts from customers | \$ 55,497 | \$ - |
| Receipts from interfund services provided | - | 3,472,803 |
| Other receipts | 252 | 421,753 |
| Payments for interfund services provided | (17) | (657,872) |
| Payments to suppliers of goods or services | (47,134) | (1,546,644) |
| Payments to employees for services | <u>(1,198)</u> | <u>(437,335)</u> |
| Net cash provided by (used in) operating activities | <u>7,400</u> | <u>1,252,705</u> |
| CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES | | |
| Repayments of advances from other funds | <u>-</u> | <u>52,437</u> |
| CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES | | |
| Purchase of capital assets | - | (589,910) |
| Repayment of advances to other funds | - | 40,259 |
| Advance to other funds | <u>-</u> | <u>(250,000)</u> |
| Net cash (used in) capital and related financing activities | <u>-</u> | <u>(799,651)</u> |
| CASH FLOWS FROM INVESTING ACTIVITIES | | |
| Interest on investments | 2,842 | 339,292 |
| Sale of investments | <u>9,548</u> | <u>1,339,850</u> |
| Net cash provided by investing activities | <u>12,390</u> | <u>1,679,142</u> |
| Net increase (decrease) in cash and cash equivalents | 19,790 | 2,184,633 |
| Cash and cash equivalents - beginning of year | <u>31,778</u> | <u>3,970,358</u> |
| Cash and cash equivalents - end of year | <u>\$ 51,568</u> | <u>\$ 6,154,991</u> |

Continued on next page

STATEMENT OF CASH FLOWS (Continued)
PROPRIETARY FUNDS

| | Business-type Activities | Governmental Activities |
|---|-----------------------------|------------------------------|
| | Cove Orchard Sewer | Internal Service Funds |
| Reconciliation of operating income (loss) to net cash provided by (used in) operating activities | | |
| Operating income (loss) | \$ 4,683 | \$ (2,466,095) |
| Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities | | |
| Transfers in for interfund charges | - | 3,370,165 |
| Transfers out for interfund charges | (17) | (657,872) |
| Depreciation | 2,167 | 566,940 |
| (Increase) decrease in assets: | | |
| Receivables | (3,274) | 28,415 |
| Prepaid items | - | 385,662 |
| Increase (decrease) in liabilities: | | |
| Accounts payable and accrued liabilities | 3,833 | 21,626 |
| Compensated absences payable | 8 | 3,864 |
| | <u>7,400</u> | <u>1,252,705</u> |
| Net cash provided by (used in) operating activities | <u>\$ 7,400</u> | <u>\$ 1,252,705</u> |

See accompanying notes

YAMHILL COUNTY

STATEMENT OF NET POSITION
FIDUCIARY FUNDS
June 30, 2020

| | <u>Agency Funds</u> |
|-------------------------------|-------------------------|
| <u>ASSETS</u> | |
| Cash and cash equivalents | \$ 1,404,717 |
| Investments | 727,216 |
| Property taxes receivable | <u>5,006,441</u> |
| TOTAL ASSETS | <u>\$ 7,138,374</u> |
| <u>LIABILITIES</u> | |
| Intergovernmental payables | \$ 7,066,072 |
| Amounts held in trust | <u>72,302</u> |
| TOTAL LIABILITIES | <u>\$ 7,138,374</u> |

See accompanying notes

YAMHILL COUNTY
NOTES TO BASIC FINANCIAL STATEMENTS
June 30, 2020

1. Summary of significant accounting policies

A. The reporting entity

Yamhill County (the County) was created in 1843 and operates under the provisions of Oregon Revised Statutes (ORS) Title 20, Chapters 201 and 215 inclusive as an unchartered county. The County is governed by a full-time Board of Commissioners (the Board) who are elected at-large by the citizens. The Board votes on all ordinances and determines matters of policy. Other elected officers include the Assessor, Clerk, Sheriff, Treasurer, and District Attorney. The County provides a full range of services to the community including public safety; highways and streets; health and welfare; and parks, culture, and recreation.

The accompanying basic financial statements present all activities, funds, and component units for which the County is financially accountable. Financial accountability is defined as appointment of a voting majority of the component unit's governing board, and (a) the ability to impose its will on the organization, or (b) the organization provides a financial benefit to, or imposes a specific financial burden on, the primary government. Component units may be either blended into the County's operations or reported discretely in a separate column based on the closeness of their relationship to the County. Based upon the evaluation of this criteria, the County is a primary government with the following component units:

Blended Component Units

The Yamhill County Extension Service District (Extension) is a governmental organization established under ORS 451 to extend Oregon State University's agricultural and educational programs and information services to Yamhill County. The Extension's Board of Directors is the Yamhill County Board of Commissioners. The Extension is reported as a Nonmajor Special Revenue Fund of Yamhill County. Separate financial statements for the Yamhill County Extension Service District can be obtain from the County finance department.

The Cove Orchard Sewer Service District (Cove Orchard) is a governmental organization established pursuant to ORS 198.835 and ORS 451 to provide sewer services to residents of the Cove Orchard area. Cove Orchard's Board of Directors is the Yamhill County Board of Commissioners. Cove Orchard is reported as an Enterprise Fund of Yamhill County. The Cove Orchard Sewer Service District does not issue separate financial statements.

The Yamhill County Hospital Authority (Authority) is a governmental organization created pursuant to ORS 441.525 to 441.595 to increase hospital bed capacity within Yamhill County. The Authority's Board of Directors is the Yamhill County Board of County Commissioners plus two residents of the County. The Authority only issues conduit debt for health facilities and has no assets or liabilities. See Note 8.

NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

1. Summary of significant accounting policies (continued)

B. Government-wide and fund financial statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the County. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities* are supported by taxes and intergovernmental revenues.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major governmental funds and major proprietary funds are reported in separate columns in the respective fund financial statements.

C. Measurement focus, basis of accounting and financial statement presentation

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the functions of the County, the elimination of which would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

1. Summary of significant accounting policies (continued)

Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues are charges to customers for sales and services. Operating expenses for proprietary funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Significant revenues, which are susceptible to accrual under the modified accrual basis of accounting, include property taxes and federal and state grants. Other revenue items are considered to be measurable and available when received by the County. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, long-term leases, and claims and judgments, are recorded only when payment is due.

The bases of accounting described above are in accordance with accounting principles generally accepted in the United States of America.

The County reports the following major governmental funds:

General - accounts for all financial resources of the general government, except those required to be accounted for in another fund. With the implementation of GASB 54, the O&C Reserve Fund and Landfill Reserve Fund have been combined with the General Fund for financial reporting purposes.

Road - accounts for the receipt and expenditure of state gasoline taxes for road repair and construction.

Health and Human Services - accounts for revenues and expenditures associated with the use of money for a continuum of care to persons experiencing mental or emotional disorders or who have a developmental disability. Money is provided to the fund from state grants, federal funds, county general funds, local contracts and user fees.

Capital Improvement - accounts for revenues and expenditures associated with purchases and replacement of major capital items and the repair and remodeling of facilities.

NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

1. Summary of significant accounting policies (continued)

The County reports the following major proprietary fund:

Cove Orchard Sewer – accounts for the operating of the sewer system.

Additionally, the County reports the following fund types:

Special Revenue - accounts for revenue derived from specific taxes or other revenue sources, which are legally restricted to finance particular functions or activities. When a special revenue fund is not an operating fund, transfers are made from the special revenue fund to the operating funds authorized to make expenditures.

Capital Projects - accounts for expenditures on major construction projects or equipment acquisition. The principal sources of revenues are proceeds from issuance of certificates of participation, the sale of County owned property, issuance of general obligation bonds, issuance of full faith and credit bonds, and internal transfers from departments for major capital improvements.

Internal Service – accounts for the cost of providing services to other funds which are charged a fee on a cost reimbursement basis for those services.

Fiduciary - accounts for resources received and held in a fiduciary capacity. Disbursements are made in accordance with the trust agreement or applicable legislative enactment for each particular fund.

D. Budget policies and budgetary control

Generally, Oregon Local Budget Law requires annual budgets be adopted for all funds of the County except agency funds. The County uses the modified accrual basis of accounting for all budgets, except for unrealized changes in the fair value of investments which are not recognized on a budget basis. All annual appropriations lapse at fiscal year end.

The County begins its budgeting process by appointing budget committee members in the fall of each year. Budget recommendations are developed by management through early spring, with the budget committee meeting and approving the budget document in late spring. Public notices of the budget hearing are generally published in May or June and the hearing is held in June. The County Commissioners adopt the budget, make appropriations, and declare the tax levy no later than June 30. Expenditure appropriations may not be legally over-expended, except in the case of grant receipts and bond sale proceeds which could not be reasonably estimated at the time the budget was adopted.

The resolution authorizing appropriations for each fund sets the level at which expenditures cannot legally exceed appropriations. The County established the levels of budgetary control at the program or department level for all funds.

Budget amounts may be revised since the original budget amounts were adopted. The County Commissioners authorize all appropriation transfers and supplemental budget appropriations.

NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

1. Summary of significant accounting policies (continued)

E. Risk management

The County is exposed to various risks of loss related to errors and omissions; automobile; damage to and destruction of assets; bodily injury; and worker's compensation for which the County carries commercial insurance. There has been no significant reduction in insurance coverage from the prior year and settled claims have not reached the level of commercial coverage in any of the past three fiscal years.

F. Cash and cash equivalents

For purposes of reporting cash flows, cash and cash equivalents include cash on hand, checking, savings and money market accounts, and any highly-liquid debt instruments purchased with a maturity of three months or less.

G. Receivables

Property taxes

Uncollected property taxes are reported in the governmental funds balance sheet as receivables; the portion which is available to finance expenditures of the current period is recorded as revenue and the remaining balance is recorded as deferred inflows of resources. Property taxes which are collected within 60 days of the end of the current period are considered available and recognized as revenue.

Property taxes receivable in the agency funds are offset by amounts held in trust and, accordingly, have not been recorded as revenue.

Under state law, county governments are responsible for extending authorized property tax levies, computing tax rates, billing and collecting all property taxes, and making periodic remittances of collections to entities levying taxes. Real and personal property taxes are levied upon all taxable property and become a lien against the property as of July 1 of each year. Property taxes are payable in three installments following the lien date on November 15, February 15 and May 15 each year.

Leases

Lease receivables are recognized at the net present value of the leased assets at a borrowing rate either explicitly described in the agreement or implicitly determined by the County, reduced by principal payments.

H. Grants and entitlements

Federal and state grants and state shared revenues are recorded as revenue in all fund types as earned.

I. Inventories

Inventories are valued at cost (first-in, first-out method). Inventories consist of expendable supplies held for consumption.

NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

1. Summary of significant accounting policies (continued)

J. Lease assets

Lease assets are assets which the County leases for a term of more than one year. The value of leases are determined by the net present value of the leases using the interest rate implicit in the lease, or if not determinable, the County's incremental borrowing rate at the time of the lease agreement, amortized over the term of the lease.

K. Capital assets

Capital assets, which include property, equipment, infrastructure assets (e.g., roads, bridges, sidewalks, sewers, street lighting, and similar items), and their improvements, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the County as assets with an initial, individual cost of more than \$5,000 and an estimated useful life of at least one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets, donated works of art and similar items, and assets received in a service concession agreement, if any, are recorded at acquisition value.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed.

Capital assets are depreciated using the straight-line method over estimated useful lives as follows:

| | |
|-------------------------|---------------|
| Buildings improvements | 30 - 50 years |
| Land improvements | 25 years |
| Machinery and equipment | 7 -10 years |
| Vehicles | 5 years |
| Bridges | 50 years |
| Culverts | 25 years |
| Paved roads | 20 years |

Upon disposal of such assets, the accounts are relieved of the related costs and accumulated depreciation and resulting gains or losses are reflected in the statement of activities.

L. Long-term obligations

In the government-wide financial statements long-term obligations, including leases payable, are reported as liabilities in the governmental activities statement of net position. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. In the governmental fund financial statements, the present value of the lease payments, the face amount of the debt issues, and premiums received on debt issuances are reported as other financing sources.

NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

1. Summary of significant accounting policies (continued)

M. Solid waste landfill post-closure care liabilities

The County owns two landfills and is responsible for their maintenance costs per DEQ. The two landfills are the Whiteson landfill which closed in 1983 and the Newberg landfill which closed in 1985. The County has received landfill closure permits from the Oregon Department of Environmental Quality. The Whiteson landfill closure permit was issued June 28, 2013 and will expire June 1, 2023. The Newberg landfill closure permit was issued February 20, 2015 and will expire December 1, 2024. State and federal laws and regulations require the County to perform certain maintenance and monitoring functions at the site.

The County has a \$10 million insurance policy which provides coverage for bodily injury, property damage, and remediation costs for pre-existing and new pollution incidents reported during the current policy period of March 29, 2016 to 2021. The County accounts for the costs of maintaining the closed landfills in the Solid Waste Fund (a nonmajor governmental special revenue fund).

N. Equity classifications

Government-wide and proprietary fund financial statements

Equity is classified as net position and displayed in three components:

Net investment in capital assets – Consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvements of those assets.

Restricted net position – Consists of net position with constraints placed on the use either by (1) external groups such as creditors, grantors, contributors, or laws and regulations of other governments; or (2) law through constitutional provisions or enabling legislation.

Unrestricted net position – All other net position that does not meet the definition of “restricted” or “net investment in capital assets.”

In the government-wide and proprietary fund financial statements, when both restricted and unrestricted resources are available for use, it is the County’s policy to use restricted resources first, and then unrestricted resources as they are needed.

NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

1. Summary of significant accounting policies (continued)

Governmental fund financial statements

Governmental type fund balances are to be properly reported within one of the fund balance categories list below:

Non-spendable — Amounts that cannot be spent either because they are in non-spendable form or because they are legally or contractually required to be maintained intact.

Restricted — Amounts that can be spent only for specific purposes because of constitutional provisions or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

Committed — Amounts that can be used only for specific purposes determined by a formal action of the Board of Commissioners. The Board of Commissioners is the highest level of decision-making authority for the County. Commitments may be established, modified, or rescinded only through ordinances or resolutions approved by the Board of Commissioners.

Assigned — Amounts that do not meet the criteria to be classified as restricted or committed but that are intended to be used for specific purposes. The Board of Commissioners has granted authority to the finance manager to assign fund balance amounts.

Unassigned — the residual classification for the government's general fund and includes all spendable amounts not contained in the other classifications. Additionally, other funds may report negative unassigned fund balance in certain circumstances.

In the governmental fund financial statements, when an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the County considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the County considers amounts to have been spent first out of committed funds, then assigned funds, and finally unassigned funds, as needed, unless the Board of Commissioners has provided otherwise in its commitment or assignment actions.

O. Compensated absences

It is the County's policy to permit employees to accumulate earned but unused vacation leave and compensatory time. There is no liability for unpaid accumulated sick leave, as sick leave does not vest and is recorded as an expenditure when paid. Employees covered under collective bargaining can earn "flexible time off" in lieu of vacation and sick leave. "Flexible time off" earned vests over 14 years. All vacation leave and compensatory time is accrued when earned in the government-wide and proprietary funds. A liability for these amounts is reported in the governmental fund types only if they have vested.

NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

1. Summary of significant accounting policies (continued)

P. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Oregon Public Employee Retirement System (OPERS) and additions to/deductions from OPERS' fiduciary net position have been determined on the same basis as they are reported by OPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Q. Other postemployment benefits

For purposes of measuring the net OPEB asset, deferred outflows of resources and deferred inflows of resources related to other postemployment benefits, and other postemployment benefits expense, information about the fiduciary net position of the Oregon Public Employee Retirement System Retirement Health Insurance Account (RHIA) and additions to/deductions from the RHIA's fiduciary net position have been determined on the same basis as they are reported by OPERS. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

An actuarial valuation dated July 1, 2018 was completed for purposes of measuring the other postemployment benefits liability, deferred outflows of resources and deferred inflows of resources related to other postemployment benefits, and other postemployment benefits expense for the Employee Benefit Plan for the Employees of Yamhill County.

R. Deferred outflows / inflows of resources

In addition to assets, the statements of net position reports a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/ expenditure) until then. These include refunded debt charges, pension related items and other postemployment benefit related items.

In addition to liabilities, the statement of net position will report a separate section for deferred inflows of resources. This separate financial statement element represents amounts that apply to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. Deferred lease resources, pension related items and other postemployment benefit related items, which are amortized over specified periods, are reported as deferred inflows of resources.

The balance sheet of governmental funds reports as deferred inflows, unavailable revenues from property taxes. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

1. Summary of significant accounting policies (continued)

S. Implementation of new accounting standard

During the fiscal year ended June 30, 2020, the County implemented GASB Statement No. 87, *Leases*. This Statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. The statement effects both the presentation of the financial statements on the current financial resource measurement focus and the economic resources measurement focus.

2. Cash, cash equivalents and investments

The County's cash, cash equivalents and investments at June 30, 2020 are as follow:

| | |
|--|----------------------|
| Cash and cash equivalents | |
| Deposits with financial institutions | \$ 2,262,080 |
| State of Oregon Local Government Investment Pool | 31,950,634 |
| Cash on hand | 9,540 |
| Cash with fiscal agent | 486,347 |
| Money market | <u>399,272</u> |
| Total cash and cash equivalents | <u>\$ 35,107,873</u> |
| Investments | |
| US government agency securities | \$ 438,501 |
| Corporate bonds | 14,377,402 |
| Municipal bonds | <u>3,101,871</u> |
| Total investments | <u>\$ 17,917,774</u> |

The County maintains a pool of cash, cash equivalents and investments that are available for use by all funds. Each fund's portion of this pool is displayed on the financial statements as cash and cash equivalents and investments. Interest earned on pooled cash, cash equivalents and investments is allocated to participating funds based upon their combined cash and investment balances.

NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

2. Cash, cash equivalents and investments (continued)

A. Deposits with financial institutions

Custodial Credit Risk – Deposits: This is the risk that in the event of a bank failure, the County’s deposits may not be returned. The Federal Depository Insurance Corporation (FDIC) provides insurance for the District’s deposits with financial institutions up to \$250,000 each for the aggregate of all non-interest bearing accounts and the aggregate of all interest bearing accounts at each institution. Deposits in excess of FDIC coverage with institutions participating in the Oregon Public Funds Collateralization Program are collateralized with securities held by the Federal Home Loan Bank of Seattle in the name of the institution. As of June 30, 2020, none of the County’s bank balances were exposed to custodial credit risk.

B. State of Oregon Local Government Investment Pool

Balances in the State of Oregon Local Government Investment Pool (LGIP) are stated at fair value. Fair value is determined at the quoted market price, if available; otherwise the fair value is estimated based on the amount at which the investment could be exchanged in a current transaction between willing parties, other than a forced liquidation sale. The Oregon State Treasury administers the LGIP. The LGIP is an unrated, open-ended, no-load, diversified portfolio offered to any agency, political subdivision or public corporation of the state who by law is made the custodian of, or has control of, any fund. The LGIP is commingled with the State’s short-term funds. To provide regulatory oversight, the Oregon Legislature established the Oregon Short-Term Fund Board and LGIP investments are approved by the Oregon Investment Council. The fair value of the County’s position in the LGIP is the same as the value of the pool shares.

NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

2. Cash, cash equivalents and investments (continued)

C. Investments

As of June 30, 2020, the County had the following investments:

| Investment Type | Rating (Moody's/ Standard & Poor's) | Fair Value | Weighted Average Maturity (in months) |
|-----------------|--|-------------------|--|
| US Agencies | AAA/AA+ | \$ 303,384 | 13.49 |
| | Unrated/ AA+ | <u>135,117</u> | 55.03 |
| | | <u>438,501</u> | |
| Corporate Bonds | AAA/AAA | 100,496 | 3.19 |
| | Aa1/AA+ | 531,463 | 38.40 |
| | Aa1/AA | 899,853 | 25.07 |
| | Aa1/AA- | 549,493 | 12.17 |
| | Aa2/AA | 902,044 | 47.05 |
| | Aa2/AA- | 431,458 | 48.65 |
| | Aa2/A+ | 1,704,002 | 22.72 |
| | Aa2/Unrated | 347,237 | 44.39 |
| | Aa3/AA- | 2,233,122 | 23.75 |
| | Aa3/A+ | 1,001,423 | 31.70 |
| | Aa3/A | 247,887 | 52.42 |
| | Aa3/Unrated | 108,986 | 50.10 |
| | A1/AA- | 602,107 | 31.25 |
| | A2/AA- | 277,303 | 59.53 |
| | A1/A+ | 913,618 | 18.72 |
| | A1/A | 217,737 | 31.25 |
| | A2/A | 154,397 | 17.76 |
| | A2/A- | 1,341,147 | 27.52 |
| | A3/A | 573,495 | 38.02 |
| | A3/A- | 160,236 | 35.04 |
| | Unrated/A | 149,690 | 77.78 |
| | Unrated/AA | 199,732 | 12.49 |
| | Unrated/AA- | 355,190 | 6.74 |
| | Unrated | <u>375,286</u> | 51.66 |
| | | <u>14,377,402</u> | |

NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

2. Cash, cash equivalents and investments (continued)

| Investment Type | Rating (Moody's/ Standard & Poor's) | Fair Value | Weighted Average Maturity (in months) |
|-------------------|--|---------------|--|
| Municipal | Aa1/AA+ | \$ 303,810 | 22.02 |
| | Aa1/Unrated | 107,967 | 59.07 |
| | Aa2/AAA | 456,808 | 15.74 |
| | Aa2/AA | 285,143 | 18.59 |
| | Aa2/AA+ | 162,840 | 7.45 |
| | Aa2/Unrated | 100,222 | 2.07 |
| | A1/AA | 307,634 | 19.10 |
| | A2/AA | 105,110 | 29.06 |
| | Unrated/AA | 809,184 | 29.50 |
| | Unrated/AA- | 220,194 | 2.07 |
| | Unrated/BBB+ | 242,959 | 44.14 |
| | | 3,101,871 | |
| Total Investments | | \$ 17,917,774 | |

Credit Risk. Oregon statutes authorize the County to invest in obligations of the U. S. Treasury and U. S. agencies, bankers' acceptances, repurchase agreements, commercial paper rated A-1 by Standard & Poor's Corporation or P-1 by Moody's Commercial Paper Record, and the state treasurer's investment pool. During the year, the County invested in a commercial bond outside of Oregon whose rating at time of purchase was rated A-2 by Standard & Poor's Corporation which is below the minimum rating required by Oregon statutes.

NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

2. Cash, cash equivalents and investments (continued)

Concentration of Credit Risk: The County has a formal policy that places a limit on the amount that may be invested in any one insurer as follows:

| Investment | Max Investment |
|--|------------------------------------|
| U.S. Treasury Obligations | 100% |
| U.S. Agency Securities | 100% |
| Per Agency (Senior Obligators Only) | 50% |
| Oregon Short-Term Fund | Maximum allowed per ORS 294.810 |
| Corporate Debt (Total) | 35% |
| Corporate Commercial Paper | 25% |
| Per Issuer | 5% |
| Corporate Bonds | 30% |
| Per Issuer | 5% |
| Repurchase Agreements | 5% |
| Banker's Acceptance | 25% |
| Bank Time Deposits/Savings | 50% |
| Accounts/Certificates of Deposit | |
| Per Institution | 25% |
| Municipal Debt (Total) | 35% |
| State of Oregon | 25% |
| States of Idaho, California & Washington | 25% |

Interest Rate Risk: The following strategies are employed to control and mitigate the adverse changes in the market value of the portfolio due to changes in interest rates:

- Where feasible and prudent, investment maturities should be matched with expected cash outflows to mitigate market risk.
- To the extent feasible, investment maturities not matched with cash outflows, including liquidity investments under eighteen months, should be staggered to mitigate reinvestment risk
- No commitments to buy or sell securities may be made more than 14 days prior to the anticipated settlement date, or receive a fee other than interest for future deliveries.
- The maximum percent of callable securities in the portfolio shall be 85%.
- The maximum stated final maturities of individual securities in the portfolio shall be five years, except when otherwise stated in the County's formal investment policy.
- The maximum portfolio average weighted maturity exclusive of Reserve or Capital Improvements Project monies measured with stated final maturity shall not exceed 4 years. Callable bonds will be calculated using their final maturity dates rather than their callable dates. LGIP and other money market investments shall be excluded from the average weighted maturity calculation.

NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

2. Cash, cash equivalents and investments (continued)

Portfolio Credit Rating: The minimum weighted average credit rating of the portfolio's rated investments shall be Aa/AA/AA by Moody's Investor's Service/Standard and Poor's/Fitch Rating Service respectively.

Custodial Credit Risk – Investments: This is the risk that, in the event of the failure of a counterparty, the County will not be able to recover the value of its investments that are in the possession of an outside party. The County does not have a policy which limits the amount of investments that can be held by counterparties.

Fair Value Measurements. The County categorizes its fair value measurements with the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

The County's investment in U.S. Agencies, corporate, and municipal bonds are measured using level 2 inputs obtained from independent vendor services provided to our third-party safekeeper. These inputs include a variety of pricing techniques, including but not limited to fundamental analytical data related to the securities, values of baskets of securities, market interest rates, matrix calculated prices, and purchase price.

3. Receivables

A. The County's receivables at June 30, 2020 are as follows:

| | General | Road | Health and Human Services | Capital Improvement | Other Governmental Funds | Total Governmental Funds |
|----------------|---------------------------|----------------------------|------------------------------|-------------------------------|--------------------------------|--------------------------------|
| Property taxes | \$ 1,066,530 | \$ - | \$ - | \$ - | \$ 18,377 | \$ 1,084,907 |
| Grants | 888,972 | 466,316 | 589,918 | 77,071 | 7,988 | 2,030,265 |
| Accounts | 408,068 | 11,165 | 945,153 | 39,145 | 30,783 | 1,434,314 |
| | <u>\$ 2,363,570</u> | <u>\$ 477,481</u> | <u>\$ 1,535,071</u> | <u>\$ 116,216</u> | <u>\$ 57,148</u> | <u>\$ 4,549,486</u> |
| | | | | Fiduciary Proprietary Fund | Fund | |
| | | Total | | | | |
| | Internal Service Funds | Governmental Activities | Cove Orchard Sewer | Agency | Totals | |
| Property taxes | \$ - | \$ 1,084,907 | \$ - | \$ 5,006,441 | \$ 6,091,348 | |
| Grants | - | 2,030,265 | - | - | 2,030,265 | |
| Accounts | 53,297 | 1,487,611 | 31,811 | - | 1,519,422 | |
| | <u>\$ 53,297</u> | <u>\$ 4,602,783</u> | <u>\$ 31,811</u> | <u>\$ 5,006,441</u> | <u>\$ 9,641,035</u> | |

NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

4. Lease receivable

| Governmental activities: | Original Amount | Outstanding June 30, 2019 | Additions | Payments | Outstanding June 30, 2020 |
|---|--------------------|------------------------------|-----------|-------------|------------------------------|
| <i>Land leases:</i> | | | | | |
| <u>Cell phone towers</u> | | | | | |
| 2070 NE Lafayette Ave, McMinnville, Oregon (County fair and events center) January 6, 2000 to December 1, 2024. Base monthly rent is \$325 increasing 2% each five year anniversary Payments amortized at 2%. Current payment is \$476 per month | \$ 92,054 | \$ 29,470 | \$ - | \$ (4,908) | \$ 24,562 |
| 2050 Lafayette Ave, McMinnville, Oregon (Public works yard). March 23, 2017 to March 22, 2042, including five five-year extensions. Base monthly rent is \$1,400 increasing 2% each anniversary. Payments amortized at 2%. Current payment is \$1,457 per month | 415,274 | 396,897 | - | (9,629) | 387,268 |
| <i>Facility leases:</i> | | | | | |
| <u>Office space for outpatient adult behavioral health services</u> | | | | | |
| NE 6th and Davis, McMinnville, Oregon December 1, 2016 to November 30, 2021, including two one-year extensions. Base monthly rent is \$1,750 increasing 2% each anniversary Payments amortized at 2%. Current payment is \$1,857 per month | 104,007 | 52,780 | - | (21,240) | 31,540 |
| <u>Facility lease for respite home and adventure school for children</u> | | | | | |
| Approximately 3.7 acres adjacent to Baker Creek Road north of the City of McMinnville, Oregon (Rainbow Lodge). April 23, 2008 to April 22, 2033 Base annual rent is \$35,000 up front for first 10 years, and \$3,000 annually for years 11 to 25, increasing annually by the Portland CPI-U Payments are amortized at 2%. Current payment is 3,121 per annum. | 80,000 | 39,780 | - | (2,326) | 37,454 |
| | \$ 691,335 | \$ 518,927 | \$ - | \$ (38,103) | \$ 480,824 |

NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

4. Lease receivable (continued)

Future maturities are as follows:

| Fiscal Year | Governmental Activities | |
|-------------|-------------------------|-------------------|
| | Principal | Interest |
| 2021 | \$ 39,996 | \$ 9,273 |
| 2022 | 28,087 | 8,529 |
| 2023 | 19,472 | 8,101 |
| 2024 | 20,304 | 7,705 |
| 2025 | 18,296 | 7,304 |
| 2026-2030 | 89,332 | 31,396 |
| 2031-2035 | 99,272 | 21,663 |
| 2036-2040 | 113,655 | 11,212 |
| 2041-2045 | 52,410 | 1,104 |
| | <u>\$ 480,824</u> | <u>\$ 106,287</u> |

NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

5. Capital assets

A. Capital asset activity for the governmental activities for the year ended June 30, 2020 was as follows:

| | Balance July 1, 2019 | Increases | Decreases and Reclassifications | Balance June 30, 2020 |
|--|-------------------------|--------------------|------------------------------------|--------------------------|
| Capital assets, not being depreciated: | | | | |
| Land | \$ 4,578,092 | \$ - | \$ - | \$ 4,578,092 |
| Right of way | 27,640,247 | - | - | 27,640,247 |
| Gravel roads | 19,148,800 | - | - | 19,148,800 |
| Construction in progress | 292,897 | 2,183,430 | - | 2,476,327 |
| Total capital assets, not being depreciated | <u>51,660,036</u> | <u>2,183,430</u> | <u>-</u> | <u>53,843,466</u> |
| Capital assets, being depreciated: | | | | |
| Buildings | 27,531,117 | 257,736 | (152,892) | 27,941,745 |
| Intangible right to use lease - buildings | 3,504,326 | - | - | 3,504,326 |
| Machinery and equipment | 24,140,122 | 2,140,774 | 3,102,415 | 23,178,481 |
| Infrastructure | 141,837,235 | 2,825,252 | - | 144,662,487 |
| Total capital assets being depreciated | <u>197,012,800</u> | <u>5,223,762</u> | <u>2,949,523</u> | <u>199,287,039</u> |
| Less accumulated depreciation for: | | | | |
| Buildings | 9,939,263 | 777,580 | 19,394 | 10,697,449 |
| Intangible right to use lease - buildings | - | 365,831 | - | 365,831 |
| Machinery and equipment | 16,180,164 | 1,443,650 | 2,505,172 | 15,118,642 |
| Infrastructure | 86,715,119 | 4,773,581 | - | 91,488,700 |
| Total accumulated depreciation | <u>112,834,546</u> | <u>7,360,642</u> | <u>2,524,566</u> | <u>117,670,622</u> |
| Total capital assets, being depreciated, net | <u>84,178,254</u> | <u>(2,136,880)</u> | <u>424,957</u> | <u>81,616,417</u> |
| Total capital assets, net | <u>\$ 135,838,290</u> | <u>\$ 46,550</u> | <u>\$ 424,957</u> | <u>\$ 135,459,883</u> |

In prior years' financial statements, fully depreciated road infrastructure assets were not retired when replaced with new roads. An adjustment has been made to remove \$226,386,979 in both infrastructure capital assets and related infrastructure accumulated depreciation from the July 1, 2019 opening capital asset balances. There is no effect on the Statement of Net Position or Statement of Activities for this adjustment.

B. Depreciation expense was charged to governmental activities functions/programs as follows:

| | |
|---|---------------------|
| General government | \$ 1,824,474 |
| Public safety | 68,534 |
| Highways and streets | 22,342 |
| Health and welfare | 5,240,437 |
| Parks, culture and recreation | <u>204,855</u> |
| Total depreciation expense- governmental activities | <u>\$ 7,360,642</u> |

NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

5. Capital assets (continued)

C. Capital asset activity for the business-type activities for the year ended June 30, 2020 was as follows:

| | Balance July 1, 2019 | Increases | Decreases | Balance June 30, 2020 |
|--|-------------------------|-------------------|-------------|--------------------------|
| Capital assets, not being depreciated: | | | | |
| Land | \$ 78,356 | \$ - | \$ - | \$ 78,356 |
| Capital assets, being depreciated: | | | | |
| Buildings and equipment | 978,346 | - | - | 978,346 |
| Less accumulated depreciation for: | | | | |
| Buildings and equipment | 971,121 | 2,167 | - | 973,288 |
| Total capital assets, being depreciated, net | 7,225 | (2,167) | - | 5,058 |
| Total capital assets, net | <u>\$ 85,581</u> | <u>\$ (2,167)</u> | <u>\$ -</u> | <u>\$ 83,414</u> |

D. Depreciation expense charged to the sewer business-type activity amounted to \$2,167 for the year ended June 30, 2020.

6. Long-term obligations

A. Changes in long-term obligations for the year ended June 30, 2020 were as follows:

| | Outstanding July 1, 2019 | Additions | Reductions | Outstanding June 30, 2020 | Balances Due Within One Year |
|--|--------------------------------|----------------------|---------------------|---------------------------------|------------------------------------|
| <i>Governmental activities</i> | | | | | |
| Long-term debt obligations | | | | | |
| Notes from direct borrowings and direct placements | | | | | |
| Oregon Department of Transportation | \$ 7,039,273 | \$ 2,758,084 | \$ 496,172 | \$ 9,301,185 | \$ 506,520 |
| Other long-term obligations | | | | | |
| Compensated absences | 1,775,569 | 3,247,043 | 3,084,335 | 1,938,277 | 1,938,277 |
| Landfill liability | 1,418,150 | - | - | 1,418,150 | 132,223 |
| Other postemployment benefit liability | 1,401,333 | 134,495 | - | 1,535,828 | - |
| Net pension liability | 27,429,714 | 5,538,416 | - | 32,968,130 | - |
| Lease payables | 3,504,326 | - | 286,740 | 3,217,586 | 303,279 |
| Total long-term obligations | <u>\$ 42,568,365</u> | <u>\$ 11,678,038</u> | <u>\$ 3,867,247</u> | <u>\$ 50,379,156</u> | <u>\$ 2,880,299</u> |
| <i>Business-type activities</i> | | | | | |
| Other long-term obligations | | | | | |
| Compensated absences | \$ 46 | \$ 54 | \$ 46 | \$ 54 | \$ 54 |

NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

6. Long-term obligations (continued)

B. Governmental activities long-term debt obligations

Oregon Department of Transportation – On July 1, 2013, the Oregon Department of Transportation (ODOT) approved borrowing by the County in the amount of \$10,366,640 to finance its portion of the project costs for the Newberg-Dundee Bypass. Additionally, in the 2020 fiscal year, the County borrowed an additional \$2,758,084. In the event of a default, the remaining loan balance is immediately due and payable. ODOT may withhold other State of Oregon funds, including but not limited to, the County’s apportionment of State Highway Fund revenues, and apply these funds to the outstanding loan balance. Annual payments of \$655,260 include interest at 2.26 percent. At June 30, 2020, the balance of the loan is \$9,301,185.

C. Future maturities long-term debt obligations

The future maturities of the long-term debt obligation outstanding as of June 30, 2020 are as follows:

| Fiscal Year | Oregon Department of Transportation | | Total |
|-------------|--|---------------------|----------------------|
| | Ending | Principal | |
| 2021 | \$ 506,520 | \$ 148,740 | \$ 655,260 |
| 2022 | 456,501 | 198,759 | 655,260 |
| 2023 | 466,817 | 188,443 | 655,260 |
| 2024 | 477,368 | 177,892 | 655,260 |
| 2025 | 488,156 | 167,104 | 655,260 |
| 2026-30 | 2,611,336 | 664,963 | 3,276,299 |
| 2031-35 | 2,920,059 | 356,240 | 3,276,299 |
| 2036-38 | 1,374,428 | 50,547 | 1,424,975 |
| | <u>\$ 9,301,185</u> | <u>\$ 1,952,688</u> | <u>\$ 11,253,873</u> |

NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

6. Long-term obligations (continued)

D. Lease payables

| <u>Governmental activities:</u> | <u>Original Amount</u> | <u>Outstanding July 1, 2019</u> | <u>Additions</u> | <u>Payments</u> | <u>Outstanding June 30, 2020</u> |
|---|----------------------------|-------------------------------------|------------------|---------------------|--------------------------------------|
| <i>Facility leases:</i> | | | | | |
| <u>Office storage</u> | | | | | |
| 520 E. 4th Street, McMinnville, Oregon January 1, 2016 to December 31, 2024, including one four-year extension. Base monthly rent is \$1,400 plus annual CPI-U adjustment each anniversary. Payments amortized at 2%. Current payment is \$1,515 per month | \$ 133,082 | \$ 80,048 | \$ - | \$ (16,547) | \$ 63,501 |
| <u>Housing for individuals and families with mental health and/or substance use disorders</u> | | | | | |
| 433 NE 17th Street McMinnville, Oregon (Baker Field). April 22, 2016 to June 30, 2025, including one five-year extension. Base monthly rent is \$5,257 increasing 2% each anniversary Payments amortized at 2%. Current payment is \$5,579 per month | 629,712 | 457,866 | - | (58,321) | 399,545 |
| 1944 NE Baker Street, McMinnville, Oregon (Aspen Ridge) March 26, 2018 to June 30, 2027, including one five-year extension. Base monthly rent is \$12,000 increasing 2% each anniversary Payments amortized at 2%. Current payment is \$12,485 per month | 1,427,589 | 1,276,529 | - | (123,204) | 1,153,325 |
| <u>Office space for Developmental Disability and Veterans Services</u> | | | | | |
| 330-340 Kirby Street, McMinnville, Oregon October 18, 2017 to September 30, 2032, including two five-year extensions. Base monthly rent is \$8,800 increasing to \$9,500 through September 30, 2022. Base monthly rent reset to \$10,000 beginning on October 1, 2022 increasing 2.5% each anniversary. Payments amortized at 2.5%. Current payment is \$8,800 per month | 1,537,808 | 1,431,952 | - | (70,606) | 1,361,346 |
| <u>Office space for Family and Youth programs</u> | | | | | |
| 345 Evans Street, McMinnville, Oregon September 21, 2018 to September 20, 2028, including one five-year extension. Base monthly rent is \$2,454 increasing \$123 each anniversary through year five. Base monthly rent will be renegotiated beginning year six. Payments amortized at 5%. Current payment is \$2,577 per month | 271,217 | 257,931 | - | (18,062) | 239,869 |
| | <u>\$ 3,999,408</u> | <u>\$ 3,504,326</u> | <u>\$ -</u> | <u>\$ (286,740)</u> | <u>\$ 3,217,586</u> |
| Current portion | | | | | (303,279) |
| Long-term portion | | | | | <u>\$ 2,914,307</u> |

NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

6. Long-term obligations (continued)

E. Future maturities - leases payable

| Fiscal Year | Governmental Activities | |
|-------------|-------------------------|-------------------|
| | Principal | Interest |
| 2021 | \$ 303,279 | \$ 75,158 |
| 2022 | 320,666 | 67,887 |
| 2023 | 340,117 | 60,149 |
| 2024 | 348,870 | 51,937 |
| 2025 | 355,748 | 43,557 |
| 2026-2030 | 1,226,735 | 102,960 |
| 2031-2035 | 322,171 | 9,562 |
| | <u>\$ 3,217,586</u> | <u>\$ 411,210</u> |

F. Compensated absences

County employees accumulate earned but unused leave with pay which combines into a Flexible Earned Time (FET) bank. Upon termination of employment the FET bank pays out a percentage based on each employee's years of service using their current pay rate.

The General Fund, Road Fund, Health and Human Services Fund, Capital Improvement Fund, other governmental funds, and internal service funds are typically used to liquidate these liabilities.

G. Landfill liability

The landfill post-closure care liability represents projected ten year post-closure maintenance care expenses of the Whitson and Newberg landfills per the August 2018 analysis by Parametrix. Future maturities have not been established, but Parametrix and the County estimate \$132,223 to be retired in the 2020-21 fiscal year. However, future costs paid are subject to change due to inflation, deflation, changes in technology or changes to applicable laws or regulations.

H. Pension and other postemployment benefit liability

See Note 9. *Defined benefit pension plan* in the Notes to Basic Financial Statements section of this report for additional information.

See Note 11. *Other postemployment benefits* in the Notes to Basic Financial Statements section of this report for additional information.

The General Fund, Road Fund, Health and Human Services Fund, Capital Improvement Fund, other governmental funds, and internal service funds are typically used to liquidate these liabilities.

NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

7. Conduit debt

The County has issued three limited obligation ("conduit") revenue bonds for the express purpose of providing capital financing for specific third-party borrowers. Although the conduit debt obligations bear the name of the County, the County has no obligation for such debt; accordingly, the debt is not reported as a liability in the County's financial statements.

On August 4, 2016 the Yamhill County Hospital Authority (Authority) issued variable rate demand series 2016 bonds in the amount of \$42,140,000. Series 2016A (tax-exempt) has a maturity date of November 15, 2026. Series 2016B (federally taxable) has a maturity date of November 15, 2020. The proceeds were assigned to Friendsview Manor dba Friendsview Retirement Community, an Oregon non-profit organization and were used to fully defease previously issued bonds, finance improvements, remodel and expand the continuing care retirement facility, and to pay the costs associated with issuance of the bonds. The bonds do not constitute a debt or liability of the Authority or Yamhill County. The outstanding amounts at June 30, 2020 for series 2016A and series 2016B are \$40,530,000 and \$30,000 respectively. The Authority has no taxing power.

In July 2012, the County issued tax-exempt series 2012A bonds in the amount of \$19,510,000. The bonds were assigned to George Fox University to fully defease previously issued bonds which were issued to finance the acquisition of real estate and construction of capital improvements. The outstanding amounts for the series 2012A issue at June 30, 2020 was \$19,510,000. George Fox University has no taxing power.

In April 2018, the County authorized tax-exempt series 2018 bonds in the amount of \$15,000,000. The bonds were assigned to George Fox University and were issued to finance construction of capital improvements. The outstanding amounts for the series 2018 issue at June 30, 2020 was \$13,500,000. George Fox University has no taxing power.

8. Interfund balances and transfers

A. Interfund transfers used to reallocate financial resources to funds where they will be expended were as follows:

| Fund | Transfers | |
|---------------------------|----------------------|----------------------|
| | In | Out |
| General | \$ 2,744,015 | \$ 7,085,484 |
| Road | 540,796 | 847,293 |
| Health and Human Services | 2,339,174 | 3,425,689 |
| Capital Improvement | 4,100,188 | 110,434 |
| Nonmajor funds | 450,654 | 1,410,528 |
| Cove Orchard Sewer | - | 17 |
| Internal Service funds | 3,362,490 | 657,872 |
| | <u>\$ 13,537,317</u> | <u>\$ 13,537,317</u> |

Transfers between funds were made to facilitate operations of County services, provide for transfers to the Internal Service funds and provide sufficient operating resources to the Health and Human Services Fund and nonmajor funds.

NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

8. Interfund balances and transfers (continued)

B. Advances and due to/from other funds are as follows:

| | Advances from other funds |
|--------------------------------|------------------------------|
| | Capital Improvement |
| <u>Advances to other funds</u> | <u>Improvement</u> |
| General | \$ 354,547 |
| Nonmajor governmental | 353,864 |
| Internal service funds | <u>853,340</u> |
| | <u>\$ 1,561,751</u> |

The Solid Waste Fund made advances to the Capital Improvement Fund to redeem the series 2003 full faith and credit bond. The outstanding amount of the advance at June 30, 2020 is \$103,864.

The Solid Waste Fund and the Motor Vehicle Replacement (Internal Service) Funds made equal advances to the Capital Improvement Fund to finance the Jail Security Camera Project. The outstanding amount of the advances at June 30, 2020 is \$250,000 in each fund.

The Landfill License Reserve (General) and the Motor Vehicle Replacement (Internal Service) Funds made equal advances to the Capital Improvement Fund to pay off the Oregon Economic and Community Development Department loan. The outstanding amount of the advances at June 30, 2020 is \$354,547 in each fund.

The Self-Insurance Fund (Internal Service) made advances to the Capital Improvement Fund to acquire real property. The outstanding amount of the advance at June 30, 2020 is \$248,793.

9. Unavailable revenue

Resources owned by the County, which are measurable but unavailable in the governmental funds, consist of the following:

| | General | Health and Human Services | Nonmajor Funds | Totals |
|-------------------|-------------------|------------------------------|-------------------|-------------------|
| Property taxes | \$ 814,981 | \$ - | \$ 14,067 | \$ 829,048 |
| Other | - | 1,857 | - | 1,857 |
| Unearned revenues | - | - | 7,804 | 7,804 |
| Total | <u>\$ 814,981</u> | <u>\$ 1,857</u> | <u>\$ 21,871</u> | <u>\$ 838,709</u> |

NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

10. Defined benefit pension plan

A. Plan description

Employees of the County are provided with pensions through the Oregon Public Employee Retirement Systems (OPERS).

The OPERS consists of a single cost-sharing multiple employer defined benefit pension plan. The Oregon Legislature has delegated the authority to the Public Employees Retirement Board to administer and manage the system.

OPERS produces an independently audited Comprehensive Annual Financial Report which includes detailed information about the pension plan's fiduciary net position. The report can be found at: www.oregon.gov/pers/Documents/Financials/CAFR/2019-CAFR.pdf.

B. Description of benefit terms

All benefits of the System are established by the legislature pursuant to ORS Chapters 238 and 238A.

Tier One/Tier Two retirement benefit (Chapter 238)

Tier One/Tier Two Retirement Benefit plan is closed to new members hired on or after August 29, 2003.

Pension benefits

The OPERS retirement allowance is payable monthly for life. It may be selected from 13 retirement benefit options. These options include survivorship benefits and lump-sum refunds. The basic benefit is based on years of service and final average salary. A percentage (1.67 percent for general service employees) is multiplied by the number of years of service and the final average salary. Benefits may also be calculated under either a formula plus annuity (for members who were contributing before August 21, 1981) or a money match computation if a greater benefit results.

A member is considered vested and will be eligible at minimum retirement age for a service retirement allowance if he or she has had a contribution in each of five calendar years or has reached at least 50 years of age before ceasing employment with a participating employer. General service employees may retire after reaching age 55. Tier One general service employee benefits are reduced if retirement occurs prior to age 58 with fewer than 30 years of service. Tier Two members are eligible for full benefits at age 60.

Death benefits

Upon the death of a non-retired member, the beneficiary receives a lump-sum refund of the member's account balance (accumulated contributions and interest). In addition, the beneficiary will receive a lump-sum payment from employer funds equal to the account balance, provided one or more of the following conditions are met:

- the member was employed by a OPERS employer at the time of death,
- the member died within 120 days after termination of OPERS-covered employment,
- the member died as a result of injury sustained while employed in a OPERS-covered job, or
- the member was on an official leave of absence from a OPERS-covered job at the time of death

NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

10. Defined benefit pension plan (continued)

Disability benefits

A member with 10 or more years of creditable service who becomes disabled from other than duty-connected causes may receive a non-duty disability benefit. A disability resulting from a job-incurred injury or illness qualifies a member (including OPERS judge members) for disability benefits regardless of the length of OPERS-covered service. Upon qualifying for either a non-duty or duty disability, service time is computed to age 58 when determining the monthly benefit.

Benefit changes after retirement

Members may choose to continue participation in a variable equities investment account after retiring and may experience annual benefit fluctuations due to changes in the market value of equity investments. Under ORS 238.360 monthly benefits are adjusted annually through cost-of-living changes.

Oregon Public Service Retirement Plan (Chapter 238A) (OPSRP)

Pension benefits

The OPSRP pension program provides benefits to members hired on or after August 29, 2003.

This portion of OPSRP provides a life pension funded by employer contributions. Benefits are calculated with the following formula for members who attain normal retirement age:

General service: 1.5 percent is multiplied by the number of years of service and the final average salary. Normal retirement age for general service members is age 65, or age 58 with 30 years of retirement credit.

Police and fire: 1.8 percent is multiplied by the number of years of service and the final average salary. Normal retirement age for general service members is age 60, or age 53 with 25 years of retirement credit.

A member of the OPSRP pension program becomes vested on the earliest of the following dates: the date the member completes 600 hours of service in each of five calendar years, the date the member reaches normal retirement age, and, if the pension program is terminated, the date on which termination becomes effective.

Death benefits

Upon the death of a non-retired member, the spouse or other person who is constitutionally required to be treated in the same manner as the spouse, receives for life 50 percent of the pension that would otherwise have been paid to the deceased member.

Disability benefits

A member who has accrued 10 or more years of retirement credits before the member becomes disabled or a member who becomes disabled due to job-related injury shall receive a disability benefit of 45 percent of the member's salary determined as of the last full month of employment before the disability occurred.

NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

10. Defined benefit pension plan (continued)

Benefit changes after retirement

Under ORS 238A.210 monthly benefits are adjusted annually through cost-of-living changes.

C. Contributions

OPERS funding policy provides for periodic member and employer contributions at actuarial determined rates, subject to limits set in statute. These contributions, expressed as a percentage of covered payroll, are intended to accumulate sufficient assets to pay benefits when due. Employer contribution rates during the period were based on the December 31, 2017 actuarial valuation.

Tier One/Tier Two employer contribution rates are 19.22 percent and the OPSRP employer contribution rates are 10.98 percent for general service employees and 15.61 for police and fire employees. Employer contributions for the year ended June 30, 2020 were \$4,553,846.

D. Net pension liability, pension expense and deferred outflows of resources and deferred inflows of resources related to pensions

Net pension liability

At June 30, 2020, the County reported a liability of \$32,968,130 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2019, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation dated December 31, 2017. The County's proportion of the net pension liability was based on a projection of the County's long-term share of contributions to the pension plan relative to the projected contributions of all participating employers, actuarially determined. The projected long-term contribution effort is equal to the sum of the present value of future normal costs (PVFNC) and the unfunded actuarial liability (UAL).

Employers' long-term contribution efforts are based on projected rates that have two major components:

Normal Cost Rate: The PVFNC represents the portion of the projected long-term contribution effort related to future service. An employer's PVFNC depends on both the normal cost rates charged on the employer's payrolls, and on the underlying demographics of the respective payrolls. For OPERS funding, employers have up to three different payrolls, each with a different normal cost rate: (1) Tier One/Tier Two payroll, (2) OPSRP general service payroll, and (3) OPSRP police and fire payroll.

UAL Rate: A UAL can arise when an event such as experience differing from the assumptions used in the actuarial valuation occurs. An amortization schedule is established to eliminate the UAL that arises over a fixed period of time if future experience follows assumption. The UAL Rate is the upcoming year's component of the cumulative amortization schedules, stated as a percent of payroll. The UAL represents the portion of the projected long-term contribution effort related to past service.

After the employer's projected long-term contribution effort is calculated, that amount is reduced by the value of the employer's supplemental lump-sum payments, known as side accounts, transition surpluses and pre-SLGRP (State and Local Government Rate Pool) surpluses as of the valuation date. Side accounts decrease the employer's projected long-term contribution effort because side accounts are effectively prepaid contributions.

NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

10. Defined benefit pension plan (continued)

At measurement date June 30, 2019, the County's proportion was 0.19059361 percent, which was an increase of 0.00952365 percent from its proportion measured as of June 30, 2018.

Pension expense

For the year ended June 30, 2020, the County recognized pension expense of \$8,456,779.

Deferred inflows of resources and deferred outflows of resources

Deferred inflows of resources and deferred outflows of resources are calculated at the plan level and are allocated to employers based on their proportionate share. For the measurement period ended June 30, 2019, employers will report the following deferred inflows or resources and/or deferred outflows of resources:

- Difference between expected and actual experience
- Changes in assumptions
- Changes in employer proportion since the prior measurement date
- Differences between projected and actual earnings

Differences between expected and actual experience, changes in assumptions and changes in employer proportionate are amortized over the average remaining service lives of all plan participants, including retirees, determined at the beginning of the respective measurement period. Employers are required to recognize pension expense based on the balance of the closed period "layers" attributable to each measurement period. The average remaining service lives determined as of the beginning of each measurement period are:

- Fiscal Year ended June 30, 2019 - 5.2 years
- Fiscal Year ended June 30, 2018 - 5.2 years
- Fiscal Year ended June 30, 2017 - 5.3 years
- Fiscal Year ended June 30, 2016 - 5.3 years
- Fiscal Year ended June 30, 2015 - 5.4 years
- Fiscal Year ended June 30, 2014 - 5.6 years

The net difference between projected and actual investment earnings attributable to each measurement period is amortized over a closed five-year period.

NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

10. Defined benefit pension plan (continued)

At June 30, 2020, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

| | <u>Deferred Outflows of Resources</u> | <u>Deferred Inflows of Resources</u> |
|---|---|--|
| Difference between expected and actual experience | \$ 1,818,095 | \$ -- |
| Change of assumptions | 4,472,503 | -- |
| Net difference between projected and actual earnings on pension plan investments | -- | 934,613 |
| Changes in proportionate share | 911,566 | 719,178 |
| Difference between contributions and proportionate share of system contributions | 978,750 | 64,742 |
| Contributions subsequent to the measurement date | <u>4,553,846</u> | <u>--</u> |
| Total | <u>\$ 12,734,760</u> | <u>\$ 1,718,533</u> |

Deferred outflows of resources related to pensions resulting from the County's contributions subsequent to the measurement in the amount of \$4,553,846 will be recognized as a reduction of the net pension liability in the year ended June 30, 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

| | |
|--------------------|---------------------|
| Year ends June 30, | |
| 2021 | \$ 3,387,633 |
| 2022 | 655,125 |
| 2023 | 1,261,153 |
| 2024 | 1,049,013 |
| 2025 | <u>109,457</u> |
| Total | <u>\$ 6,462,381</u> |

NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

10. Defined benefit pension plan (continued)

E. Actuarial methods and assumptions used in developing total pension liability

The contribution rates (Tier One/ Tier Two and OPSRP) were developed and the total pension liability measured as of June 30, 2019 was based on an actuarial valuation as of December 31, 2017 using the following methods and assumptions:

| | |
|---|--|
| Experience study report | 2016, published July 26, 2017 |
| Actuarial cost method | Entry age normal |
| Inflation rate | 2.5 percent |
| Long-term expected rate of return | 7.2 percent |
| Discount rate | 7.2 percent |
| Administrative expenses – Tier One/Tier Two | \$37.5 million per year added to normal cost |
| Administrative expenses – OPSRP | \$6.5 million per year added to normal cost |
| Projected salary increases | 3.5 percent |
| Cost of living adjustments (COLA) | Blend of 2.00 percent COLA and graded COLA (1.25 percent/.015) in accordance with <i>Moro</i> decision; blend based on service |
| Mortality | <p>Healthy retirees and beneficiaries: RP-2014 Healthy annuitant, sex-distinct, generational with Unisex, Social Security Data Scale, with collar adjustments and set-backs as described in the valuation.</p> <p>Active members: RP-2014 Employees, sex-distinct, generational with Unisex, Social Security Data Scale, with collar adjustments and set-backs as described in the valuation.</p> <p>Disabled retirees: RP-2014 Disabled retirees, sex-distinct, generational with Unisex, Social Security Data Scale.</p> |

Actuarial valuations of an ongoing plan involve estimates of the value of projected benefits and assumptions about the probability of events far into the future. Actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future. Experience studies are performed as of December 31 of even numbered years. The methods and assumptions shown above are based on the 2016 Experience Study which reviewed experience for the four-year period ending on December 31, 2016.

NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

10. Defined benefit pension plan (continued)

UAL amortization

The Tier 1/Tier 2 UAL amortization period was reset to 20 years as of December 31, 2013. Gains and losses between subsequent odd-year valuations will be amortized as a level percentage of projected combined valuation payroll (Tier 1/ Tier 2 plus OPSRP payroll) over a closed 20 year period from the valuation in which they are first recognized.

The OPSRP UAL as of December 31, 2007 is amortized as a level percentage of projected combined valuation payroll (Tier 1/ Tier 2 plus OPSRP payroll) over a closed period 16 year period. Gains and losses between subsequent odd-year valuations are amortized as a level percentage of combined valuation payroll over 16 years from the valuation in which they are first recognized.

Discount rate

The discount rate used to measure the total pension liability was 7.2 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Assumed asset allocation

| <u>Asset Class</u> | <u>Target Allocation</u> |
|------------------------|------------------------------|
| Cash | 0.00% |
| Debt securities | 20.00% |
| Public equity | 37.50% |
| Private equity | 17.50% |
| Real estate | 12.50% |
| Alternatives portfolio | 12.50% |
| Opportunity portfolio | 0.00% |
| Total | <u>100.00%</u> |

Long-term expected rate of return

To develop an analytical basis for the selection of the long-term expected rate of return assumption, in July 2017 the PERS Board reviewed long-term assumptions developed by both the actuaries capital market assumptions team and the Oregon Investment Council's (OIC) investment advisors. Each asset class assumption is based on a consistent set of underlying assumptions, and includes adjustment for the inflation assumption. These assumptions are not based on historical returns, but instead are based on forward-looking capital market economic model.

NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

10. Defined benefit pension plan (continued)

| <u>Long-Term Expected Rate of Return</u> ¹ | Target | Annual | Compound Annual | Standard |
|---|-------------|---------------------|-----------------|-----------|
| Asset Class | Allocation* | Arithmetic | (Geometric) | Deviation |
| | | Return ² | Return | |
| Core Fixed Income | 8.00 % | 3.59 % | 3.49 % | 4.55 % |
| Short-Term Bonds | 8.00 | 3.42 | 3.38 | 2.70 |
| Bank/Leveraged Loans | 3.00 | 5.34 | 5.09 | 7.50 |
| High Yield Bonds | 1.00 | 6.90 | 6.45 | 10.00 |
| Large/Mid Cap US Equities | 15.75 | 7.45 | 6.30 | 16.25 |
| Small Cap US Equities | 1.31 | 8.49 | 6.69 | 20.55 |
| Micro Cap US Equities | 1.31 | 9.01 | 6.80 | 22.90 |
| Developed Foreign Equities | 13.13 | 8.21 | 6.71 | 18.70 |
| Emerging Market Equities | 4.13 | 10.53 | 7.45 | 27.35 |
| Non-US Small Cap Equities | 1.88 | 8.67 | 7.01 | 19.75 |
| Private Equity | 17.50 | 11.45 | 7.82 | 30.00 |
| Real Estate (Property) | 10.00 | 6.15 | 5.51 | 12.00 |
| Real Estate (REITS) | 2.50 | 8.26 | 6.37 | 21.00 |
| Hedge Fund of Funds - Diversified | 2.50 | 4.36 | 4.09 | 7.80 |
| Hedge Fund - Event-driven | 0.63 | 6.21 | 5.86 | 8.90 |
| Timber | 1.88 | 6.37 | 5.62 | 13.00 |
| Farmland | 1.88 | 6.90 | 6.15 | 13.00 |
| Infrastructure | 3.75 | 7.54 | 6.60 | 14.65 |
| Commodities | 1.88 | 5.43 | 3.84 | 18.95 |
| Assumed Inflation - Mean | | | 2.50 % | 1.85 % |

¹ Based on the OIC Statement of Investment Objectives and Policy Framework for the Oregon Public Employees Retirement Fund, revised as of June 7, 2017.

² The arithmetic mean is a component that goes into calculating the geometric mean. Expected rates of return are presented using the geometric mean, which the Board uses in setting the discount rate.

Depletion date projection

GASB 68 generally requires that a blended discount rate be used to measure the Total Pension Liability (the Actuarial Accrued Liability calculated using the Individual Entry Age Normal Cost Method). The long-term expected return on plan investments may be used to discount liabilities to the extent that the plan’s fiduciary net position (fair market value of assets) is projected to cover benefit payments and administrative expenses. A 20-year high quality (AA/Aa or higher) municipal bond rate must be used for periods where the fiduciary net position is not projected to cover benefit payments and administrative expenses. Determining the discount rate under GASB 68 will often require that the actuary perform complex projections of future benefit payments and asset values. GASB 68 (paragraph 67) does allow for alternative evaluations of projected solvency, if such evaluation can reliably be made. GASB does not contemplate a specific method for making an alternative evaluation of sufficiency; it is left to professional judgment.

NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

10. Defined benefit pension plan (continued)

The following circumstances justify an alternative evaluation of sufficiency for OPERS:

- OPERS has a formal written policy to calculate an Actuarially Determined Contribution (ADC), which is articulated in the actuarial valuation report.
- The ADC is based on a closed, layered amortization period, which means that payment of the full ADC each year will bring the plan to a 100 percent funded position by the end of the amortization period if future experience follows assumption.
- GASB 68 specifies that the projections regarding future solvency assume that plan assets earn the assumed rate of return and there are no future changes in the plan provisions or actuarial methods and assumptions, which means that the projections would not reflect any adverse future experience which might impact the plan's funded position.

Based on these circumstances, it is OPERS independent actuary's opinion that the detailed depletion date projections outlined in GASB 68 would clearly indicate that the fiduciary net position is always projected to be sufficient to cover benefit payments and administrative expenses.

F. Sensitivity of the proportionate share of the net pension liability to changes in the discount rate

The following presents the proportionate share of the net pension liability calculated using the discount rate of 7.2 percent, as well as what the proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.2 percent) or 1-percentage-point higher (8.2 percent) than the current rate:

| | 1 Percentage Point <u>Lower</u> | Current Discount <u>Rate</u> | 1 Percentage Point <u>Higher</u> |
|---|---------------------------------------|------------------------------------|--|
| Proportionate share of net pension liability | \$ 52,795,535 | \$ 32,968,130 | \$ 16,375,324 |

G. Changes subsequent to the measurement date

A legislative change that occurred after the December 31, 2017 valuation date affected the plan provisions reflected for financial reporting purposes. Senate Bill 1049, signed into law in June 2019, introduced a limit on the amount of annual salary included for the calculation of benefits. Beginning in 2020, annual salary in excess of \$195,000 (as indexed in future years) will be excluded when determining member benefits. As a result, future Tier 1/Tier 2 and OPSRP benefits for certain active members are now projected to be lower than prior to the legislation.

NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

11. Defined contribution plan

A. Plan description

Individual account program (IAP) - Participants in OPERS defined benefit pension plan also participate in the defined contribution plan.

B. Pension benefits

An IAP member becomes vested on the date the employee account is established or on the date the rollover account was established. If the employer makes optional employer contributions for a member, the member becomes vested on the earliest of the following dates: the date the member completes 600 hours of service in each of five calendar years, the date the member reaches normal retirement age, the date the IAP is terminated, the date the active member becomes disabled, or the date the active member dies.

Upon retirement, a member of the IAP may receive the amounts in his or her employee account, rollover account, and vested employer account as a lump-sum payment or in equal installments over a 5-, 10-, 15-, 20-year period or an anticipated life span option. Each distribution option has a \$200 minimum distribution limit.

C. Death benefits

Upon the death of a non-retired member, the beneficiary receives in a lump sum the member's account balance, rollover account balance, and vested employer optional contribution account balance. If a retired member dies before the installment payments are completed, the beneficiary may receive the remaining installment payments or choose a lump-sum payment.

D. Contributions

The County makes the employee contributions of 6 percent of covered payroll to the plan. Contributions for the year ended June 30, 2020 were \$2,006,497.

E. Recordkeeping

PERS contracts with VOYA Financial to maintain IAP participant records.

NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

12. Other postemployment benefits

Oregon Public Employees Retirement Systems Retirement Health Insurance Account

A. Plan description

The County contributes to the Oregon PERS Retirement Health Insurance Account (RHIA) for each of its eligible employees. The RHIA is a cost-sharing multiple-employer defined benefit other postemployment benefit plan administered by PERS. Contributions are mandatory for each employer that is a member of PERS.

The Oregon Legislature has delegated the authority to the Public Employees Retirement Board to administer and manage the system.

OPERS produces an independently audited Comprehensive Annual Financial Report which includes detailed information about the plan's fiduciary net position. The report can be found at:

www.oregon.gov/pers/Documents/Financials/CAFR/2019-CAFR.pdf

B. Description of benefit terms

All benefits of the System are established by the legislature pursuant to Oregon Revised Statutes Chapters 238 and 238A.

The RHIA is closed to new members hired on or after August 29, 2003.

Other Postemployment Healthcare benefits

Eligible retired members receive a monthly healthcare benefit for life up to \$60 toward the monthly cost health insurance.

To be eligible, the member must:

- 1) Have eight years or more of qualifying service in PERS at the time of retirement or receive a disability allowance as if the member had eight years or more of creditable service in PERS
- 2) Receive both Medicare Parts A and B coverage
- 3) Enroll in a PERS-sponsored health plan

Surviving spouse or dependent benefits

A surviving spouse or dependent of a deceased retiree who was eligible to receive the subsidy is eligible to receive the subsidy if he or she is receiving a retirement benefit or allowance from PERS or was insured at the time the member died and the member retired before May 1, 1991.

NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

12. Other postemployment benefits (continued)

C. Contributions

OPERS funding policy provides for periodic member and employer contributions at the rates established by the Public Employees Retirement Board, subject to limits set in statute. These contributions, expressed as a percentage of covered payroll, are intended to accumulate sufficient assets to pay benefits when due. Employer contribution rates during the period were based on the December 31, 2017 actuarial valuation.

The County contributed 0.06 percent of PERS-covered salaries for Tier One and Tier Two members to fund the normal cost portion of RHIA benefits. Since the funded status of the RHIA UAL is in excess of 100 percent, no contributions were required to fund the RHIA UAL. For the year ended June 30, 2020, the County made contributions in the amount of \$11,997 to the RHIA.

D. Net OPEB liability/(asset), pension expense and deferred outflows of resources and deferred inflows of resources related to other postemployment benefits

Net OPEB liability (asset)

At June 30, 2020, the County reported an (asset) of \$(542,584) for its proportionate share of the net OPEB liability/(asset). The net OPEB liability/(asset) was measured as of June 30, 2019, and the total OPEB liability used to calculate the net OPEB liability/(asset) was determined by an actuarial valuation as of December 31, 2017. The County's proportion of the net OPEB liability/(asset) was based on its actual, legally required contributions made during the fiscal year with the total actual contributions of all employers during the fiscal year.

At June 30, 2019, the County's proportion was 0.28078791 percent, which was an increase of 0.0124405 percent from its proportion measured as of June 30, 2018.

OPEB expense

For the year ended June 30, 2020, the County recognized OPEB (revenue) of \$(75,466).

NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

12. Other postemployment benefits (continued)

Deferred inflows of resources and deferred outflows of resources

Deferred inflows of resources and deferred outflows of resources are calculated at the plan level and are allocated to employers based on their proportionate share. For the measurement period ended June 30, 2019, employers will report the following deferred inflows or resources and/or deferred outflows of resources:

- Difference between expected and actual experience
- Changes in assumptions
- Changes in employer proportion since the prior measurement date
- Differences between projected and actual earnings

Differences between expected and actual experience, changes in assumptions and changes in employer proportionate are amortized over the average remaining service lives of all plan participants, including retirees, determined at the beginning of the respective measurement period. Employers are required to recognize OPEB expense based on the balance of the closed period “layers” attributable to each measurement period. The average remaining service lives determined as of the beginning of each measurement period are described below:

- Fiscal Year ended June 30, 2019 – 3.1 years
- Fiscal Year ended June 30, 2018 – 3.3 years
- Fiscal Year ended June 30, 2017 – 3.7 years

The net difference between projected and actual investment earnings attributable to each measurement period is amortized over a closed five-year period.

At June 30, 2020, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

| | <u>Deferred Outflows of Resources</u> | <u>Deferred Inflows of Resources</u> |
|---|---|--|
| Difference between expected and actual experience | \$ -- | \$ 71,551 |
| Changes of assumptions | -- | 562 |
| Net difference between projected and actual earnings on pension plan investments | -- | 33,491 |
| Changes in proportionate share | -- | 8,375 |
| Contributions subsequent to the measurement date | <u>11,997</u> | <u>--</u> |
| Total | <u>\$ 11,997</u> | <u>\$ 113,979</u> |

NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

12. Other postemployment benefits (continued)

Deferred outflows of resources related to OPEB resulting from the County's contributions subsequent to the measurement date in the amount of \$11,997 will be recognized as an adjust to the net OPEB (asset) / liability in the year ended June 30, 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

| Year ends June 30, | |
|--------------------|---------------------|
| 2021 | \$ (58,834) |
| 2022 | (52,073) |
| 2023 | (6,521) |
| 2024 | 3,449 |
| 2025 | <u> --</u> |
| Total | <u>\$ (113,979)</u> |

E. Actuarial methods and assumptions used in developing total OPEB liability

Except as identified below, actuarial methods and assumptions used in developing the total OPEB liability are the same as those used to develop the total PERS pension liability as discussed in note 11.

Healthcare cost trend rate

A healthcare cost trend rate is not utilized in the actuarial valuation as statute stipulates a \$60 monthly payment to retirees for health insurance.

Depletion date projection

GASB 75 generally requires that a blended discount rate be used to measure the Total OPEB Liability (the Actuarial Accrued Liability calculated using the Individual Entry Age Normal Cost Method). The long-term expected return on plan investments may be used to discount liabilities to the extent that the plan's fiduciary net position (fair market value of assets) is projected to cover benefit payments and administrative expenses. A 20-year high quality (AA/Aa or higher) municipal bond rate must be used for periods where the fiduciary net position is not projected to cover benefit payments and administrative expenses. Determining the discount rate under GASB 75 will often require that the actuary perform complex projections of future benefit payments and asset values. GASB 75 (paragraph 82) does allow for alternative evaluations of projected solvency, if such evaluation can reliably be made. GASB does not contemplate a specific method for making an alternative evaluation of sufficiency; it is left to professional judgment.

NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

12. Other postemployment benefits (continued)

The following circumstances justify an alternative evaluation of sufficiency for Oregon PERS (OPERS):

- OPERS has a formal written policy to calculate an Actuarially Determined Contribution (ADC), which is articulated in the actuarial valuation report.
- The ADC is based on a closed, layered amortization period, which means that payment of the full ADC each year will bring the plan to a 100 percent funded position by the end of the amortization period if future experience follows assumption.
- GASB 75 specifies that the projections regarding future solvency assume that plan assets earn the assumed rate of return and there are no future changes in the plan provisions or actuarial methods and assumptions, which means that the projections would not reflect any adverse future experience which might impact the plan’s funded position.

Based on these circumstances, it is OPERS independent actuary’s opinion that the detailed depletion date projections outlined in GASB 75 would clearly indicate that the fiduciary net position is always projected to be sufficient to cover benefit payments and administrative expenses.

G. Sensitivity of the proportionate share of the net OPEB liability/(asset) to changes in the discount rate

The following presents the proportionate share of the net OPEB liability/(asset) calculated using the discount rate of 7.2 percent, as well as what the proportionate share of the net OPEB liability/(asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (6.2 percent) or 1-percentage-point higher (8.2 percent) than the current rate:

| | 1 Percentage Point <u>Lower</u> | Current Discount <u>Rate</u> | 1 Percentage Point <u>Higher</u> |
|--|---------------------------------------|------------------------------------|--|
| Proportionate share of net OPEB liability/(asset) | \$ (420,642) | \$ (542,584) | \$ (646,486) |

Employee Benefit Plan for the Employees of Yamhill County

A. Plan description and benefits provided

The County provides other postemployment benefits (OPEB) for employees, retirees, spouses and dependents through a single employer defined benefit plan in the form of group health insurance benefits. As required by ORS 243.303(2), retirees who were hired after July 1, 2003 are allowed to continue, at the retirees’ expense, coverage under the group health insurance plan until age 65. The difference between the premium actually paid by the retirees under the group insurance plan and the premium that they would pay if they were not included in the plan is considered to be an implicit subsidy under the provisions of GASB 75. The plan does not issue a separate stand-alone financial report.

NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

12. Other postemployment benefits (continued)

B. Plan membership

As of June 30, 2018, there were 412 active employees, 10 eligible retirees, and 1 spouse of ineligible retirees for a total of 423 plan members.

C. Contributions

The County funds the plan only to the extent of current year insurance premium requirements on a pay-as-you-go basis. The average monthly premium requirements for the County are as follows:

| | | |
|-------------------------|----|-----|
| For retirees | \$ | 651 |
| For spouses of retirees | | 642 |

D. Total OPEB liability, changes in total OPEB liability, OPEB expense, deferred outflows of resources and deferred inflows of resources related to OPEB

At June 30, 2020, the County reported a total OPEB liability of \$1,535,828. The total OPEB liability was measured as of June 30, 2019 and determined by an actuarial valuation dated July 1, 2018.

Changes in the total OPEB liability is as follows:

| | <u>Total OPEB Liability</u> |
|--|---------------------------------|
| Balances at June 30, 2019 | \$ 1,401,333 |
| Changes for the year: | |
| Service cost | 132,843 |
| Interest | 57,321 |
| Changes in assumptions or other inputs | 51,365 |
| Benefit payments | <u>(107,034)</u> |
| Balances at June 30, 2020 | <u>\$ 1,535,828</u> |

NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

12. Other postemployment benefits (continued)

For the year ended June 30, 2020, the County recognized OPEB expense of \$52,308. At June 30, 2020, the County reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

| | Deferred Outflows of Resources | Deferred Inflows of Resources |
|--|--------------------------------------|-------------------------------------|
| Differences between expected and actual experience | \$ -- | \$ 56,352 |
| Changes of assumptions | 44,780 | 248,696 |
| County's contributions subsequent to the measurement Date | <u>89,419</u> | <u>--</u> |
| | <u>\$ 134,199</u> | <u>\$ 305,048</u> |

Deferred outflows of resources related to OPEB resulting from County contributions subsequent to the measurement date in the amount of \$89,419 will be recognized as an adjustment to the Total OPEB liability in the year ended June 30, 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

| Year ends June 30, | |
|--------------------|---------------------|
| 2021 | \$ (48,437) |
| 2022 | (48,437) |
| 2023 | (48,437) |
| 2024 | (48,437) |
| 2025 | (45,622) |
| Thereafter | <u>(20,898)</u> |
| Total | <u>\$ (260,268)</u> |

NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

12. Other postemployment benefits (continued)

E. Actuarial valuation

The County contributions are based on the accruing benefit costs measured using the individual entry age normal actuarial cost method. The present value of benefits is allocated over the service for each active employee from their date of hire to their expected retirement age, as a level percent of the employee’s pay. This level percent times pay is referred to as the service cost and is that portion of the present value of benefits attributable to an employee’s service in a current year. The service cost equals \$0 for retired members. The total OPEB liability is the present value of benefits less the actuarial present value of future normal costs and represents the liabilities allocated to service up to the valuation date. For retirees, the total OPEB liability is equal to the present value of benefits.

F. Actuarial methods and assumptions used in developing total OPEB liability

| | |
|----------------------------|--|
| Valuation Date | July 1, 2018 |
| Actuarial Cost Method | Entry Age Normal, Level Percent of Pay |
| Actuarial Assumptions: | |
| Inflation Rate | 2.5 percent |
| Projected Salary Increases | 3.5 percent |
| Mortality | Healthy retirees and beneficiaries: RP-2014 Healthy Annuitant, sex distinct mortality tables blended 50/50 blue collar and white collar, set back one year for males. Mortality is projected on a generational basis using the Unisex Social Security Data Scale. |
| Withdrawal | Based on Oregon PERS assumptions. Annual rates are based on employment classification, gender and duration from hire date. |
| Retirement | Based on Oregon PERS assumptions. Annual rates are based on age, Tier/OPSRP, duration of service, and employment classification. |

Actuarial valuations of an ongoing plan involve estimates of the value of projected benefits and assumptions about the probability of events far into the future. Actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future.

Discount rate

The discount rate used to measure the total OPEB liability was 3.5 percent. The discount rate is based on the Bond Buyer 20-year General Obligation Bond Index. The discount rate at the prior measurement date was 3.87 percent.

NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

12. Other postemployment benefits (continued)

Healthcare cost trend rate

The assumed healthcare cost trend for medical and vision costs is as follows:

| <u>Year</u> | <u>Pre-65 Trend</u> |
|-------------|---------------------|
| 2018 | 6.75% |
| 2019 | 7.00% |
| 2020 | 5.50% |
| 2021-2025 | 5.00% |
| 2026-2029 | 4.75% |
| 2030-2033 | 5.00% |
| 2034 | 5.25% |
| 2035 | 5.75% |
| 2036-2038 | 6.00% |
| 2039-2045 | 5.75% |
| 2046-2050 | 5.50% |
| 2051-2061 | 5.25% |
| 2062-2065 | 5.00% |
| 2066+ | 4.75% |

Dental costs are assumed to increase 4.5 percent in all future years.

Sensitivity of the County total OPEB liability to changes in the discount and healthcare cost trend rates

The following presents the County total OPEB liability calculated using the discount rate of 3.5 percent, as well as what the County’s total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (2.5 percent) or 1-percentage-point higher (4.5 percent) than the current rate. A similar sensitivity analysis is then presented for changes in the healthcare cost trend assumption.

| | <u>1 Percentage Point Lower</u> | <u>Current Discount Rate</u> | <u>1 Percentage Point Higher</u> |
|-------------------------------|---|--------------------------------------|--|
| County's total OPEB liability | \$ 1,678,204 | \$ 1,535,828 | \$ 1,406,189 |
| | <u>1 Percentage Point Lower</u> | <u>Current Trend Rate</u> | <u>1 Percentage Point Higher</u> |
| County's total OPEB liability | \$ 1,354,981 | \$ 1,535,828 | \$ 1,754,667 |

NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

13. Litigation

The County, in the regular course of business, is named as a defendant in various lawsuits. The likely outcome of these lawsuits is not determinable at this time and the County does not believe that the ultimate resolution of these lawsuits will have a material adverse effect on the County's General Fund.

14. Net position restricted through enabling legislation

The government-wide statement of net position reports \$19,020,493 of restricted net position, of which \$555,948 is restricted by enabling legislation.

15. Governmental fund balances

Fund balances for governmental funds have been reported in the categories of nonspendable, restricted, committed, assigned and unassigned. The specific purposes for these amounts are as follows:

| | General | Road | Health and Human Services | Capital Improvement | Other Governmental Funds | Total |
|-------------------------|----------------------|---------------------|---------------------------------|------------------------|--------------------------------|----------------------|
| Fund balances: | | | | | | |
| Nonspendable | | | | | | |
| Inventory | \$ - | \$ 194,289 | \$ - | \$ - | \$ - | \$ 194,289 |
| Prepaid items | 233,910 | - | - | - | 9,070 | 242,980 |
| Advances to other funds | 354,547 | - | - | - | - | 354,547 |
| Restricted for: | | | | | | |
| Highways and streets | - | 3,221,120 | - | - | 27,087 | 3,248,207 |
| Schools and education | - | - | - | - | 86,996 | 86,996 |
| Health services | - | - | 8,359,377 | - | 3,330,501 | 11,689,878 |
| Grants | - | - | - | - | 81,955 | 81,955 |
| Public safety | - | - | - | - | 2,365,872 | 2,365,872 |
| County fair | - | - | - | - | 135,732 | 135,732 |
| Capital projects | - | - | - | - | 316,539 | 316,539 |
| Other purposes | - | - | - | - | 876,031 | 876,031 |
| Assigned for: | | | | | | |
| Capital projects | - | - | - | 2,448,904 | - | 2,448,904 |
| Landfill costs | 723,149 | - | - | - | - | 723,149 |
| Unassigned | <u>17,778,126</u> | <u>-</u> | <u>-</u> | <u>-</u> | <u>-</u> | <u>17,778,126</u> |
| | <u>\$ 19,089,732</u> | <u>\$ 3,415,409</u> | <u>\$ 8,359,377</u> | <u>\$ 2,448,904</u> | <u>\$ 7,229,783</u> | <u>\$ 40,543,205</u> |

NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

16. Budgetary perspective differences

The amounts reported for the General, Road, and Health and Human Services Funds in the governmental fund financial statements are different than the amounts reported in the budget to actual comparison statements as follows:

| | <u>General</u> | <u>Road</u> | <u>Health and Human Services</u> |
|--|----------------------|---------------------|--------------------------------------|
| Revenues | | | |
| Total fund revenues - budgetary basis | \$ 41,165,887 | \$ 9,062,321 | \$ 36,914,773 |
| Revenues of separately budgeted funds which are included in the fund on the governmental fund financial statements: | | | |
| O&C Reserve | 421,851 | - | - |
| Landfill License Agreement | 29,723 | - | - |
| Fair value adjustment - investments | 303,776 | 57,520 | 151,554 |
| Certain items are classified as revenues on the budgetary basis and are shown as other financing sources on the governmental fund financial statements | <u>(2,077,645)</u> | <u>(540,796)</u> | <u>(235,827)</u> |
| Total revenues reported on the statement of revenues, expenditures and changes in fund balances - governmental funds | <u>\$ 39,843,592</u> | <u>\$ 8,579,045</u> | <u>\$ 36,830,500</u> |
| Expenditures | | | |
| Total fund expenditures - budgetary basis | \$ 36,334,595 | \$ 9,513,605 | \$ 39,501,663 |
| Expenditures of separately budgeted funds which are included in the fund on the governmental fund financial statements: | | | |
| O&C Reserve | 306,261 | - | - |
| Landfill License Agreement | 76 | - | - |
| Certain items are classified as expenditures on the budgetary basis and are shown as other financing sources on the governmental fund financial statements | <u>(2,715,653)</u> | <u>(847,293)</u> | <u>(3,425,689)</u> |
| Total expenditures reported on the statement of revenues, expenditures and changes in fund balances - governmental funds | <u>\$ 33,925,279</u> | <u>\$ 8,666,312</u> | <u>\$ 36,075,974</u> |

NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

16. Budgetary perspective differences (continued)

| | General | Road | Health and Human Services |
|--|----------------|--------------|------------------------------|
| Other financing sources (uses) | | | |
| Total fund other financing sources (uses) - budgetary basis | \$ (3,544,588) | \$ - | \$ 2,103,347 |
| Other financing sources (uses) of separately budgeted funds which are included in the fund on the governmental fund financial statements: | | | |
| O&C Reserve | (158,477) | - | - |
| Landfill License Agreement | (396) | - | - |
| Certain items are classified as revenues/expenditures on the budgetary basis and are shown as other financing sources (uses) on the governmental fund financial statements | (638,008) | (306,497) | (3,189,862) |
| Total other financing sources (uses) reported on the statement of revenues, expenditures and changes in fund balances - governmental funds | \$ (4,341,469) | \$ (306,497) | \$ (1,086,515) |
| Beginning fund balance | | | |
| Beginning fund balance - budgetary basis | \$ 15,826,706 | \$ 3,836,151 | \$ 8,760,877 |
| Beginning fund balance of separately budgeted funds which are included in the fund on the governmental fund financial statements: | | | |
| O&C Reserve | 770,830 | - | - |
| Landfill License Agreement | 1,048,445 | - | - |
| Fair value adjustment - investments | (133,093) | (26,978) | (69,511) |
| Total beginning fund balance reported on the statement of revenues, expenditures and changes in fund balances - governmental funds | \$ 17,512,888 | \$ 3,809,173 | \$ 8,691,366 |
| Ending fund balance | | | |
| Ending fund balance - budgetary basis | \$ 17,113,410 | \$ 3,384,867 | \$ 8,277,334 |
| Ending fund balance of separately budgeted funds which are included in the fund on the governmental fund financial statements: | | | |
| O&C Reserve | 727,943 | - | - |
| Landfill License Agreement | 1,077,696 | - | - |
| Fair value adjustment - investments | 170,683 | 30,542 | 82,043 |
| Total beginning fund balance reported on the statement of revenues, expenditures and changes in fund balances - governmental funds | \$ 19,089,732 | \$ 3,415,409 | \$ 8,359,377 |

17. Related party transactions

Yamhill County (a member) received from the Yamhill Communications Agency \$57,989 during the year ended June 30, 2020 for services including accounting, administrative support, information services, phone and postage. Yamhill County also received \$270,300 for the maintenance and upkeep of the Agency's radio system. Yamhill County paid the Agency \$712,588 for dues during the year ended June 30, 2020

NOTES TO BASIC FINANCIAL STATEMENTS (Continued)

18. Tax abatement

Yamhill County has entered into property tax abatement agreements whereby the assessed value of property has been reduced. The County’s property tax revenue for the year ended June 30, 2020 has been abated under the following programs:

| <u>Program and statutory authority</u> | <u>Amount of Abatement</u> |
|---|----------------------------|
| Housing for low income rental-ORS 307.517 | \$ 27,817 |
| Historic property – ORS 358.475-.545 | 2,520 |

19. Commitment

In August 2019, the County entered into a new lease agreement for multiple apartment buildings. The lease agreement commences following completion of construction which is expected in the 2020-21 fiscal year. Monthly payments of \$58,410 begin upon completion of construction and are increased annually 2 percent. Upon commencement of the lease, the County will recognize a leased asset and liability of \$6,654,928. Future maturities of the lease liability are as follows:

| <u>Fiscal Year</u> | <u>Principal</u> | <u>Interest</u> |
|--------------------|---------------------|-------------------|
| 2021 | \$ 151,297 | \$ 87,653 |
| 2022 | 586,694 | 124,740 |
| 2023 | 612,895 | 112,768 |
| 2024 | 639,912 | 100,264 |
| 2025 | 667,768 | 87,211 |
| 2026-2030 | 3,787,642 | 219,881 |
| 2031-2035 | <u>208,720</u> | <u>696</u> |
| | <u>\$ 6,654,928</u> | <u>\$ 733,213</u> |



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**YAMHILL
COUNTY**

REQUIRED SUPPLEMENTARY INFORMATION



YAMHILL COUNTY

**SCHEDULE OF THE PROPORTIONATE SHARE OF THE NET PENSION LIABILITY
OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM**

Last 10 Plan Years Ended June 30, *

| <u>Year ended June 30,</u> | <u>County's proportion of the net pension liability (asset)</u> | <u>County's proportionate share of the net pension liability (asset)</u> | <u>County's covered payroll</u> | <u>County's proportionate share of the net pension liability (asset) as a percentage of its covered payroll</u> | <u>Plan fiduciary net position as a percentage of the total pension liability</u> |
|--------------------------------|---|--|-------------------------------------|---|---|
| 2019 | 0.19059361% | \$ 32,968,130 | \$ 31,027,521 | 106.25% | 80.232% |
| 2018 | 0.18106996% | 27,429,714 | 28,700,590 | 95.57% | 82.068% |
| 2017 | 0.18767561% | 25,298,743 | 26,656,712 | 94.91% | 83.119% |
| 2016 | 0.18959464% | 28,462,558 | 25,747,864 | 110.54% | 80.527% |
| 2015 | 0.20395487% | 11,709,990 | 24,083,363 | 48.62% | 91.875% |
| 2014 | 0.20067701% | (4,548,775) | 22,515,420 | -20.20% | 103.590% |

* Information will be accumulated until 10 years are presented.

YAMHILL COUNTY

**SCHEDULE OF CONTRIBUTIONS
OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM
Last 10 Fiscal Years Ended June 30,**

| <u>Fiscal Year</u> | <u>Contractually required contributions</u> | <u>Contractually required contributions recognized by the pension plan</u> | <u>Difference</u> | <u>Covered payroll</u> | <u>Contractually required contributions as a percentage of covered payroll</u> |
|--------------------|---|--|-------------------|------------------------|--|
| 2020 | \$ 4,553,846 | \$ 4,553,846 | \$ - | 33,562,653 | 13.56819% |
| 2019 | 3,430,447 | 3,430,447 | - | 31,027,521 | 11.05614% |
| 2018 | 3,211,767 | 3,211,767 | - | 28,700,590 | 11.19060% |
| 2017 | 2,474,675 | 2,474,675 | - | 26,656,712 | 9.28350% |
| 2016 | 2,579,469 | 2,579,469 | - | 25,747,864 | 10.01819% |
| 2015 | 1,526,840 | 1,526,840 | - | 24,083,363 | 6.33981% |
| 2014 | 1,516,018 | 1,516,018 | - | 22,515,420 | 6.73324% |
| 2013 | 1,521,246 | 1,521,246 | - | 21,801,224 | 6.97780% |
| 2012 | 1,532,937 | 1,532,937 | - | 21,467,871 | 7.14061% |
| 2011 | 993,769 | 993,769 | - | 21,694,412 | 4.58076% |

YAMHILL COUNTY

**SCHEDULE OF THE PROPORTIONATE SHARE OF THE NET OTHER
POSTEMPLOYMENT BENEFIT LIABILITY (ASSET)
OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM
Last 10 Plan Years Ended June 30, ***

| <u>Year ended June 30,</u> | <u>County's proportion of the collective net OPEB liability (asset)</u> | <u>County's proportionate share of the collective net OPEB liability (asset)</u> | <u>County's covered payroll</u> | <u>County's proportionate share of the collective net OPEB liability (asset) as a percentage of covered payroll</u> | <u>Plan fiduciary net position as a percentage of the total OPEB liability (asset)</u> |
|--------------------------------|---|--|-------------------------------------|---|--|
| 2019 | 0.28078791% | \$ (542,584) | \$ 31,027,521 | -1.75% | 144.38% |
| 2018 | 0.26834741% | (299,549) | 28,700,590 | -1.04% | 123.99% |
| 2017 | 0.25595970% | (106,822) | 26,656,712 | -0.40% | 108.88% |
| 2016 | 0.26503113% | 71,972 | 25,747,864 | 0.28% | 94.15% |

* Information will be accumulated annually until 10 years is presented

YAMHILL COUNTY

**SCHEDULE OF OTHER POSTEMPLOYMENT BENEFIT CONTRIBUTIONS
OREGON PUBLIC EMPLOYEES RETIREMENT SYSTEM
Last 10 Fiscal Years Ended June 30, ***

| <u>Fiscal Year</u> | <u>Contractually required contributions</u> | <u>Contractually required contributions recognized by the OPEB plan</u> | <u>Difference</u> | <u>Covered payroll</u> | <u>Contractually required contributions as a percentage of covered payroll</u> |
|--------------------|---|---|-------------------|------------------------|--|
| 2020 | \$ 11,997 | \$ 11,997 | \$ - | \$ 33,562,653 | 0.0357451% |
| 2019 | 139,164 | 139,164 | - | 31,027,521 | 0.4485179% |
| 2018 | 129,935 | 129,935 | - | 28,700,590 | 0.4527259% |
| 2017 | 127,648 | 127,648 | - | 26,656,712 | 0.4788588% |

* Information will be accumulated until 10 years are presented.

YAMHILL COUNTY
SCHEDULE OF CHANGES IN THE COUNTY'S TOTAL OTHER
POSTEMPLOYMENT BENEFIT LIABILITY AND RELATED RATIOS
Last 10 Plan Fiscal Years*

| | June 30, 2019 | June 30, 2018 | June 30, 2017 |
|--|---------------|---------------|---------------|
| Service cost | \$ 132,843 | \$ 122,927 | \$ 131,784 |
| Interest on total OPEB liability | 57,321 | 61,135 | 49,390 |
| Effect of economic/demographic gains or losses | - | (75,784) | - |
| Effect of assumptions changes or inputs | 51,365 | (243,556) | (109,833) |
| Benefit payments | (107,034) | (95,455) | (80,403) |
| Net change in total OPEB liability | 134,495 | (230,733) | (9,062) |
| Total OPEB liability - beginning of year | 1,401,333 | 1,632,066 | 1,641,128 |
| Total OPEB liability - end of year | \$ 1,535,828 | \$ 1,401,333 | \$ 1,632,066 |
| Covered employee payroll | \$ 31,027,521 | \$ 28,700,590 | \$ 26,656,712 |
| Total OPEB liability as a percentage of covered payroll | 4.9% | 4.9% | 6.1% |

Notes to schedule

*Information will be accumulated until 10 years are presented.

No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.



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**YAMHILL
COUNTY**

**COMBINING FINANCIAL STATEMENTS AND
INDIVIDUAL FUND SCHEDULES**



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**YAMHILL
COUNTY**

GENERAL FUNDS

Combining statements for all funds and subfunds of the general fund are reported in this section. The combined totals are reported in the basic financial statements.

Schedules of Revenues, Expenditures, and Changes in Fund Balance (Budgetary Basis) – Budget and Actual are also presented in this section for the O&C Reserve Fund and the Landfill License Agreement subfunds of the general fund. Budget and actual comparisons for the General Fund, exclusive of subfunds, is reported in the basic financial statements.

General Fund – This fund accounts for all financial resources of the general government, except those required to be accounted for in another fund. With the implementation of GASB #54, the following two funds have been combined with the General Fund for financial reporting purposes.

O&C Reserve Fund – This fund accounts for unrestricted shared timber harvest revenue from federal Oregon & California (O&C) railroad lands. Current use of these funds includes board approved community grants.

Landfill License Agreement Fund – This fund accounts for transfers from the Solid Waste Fund. Current use of these funds includes board approved community grants.

YAMHILL COUNTY

**COMBINING BALANCE SHEET
GENERAL FUNDS
June 30, 2020**

| | General | O&C Reserve | Landfill License Agreement | Totals |
|---|----------------------|-------------------|----------------------------------|----------------------|
| <u>ASSETS</u> | | | | |
| Cash and cash equivalents | \$ 11,569,576 | \$ 288,362 | \$ 478,888 | \$ 12,336,826 |
| Investments | 5,901,218 | 147,081 | 244,261 | 6,292,560 |
| Receivables | 2,071,070 | 292,500 | - | 2,363,570 |
| Prepaid items | 233,910 | - | - | 233,910 |
| Advances to other funds | - | - | 354,547 | 354,547 |
| | <hr/> | <hr/> | <hr/> | <hr/> |
| TOTAL ASSETS | <u>\$ 19,775,774</u> | <u>\$ 727,943</u> | <u>\$ 1,077,696</u> | <u>\$ 21,581,413</u> |
| <u>LIABILITIES</u> | | | | |
| Account payable and accrued liabilities | \$ 1,676,650 | \$ - | \$ - | \$ 1,676,650 |
| Deposits | 50 | - | - | 50 |
| | <hr/> | <hr/> | <hr/> | <hr/> |
| TOTAL LIABILITIES | <u>1,676,700</u> | <u>-</u> | <u>-</u> | <u>1,676,700</u> |
| <u>DEFERRED INFLOWS OF RESOURCES</u> | | | | |
| Unavailable revenue | 814,981 | - | - | 814,981 |
| | <hr/> | <hr/> | <hr/> | <hr/> |
| TOTAL DEFERRED INFLOWS OF RESOURCES | <u>814,981</u> | <u>-</u> | <u>-</u> | <u>814,981</u> |
| <u>FUND BALANCES</u> | | | | |
| Nonspendable | 233,910 | - | 354,547 | 588,457 |
| Assigned | - | - | 723,149 | 723,149 |
| Unassigned | 17,050,183 | 727,943 | - | 17,778,126 |
| | <hr/> | <hr/> | <hr/> | <hr/> |
| TOTAL FUND BALANCES | <u>17,284,093</u> | <u>727,943</u> | <u>1,077,696</u> | <u>19,089,732</u> |
| TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES | <u>\$ 19,775,774</u> | <u>\$ 727,943</u> | <u>\$ 1,077,696</u> | <u>\$ 21,581,413</u> |

YAMHILL COUNTY

**COMBINING STATEMENT OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCES
GENERAL FUNDS
For the Year Ended June 30, 2020**

| | General | O&C Reserve | Landfill License Agreement | Totals |
|---|----------------------|-------------------|----------------------------------|----------------------|
| REVENUES | | | | |
| Property taxes | \$ 24,341,453 | \$ - | \$ - | \$ 24,341,453 |
| Miscellaneous taxes | 21,624 | - | - | 21,624 |
| Licenses, permits and fees | 1,201,361 | - | - | 1,201,361 |
| Intergovernmental | 7,100,930 | 103,748 | - | 7,204,678 |
| Charges for services | 5,513,043 | - | - | 5,513,043 |
| Fines and forfeitures | 257,061 | - | - | 257,061 |
| Interest | 754,140 | 25,603 | 29,723 | 809,466 |
| Other | 202,406 | 292,500 | - | 494,906 |
| TOTAL REVENUES | <u>39,392,018</u> | <u>421,851</u> | <u>29,723</u> | <u>39,843,592</u> |
| EXPENDITURES | | | | |
| Current | | | | |
| General government | 11,587,989 | 306,261 | - | 11,894,250 |
| Public safety | 20,940,619 | - | - | 20,940,619 |
| Health and welfare | - | - | 76 | 76 |
| Parks, culture, and recreation | 206,869 | - | - | 206,869 |
| Capital outlay | 883,465 | - | - | 883,465 |
| TOTAL EXPENDITURES | <u>33,618,942</u> | <u>306,261</u> | <u>76</u> | <u>33,925,279</u> |
| Excess (deficiency) of revenues over expenditures | <u>5,773,076</u> | <u>115,590</u> | <u>29,647</u> | <u>5,918,313</u> |
| OTHER FINANCING SOURCES (USES) | | | | |
| Transfers in | 2,744,015 | - | - | 2,744,015 |
| Transfers out | (6,926,611) | (158,477) | (396) | (7,085,484) |
| TOTAL OTHER FINANCING SOURCES (USES) | <u>(4,182,596)</u> | <u>(158,477)</u> | <u>(396)</u> | <u>(4,341,469)</u> |
| Net change in fund balances | 1,590,480 | (42,887) | 29,251 | 1,576,844 |
| Fund balances at beginning of year | <u>15,693,613</u> | <u>770,830</u> | <u>1,048,445</u> | <u>17,512,888</u> |
| Fund balances at end of year | <u>\$ 17,284,093</u> | <u>\$ 727,943</u> | <u>\$ 1,077,696</u> | <u>\$ 19,089,732</u> |

YAMHILL COUNTY

**O&C RESERVE - GENERAL FUND
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES
IN FUND BALANCE (BUDGETARY BASIS) - BUDGET AND ACTUAL
For the Year Ended June 30, 2020**

| | <u>Budget</u> | <u>Actual</u> | <u>Variance</u> |
|---|------------------|-------------------|-------------------|
| REVENUES | | | |
| Intergovernmental | \$ 50,000 | \$ 103,748 | \$ 53,748 |
| Interest earnings | 12,900 | 14,876 | 1,976 |
| Other | <u>-</u> | <u>292,500</u> | <u>292,500</u> |
| TOTAL REVENUES | <u>62,900</u> | <u>411,124</u> | <u>348,224</u> |
| EXPENDITURES | | | |
| O&C reserve | <u>509,950</u> | <u>310,238</u> | <u>199,712</u> |
| TOTAL EXPENDITURES | <u>509,950</u> | <u>310,238</u> | <u>199,712</u> |
| Excess (deficiency) of revenues over expenditures | <u>(447,050)</u> | <u>100,886</u> | <u>547,936</u> |
| OTHER FINANCING SOURCES (USES) | | | |
| Transfers out | <u>(154,500)</u> | <u>(154,500)</u> | <u>-</u> |
| TOTAL OTHER FINANCING SOURCES (USES) | <u>(154,500)</u> | <u>(154,500)</u> | <u>-</u> |
| Net change in fund balance | (601,550) | (53,614) | 547,936 |
| Fund balance at beginning of year | <u>601,550</u> | <u>777,303</u> | <u>175,753</u> |
| Fund balance at end of year | <u>\$ -</u> | <u>\$ 723,689</u> | <u>\$ 723,689</u> |

YAMHILL COUNTY

**LANDFILL LICENSE AGREEMENT - GENERAL FUND
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES
IN FUND BALANCE (BUDGETARY BASIS) - BUDGET AND ACTUAL
For the Year Ended June 30, 2020**

| | <u>Budget</u> | <u>Actual</u> | <u>Variance</u> |
|-----------------------------------|--------------------------|--------------------------|--------------------------|
| REVENUES | | | |
| Interest earnings | \$ 13,884 | \$ 13,677 | \$ (207) |
| Miscellaneous | <u>52,439</u> | <u>52,437</u> | <u>(2)</u> |
| TOTAL REVENUES | <u>66,323</u> | <u>66,114</u> | <u>(209)</u> |
| EXPENDITURES | | | |
| Landfill license agreement | <u>896</u> | <u>472</u> | <u>424</u> |
| TOTAL EXPENDITURES | <u>896</u> | <u>472</u> | <u>424</u> |
| Net change in fund balance | 65,427 | 65,642 | 215 |
| Fund balance at beginning of year | <u>543,291</u> | <u>650,442</u> | <u>107,151</u> |
| Fund balance at end of year | <u><u>\$ 608,718</u></u> | <u><u>\$ 716,084</u></u> | <u><u>\$ 107,366</u></u> |

YAMHILL COUNTY
COMBINING BALANCE SHEET
NONMAJOR GOVERNMENTAL FUNDS
June 30, 2020

| | Special Revenue | Capital Projects | Totals |
|---|--------------------|---------------------|------------------|
| <u>ASSETS</u> | | | |
| Cash and cash equivalents | \$ 4,522,959 | \$ 213,848 | \$ 4,736,807 |
| Investments | 2,306,902 | 109,074 | 2,415,976 |
| Receivables | 52,449 | 4,699 | 57,148 |
| Prepaid items | 9,070 | - | 9,070 |
| Lease receivable | 62,016 | - | 62,016 |
| Advances to other funds | 353,864 | - | 353,864 |
| TOTAL ASSETS | \$ 7,307,260 | \$ 327,621 | \$ 7,634,881 |
| <u>LIABILITIES</u> | | | |
| Accounts payable and accrued liabilities | \$ 310,413 | \$ 11,082 | \$ 321,495 |
| Deposits | 900 | - | 900 |
| TOTAL LIABILITIES | 311,313 | 11,082 | 322,395 |
| <u>DEFERRED INFLOWS OF RESOURCES</u> | | | |
| Unavailable revenue | 21,871 | - | 21,871 |
| Deferred lease resources | 60,832 | - | 60,832 |
| TOTAL DEFERRED INFLOWS OF RESOURCES | 82,703 | - | 82,703 |
| <u>FUND BALANCES</u> | | | |
| Nonspendable | 9,070 | - | 9,070 |
| Restricted | 6,904,174 | 316,539 | 7,220,713 |
| TOTAL FUND BALANCES | 6,913,244 | 316,539 | 7,229,783 |
| TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES | \$ 7,307,260 | \$ 327,621 | \$ 7,634,881 |

YAMHILL COUNTY

**COMBINING STATEMENT OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCES
NONMAJOR GOVERNMENTAL FUNDS
For the Year Ended June 30, 2020**

| | Special Revenue | Capital Projects | Totals |
|---|---------------------|---------------------|---------------------|
| | <u> </u> | <u> </u> | <u> </u> |
| REVENUES | | | |
| Property taxes | \$ 418,145 | \$ - | \$ 418,145 |
| Miscellaneous taxes | 10,796 | - | 10,796 |
| Licenses, permits and fees | 168,643 | - | 168,643 |
| Intergovernmental | 4,437,550 | 76,499 | 4,514,049 |
| Charges for services | 1,187,551 | 178,834 | 1,366,385 |
| Fines and forfeitures | 84,111 | - | 84,111 |
| Interest | 337,991 | 12,383 | 350,374 |
| Other | 114,513 | - | 114,513 |
| | <u>6,759,300</u> | <u>267,716</u> | <u>7,027,016</u> |
| TOTAL REVENUES | | | |
| EXPENDITURES | | | |
| Current | | | |
| General government | 597,879 | - | 597,879 |
| Public safety | 4,019,163 | - | 4,019,163 |
| Highways and streets | - | 68 | 68 |
| Health and welfare | 222,607 | - | 222,607 |
| Parks, culture, and recreation | 578,224 | 164,860 | 743,084 |
| Education | 470,580 | - | 470,580 |
| Capital outlay | 73,003 | 32,835 | 105,838 |
| | <u>5,961,456</u> | <u>197,763</u> | <u>6,159,219</u> |
| TOTAL EXPENDITURES | | | |
| Excess (deficiency) of revenues over expenditures | <u>797,844</u> | <u>69,953</u> | <u>867,797</u> |
| OTHER FINANCING SOURCES (USES) | | | |
| Transfers in | 450,654 | - | 450,654 |
| Transfers out | <u>(1,357,016)</u> | <u>(53,512)</u> | <u>(1,410,528)</u> |
| TOTAL OTHER FINANCING SOURCES (USES) | <u>(906,362)</u> | <u>(53,512)</u> | <u>(959,874)</u> |
| Net change in fund balances | (108,518) | 16,441 | (92,077) |
| Fund balances at beginning of year | <u>7,021,762</u> | <u>300,098</u> | <u>7,321,860</u> |
| Fund balances at end of year | <u>\$ 6,913,244</u> | <u>\$ 316,539</u> | <u>\$ 7,229,783</u> |

NONMAJOR SPECIAL REVENUE FUNDS

Combining statements for all individual nonmajor special revenue funds are reported in this section. The combined totals are reported in the combining nonmajor governmental fund statements. Fund statements for major special revenue funds are reported in the basic financial statements.

Schedules of Revenues, Expenditures, and Changes in Fund Balance (Budgetary Basis) – Budget and Actual are also presented in this section for each individual nonmajor special revenue fund. Budget and actual comparisons for major special revenue funds are reported in the basic financial statements.

Community Corrections Fund – This fund accounts for revenues and expenditures associated with supervising convicted persons placed on probation or released from prison on parole residing in Yamhill County. The fund also manages the work release program and provides case management.

Solid Waste Fund – This fund accounts for the licensing and disposal fees generated from privately-owned solid waste disposal sites and facilities in Yamhill County. The fund allocates a portion of the fees collected for the payment of future costs related to post-closure care of closed County-owned solid waste sites.

County Clerk's Records Fund – The fund is established under ORS 205.320. Funds are to be expended for acquiring storage and retrieval systems and maintaining and storing clerk's records.

Dog Control Fund – The fund operates with money from dog licensing and donations. The Dog Fund is responsible for dog licensing and enforcement of the Yamhill County Dog Control Ordinances.

Law Library Fund – This fund receives revenues collected by the courts as part of civil litigation filing fees to support the Law Library. The library provides legal reference materials and assistance to patrons (attorneys, litigants, and the public).

County School Fund – State law requires that funding from 25% of the National Forest timber receipts received by the County be deposited into this fund and redistributed to County school districts to be used for educational programs.

County Fair Fund – This fund accounts for two major areas of responsibilities; the fairgrounds and the events center. The facility not only accommodates the annual fair, but also events throughout the year such as trade shows and exhibits, 4-H and FFA events, and equine competitions.

Economic Development Fund – This fund receives video lottery dollars to make economic development grants that support innovation and sustainable growth through strategic investments and partnerships in economic development initiatives and projects that create or retain jobs, generate increased economic activity, and improve the economic and social livability and vitality of local communities.

Corner Restoration Fund – This fund receives revenues from a deed filing fees dedicated to corner preservation activities. This program researches the records, locates government corners in the field, and reestablishes and makes subsequent appropriate records for the public on section, donation-land claim, and meander corners originally set by old federal and County surveys.

Title III Fund - This fund accounts for Title III revenue received from P.L 106-393 (2000) and P.L. 110-343 (2008), also referred to as the Federal Secure Rural Schools (SRS) legislation. The Board of County Commissioners review requests and award funds each fiscal year according to those uses.

NONMAJOR SPECIAL REVENUE FUNDS (Continued)

Extension Fund – This fund represents the Yamhill County Extension Service District; a separate unit of government formed to provide support services for the extension agents serving Yamhill County. It has a separate tax levy of 0.0449 per \$1,000 of assessed value in FY20. The Extension Fund is considered a blended component unit of Yamhill County.

Habitat Conservation Fund – The fund pays for survey and related management costs to implement the Habitat Conservation Plan and receive an incidental take permit under the Endangered Species Act Section 10(a)(1)(B) to protect habitat of the endangered Fender’s blue butterfly and Kincaid’s lupine. An incidental take permit would allow the County to continue to perform its otherwise lawful road maintenance activities, which have the potential to affect the covered species. Cost of this fund are paid for by an allocation of state gas tax and highway user fees.

YAMHILL COUNTY

**COMBINING BALANCE SHEET
NONMAJOR SPECIAL REVENUE FUNDS
June 30, 2020**

| | Community Corrections | Solid Waste | County Clerk's Records | Dog Control | Law Library |
|---|----------------------------|----------------------------|------------------------------|--------------------------|-------------------------|
| <u>ASSETS</u> | | | | | |
| Cash and cash equivalents | \$ 1,502,078 | \$ 1,978,196 | \$ 51,271 | \$ 214,710 | \$ 27,249 |
| Investments | 766,146 | 1,008,995 | 26,151 | 109,515 | 13,899 |
| Receivables | 29,264 | 34 | - | - | - |
| Prepaid items | - | 8,890 | - | - | - |
| Lease receivable | 37,454 | - | - | - | - |
| Advances to other funds | - | 353,864 | - | - | - |
| TOTAL ASSETS | <u>\$ 2,334,942</u> | <u>\$ 3,349,979</u> | <u>\$ 77,422</u> | <u>\$ 324,225</u> | <u>\$ 41,148</u> |
| <u>LIABILITIES</u> | | | | | |
| Accounts payable and accrued liabilities | \$ 239,798 | \$ 10,588 | \$ - | \$ 16,777 | \$ 5,721 |
| Deposits | - | - | - | - | - |
| TOTAL LIABILITIES | <u>239,798</u> | <u>10,588</u> | <u>-</u> | <u>16,777</u> | <u>5,721</u> |
| <u>DEFERRED INFLOWS OF RESOURCES</u> | | | | | |
| Unavailable revenue | - | - | - | - | - |
| Deferred lease resources | 36,720 | - | - | - | - |
| TOTAL DEFERRED INFLOWS OF RESOURCES | <u>36,720</u> | <u>-</u> | <u>-</u> | <u>-</u> | <u>-</u> |
| <u>FUND BALANCES</u> | | | | | |
| Nonspendable | - | 8,890 | - | - | - |
| Restricted | 2,058,424 | 3,330,501 | 77,422 | 307,448 | 35,427 |
| TOTAL FUND BALANCES | <u>2,058,424</u> | <u>3,339,391</u> | <u>77,422</u> | <u>307,448</u> | <u>35,427</u> |
| TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES | <u>\$ 2,334,942</u> | <u>\$ 3,349,979</u> | <u>\$ 77,422</u> | <u>\$ 324,225</u> | <u>\$ 41,148</u> |

| County School | County Fair | Economic Development | Corner Restoration | Title III | Extension | Habitat Conservation | Totals |
|---------------|-------------------|----------------------|--------------------|------------------|-------------------|----------------------|---------------------|
| \$ 134 | \$ 100,907 | \$ 338,419 | \$ 184,465 | \$ 54,273 | \$ 54,757 | \$ 16,500 | \$ 4,522,959 |
| - | 51,468 | 172,613 | 94,088 | 27,682 | 27,929 | 8,416 | 2,306,902 |
| - | 1,485 | - | - | - | 18,377 | 3,289 | 52,449 |
| - | 180 | - | - | - | - | - | 9,070 |
| - | 24,562 | - | - | - | - | - | 62,016 |
| - | - | - | - | - | - | - | 353,864 |
| <u>\$ 134</u> | <u>\$ 178,602</u> | <u>\$ 511,032</u> | <u>\$ 278,553</u> | <u>\$ 81,955</u> | <u>\$ 101,063</u> | <u>\$ 28,205</u> | <u>\$ 7,307,260</u> |
| \$ - | \$ 10,774 | \$ 15,996 | \$ 9,641 | \$ - | \$ - | \$ 1,118 | \$ 310,413 |
| - | - | - | 900 | - | - | - | 900 |
| - | 10,774 | 15,996 | 10,541 | - | - | 1,118 | 311,313 |
| - | 7,804 | - | - | - | 14,067 | - | 21,871 |
| - | 24,112 | - | - | - | - | - | 60,832 |
| - | 31,916 | - | - | - | 14,067 | - | 82,703 |
| - | 180 | - | - | - | - | - | 9,070 |
| 134 | 135,732 | 495,036 | 268,012 | 81,955 | 86,996 | 27,087 | 6,904,174 |
| 134 | 135,912 | 495,036 | 268,012 | 81,955 | 86,996 | 27,087 | 6,913,244 |
| <u>\$ 134</u> | <u>\$ 178,602</u> | <u>\$ 511,032</u> | <u>\$ 278,553</u> | <u>\$ 81,955</u> | <u>\$ 101,063</u> | <u>\$ 28,205</u> | <u>\$ 7,307,260</u> |

YAMHILL COUNTY

**COMBINING STATEMENT OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCES
NONMAJOR SPECIAL REVENUE FUNDS
For the Year Ended June 30, 2020**

| | Community Corrections | Solid Waste | County Clerk's Records | Dog Control | Law Library |
|---|--------------------------|---------------------|------------------------------|-------------------|------------------|
| REVENUES | | | | | |
| Property taxes | \$ - | \$ - | \$ - | \$ - | \$ - |
| Miscellaneous taxes | - | - | - | - | - |
| Licenses, permits and fees | - | - | - | 168,643 | - |
| Intergovernmental | 3,912,319 | - | - | - | - |
| Charges for services | 343,877 | 318,353 | 15,251 | 5,479 | - |
| Fines and forfeitures | - | - | - | 6,120 | 77,991 |
| Interest | 90,706 | 171,326 | 2,897 | 13,017 | 2,168 |
| Other | <u>39,582</u> | <u>2,798</u> | <u>-</u> | <u>1,761</u> | <u>-</u> |
| TOTAL REVENUES | <u>4,386,484</u> | <u>492,477</u> | <u>18,148</u> | <u>195,020</u> | <u>80,159</u> |
| EXPENDITURES | | | | | |
| Current | | | | | |
| General government | - | - | 15,041 | - | 74,460 |
| Public safety | 3,814,769 | - | - | 204,394 | - |
| Health and welfare | - | 222,607 | - | - | - |
| Parks, culture, and recreation | - | - | - | - | - |
| Education | - | - | - | - | - |
| Capital outlay | <u>36,812</u> | <u>-</u> | <u>-</u> | <u>-</u> | <u>-</u> |
| TOTAL EXPENDITURES | <u>3,851,581</u> | <u>222,607</u> | <u>15,041</u> | <u>204,394</u> | <u>74,460</u> |
| Excess (deficiency) of revenues over expenditures | <u>534,903</u> | <u>269,870</u> | <u>3,107</u> | <u>(9,374)</u> | <u>5,699</u> |
| OTHER FINANCING SOURCES (USES) | | | | | |
| Transfers in | 375,154 | - | - | - | - |
| Transfers out | <u>(885,661)</u> | <u>(206,870)</u> | <u>(296)</u> | <u>(10,688)</u> | <u>(8,814)</u> |
| TOTAL OTHER FINANCING SOURCES (USES) | <u>(510,507)</u> | <u>(206,870)</u> | <u>(296)</u> | <u>(10,688)</u> | <u>(8,814)</u> |
| Net change in fund balances | 24,396 | 63,000 | 2,811 | (20,062) | (3,115) |
| Fund balances at beginning of year | <u>2,034,028</u> | <u>3,276,391</u> | <u>74,611</u> | <u>327,510</u> | <u>38,542</u> |
| Fund balances at end of year | <u>\$ 2,058,424</u> | <u>\$ 3,339,391</u> | <u>\$ 77,422</u> | <u>\$ 307,448</u> | <u>\$ 35,427</u> |

| County School | County Fair | Economic Development | Corner Restoration | Title III | Extension | Habitat Conservation | Totals |
|---------------|-------------------|----------------------|--------------------|------------------|------------------|----------------------|---------------------|
| \$ - | \$ - | \$ - | \$ - | \$ - | \$ 418,145 | \$ - | \$ 418,145 |
| 10,796 | - | - | - | - | - | - | 10,796 |
| - | - | - | - | - | - | - | 168,643 |
| 38,859 | 53,167 | 379,655 | - | - | - | 53,550 | 4,437,550 |
| - | 414,574 | - | 90,017 | - | - | - | 1,187,551 |
| - | - | - | - | - | - | - | 84,111 |
| 881 | 13,325 | 22,931 | 11,247 | 3,075 | 5,276 | 1,142 | 337,991 |
| - | 70,372 | - | - | - | - | - | 114,513 |
| <u>50,536</u> | <u>551,438</u> | <u>402,586</u> | <u>101,264</u> | <u>3,075</u> | <u>423,421</u> | <u>54,692</u> | <u>6,759,300</u> |
| - | - | 447,382 | 60,996 | - | - | - | 597,879 |
| - | - | - | - | - | - | - | 4,019,163 |
| - | - | - | - | - | - | - | 222,607 |
| - | 552,047 | - | - | - | - | 26,177 | 578,224 |
| 50,000 | - | - | - | - | 420,580 | - | 470,580 |
| - | 31,118 | - | - | - | - | 5,073 | 73,003 |
| <u>50,000</u> | <u>583,165</u> | <u>447,382</u> | <u>60,996</u> | <u>-</u> | <u>420,580</u> | <u>31,250</u> | <u>5,961,456</u> |
| <u>536</u> | <u>(31,727)</u> | <u>(44,796)</u> | <u>40,268</u> | <u>3,075</u> | <u>2,841</u> | <u>23,442</u> | <u>797,844</u> |
| - | 71,000 | - | - | - | - | 4,500 | 450,654 |
| - | (112,379) | (99,425) | (8,311) | - | - | (24,572) | (1,357,016) |
| - | (41,379) | (99,425) | (8,311) | - | - | (20,072) | (906,362) |
| 536 | (73,106) | (144,221) | 31,957 | 3,075 | 2,841 | 3,370 | (108,518) |
| (402) | 209,018 | 639,257 | 236,055 | 78,880 | 84,155 | 23,717 | 7,021,762 |
| <u>\$ 134</u> | <u>\$ 135,912</u> | <u>\$ 495,036</u> | <u>\$ 268,012</u> | <u>\$ 81,955</u> | <u>\$ 86,996</u> | <u>\$ 27,087</u> | <u>\$ 6,913,244</u> |

YAMHILL COUNTY

**COMMUNITY CORRECTIONS - SPECIAL REVENUE FUND
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES
IN FUND BALANCE (BUDGETARY BASIS) - BUDGET AND ACTUAL
For the Year Ended June 30, 2020**

| | <u>Budget</u> | <u>Actual</u> | <u>Variance</u> |
|---|--------------------|---------------------|---------------------|
| REVENUES | | | |
| Intergovernmental | \$ 3,872,161 | \$ 3,912,319 | \$ 40,158 |
| Charges for services | 524,846 | 498,038 | (26,808) |
| Interest earnings | 54,128 | 49,906 | (4,222) |
| Other | <u>27,000</u> | <u>39,582</u> | <u>12,582</u> |
| TOTAL REVENUES | <u>4,478,135</u> | <u>4,499,845</u> | <u>21,710</u> |
| EXPENDITURES | | | |
| Community corrections | <u>5,493,613</u> | <u>4,737,242</u> | <u>756,371</u> |
| TOTAL EXPENDITURES | <u>5,493,613</u> | <u>4,737,242</u> | <u>756,371</u> |
| Excess (deficiency) of revenues over expenditures | <u>(1,015,478)</u> | <u>(237,397)</u> | <u>778,081</u> |
| OTHER FINANCING SOURCES (USES) | | | |
| Transfers in | <u>220,993</u> | <u>220,993</u> | <u>-</u> |
| TOTAL OTHER FINANCING SOURCES (USES) | <u>220,993</u> | <u>220,993</u> | <u>-</u> |
| Net change in fund balance | (794,485) | (16,404) | 778,081 |
| Fund balance at beginning of year | <u>1,430,000</u> | <u>2,052,669</u> | <u>622,669</u> |
| Fund balance at end of year | <u>\$ 635,515</u> | <u>\$ 2,036,265</u> | <u>\$ 1,400,750</u> |

YAMHILL COUNTY

**SOLID WASTE - SPECIAL REVENUE FUND
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES
IN FUND BALANCE (BUDGETARY BASIS) - BUDGET AND ACTUAL
For the Year Ended June 30, 2020**

| | <u>Budget</u> | <u>Actual</u> | <u>Variance</u> |
|---|--------------------|---------------------|---------------------|
| REVENUES | | | |
| Charges for services | \$ 296,600 | \$ 318,284 | \$ 21,684 |
| Interest earnings | 65,748 | 115,743 | 49,995 |
| Other | <u>2,700</u> | <u>2,867</u> | <u>167</u> |
| TOTAL REVENUES | <u>365,048</u> | <u>436,894</u> | <u>71,846</u> |
| EXPENDITURES | | | |
| Solid waste | 1,227,847 | 340,477 | 887,370 |
| Contingency | <u>1,917,304</u> | <u>-</u> | <u>1,917,304</u> |
| TOTAL EXPENDITURES | <u>3,145,151</u> | <u>340,477</u> | <u>2,804,674</u> |
| Excess (deficiency) of revenues over expenditures | <u>(2,780,103)</u> | <u>96,417</u> | <u>2,876,520</u> |
| OTHER FINANCING SOURCES (USES) | | | |
| Repayments of interfund loans | 86,573 | 86,573 | - |
| Interfund loan | - | (250,000) | (250,000) |
| Transfers out | <u>(339,000)</u> | <u>(89,000)</u> | <u>250,000</u> |
| TOTAL OTHER FINANCING SOURCES (USES) | <u>(252,427)</u> | <u>(252,427)</u> | <u>-</u> |
| Net change in fund balance | (3,032,530) | (156,010) | 2,876,520 |
| Fund balance at beginning of year | <u>3,032,530</u> | <u>3,112,355</u> | <u>79,825</u> |
| Fund balance at end of year | <u>\$ -</u> | <u>\$ 2,956,345</u> | <u>\$ 2,956,345</u> |

YAMHILL COUNTY

**COUNTY CLERK'S RECORDS - SPECIAL REVENUE FUND
 SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES
 IN FUND BALANCE (BUDGETARY BASIS) - BUDGET AND ACTUAL
 For the Year Ended June 30, 2020**

| | <u>Budget</u> | <u>Actual</u> | <u>Variance</u> |
|-----------------------------------|------------------------|-------------------------|-------------------------|
| REVENUES | | | |
| Charges for services | \$ 14,400 | \$ 15,251 | \$ 851 |
| Interest earnings | <u>540</u> | <u>1,510</u> | <u>970</u> |
| TOTAL REVENUES | <u>14,940</u> | <u>16,761</u> | <u>1,821</u> |
| EXPENDITURES | | | |
| Clerk records | <u>55,508</u> | <u>15,337</u> | <u>40,171</u> |
| TOTAL EXPENDITURES | <u>55,508</u> | <u>15,337</u> | <u>40,171</u> |
| Net change in fund balance | (40,568) | 1,424 | 41,992 |
| Fund balance at beginning of year | <u>46,442</u> | <u>75,242</u> | <u>28,800</u> |
| Fund balance at end of year | <u><u>\$ 5,874</u></u> | <u><u>\$ 76,666</u></u> | <u><u>\$ 70,792</u></u> |

YAMHILL COUNTY

**DOG CONTROL - SPECIAL REVENUE FUND
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES
IN FUND BALANCE (BUDGETARY BASIS) - BUDGET AND ACTUAL
For the Year Ended June 30, 2020**

| | <u>Budget</u> | <u>Actual</u> | <u>Variance</u> |
|-----------------------------------|-------------------|-------------------|-------------------|
| REVENUES | | | |
| Licenses and permits | \$ 168,800 | \$ 168,643 | \$ (157) |
| Charges for services | 5,200 | 5,479 | 279 |
| Fines and penalties | 12,000 | 6,120 | (5,880) |
| Interest earnings | 6,502 | 6,896 | 394 |
| Miscellaneous | <u>4,100</u> | <u>1,761</u> | <u>(2,339)</u> |
| TOTAL REVENUES | <u>196,602</u> | <u>188,899</u> | <u>(7,703)</u> |
| EXPENDITURES | | | |
| Dog control | <u>285,597</u> | <u>215,082</u> | <u>70,515</u> |
| TOTAL EXPENDITURES | <u>285,597</u> | <u>215,082</u> | <u>70,515</u> |
| Net change in fund balance | (88,995) | (26,183) | 62,812 |
| Fund balance at beginning of year | <u>260,027</u> | <u>330,464</u> | <u>70,437</u> |
| Fund balance at end of year | <u>\$ 171,032</u> | <u>\$ 304,281</u> | <u>\$ 133,249</u> |

YAMHILL COUNTY

**LAW LIBRARY - SPECIAL REVENUE FUND
 SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES
 IN FUND BALANCE (BUDGETARY BASIS) - BUDGET AND ACTUAL
 For the Year Ended June 30, 2020**

| | <u>Budget</u> | <u>Actual</u> | <u>Variance</u> |
|-----------------------------------|----------------|------------------|------------------|
| REVENUES | | | |
| Fines and penalties | \$ 80,327 | \$ 77,991 | \$ (2,336) |
| Interest earnings | <u>1,724</u> | <u>1,405</u> | <u>(319)</u> |
| TOTAL REVENUES | <u>82,051</u> | <u>79,396</u> | <u>(2,655)</u> |
| EXPENDITURES | | | |
| Law library | <u>104,203</u> | <u>83,274</u> | <u>20,929</u> |
| TOTAL EXPENDITURES | <u>104,203</u> | <u>83,274</u> | <u>20,929</u> |
| Net change in fund balance | (22,152) | (3,878) | 18,274 |
| Fund balance at beginning of year | <u>22,152</u> | <u>38,903</u> | <u>16,751</u> |
| Fund balance at end of year | <u>\$ -</u> | <u>\$ 35,025</u> | <u>\$ 35,025</u> |

YAMHILL COUNTY

**COUNTY SCHOOL - SPECIAL REVENUE FUND
 SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES
 IN FUND BALANCE (BUDGETARY BASIS) - BUDGET AND ACTUAL
 For the Year Ended June 30, 2020**

| | <u>Budget</u> | <u>Actual</u> | <u>Variance</u> |
|-----------------------------------|------------------------|--------------------------|--------------------------|
| REVENUES | | | |
| Miscellaneous taxes | \$ 12,000 | \$ 10,796 | \$ (1,204) |
| Intergovernmental | 85,000 | 38,859 | (46,141) |
| Interest earnings | <u>300</u> | <u>430</u> | <u>130</u> |
| TOTAL REVENUES | <u>97,300</u> | <u>50,085</u> | <u>(47,215)</u> |
| EXPENDITURES | | | |
| County school | <u>97,300</u> | <u>50,000</u> | <u>47,300</u> |
| TOTAL EXPENDITURES | <u>97,300</u> | <u>50,000</u> | <u>47,300</u> |
| Net change in fund balance | - | 85 | 85 |
| Fund balance at beginning of year | <u>-</u> | <u>48</u> | <u>48</u> |
| Fund balance at end of year | <u><u>\$ -</u></u> | <u><u>\$ 133</u></u> | <u><u>\$ 133</u></u> |

YAMHILL COUNTY

**COUNTY FAIR - SPECIAL REVENUE FUND
 SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES
 IN FUND BALANCE (BUDGETARY BASIS) - BUDGET AND ACTUAL
 For the Year Ended June 30, 2020**

| | <u>Budget</u> | <u>Actual</u> | <u>Variance</u> |
|-----------------------------------|-----------------|-------------------|-------------------|
| REVENUES | | | |
| Intergovernmental | \$ 53,000 | \$ 53,167 | \$ 167 |
| Charges for services | 470,250 | 485,574 | 15,324 |
| Interest earnings | 950 | 9,752 | 8,802 |
| Other | <u>69,470</u> | <u>70,372</u> | <u>902</u> |
| TOTAL REVENUES | <u>593,670</u> | <u>618,865</u> | <u>25,195</u> |
| EXPENDITURES | | | |
| County fair | 709,072 | 695,544 | 13,528 |
| Contingency | <u>2,000</u> | <u>-</u> | <u>2,000</u> |
| TOTAL EXPENDITURES | <u>711,072</u> | <u>695,544</u> | <u>15,528</u> |
| Net change in fund balance | (117,402) | (76,679) | 40,723 |
| Fund balance at beginning of year | <u>121,402</u> | <u>211,102</u> | <u>89,700</u> |
| Fund balance at end of year | <u>\$ 4,000</u> | <u>\$ 134,423</u> | <u>\$ 130,423</u> |

YAMHILL COUNTY

**ECONOMIC DEVELOPMENT - SPECIAL REVENUE FUND
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES
IN FUND BALANCE (BUDGETARY BASIS) - BUDGET AND ACTUAL
For the Year Ended June 30, 2020**

| | <u>Budget</u> | <u>Actual</u> | <u>Variance</u> |
|-----------------------------------|--------------------------|--------------------------|--------------------------|
| REVENUES | | | |
| Intergovernmental | \$ 300,000 | \$ 379,655 | \$ 79,655 |
| Interest earnings | <u>13,303</u> | <u>12,094</u> | <u>(1,209)</u> |
| TOTAL REVENUES | <u>313,303</u> | <u>391,749</u> | <u>78,446</u> |
| EXPENDITURES | | | |
| Economic development | <u>762,226</u> | <u>546,807</u> | <u>215,419</u> |
| TOTAL EXPENDITURES | <u>762,226</u> | <u>546,807</u> | <u>215,419</u> |
| Net change in fund balance | (448,923) | (155,058) | 293,865 |
| Fund balance at beginning of year | <u>592,240</u> | <u>645,102</u> | <u>52,862</u> |
| Fund balance at end of year | <u><u>\$ 143,317</u></u> | <u><u>\$ 490,044</u></u> | <u><u>\$ 346,727</u></u> |

YAMHILL COUNTY

**CORNER RESTORATION - SPECIAL REVENUE FUND
 SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES
 IN FUND BALANCE (BUDGETARY BASIS) - BUDGET AND ACTUAL
 For the Year Ended June 30, 2020**

| | <u>Budget</u> | <u>Actual</u> | <u>Variance</u> |
|-----------------------------------|--------------------------|--------------------------|--------------------------|
| REVENUES | | | |
| Charges for services | \$ 61,100 | \$ 90,017 | \$ 28,917 |
| Interest earnings | 6,151 | 5,959 | (192) |
| | <u>67,251</u> | <u>95,976</u> | <u>28,725</u> |
| TOTAL REVENUES | | | |
| | <u>67,251</u> | <u>95,976</u> | <u>28,725</u> |
| EXPENDITURES | | | |
| Corner restoration | <u>121,950</u> | <u>69,307</u> | <u>52,643</u> |
| TOTAL EXPENDITURES | | | |
| | <u>121,950</u> | <u>69,307</u> | <u>52,643</u> |
| Net change in fund balance | (54,699) | 26,669 | 81,368 |
| Fund balance at beginning of year | <u>207,996</u> | <u>238,622</u> | <u>30,626</u> |
| Fund balance at end of year | <u><u>\$ 153,297</u></u> | <u><u>\$ 265,291</u></u> | <u><u>\$ 111,994</u></u> |

YAMHILL COUNTY

**TITLE III - SPECIAL REVENUE FUND
 SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES
 IN FUND BALANCE (BUDGETARY BASIS) - BUDGET AND ACTUAL
 For the Year Ended June 30, 2020**

| | <u>Budget</u> | <u>Actual</u> | <u>Variance</u> |
|-----------------------------------|----------------|------------------|------------------|
| REVENUES | | | |
| Intergovernmental | \$ 20,000 | \$ - | \$ (20,000) |
| Interest earnings | <u>1,600</u> | <u>1,607</u> | <u>7</u> |
| TOTAL REVENUES | <u>21,600</u> | <u>1,607</u> | <u>(19,993)</u> |
| EXPENDITURES | | | |
| Title III | <u>100,860</u> | <u>-</u> | <u>100,860</u> |
| TOTAL EXPENDITURES | <u>100,860</u> | <u>-</u> | <u>100,860</u> |
| Net change in fund balance | (79,260) | 1,607 | 80,867 |
| Fund balance at beginning of year | <u>79,260</u> | <u>79,547</u> | <u>287</u> |
| Fund balance at end of year | <u>\$ -</u> | <u>\$ 81,154</u> | <u>\$ 81,154</u> |

YAMHILL COUNTY

**EXTENSION - SPECIAL REVENUE FUND
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES
IN FUND BALANCE (BUDGETARY BASIS) - BUDGET AND ACTUAL
For the Year Ended June 30, 2020**

| | <u>Budget</u> | <u>Actual</u> | <u>Variance</u> |
|-----------------------------------|------------------|------------------|-------------------|
| REVENUES | | | |
| Property taxes | \$ 416,144 | \$ 418,145 | \$ 2,001 |
| Interest earnings | 2,754 | 3,797 | 1,043 |
| | <u>418,898</u> | <u>421,942</u> | <u>3,044</u> |
| TOTAL REVENUES | | | |
| EXPENDITURES | | | |
| Materials and services | 420,876 | 420,580 | 296 |
| | <u>420,876</u> | <u>420,580</u> | <u>296</u> |
| TOTAL EXPENDITURES | | | |
| Net change in fund balance | (1,978) | 1,362 | 3,340 |
| Fund balance at beginning of year | <u>90,798</u> | <u>84,826</u> | <u>(5,972)</u> |
| Fund balance at end of year | <u>\$ 88,820</u> | <u>\$ 86,188</u> | <u>\$ (2,632)</u> |

YAMHILL COUNTY

**HABITAT CONSERVATION - SPECIAL REVENUE FUND
 SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES
 IN FUND BALANCE (BUDGETARY BASIS) - BUDGET AND ACTUAL
 For the Year Ended June 30, 2020**

| | <u>Budget</u> | <u>Actual</u> | <u>Variance</u> |
|---|------------------------|-------------------------|-------------------------|
| REVENUES | | | |
| Intergovernmental | \$ 54,147 | \$ 53,550 | \$ (597) |
| Interest earnings | <u>939</u> | <u>696</u> | <u>(243)</u> |
| TOTAL REVENUES | <u>55,086</u> | <u>54,246</u> | <u>(840)</u> |
| EXPENDITURES | | | |
| Habitat conservation | <u>72,040</u> | <u>55,822</u> | <u>16,218</u> |
| TOTAL EXPENDITURES | <u>72,040</u> | <u>55,822</u> | <u>16,218</u> |
| Excess (deficiency) of revenues over expenditures | <u>(16,954)</u> | <u>(1,576)</u> | <u>15,378</u> |
| OTHER FINANCING SOURCES (USES) | | | |
| Transfers in | <u>4,500</u> | <u>4,500</u> | <u>-</u> |
| TOTAL OTHER FINANCING SOURCES (USES) | <u>4,500</u> | <u>4,500</u> | <u>-</u> |
| Net change in fund balance | (12,454) | 2,924 | 15,378 |
| Fund balance at beginning of year | <u>21,454</u> | <u>23,920</u> | <u>2,466</u> |
| Fund balance at end of year | <u><u>\$ 9,000</u></u> | <u><u>\$ 26,844</u></u> | <u><u>\$ 17,844</u></u> |

CAPITAL PROJECTS FUNDS

Combining statements for all individual nonmajor capital projects funds are reported in this section. The combined totals are reported in the combining nonmajor governmental fund statements. Fund Statements for major capital projects funds are reported in the basic financial statements.

Schedules of Revenues, Expenditures, and Changes in Fund Balance (Budgetary Basis) – Budget and Actual are also presented in this section for each individual capital project fund.

Nonmajor Capital Projects Funds

Bicycle and Footpath Fund – This fund is used to construct and maintain bike and pedestrian paths throughout the County. Primary funding for this program comes from an allocation of 1% of state gas tax and highway use fees dedicated to this purpose per ORS 366.514.

Systems Development Fund – This fund is finance through a system development charge levied on all new construction in the rural areas of the County. Revenues are used for improvements to County parks and the fairgrounds/events center.

Major Capital Projects Fund

Capital Improvement Fund – This fund accounts for revenue and expenditures associated with purchases and replacement of major capital items and the repair and remodeling of facilities.

YAMHILL COUNTY
COMBINING BALANCE SHEET
NONMAJOR CAPITAL PROJECTS FUNDS
June 30, 2020

| | Bicycle and Footpath | Systems Development | Totals |
|--|----------------------------|------------------------|-------------------|
| <u>ASSETS</u> | | | |
| Cash and cash equivalents | \$ 108,872 | \$ 104,976 | \$ 213,848 |
| Investments | 55,531 | 53,543 | 109,074 |
| Receivables | 4,699 | - | 4,699 |
| TOTAL ASSETS | \$ 169,102 | \$ 158,519 | \$ 327,621 |
| <u>LIABILITIES</u> | | | |
| Accounts payable and accrued liabilities | \$ - | \$ 11,082 | \$ 11,082 |
| TOTAL LIABILITIES | - | 11,082 | 11,082 |
| <u>FUND BALANCES</u> | | | |
| Restricted for capital projects | 169,102 | 147,437 | 316,539 |
| TOTAL FUND BALANCES | 169,102 | 147,437 | 316,539 |
| TOTAL LIABILITIES AND FUND BALANCES | \$ 169,102 | \$ 158,519 | \$ 327,621 |

YAMHILL COUNTY

**COMBINING STATEMENT OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCES
NONMAJOR CAPITAL PROJECTS FUNDS
For the Year Ended June 30, 2020**

| | Bicycle and Footpath | Systems Development | Totals |
|---|----------------------------|--------------------------|--------------------------|
| REVENUES | | | |
| Intergovernmental | \$ 76,499 | \$ - | \$ 76,499 |
| Charges for services | - | 178,834 | 178,834 |
| Interest earnings | <u>6,051</u> | <u>6,332</u> | <u>12,383</u> |
| TOTAL REVENUES | <u>82,550</u> | <u>185,166</u> | <u>267,716</u> |
| EXPENDITURES | | | |
| Current | | | |
| Highways and streets | 68 | - | 68 |
| Parks, culture, and recreation | - | 164,860 | 164,860 |
| Capital outlay | <u>-</u> | <u>32,835</u> | <u>32,835</u> |
| TOTAL EXPENDITURES | <u>68</u> | <u>197,695</u> | <u>197,763</u> |
| Excess (deficiency) of revenues over expenditures | <u>82,482</u> | <u>(12,529)</u> | <u>69,953</u> |
| OTHER FINANCING SOURCES (USES) | | | |
| Transfers out | <u>(52,833)</u> | <u>(679)</u> | <u>(53,512)</u> |
| TOTAL OTHER FINANCING SOURCES (USES) | <u>(52,833)</u> | <u>(679)</u> | <u>(53,512)</u> |
| Net change in fund balances | 29,649 | (13,208) | 16,441 |
| Fund balances at beginning of year | <u>139,453</u> | <u>160,645</u> | <u>300,098</u> |
| Fund balances at end of year | <u><u>\$ 169,102</u></u> | <u><u>\$ 147,437</u></u> | <u><u>\$ 316,539</u></u> |

YAMHILL COUNTY

**BICYCLE AND FOOTPATH - CAPITAL PROJECTS FUND
 SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES
 IN FUND BALANCE (BUDGETARY BASIS) - BUDGET AND ACTUAL
 For the Year Ended June 30, 2020**

| | <u>Budget</u> | <u>Actual</u> | <u>Variance</u> |
|-----------------------------------|----------------|-------------------|-------------------|
| REVENUES | | | |
| Intergovernmental | \$ 77,108 | \$ 76,499 | \$ (609) |
| Interest earnings | <u>3,608</u> | <u>3,328</u> | <u>(280)</u> |
| TOTAL REVENUES | <u>80,716</u> | <u>79,827</u> | <u>(889)</u> |
| EXPENDITURES | | | |
| Bicycle and footpath | 52,983 | 52,901 | 82 |
| Contingency | <u>162,462</u> | <u>-</u> | <u>162,462</u> |
| TOTAL EXPENDITURES | <u>215,445</u> | <u>52,901</u> | <u>162,544</u> |
| Net change in fund balance | (134,729) | 26,926 | 161,655 |
| Fund balance at beginning of year | <u>134,729</u> | <u>140,570</u> | <u>5,841</u> |
| Fund balance at end of year | <u>\$ -</u> | <u>\$ 167,496</u> | <u>\$ 167,496</u> |

YAMHILL COUNTY

**SYSTEMS DEVELOPMENT - CAPITAL PROJECTS FUND
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES
IN FUND BALANCE (BUDGETARY BASIS) - BUDGET AND ACTUAL
For the Year Ended June 30, 2020**

| | <u>Budget</u> | <u>Actual</u> | <u>Variance</u> |
|-----------------------------------|-----------------|-------------------|-------------------|
| REVENUES | | | |
| Charges for services | \$ 227,645 | \$ 178,834 | \$ (48,811) |
| Interest earnings | <u>3,094</u> | <u>3,373</u> | <u>279</u> |
| TOTAL REVENUES | <u>230,739</u> | <u>182,207</u> | <u>(48,532)</u> |
| EXPENDITURES | | | |
| Systems development | <u>377,340</u> | <u>198,374</u> | <u>178,966</u> |
| TOTAL EXPENDITURES | <u>377,340</u> | <u>198,374</u> | <u>178,966</u> |
| Net change in fund balance | (146,601) | (16,167) | 130,434 |
| Fund balance at beginning of year | <u>151,853</u> | <u>162,055</u> | <u>10,202</u> |
| Fund balance at end of year | <u>\$ 5,252</u> | <u>\$ 145,888</u> | <u>\$ 140,636</u> |

YAMHILL COUNTY

**CAPITAL IMPROVEMENT - CAPITAL PROJECTS FUND (MAJOR FUND)
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES
IN FUND BALANCE (BUDGETARY BASIS) - BUDGET AND ACTUAL
For the Year Ended June 30, 2020**

| | Original and Final | | |
|---|----------------------------|----------------------------|----------------------------|
| | Budget | Actual | Variance |
| REVENUES | | | |
| Intergovernmental | \$ 1,631,500 | \$ 524,446 | \$ (1,107,054) |
| Charges for services | 2,287,438 | 2,212,894 | (74,544) |
| Interest earnings | 74,586 | 87,353 | 12,767 |
| Other | <u>3,000</u> | <u>86,185</u> | <u>83,185</u> |
| TOTAL REVENUES | <u>3,996,524</u> | <u>2,910,878</u> | <u>(1,085,646)</u> |
| EXPENDITURES | | | |
| Clerk voting equipment | 88,831 | - | 88,831 |
| Facilities maintenance | 1,559,298 | 1,418,822 | 140,476 |
| IT PC reserve | 631,243 | 253,218 | 378,025 |
| Capital improvement | 1,285,121 | 455,049 | 830,072 |
| Jail | 1,861,000 | 1,193,771 | 667,229 |
| Software reserve | 442,443 | 126,904 | 315,539 |
| Capital projects | 1,756,796 | 997,054 | 759,742 |
| Jail maintenance | 596,992 | 463,509 | 133,483 |
| Debt service | <u>240,354</u> | <u>240,333</u> | <u>21</u> |
| TOTAL EXPENDITURES | <u>8,462,078</u> | <u>5,148,660</u> | <u>3,313,418</u> |
| Excess (deficiency) of revenues over expenditures | <u>(4,465,554)</u> | <u>(2,237,782)</u> | <u>2,227,772</u> |
| OTHER FINANCING SOURCES (USES) | | | |
| Interfund loan proceeds | 500,000 | 500,000 | - |
| Transfers in | <u>1,887,294</u> | <u>1,887,294</u> | <u>-</u> |
| TOTAL OTHER FINANCING SOURCES (USES) | <u>2,387,294</u> | <u>2,387,294</u> | <u>-</u> |
| Net change in fund balance | (2,078,260) | 149,512 | 2,227,772 |
| Fund balance at beginning of year | <u>3,730,978</u> | <u>3,819,969</u> | <u>88,991</u> |
| Fund balance at end of year | <u><u>\$ 1,652,718</u></u> | <u><u>\$ 3,969,481</u></u> | <u><u>\$ 2,316,763</u></u> |

ENTERPRISE FUND

Fund statements for major enterprise funds are reported in the basic financial statements.

Schedules of Revenues, Expenditures, and Changes in Fund Balance (Budgetary Basis) – Budget and Actual are presented in this section for each individual enterprise fund.

Cove Orchard Sewer Fund – This fund represents the Cove Orchard Sewer Service District; a separate unit of government formed to construct and operate a sewage facility in the Cove Orchard community in Yamhill County. The primary revenue source for this fund is derived from user fees. The Cove Orchard Sewer Fund is considered a blended component unit of Yamhill County.

YAMHILL COUNTY

**COVE ORCHARD SEWER - ENTERPRISE FUND
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES
IN FUND BALANCE (BUDGETARY BASIS) - BUDGET AND ACTUAL
For the Year Ended June 30, 2020**

| | <u>Budget</u> | <u>Actual</u> | <u>Variance</u> |
|---|------------------|-------------------|------------------|
| REVENUES | | | |
| Charges for services | \$ 57,948 | \$ 55,689 | \$ (2,259) |
| Interest earnings | 1,000 | 1,509 | 509 |
| Other | <u>613</u> | <u>252</u> | <u>(361)</u> |
| TOTAL REVENUES | <u>59,561</u> | <u>57,450</u> | <u>(2,111)</u> |
| EXPENDITURES | | | |
| Personnel services | 5,965 | 1,215 | 4,750 |
| Materials and services | 70,064 | 50,967 | 19,097 |
| Capital outlay | 15,000 | - | 15,000 |
| Contingency | <u>5,000</u> | <u>-</u> | <u>5,000</u> |
| TOTAL EXPENDITURES | <u>96,029</u> | <u>52,182</u> | <u>43,847</u> |
| Net change in fund balance | (36,468) | 5,268 | 41,736 |
| Fund balance at beginning of year | <u>59,481</u> | <u>67,901</u> | <u>8,420</u> |
| Fund balance at end of year | <u>\$ 23,013</u> | 73,169 | <u>\$ 50,156</u> |
| Reconciliation to generally accepted accounting principles | | | |
| Fair value adjustment - investments | | 761 | |
| Capital assets, net | | 83,414 | |
| Unavailable revenue | | 31,619 | |
| Compensated absences | | <u>(54)</u> | |
| Net position at end of year | | <u>\$ 188,909</u> | |

INTERNAL SERVICE FUNDS

Combining statements for all internal service funds are reported in this section. The combined totals are reported alongside the individual enterprise funds in the basic financial statements.

Schedules of Revenues, Expenditures, and Changes in Fund Balance (Budgetary Basis) – Budget and Actual are also presented in this section for each individual internal service fund.

Telecommunications Fund – This fund operates phone services and coordinates telecommunications service carriers and vendors for the County, City of McMinnville, and the Yamhill County Extension Service District. Revenues are generated from user fees and charges.

Self-Insurance Fund – This fund accounts for the County's insurance program. Yamhill County is self-insured for dental only. Reserves are maintained to meet deductibles on the County's insurance policies for general and auto liability, auto physical damage, property, equipment breakdown, crime, workers' compensation, and related excess liability coverages. Reserves are also maintained for the medical and retirement programs. Revenues are generated from internal service charges.

Motor Vehicle Replacement Fund – This fund accounts for purchases of replacement vehicles for the County motor pool. Revenues are derived from a mileage service charges levied on County departments using motor pool vehicles.

YAMHILL COUNTY

**COMBINING STATEMENT OF NET POSITION
INTERNAL SERVICE FUNDS
June 30, 2020**

| | Telecommunications | Self-Insurance | Motor Vehicle Replacement | Totals |
|--|--------------------|----------------|------------------------------|---------------|
| <u>ASSETS</u> | | | | |
| Cash and cash equivalents | \$ 513,719 | \$ 4,574,161 | \$ 1,067,111 | \$ 6,154,991 |
| Investments | 262,027 | 2,333,087 | 544,289 | 3,139,403 |
| Receivables | 23,769 | 29,396 | 132 | 53,297 |
| Prepaid items | - | 37,323 | - | 37,323 |
| Advances to other funds | - | 248,793 | 604,547 | 853,340 |
| | <hr/> | <hr/> | <hr/> | <hr/> |
| Total current assets | 799,515 | 7,222,760 | 2,216,079 | 10,238,354 |
| Other capital assets, net | 277,083 | - | 2,235,720 | 2,512,803 |
| | <hr/> | <hr/> | <hr/> | <hr/> |
| TOTAL ASSETS | 1,076,598 | 7,222,760 | 4,451,799 | 12,751,157 |
| | <hr/> | <hr/> | <hr/> | <hr/> |
| <u>LIABILITIES</u> | | | | |
| Accounts payable and accrued liabilities | 23,168 | 22,853 | 170,786 | 216,807 |
| Compensated absences payable | 4,759 | 2,901 | - | 7,660 |
| | <hr/> | <hr/> | <hr/> | <hr/> |
| TOTAL LIABILITIES | 27,927 | 25,754 | 170,786 | 224,467 |
| | <hr/> | <hr/> | <hr/> | <hr/> |
| <u>NET POSITION</u> | | | | |
| Investment in capital assets | 277,083 | - | 2,235,720 | 2,512,803 |
| Unrestricted | 771,588 | 7,197,006 | 2,045,293 | 10,013,887 |
| | <hr/> | <hr/> | <hr/> | <hr/> |
| TOTAL NET POSITION | \$ 1,048,671 | \$ 7,197,006 | \$ 4,281,013 | \$ 12,526,690 |
| | <hr/> | <hr/> | <hr/> | <hr/> |

YAMHILL COUNTY

**COMBINING STATEMENT OF REVENUES, EXPENSES AND
CHANGES IN NET POSITION
INTERNAL SERVICE FUNDS
For the Year Ended June 30, 2020**

| | <u>Telecommunications</u> | <u>Self-Insurance</u> | <u>Motor Vehicle Replacement</u> | <u>Totals</u> |
|------------------------------------|---------------------------|-----------------------|--------------------------------------|----------------------|
| OPERATING REVENUES | | | | |
| Charges for services | \$ - | \$ 75,298 | \$ 27,340 | \$ 102,638 |
| Other | <u>168,496</u> | <u>191,621</u> | <u>33,221</u> | <u>393,338</u> |
| TOTAL OPERATING REVENUES | <u>168,496</u> | <u>266,919</u> | <u>60,561</u> | <u>495,976</u> |
| OPERATING EXPENSES | | | | |
| Personnel services | 212,105 | 229,094 | - | 441,199 |
| Materials and services | 368,541 | 1,535,874 | 49,517 | 1,953,932 |
| Depreciation | <u>56,819</u> | <u>-</u> | <u>510,121</u> | <u>566,940</u> |
| TOTAL OPERATING EXPENSES | <u>637,465</u> | <u>1,764,968</u> | <u>559,638</u> | <u>2,962,071</u> |
| Operating income (loss) | <u>(468,969)</u> | <u>(1,498,049)</u> | <u>(499,077)</u> | <u>(2,466,095)</u> |
| NONOPERATING REVENUES | | | | |
| Investment earnings | 27,752 | 260,098 | 62,647 | 350,497 |
| (Loss) on sale of capital asset | <u>-</u> | <u>-</u> | <u>(14,004)</u> | <u>(14,004)</u> |
| TOTAL NONOPERATING REVENUES | <u>27,752</u> | <u>260,098</u> | <u>48,643</u> | <u>336,493</u> |
| Income (loss) before transfers | (441,217) | (1,237,951) | (450,434) | (2,129,602) |
| Transfers in | 432,081 | 2,186,983 | 743,426 | 3,362,490 |
| Transfers out | <u>(32,129)</u> | <u>(619,435)</u> | <u>(6,308)</u> | <u>(657,872)</u> |
| Change in net position | (41,265) | 329,597 | 286,684 | 575,016 |
| Net position-beginning | <u>1,089,936</u> | <u>6,867,409</u> | <u>3,994,329</u> | <u>11,951,674</u> |
| Net position-ending | <u>\$ 1,048,671</u> | <u>\$ 7,197,006</u> | <u>\$ 4,281,013</u> | <u>\$ 12,526,690</u> |

YAMHILL COUNTY

**COMBINING STATEMENT OF CASH FLOWS
INTERNAL SERVICE FUNDS
For the Year Ended June 30, 2020**

| | <u>Telecommunications</u> | <u>Self-Insurance</u> | <u>Motor Vehicle Replacement</u> | <u>Totals</u> |
|--|---------------------------|-----------------------|--------------------------------------|---------------------|
| CASH FLOWS FROM OPERATING ACTIVITIES | | | | |
| Receipts from interfund services provided | \$ 432,081 | \$ 2,269,956 | \$ 770,766 | \$ 3,472,803 |
| Other receipts | 194,252 | 190,435 | 37,066 | 421,753 |
| Payments for interfund services provided | (32,129) | (619,435) | (6,308) | (657,872) |
| Payments to suppliers of goods or services | (353,059) | (1,164,074) | (29,511) | (1,546,644) |
| Payments to employees for services | <u>(210,199)</u> | <u>(227,136)</u> | <u>-</u> | <u>(437,335)</u> |
| Net cash provided by operating activities | <u>30,946</u> | <u>449,746</u> | <u>772,013</u> | <u>1,252,705</u> |
| CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES | | | | |
| Repayments of advances from other funds | <u>-</u> | <u>-</u> | <u>52,437</u> | <u>52,437</u> |
| CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES | | | | |
| Purchase of capital assets | (49,281) | - | (540,629) | (589,910) |
| Repayments of advances to other funds | - | 40,259 | - | 40,259 |
| Advances to other funds | <u>-</u> | <u>-</u> | <u>(250,000)</u> | <u>(250,000)</u> |
| Net cash provided by (used in) capital and related financing activities | <u>(49,281)</u> | <u>40,259</u> | <u>(790,629)</u> | <u>(799,651)</u> |
| CASH FLOWS FROM INVESTING ACTIVITIES | | | | |
| Interest on investments | 27,752 | 252,423 | 59,117 | 339,292 |
| Sale of investments | <u>144,214</u> | <u>934,968</u> | <u>260,668</u> | <u>1,339,850</u> |
| Net cash provided by investing activities | <u>171,966</u> | <u>1,187,391</u> | <u>319,785</u> | <u>1,679,142</u> |
| Net increase (decrease) in cash and cash equivalents | 153,631 | 1,677,396 | 353,606 | 2,184,633 |
| Cash and cash equivalents-beginning of year | <u>360,088</u> | <u>2,896,765</u> | <u>713,505</u> | <u>3,970,358</u> |
| Cash and cash equivalents-end of year | <u>\$ 513,719</u> | <u>\$ 4,574,161</u> | <u>\$ 1,067,111</u> | <u>\$ 6,154,991</u> |

COMBINING STATEMENT OF CASH FLOWS (Continued)
INTERNAL SERVICE FUNDS

| | Telecommunications | Self-Insurance | Motor Vehicle Replacement | Totals |
|--|--------------------|-------------------|------------------------------|---------------------|
| Reconciliation of operating (loss) to net cash provided by operating activities | | | | |
| Operating (loss) | \$ (468,969) | \$ (1,498,049) | \$ (499,077) | \$ (2,466,095) |
| Adjustments to reconcile operating (loss) to net cash provided by operating activities | | | | |
| Transfers in for interfund charges | 432,081 | 2,194,658 | 743,426 | 3,370,165 |
| Transfers out for interfund charges | (32,129) | (619,435) | (6,308) | (657,872) |
| Depreciation | 56,819 | - | 510,121 | 566,940 |
| (Increase) decrease in assets: | | | | |
| Receivables | 25,756 | (1,186) | 3,845 | 28,415 |
| Prepaid items | 8,790 | 376,872 | - | 385,662 |
| Increase (decrease) in liabilities: | | | | |
| Accounts payable and accrued liabilities | 6,692 | (5,072) | 20,006 | 21,626 |
| Compensated absences payable | 1,906 | 1,958 | - | 3,864 |
| Net cash provided by operating activities | <u>\$ 30,946</u> | <u>\$ 449,746</u> | <u>\$ 772,013</u> | <u>\$ 1,252,705</u> |

YAMHILL COUNTY

**TELECOMMUNICATIONS - INTERNAL SERVICE FUND
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES
IN FUND BALANCE (BUDGETARY BASIS) - BUDGET AND ACTUAL
For the Year Ended June 30, 2020**

| | <u>Budget</u> | <u>Actual</u> | <u>Variance</u> |
|---|-------------------|---------------------|-------------------|
| REVENUES | | | |
| Charges for services | \$ 417,619 | \$ 432,081 | \$ 14,462 |
| Interest earnings | 11,854 | 13,697 | 1,843 |
| Other | <u>169,094</u> | <u>168,496</u> | <u>(598)</u> |
| TOTAL REVENUES | <u>598,567</u> | <u>614,274</u> | <u>15,707</u> |
| EXPENDITURES | | | |
| Telecommunications | <u>842,427</u> | <u>660,150</u> | <u>182,277</u> |
| TOTAL EXPENDITURES | <u>842,427</u> | <u>660,150</u> | <u>182,277</u> |
| Net change in fund balance | (243,860) | (45,876) | 197,984 |
| Fund balance at beginning of year | <u>583,082</u> | <u>814,645</u> | <u>231,563</u> |
| Fund balance at end of year | <u>\$ 339,222</u> | 768,769 | <u>\$ 429,547</u> |
| Reconciliation to generally accepted accounting principles | | | |
| Fair value adjustment - investments | | 7,578 | |
| Capital assets, net | | 277,083 | |
| Compensated absences payable | | <u>(4,759)</u> | |
| Net position at end of year | | <u>\$ 1,048,671</u> | |

YAMHILL COUNTY

**SELF-INSURANCE - INTERNAL SERVICE FUND
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES
IN FUND BALANCE (BUDGETARY BASIS) - BUDGET AND ACTUAL
For the Year Ended June 30, 2020**

| | <u>Budget</u> | <u>Actual</u> | <u>Variance</u> |
|---|---------------------|---------------------|---------------------|
| REVENUES | | | |
| Charges for services | \$ 2,536,180 | \$ 2,269,956 | \$ (266,224) |
| Interest earnings | 107,385 | 132,840 | 25,455 |
| Other | <u>-</u> | <u>191,621</u> | <u>191,621</u> |
| TOTAL REVENUES | <u>2,643,565</u> | <u>2,594,417</u> | <u>(49,148)</u> |
| EXPENDITURES | | | |
| Insurance reserve | 4,211,967 | 1,882,445 | 2,329,522 |
| Contingency | <u>500,000</u> | <u>-</u> | <u>500,000</u> |
| TOTAL EXPENDITURES | <u>4,711,967</u> | <u>1,882,445</u> | <u>2,829,522</u> |
| Excess (deficiency) of revenues over expenditures | <u>(2,068,402)</u> | <u>711,972</u> | <u>2,780,374</u> |
| OTHER FINANCING SOURCES (USES) | | | |
| Repayments of interfund loans | 40,270 | 40,259 | (11) |
| Transfers out | <u>(500,000)</u> | <u>(500,000)</u> | <u>-</u> |
| TOTAL OTHER FINANCING SOURCES (USES) | <u>(459,730)</u> | <u>(459,741)</u> | <u>(11)</u> |
| Net change in fund balance | (2,528,132) | 252,231 | 2,780,363 |
| Fund balance at beginning of year | <u>6,382,108</u> | <u>6,631,405</u> | <u>249,297</u> |
| Fund balance at end of year | <u>\$ 3,853,976</u> | 6,883,636 | <u>\$ 3,029,660</u> |
| Reconciliation to generally accepted accounting principles | | | |
| Fair value adjustment - investments | | 67,478 | |
| Advances to other funds | | 248,793 | |
| Compensated absences payable | | <u>(2,901)</u> | |
| Net position at end of year | | <u>\$ 7,197,006</u> | |

YAMHILL COUNTY

**MOTOR VEHICLE REPLACEMENT - INTERNAL SERVICE FUND
SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES
IN FUND BALANCE (BUDGETARY BASIS) - BUDGET AND ACTUAL
For the Year Ended June 30, 2020**

| | <u>Budget</u> | <u>Actual</u> | <u>Variance</u> |
|---|-------------------|---------------------|-------------------|
| REVENUES | | | |
| Charges for services | \$ 839,850 | \$ 770,766 | \$ (69,084) |
| Interest earnings | 21,000 | 30,541 | 9,541 |
| Other | <u>51,000</u> | <u>33,221</u> | <u>(17,779)</u> |
| TOTAL REVENUES | <u>911,850</u> | <u>834,528</u> | <u>(77,322)</u> |
| EXPENDITURES | | | |
| Motor vehicle | 1,639,212 | 746,251 | 892,961 |
| Contingency | <u>145,000</u> | <u>-</u> | <u>145,000</u> |
| TOTAL EXPENDITURES | <u>1,784,212</u> | <u>746,251</u> | <u>1,037,961</u> |
| Excess (deficiency) of revenues over expenditures | <u>(872,362)</u> | <u>88,277</u> | <u>960,639</u> |
| OTHER FINANCING SOURCES (USES) | | | |
| Repayments of interfund loans | 52,439 | 52,437 | (2) |
| Interfund loan | - | (250,000) | (250,000) |
| Transfers out | <u>(250,000)</u> | <u>-</u> | <u>250,000</u> |
| TOTAL OTHER FINANCING SOURCES (USES) | <u>(197,561)</u> | <u>(197,563)</u> | <u>(2)</u> |
| Net change in fund balance | (1,069,923) | (109,286) | 960,637 |
| Fund balance at beginning of year | <u>1,530,900</u> | <u>1,534,290</u> | <u>3,390</u> |
| Fund balance at end of year | <u>\$ 460,977</u> | 1,425,004 | <u>\$ 964,027</u> |
| Reconciliation to generally accepted accounting principles | | | |
| Fair value adjustment - investments | | 15,742 | |
| Advances to other funds | | 604,547 | |
| Capital assets, net | | <u>2,235,720</u> | |
| Fund balance at end of year | | <u>\$ 4,281,013</u> | |

AGENCY FUNDS

The Statement of Net Position – Fiduciary Funds is reported in the basic financial statements.

The Schedule of Changes in Assets and Liabilities for the Unsegregated Tax Fund, Holding Trust Fund, and Assessment and Mapping Fund are presented in this section.

Unsegregated Tax Fund – This fund accounts for property taxes received and held by the County in a purely custodial capacity for other taxing jurisdictions within the County.

Holding Trust Fund - This fund is for the deposit of money confiscated during narcotics-related arrests. Funds are held in trust pending trial outcome. The fund also contains bail amounts for prisoners from other counties; these funds are owed to those counties.

Assessment and Mapping Fund – The fund holds money collected for the Oregon Department of Revenue. It funds the Oregon Land Information System Fund (OLIS), the County Assessment and Taxation Fund, and the County Assessment grants.

YAMHILL COUNTY

AGENCY FUNDS

**STATEMENT OF CHANGES IN ASSETS AND LIABILITIES
For the Year Ended June 30, 2020**

| Agency Fund | Balance July 01, 2019 | Additions | Deductions | Balance June 30, 2020 |
|---|--------------------------|-----------------------|-----------------------|--------------------------|
| <u>Unsegregated Tax and Interest</u> | | | | |
| Assets | | | | |
| Cash and investments | \$ 1,235,181 | \$ 138,979,079 | \$ 138,633,196 | \$ 1,581,064 |
| Property taxes receivable | <u>6,190,442</u> | <u>140,486,307</u> | <u>141,670,308</u> | <u>5,006,441</u> |
| Total assets | <u>\$ 7,425,623</u> | <u>\$ 279,465,386</u> | <u>\$ 280,303,504</u> | <u>\$ 6,587,505</u> |
| Liabilities | | | | |
| Intergovernmental payables | <u>\$ 7,425,623</u> | <u>\$ 252,508,261</u> | <u>\$ 253,346,379</u> | <u>\$ 6,587,505</u> |
| <u>Holding Trust</u> | | | | |
| Assets | | | | |
| Cash and investments | <u>\$ 56,892</u> | <u>\$ 18,020</u> | <u>\$ 2,610</u> | <u>\$ 72,302</u> |
| Liabilities | | | | |
| Amounts held in trust | <u>\$ 56,892</u> | <u>\$ 18,020</u> | <u>\$ 2,610</u> | <u>\$ 72,302</u> |
| <u>Assessment and Mapping</u> | | | | |
| Assets | | | | |
| Cash and investments | <u>\$ 373,553</u> | <u>\$ 1,744,986</u> | <u>\$ 1,639,972</u> | <u>\$ 478,567</u> |
| Liabilities | | | | |
| Intergovernmental payables | <u>\$ 373,553</u> | <u>\$ 3,388,111</u> | <u>\$ 3,283,097</u> | <u>\$ 478,567</u> |
| <u>Total-All Agency Funds</u> | | | | |
| Assets | | | | |
| Cash and investments | \$ 1,665,626 | \$ 140,742,085 | \$ 140,275,778 | \$ 2,131,933 |
| Property taxes receivable | <u>6,190,442</u> | <u>140,486,307</u> | <u>141,670,308</u> | <u>5,006,441</u> |
| Total assets | <u>\$ 7,856,068</u> | <u>\$ 281,228,392</u> | <u>\$ 281,946,086</u> | <u>\$ 7,138,374</u> |
| Liabilities | | | | |
| Intergovernmental payables | \$ 7,799,176 | \$ 255,896,372 | \$ 256,629,476 | \$ 7,066,072 |
| Amounts held in trust | <u>56,892</u> | <u>18,020</u> | <u>2,610</u> | <u>72,302</u> |
| Total liabilities | <u>\$ 7,856,068</u> | <u>\$ 255,914,392</u> | <u>\$ 256,632,086</u> | <u>\$ 7,138,374</u> |

YAMHILL COUNTY

**SCHEDULE OF ACCOUNTABILITY FOR INDEPENDENTLY ELECTED OFFICIALS
For the Year Ended June 30, 2020**

| Official | Total Cash and Cash Equivalents June 30, 2019 | Cash | | | Total Cash and Cash Equivalents June 30, 2020 | Classification of Cash and Cash Equivalents | | | | | | Total |
|-------------------|--|-----------------------|------------------------------|------------------------|--|---|---------------------|---------------------------|--|-------------------|----------------------|--------|
| | | Cash Receipts | Disbursements and Refunds | Turned to Treasurer | | Cash on Hand | Checking | Cash with Fiscal Agent | Local Govt Pool and Other Investments | Money Market | | |
| Assessor | \$ 100 | \$ 498,398 | \$ - | \$ (498,398) | \$ 100 | \$ 100 | \$ - | \$ - | \$ - | \$ - | \$ - | \$ 100 |
| Clerk | 1,300 | 1,014,491 | - | (1,014,491) | 1,300 | 1,300 | - | - | - | - | - | 1,300 |
| Commissioners | 20 | 183,340 | - | (183,340) | 20 | 20 | - | - | - | - | - | 20 |
| District Attorney | 1,400 | 926,546 | - | (926,546) | 1,400 | 1,400 | - | - | - | - | - | 1,400 |
| Sheriff | 750 | 3,845,277 | - | (3,845,277) | 750 | 750 | - | - | - | - | - | 750 |
| Treasurer | <u>50,389,107</u> | <u>100,889,292</u> | <u>(116,174,096)</u> | <u>-</u> | <u>35,104,303</u> | <u>5,970</u> | <u>2,262,080</u> | <u>486,347</u> | <u>31,950,634</u> | <u>399,272</u> | <u>35,104,303</u> | |
| | <u>\$ 50,392,677</u> | <u>\$ 107,357,344</u> | <u>\$ (116,174,096)</u> | <u>\$ (6,468,052)</u> | <u>\$ 35,107,873</u> | <u>\$ 9,540</u> | <u>\$ 2,262,080</u> | <u>\$ 486,347</u> | <u>\$ 31,950,634</u> | <u>\$ 399,272</u> | <u>\$ 35,107,873</u> | |

STATISTICAL SECTION

Yamhill County, Oregon

Net Position by Component ^a

Last Ten Fiscal Years - Unaudited
(Accrual Basis of Accounting)

| | Fiscal Year | | | |
|---|-----------------------|-----------------------|-----------------------|-----------------------|
| | 2011 | 2012 | 2013 | 2014 |
| Governmental activities: | | | | |
| Net investment in capital assets ^b | \$ 164,767,868 | \$ 156,849,881 | \$ 149,198,055 | \$ 145,097,373 |
| Restricted | 11,743,422 | 13,534,593 | 12,205,274 | 15,138,068 |
| Unrestricted ^{b, c} | 8,955,619 | 10,212,901 | 11,767,035 | 12,872,381 |
| Total governmental activities net position | <u>\$ 185,466,909</u> | <u>\$ 180,597,375</u> | <u>\$ 173,170,364</u> | <u>\$ 173,107,822</u> |
| Business-type activities: | | | | |
| Net investment in capital assets | \$ 82,186 | \$ 81,067 | \$ 80,222 | \$ 79,103 |
| Unrestricted | 74,844 | 97,109 | 106,270 | 113,013 |
| Total business-type activities net position | <u>\$ 157,030</u> | <u>\$ 178,176</u> | <u>\$ 186,492</u> | <u>\$ 192,116</u> |
| Primary government: | | | | |
| Net investment in capital assets | \$ 164,850,054 | \$ 156,930,948 | \$ 149,278,277 | \$ 145,176,476 |
| Restricted | 11,743,422 | 13,534,593 | 12,205,274 | 15,138,068 |
| Unrestricted ^b | 9,030,463 | 10,310,010 | 11,873,305 | 12,985,394 |
| Total primary government net position | <u>\$ 185,623,939</u> | <u>\$ 180,775,551</u> | <u>\$ 173,356,856</u> | <u>\$ 173,299,938</u> |

Notes

- a. In 2013, GASB No. 63 changed the term "Net Assets" to be "Net Position". The term has been changed retroactively.
- b. In 2015, net position was restated for two items:
 - 1) correct errors in capital assets
 - 2) to record unrestricted deferred outflows of resources and net pension liability in accordance with GASB #68
- c. The negative unrestricted net position in fiscal years 2016, 2017, and 2020 resulted from the application of GASB No. 68 and the increase in the County's share of Net Pension Liability during the measurement periods.

Source

Yamhill County Finance

Exhibit 1

| Fiscal Year | | | | | |
|-----------------------|-----------------------|-----------------------|-----------------------|-----------------------|-----------------------|
| 2015 ^b | 2016 ^c | 2017 | 2018 | 2019 | 2020 |
| \$ 133,716,296 | \$ 133,190,944 | \$ 130,112,927 | \$ 130,884,138 | \$ 132,333,964 | \$ 132,245,297 |
| 18,606,335 | 23,465,644 | 24,906,888 | 22,226,076 | 19,840,271 | 19,020,493 |
| 12,161,920 | (1,006,720) | (1,763,573) | 265,478 | 881,766 | (3,652,166) |
| <u>\$ 164,484,551</u> | <u>\$ 155,649,868</u> | <u>\$ 153,256,242</u> | <u>\$ 153,375,692</u> | <u>\$ 153,056,001</u> | <u>\$ 147,613,624</u> |
| | | | | | |
| \$ 78,356 | \$ 92,084 | \$ 89,916 | \$ 87,749 | \$ 85,581 | \$ 83,414 |
| 110,008 | 90,242 | 90,051 | 89,025 | 95,820 | 105,495 |
| <u>\$ 188,364</u> | <u>\$ 182,326</u> | <u>\$ 179,967</u> | <u>\$ 176,774</u> | <u>\$ 181,401</u> | <u>\$ 188,909</u> |
| | | | | | |
| \$ 133,794,652 | \$ 133,283,028 | \$ 130,202,843 | \$ 130,971,887 | \$ 132,419,545 | \$ 132,328,711 |
| 18,606,335 | 23,465,644 | 24,906,888 | 22,226,076 | 19,840,271 | 19,020,493 |
| 12,271,928 | (916,478) | (1,673,522) | 354,503 | 977,586 | (3,546,671) |
| <u>\$ 164,672,915</u> | <u>\$ 155,832,194</u> | <u>\$ 153,436,209</u> | <u>\$ 153,552,466</u> | <u>\$ 153,237,402</u> | <u>\$ 147,802,533</u> |

Changes in Net Position ^aLast Ten Fiscal Years - Unaudited
(Accrual Basis of Accounting)

| | Fiscal Year | | | |
|---|---------------|---------------|---------------|---------------|
| | 2011 | 2012 | 2013 | 2014 |
| Expenses | | | | |
| Governmental activities: | | | | |
| General government | \$ 15,162,409 | \$ 16,290,893 | \$ 14,961,317 | \$ 13,023,341 |
| Public safety | 15,886,387 | 15,733,196 | 15,950,089 | 19,241,367 |
| Highways and streets | 14,220,028 | 12,972,328 | 13,005,391 | 11,773,977 |
| Health and sanitation | 13,800,389 | 14,959,780 | 16,058,668 | 17,592,139 |
| Parks, culture, and recreation | 631,636 | 616,570 | 655,749 | 644,333 |
| Education | 395,437 | 345,407 | 347,532 | 414,268 |
| Interest on long-term debt obligations | 72,939 | 67,802 | 47,432 | 32,174 |
| Total governmental activities expenses | 60,169,225 | 60,985,976 | 61,026,178 | 62,721,599 |
| Business-type activities: | | | | |
| Sewer | 52,785 | 48,024 | 41,313 | 43,565 |
| Total primary government expenses | 60,222,010 | 61,034,000 | 61,067,491 | 62,765,164 |
| Program revenues | | | | |
| Governmental activities: | | | | |
| Charges for services: | | | | |
| General government | 3,795,260 | 4,292,456 | 4,246,561 | 4,469,247 |
| Health and sanitation | 9,418,124 | 10,225,604 | 10,457,078 | 12,960,631 |
| Other activities | 1,844,910 | 1,785,520 | 1,766,607 | 2,872,027 |
| Operating grants and contributions | 19,753,078 | 20,660,895 | 18,398,049 | 22,617,194 |
| Capital grants and contributions | - | - | - | - |
| Total governmental activities program revenues | 34,811,372 | 36,964,475 | 34,868,295 | 42,919,099 |
| Business-type activities: | | | | |
| Charges for services: | | | | |
| Sewer | 44,814 | 47,923 | 49,036 | 48,634 |
| Total primary government program revenues | 34,856,186 | 37,012,398 | 34,917,331 | 42,967,733 |
| Net expense (revenue) | | | | |
| Governmental activities | (25,357,853) | (24,021,501) | (26,157,883) | (19,802,500) |
| Business-type activities | (7,971) | (101) | 7,723 | 5,069 |
| Total primary government net expense | (25,365,824) | (24,021,602) | (26,150,160) | (19,797,431) |
| General revenues and other changes in net position | | | | |
| Governmental activities: | | | | |
| Taxes | 17,802,274 | 17,847,984 | 18,251,517 | 18,822,848 |
| Franchise and miscellaneous taxes | - | 14,780 | 24,281 | 28,289 |
| Grants and contributions not restricted for specific programs | - | - | - | - |
| Investment earnings | 110,366 | 108,672 | 132,913 | 167,070 |
| Miscellaneous | 975,200 | 913,137 | 1,049,477 | 927,227 |
| (Loss) of sale of capital assets | (84,045) | 267,349 | (433,290) | (205,697) |
| Transfers | 301 | 41 | 54 | 221 |
| Total governmental activities | 18,804,096 | 19,151,963 | 19,024,952 | 19,739,958 |
| Business-type activities: | | | | |
| Investment earnings | 372 | 333 | 393 | 546 |
| Miscellaneous | - | 255 | 254 | 230 |
| Transfers | (301) | (41) | (54) | (221) |
| Total business-type activities | 71 | 547 | 593 | 555 |
| Total primary government | \$ 18,804,167 | \$ 19,152,510 | \$ 19,025,545 | \$ 19,740,513 |

Exhibit 2

| | | Fiscal Year | | | | | | | | | |
|----|--------------|-------------|--------------|------|--------------|------|--------------|----|--------------|----|--------------|
| | | 2015 | 2016 | 2017 | 2018 | 2019 | 2020 | | | | |
| \$ | 12,826,612 | \$ | 19,291,682 | \$ | 15,293,385 | \$ | 15,951,224 | \$ | 16,919,051 | \$ | 18,511,726 |
| | 19,850,299 | | 23,506,669 | | 24,354,959 | | 23,820,539 | | 25,440,534 | | 27,222,885 |
| | 13,016,733 | | 14,788,267 | | 11,650,759 | | 10,728,851 | | 10,448,233 | | 13,680,803 |
| | 18,354,390 | | 28,873,641 | | 29,397,302 | | 30,802,700 | | 37,131,121 | | 38,019,493 |
| | 673,637 | | 759,111 | | 770,681 | | 915,430 | | 875,696 | | 992,028 |
| | 417,228 | | 408,986 | | 385,654 | | 437,529 | | 449,122 | | 470,580 |
| | 46,667 | | 93,320 | | 181,151 | | 246,467 | | 159,088 | | 231,853 |
| | 65,185,566 | | 87,721,676 | | 82,033,891 | | 82,902,740 | | 91,422,845 | | 99,129,368 |
| | 52,664 | | 54,793 | | 51,879 | | 52,040 | | 56,236 | | 54,340 |
| | 65,238,230 | | 87,776,469 | | 82,085,770 | | 82,954,780 | | 91,479,081 | | 99,183,708 |
| | 5,201,297 | | 9,088,885 | | 3,239,539 | | 3,905,229 | | 3,609,126 | | 3,921,546 |
| | 20,259,671 | | 24,133,635 | | 23,911,565 | | 25,016,934 | | 26,523,214 | | 26,207,462 |
| | 5,762,512 | | 2,172,510 | | 7,029,905 | | 4,836,904 | | 5,160,345 | | 4,952,643 |
| | 18,783,079 | | 21,194,864 | | 21,014,520 | | 23,120,836 | | 26,740,856 | | 28,460,039 |
| | - | | - | | - | | - | | 1,421,406 | | - |
| | 50,006,559 | | 56,589,894 | | 55,195,529 | | 56,879,903 | | 63,454,947 | | 63,541,690 |
| | 48,154 | | 48,080 | | 48,781 | | 48,387 | | 58,800 | | 58,771 |
| | 50,054,713 | | 56,637,974 | | 55,244,310 | | 56,928,290 | | 63,513,747 | | 63,600,461 |
| | (15,179,007) | | (31,131,782) | | (26,838,362) | | (26,022,837) | | (27,967,898) | | (35,587,678) |
| | (4,510) | | (6,713) | | (3,098) | | (3,653) | | 2,564 | | 4,431 |
| | (15,183,517) | | (31,138,495) | | (26,841,460) | | (26,026,490) | | (27,965,334) | | (35,583,247) |
| | 19,598,627 | | 20,292,378 | | 21,286,970 | | 22,182,544 | | 23,177,560 | | 24,560,271 |
| | 25,788 | | 28,578 | | 1,211,975 | | 1,904,548 | | 1,507,758 | | 1,601,993 |
| | - | | - | | 518,192 | | 738,576 | | 671,127 | | 591,689 |
| | 249,836 | | 370,080 | | 624,722 | | 373,302 | | 1,451,650 | | 2,114,154 |
| | 1,229,524 | | 1,363,293 | | 802,772 | | 814,983 | | 840,033 | | 1,277,177 |
| | (189,477) | | 242,737 | | - | | - | | - | | - |
| | 199 | | 33 | | 105 | | 106 | | 79 | | 17 |
| | 20,914,497 | | 22,297,099 | | 24,444,736 | | 26,014,059 | | 27,648,207 | | 30,145,301 |
| | 729 | | 708 | | 844 | | 313 | | 1,889 | | 2,842 |
| | 228 | | - | | - | | 253 | | 253 | | 252 |
| | (199) | | (33) | | (105) | | (106) | | (79) | | (17) |
| | 758 | | 675 | | 739 | | 460 | | 2,063 | | 3,077 |
| \$ | 20,915,255 | \$ | 22,297,774 | \$ | 24,445,475 | \$ | 26,014,519 | \$ | 27,650,270 | \$ | 30,148,378 |

Changes in Net Position^a, continuedLast Ten Fiscal Years - Unaudited
(Accrual Basis of Accounting)

| | Fiscal Year | | | |
|--|-----------------------|-----------------------|-----------------------|-----------------------|
| | 2011 | 2012 | 2013 | 2014 |
| Change in net position | | | | |
| Governmental activities | \$ (6,553,757) | \$ (4,869,538) | \$ (7,132,931) | \$ (62,542) |
| Business-type activities | (7,900) | 446 | 8,316 | 5,624 |
| Total primary government | <u>(6,561,657)</u> | <u>(4,869,092)</u> | <u>(7,124,615)</u> | <u>(56,918)</u> |
| Net position, beginning of year, as previously reported | | | | |
| Governmental activities | 192,020,670 | 185,466,909 | 180,597,375 | 173,170,364 |
| Business-type activities | 164,929 | 157,030 | 178,176 | 186,492 |
| Total primary government | <u>192,185,599</u> | <u>185,623,939</u> | <u>180,775,551</u> | <u>173,356,856</u> |
| Prior period adjustments and reclassifications | | | | |
| Governmental activities ^{b, c} | (4) | 4 | (294,080) | - |
| Business activities | 1 | 20,700 | - | - |
| Total primary government | <u>(3)</u> | <u>20,704</u> | <u>(294,080)</u> | <u>-</u> |
| Net position, beginning of year, restated | | | | |
| Governmental activities | 192,020,666 | 185,466,913 | 180,303,295 | 173,170,364 |
| Business-type activities | 164,930 | 177,730 | 178,176 | 186,492 |
| Total primary government | <u>192,185,596</u> | <u>185,644,643</u> | <u>180,481,471</u> | <u>173,356,856</u> |
| Net position, end of year | | | | |
| Governmental activities | 185,466,909 | 180,597,375 | 173,170,364 | 173,107,822 |
| Business-type activities | 157,030 | 178,176 | 186,492 | 192,116 |
| Total primary government | <u>\$ 185,623,939</u> | <u>\$ 180,775,551</u> | <u>\$ 173,356,856</u> | <u>\$ 173,299,938</u> |

Notes

- a. In 2013, GASB No. 63 changed the term "Net Assets" to be "Net Position". The term has been changed retroactively.
- b. In 2010, net position was restated to correct an error in accounting for the landfill postclosure care liability.
- c. In 2015, net position was restated for two items:
- 1) correct errors in capital assets for \$5,633,937
 - 2) to record deferred outflows of resources and net pension liability in accordance with GASB #68 for a net of \$8,724,824.

Source

Yamhill County Finance

Exhibit 2, continued

| Fiscal Year | | | | | |
|-----------------------|-----------------------|-----------------------|-----------------------|-----------------------|-----------------------|
| 2015 | 2016 | 2017 | 2018 | 2019 | 2020 |
| \$ 5,735,490 | \$ (8,834,683) | \$ (2,393,626) | \$ (8,778) | \$ (319,691) | \$ (5,442,377) |
| <u>(3,752)</u> | <u>(6,038)</u> | <u>(2,359)</u> | <u>(3,193)</u> | <u>4,627</u> | <u>7,508</u> |
| <u>5,731,738</u> | <u>(8,840,721)</u> | <u>(2,395,985)</u> | <u>(11,971)</u> | <u>(315,064)</u> | <u>(5,434,869)</u> |
| 173,107,822 | 164,484,551 | 155,649,868 | 153,256,242 | 153,375,692 | 153,056,001 |
| <u>192,116</u> | <u>188,364</u> | <u>182,326</u> | <u>179,967</u> | <u>176,774</u> | <u>181,401</u> |
| <u>173,299,938</u> | <u>164,672,915</u> | <u>155,832,194</u> | <u>153,436,209</u> | <u>153,552,466</u> | <u>153,237,402</u> |
| (14,358,761) | - | - | 128,228 | - | - |
| <u>-</u> | <u>-</u> | <u>-</u> | <u>-</u> | <u>-</u> | <u>-</u> |
| <u>(14,358,761)</u> | <u>-</u> | <u>-</u> | <u>128,228</u> | <u>-</u> | <u>-</u> |
| 158,749,061 | 164,484,551 | 155,649,868 | 153,384,470 | 153,375,692 | 153,056,001 |
| <u>192,116</u> | <u>188,364</u> | <u>182,326</u> | <u>179,967</u> | <u>176,774</u> | <u>181,401</u> |
| <u>158,941,177</u> | <u>164,672,915</u> | <u>155,832,194</u> | <u>153,564,437</u> | <u>153,552,466</u> | <u>153,237,402</u> |
| 164,484,551 | 155,649,868 | 153,256,242 | 153,375,692 | 153,056,001 | 147,613,624 |
| <u>188,364</u> | <u>182,326</u> | <u>179,967</u> | <u>176,774</u> | <u>181,401</u> | <u>188,909</u> |
| <u>\$ 164,672,915</u> | <u>\$ 155,832,194</u> | <u>\$ 153,436,209</u> | <u>\$ 153,552,466</u> | <u>\$ 153,237,402</u> | <u>\$ 147,802,533</u> |

Yamhill County, Oregon

Fund Balances, Governmental Funds

Last Ten Fiscal Years - Unaudited

(Modified Accrual Basis of Accounting)

| | Fiscal Year | | | |
|------------------------------------|----------------------|----------------------|----------------------|----------------------|
| | 2011 | 2012 | 2013 | 2014 |
| General fund: | | | | |
| Reserved | \$ - | \$ - | \$ - | \$ - |
| Unreserved | - | - | - | - |
| Nonspendable | 2,145 | 33,019 | 2,523 | 3,944 |
| Assigned | - | - | 214,099 | 594,262 |
| Unassigned | <u>8,207,177</u> | <u>8,530,810</u> | <u>8,575,801</u> | <u>9,116,111</u> |
| Total general fund | <u>8,209,322</u> | <u>8,563,829</u> | <u>8,792,423</u> | <u>9,714,317</u> |
| All other governmental funds: | | | | |
| Nonspendable | 222,169 | 225,288 | 236,438 | 194,597 |
| Restricted | 11,743,422 | 13,333,405 | 12,318,533 | 14,262,385 |
| Assigned | 12 | 238,400 | 1,470,055 | 1,206,646 |
| Unassigned | <u>(439,402)</u> | <u>(53,098)</u> | <u>(43,586)</u> | <u>(11,309)</u> |
| Total all other governmental funds | <u>11,526,201</u> | <u>13,743,995</u> | <u>13,981,440</u> | <u>15,652,319</u> |
| Total government funds | <u>\$ 19,735,523</u> | <u>\$ 22,307,824</u> | <u>\$ 22,773,863</u> | <u>\$ 25,366,636</u> |

Source

Yamhill County Finance

Exhibit 3

| Fiscal Year | | | | | |
|----------------------|----------------------|----------------------|----------------------|----------------------|----------------------|
| 2015 | 2016 | 2017 | 2018 | 2019 | 2020 |
| \$ - | \$ - | \$ - | \$ - | \$ - | \$ - |
| - | - | - | - | - | - |
| 250 | 18,300 | 156,470 | 618,037 | 607,285 | 588,457 |
| 985,984 | 1,131,977 | 1,158,819 | 691,434 | 644,991 | 723,149 |
| <u>10,258,219</u> | <u>12,229,879</u> | <u>14,588,920</u> | <u>15,883,996</u> | <u>16,260,612</u> | <u>17,778,126</u> |
| <u>11,244,453</u> | <u>13,380,156</u> | <u>15,904,209</u> | <u>17,193,467</u> | <u>17,512,888</u> | <u>19,089,732</u> |
| 216,584 | 252,427 | 302,495 | 527,766 | 393,869 | 203,359 |
| 18,341,768 | 23,182,852 | 24,366,914 | 21,747,182 | 19,428,932 | 18,801,210 |
| 1,784,338 | 1,915,218 | 2,196,724 | 2,314,909 | 2,499,225 | 2,448,904 |
| <u>(7,366)</u> | <u>9,245</u> | <u>26,534</u> | <u>-</u> | <u>(402)</u> | <u>-</u> |
| <u>20,335,324</u> | <u>25,359,742</u> | <u>26,892,667</u> | <u>24,589,857</u> | <u>22,321,624</u> | <u>21,453,473</u> |
| <u>\$ 31,579,777</u> | <u>\$ 38,739,898</u> | <u>\$ 42,796,876</u> | <u>\$ 41,783,324</u> | <u>\$ 39,834,512</u> | <u>\$ 40,543,205</u> |

Change in Fund Balances, Governmental Funds

Last Ten Fiscal Years - Unaudited

(Modified Accrual Basis of Accounting)

| | Fiscal Year | | | |
|--|----------------------|----------------------|----------------------|----------------------|
| | 2011 | 2012 | 2013 | 2014 |
| Revenues | | | | |
| Property taxes | \$ 17,729,680 | \$ 17,628,873 | \$ 18,115,122 | \$ 18,546,935 |
| Miscellaneous taxes | - | 14,780 | 24,281 | 28,289 |
| Licenses, permits, and fees | 1,157,415 | 1,283,584 | 1,335,899 | 1,376,859 |
| Intergovernmental | 19,985,932 | 20,637,659 | 18,513,938 | 22,145,613 |
| Charges for services | 13,406,432 | 14,311,217 | 14,719,441 | 18,420,883 |
| Fines and forfeitures | 461,571 | 479,741 | 514,636 | 467,517 |
| Interest | 90,290 | 92,338 | 112,831 | 140,335 |
| Other | 823,452 | 984,645 | 967,722 | 749,506 |
| Total revenues | <u>53,654,772</u> | <u>55,432,837</u> | <u>54,303,870</u> | <u>61,875,937</u> |
| Expenditures | | | | |
| Current: | | | | |
| General government | 11,604,264 | 12,636,696 | 11,652,094 | 9,562,012 |
| Public safety | 15,690,184 | 15,579,136 | 15,800,372 | 19,116,622 |
| Parks, culture, and recreation | 597,536 | 581,489 | 617,796 | 619,707 |
| Highways and streets | 3,950,153 | 3,998,838 | 4,001,059 | 3,958,120 |
| Health and welfare | 13,730,758 | 14,906,829 | 15,884,734 | 17,551,466 |
| Education | 129,122 | 67,089 | 50,171 | 79,316 |
| Capital outlay | 3,074,569 | 2,930,563 | 3,312,555 | 4,592,271 |
| Debt service: | | | | |
| Principal | 98,081 | 98,324 | 103,573 | 798,873 |
| Interest | 93,920 | 90,602 | 87,052 | 73,344 |
| Total expenditures | <u>48,968,587</u> | <u>50,889,566</u> | <u>51,509,406</u> | <u>56,351,731</u> |
| Excess (deficiency) of revenues over (under) expenditures | <u>4,686,185</u> | <u>4,543,271</u> | <u>2,794,464</u> | <u>5,524,206</u> |
| Other financing sources (uses) | | | | |
| Proceeds from capital leases | - | - | - | - |
| Transfers in | 6,587,186 | 6,973,544 | 7,810,940 | 7,046,156 |
| Transfers out | (9,201,171) | (8,944,517) | (9,845,285) | (9,977,592) |
| Total other financing sources (uses) | <u>(2,613,985)</u> | <u>(1,970,973)</u> | <u>(2,034,345)</u> | <u>(2,931,436)</u> |
| Net change in fund balances | <u>2,072,200</u> | <u>2,572,298</u> | <u>760,119</u> | <u>2,592,770</u> |
| Fund balances | | | | |
| Fund balances, beginning of year, as previously reported | 19,585,340 | 19,735,523 | 22,307,824 | 22,773,863 |
| Prior period adjustments and reclassifications ^b | (1,922,017) | 3 | (294,080) | 3 |
| Fund balances, beginning of year, restated | <u>17,663,323</u> | <u>19,735,526</u> | <u>22,013,744</u> | <u>22,773,866</u> |
| Fund balances, end of year | <u>\$ 19,735,523</u> | <u>\$ 22,307,824</u> | <u>\$ 22,773,863</u> | <u>\$ 25,366,636</u> |
| Debt service as a percentage of noncapital expenditures^a | 0.42% | 0.39% | 0.39% | 1.67% |

Notes

a. Debt service represents principal and interest incurred during the year. Noncapital expenditures do not include capital outlay for land, construction in progress, buildings and improvements, machinery and equipment, and infrastructure incurred during the year.

b. In 2011 the Motor Vehicle Replacement Fund was reclassified as an Internal Service Fund

Source

Yamhill County Finance

Exhibit 4

| | | Fiscal Year | | | | | | | | | |
|----|--------------------|-------------|--------------------|------|--------------------|------|--------------------|----|--------------------|----|--------------------|
| | | 2015 | 2016 | 2017 | 2018 | 2019 | 2020 | | | | |
| \$ | 19,121,966 | \$ | 20,306,358 | \$ | 21,451,653 | \$ | 22,570,162 | \$ | 23,387,856 | \$ | 24,759,598 |
| | 25,788 | | 28,578 | | 29,109 | | 31,718 | | 33,168 | | 32,420 |
| | 1,570,582 | | 1,815,928 | | 1,720,704 | | 1,956,627 | | 1,753,548 | | 1,787,936 |
| | 19,346,078 | | 21,422,697 | | 22,800,039 | | 25,851,263 | | 30,447,366 | | 30,766,483 |
| | 29,163,948 | | 32,764,970 | | 31,851,453 | | 31,003,376 | | 32,654,957 | | 32,443,489 |
| | 372,538 | | 461,605 | | 338,360 | | 418,773 | | 374,772 | | 363,809 |
| | 210,771 | | 324,384 | | 563,313 | | 368,146 | | 1,263,563 | | 1,779,344 |
| | 731,585 | | 1,095,231 | | 1,049,063 | | 726,546 | | 891,216 | | 1,120,579 |
| | <u>70,543,256</u> | | <u>78,219,751</u> | | <u>79,803,694</u> | | <u>82,926,611</u> | | <u>90,806,446</u> | | <u>93,053,658</u> |
| | 10,117,847 | | 14,023,475 | | 11,025,789 | | 11,938,818 | | 13,138,622 | | 14,200,781 |
| | 22,258,649 | | 19,536,836 | | 23,092,346 | | 22,580,253 | | 24,528,121 | | 25,401,079 |
| | 669,835 | | 689,594 | | 718,557 | | 871,815 | | 4,835,986 | | 5,351,148 |
| | 3,888,913 | | 4,400,202 | | 4,053,383 | | 4,455,407 | | 36,252,963 | | 36,200,589 |
| | 19,999,602 | | 25,598,485 | | 28,389,577 | | 31,652,970 | | 828,478 | | 949,953 |
| | 64,014 | | 61,494 | | 16,139 | | 57,743 | | 449,122 | | 470,580 |
| | 4,674,180 | | 4,328,443 | | 4,232,234 | | 8,604,761 | | 8,028,062 | | 6,395,287 |
| | 54,184 | | 54,551 | | 959,568 | | - | | 569,283 | | 496,172 |
| | 48,917 | | 95,570 | | 210,401 | | 175,525 | | 101,200 | | 174,775 |
| | <u>61,776,141</u> | | <u>68,788,650</u> | | <u>72,697,994</u> | | <u>80,337,292</u> | | <u>88,731,837</u> | | <u>89,640,364</u> |
| | 8,767,115 | | 9,431,101 | | 7,105,700 | | 2,589,319 | | 2,074,609 | | 3,413,294 |
| | - | | - | | - | | - | | - | | - |
| | 6,898,138 | | 7,888,221 | | 8,829,886 | | 8,066,594 | | 8,502,813 | | 10,174,827 |
| | (9,452,112) | | (10,159,201) | | (11,878,608) | | (11,669,465) | | (12,526,234) | | (12,879,428) |
| | <u>(2,553,974)</u> | | <u>(2,270,980)</u> | | <u>(3,048,722)</u> | | <u>(3,602,871)</u> | | <u>(4,023,421)</u> | | <u>(2,704,601)</u> |
| | 6,213,141 | | 7,160,121 | | 4,056,978 | | (1,013,552) | | (1,948,812) | | 708,693 |
| | 25,366,636 | | 31,579,777 | | 38,739,898 | | 42,796,876 | | 41,783,324 | | 39,834,512 |
| | - | | - | | - | | - | | - | | - |
| | <u>25,366,636</u> | | <u>31,579,777</u> | | <u>38,739,898</u> | | <u>42,796,876</u> | | <u>41,783,324</u> | | <u>39,834,512</u> |
| \$ | <u>31,579,777</u> | \$ | <u>38,739,898</u> | \$ | <u>42,796,876</u> | \$ | <u>41,783,324</u> | \$ | <u>39,834,512</u> | \$ | <u>40,543,205</u> |
| | 0.18% | | 0.24% | | 1.70% | | 0.25% | | 0.83% | | 0.81% |

Assessed Value and Estimated Actual Value of Taxable Property

Last Ten Fiscal Years - Unaudited

| | Fiscal Year | | | |
|---|--------------------------|--------------------------|--------------------------|--------------------------|
| | 2011 | 2012 | 2013 | 2014 |
| Property Class | | | | |
| Residential | \$ 2,983,039,233 | \$ 3,059,211,368 | \$ 3,126,698,121 | \$ 3,216,726,707 |
| Commercial ^e | 646,390,991 | 662,995,532 | - | - |
| Industrial ^e | 509,006,393 | 486,297,897 | - | - |
| Commercial/Industrial ^e | - | - | 1,221,554,642 | 1,235,445,467 |
| Tract | 861,359,605 | 890,941,861 | 903,481,788 | 936,949,602 |
| Farm and Range | 690,962,238 | 692,302,476 | 711,744,898 | 743,432,740 |
| Forest | 331,153,647 | 333,142,567 | 344,185,632 | 363,629,434 |
| Multiple Housing | 166,637,601 | 170,306,130 | 174,877,469 | 182,698,726 |
| Recreation | - | - | - | - |
| Small Tract Forestland | 27,433,472 | 27,078,965 | 28,478,337 | 29,944,820 |
| Miscellaneous | 362,149 | - | 6,257 | 6,438 |
| Personal | 197,032,723 | 185,789,393 | 191,098,095 | 189,512,343 |
| Machinery & Equipment ^d | - | - | 20,493,321 | 19,628,387 |
| Manufactured Structures | 104,778,168 | 92,777,690 | 88,066,037 | 88,888,699 |
| Other | - | - | - | - |
| Utilities | 225,968,599 | 225,618,133 | 221,277,570 | 238,271,350 |
| | <u>6,744,124,819</u> | <u>6,826,462,012</u> | <u>7,031,962,167</u> | <u>7,245,134,713</u> |
| Other | | | | |
| Less Urban Renewal Excess | (2,341,585) | (2,583,923) | (3,075,193) | (3,610,473) |
| Total Taxable Assessed Value ^{a b} | <u>\$ 6,741,783,234</u> | <u>\$ 6,823,878,089</u> | <u>\$ 7,028,886,974</u> | <u>\$ 7,241,524,240</u> |
| Total Direct Tax Rate ^c | 2.5775 | 2.5775 | 2.5775 | 2.5775 |
| Estimated Actual Value of Property | <u>\$ 12,538,008,245</u> | <u>\$ 11,278,465,947</u> | <u>\$ 10,962,674,349</u> | <u>\$ 10,586,808,534</u> |
| Actual Value of Property per Capita | 126,264 | 113,151 | 109,743 | 106,000 |
| Total Assessed Value to Estimated Actual Value of Taxable Property | 53.77% | 60.50% | 64.12% | 68.40% |

Notes

- a. Assessments are limited to an increase of 3% not to exceed real market value. However, property is subject to reassessment if improved, partitioned, subdivided, rezoned, previously omitted, or disqualified from exemption.
- b. Taxable assessed values are reported net of tax exempt property.
- c. Total Direct Tax Rate is per \$1,000 of value.
- d. Assessment and Taxation reported machinery and equipment separately in 2013. In prior years it was combined under both Commercial and Industrial values.
- e. Commercial and Industrial property classes were merged in fiscal year 2013 for reporting purposes.

Source

Yamhill County Department of Assessment and Taxation

Exhibit 5

| Fiscal Year | | | | | | |
|--------------------------|--------------------------|--------------------------|--------------------------|--------------------------|--------------------------|--|
| 2015 | 2016 | 2017 | 2018 | 2019 | 2020 | |
| \$ 3,338,202,294 | \$ 3,508,394,515 | \$ 3,656,255,945 | \$ 3,828,660,168 | \$ 4,006,426,928 | \$ 4,198,676,369 | |
| - | - | - | - | - | - | |
| - | - | - | - | - | - | |
| 1,296,019,044 | 1,418,198,016 | 1,464,933,640 | 1,253,382,539 | 1,314,591,701 | 1,365,602,665 | |
| 975,017,140 | 1,009,162,666 | 1,049,707,256 | 1,091,905,153 | 1,127,832,975 | 1,217,970,902 | |
| 787,523,358 | 814,080,314 | 834,874,209 | 876,842,770 | 908,340,109 | 969,278,501 | |
| 386,008,003 | 400,153,481 | 440,323,920 | 478,481,600 | 496,021,507 | 523,412,454 | |
| 196,764,181 | 200,495,907 | 223,542,062 | 228,103,780 | 239,106,313 | 264,600,588 | |
| - | - | - | - | - | - | |
| 30,724,487 | 31,191,282 | 33,309,300 | 19,251,799 | 23,128,481 | 24,409,433 | |
| 6,571 | 24,679 | 25,418 | 7,112,980 | 27,393,450 | 32,403,421 | |
| 201,723,539 | 207,787,478 | 226,584,238 | 225,632,582 | 231,808,247 | 254,305,907 | |
| 8,349,472 | 8,500,207 | 10,652,983 | 257,222,640 | 251,467,023 | 268,758,380 | |
| 84,320,234 | 90,618,702 | 92,532,899 | 105,781,665 | 117,504,431 | 122,202,016 | |
| - | - | - | - | 4,702,701 | 6,017,123 | |
| <u>231,525,437</u> | <u>261,547,500</u> | <u>266,464,900</u> | <u>272,279,615</u> | <u>275,172,334</u> | <u>292,447,400</u> | |
| <u>7,536,183,760</u> | <u>7,950,154,747</u> | <u>8,299,206,770</u> | <u>8,644,657,291</u> | <u>9,023,496,200</u> | <u>9,540,085,159</u> | |
| <u>(10,921,681)</u> | <u>(15,735,480)</u> | <u>(21,381,335)</u> | <u>(24,707,960)</u> | <u>(34,249,998)</u> | <u>(49,374,647)</u> | |
| <u>\$ 7,525,262,079</u> | <u>\$ 7,934,419,267</u> | <u>\$ 8,277,825,435</u> | <u>\$ 8,619,949,331</u> | <u>\$ 8,989,246,202</u> | <u>\$ 9,490,710,512</u> | |
| 2.5775 | 2.5775 | 2.5775 | 2.5775 | 2.5775 | 2.5775 | |
| <u>\$ 11,074,356,256</u> | <u>\$ 11,930,391,883</u> | <u>\$ 13,292,164,397</u> | <u>\$ 15,457,854,576</u> | <u>\$ 15,971,061,624</u> | <u>\$ 17,224,413,368</u> | |
| 109,850 | 117,600 | 127,486 | 146,420 | 149,259 | 159,397 | |
| 67.95% | 66.51% | 62.28% | 55.76% | 56.28% | 55.10% | |

Yamhill County, Oregon

Direct and Overlapping ^a Property Tax Rates

Last Ten Fiscal Years - Unaudited

Rate per \$1,000 of assessed value

| Taxing Entity | Fiscal Year ^b | | | |
|--|--------------------------|--------|--------|--------|
| | 2011 | 2012 | 2013 | 2014 |
| <u>County Direct Rate</u> | | | | |
| Yamhill County ^c | 2.5775 | 2.5775 | 2.5775 | 2.5775 |
| <u>Yamhill County Extension Service District</u> | | | | |
| | 0.0449 | 0.0449 | 0.0449 | 0.0449 |
| <u>Community Colleges</u> | | | | |
| Chemeketa Community College | 0.7932 | 0.8803 | 0.8979 | 0.8573 |
| Portland Community College | 0.6359 | 0.5981 | 0.6651 | 0.7342 |
| <u>Education Service Districts</u> | | | | |
| Northwest Regional ESD | 0.1538 | 0.1538 | 0.1538 | 0.1538 |
| Willamette ESD | 0.2967 | 0.2967 | 0.2967 | 0.2967 |
| <u>Schools</u> | | | | |
| Amity | 6.9852 | 7.0339 | 6.5809 | 6.5322 |
| Dayton | 8.4643 | 8.5900 | 8.6617 | 9.0512 |
| Gaston | 5.0494 | 5.0494 | 5.0494 | 5.0494 |
| Hillsboro | 7.5846 | 7.4663 | 7.4977 | 7.4006 |
| McMinnville | 6.9206 | 6.9778 | 6.9767 | 6.8741 |
| Nestucca Valley | 5.6278 | 5.6041 | 5.5464 | 5.3308 |
| Newberg | 8.3290 | 7.4553 | 7.4400 | 7.4237 |
| Sheridan | 8.2437 | 8.0475 | 7.9268 | 7.8651 |
| Sherwood | 8.8834 | 8.8916 | 8.8194 | 8.8206 |
| Willamina | 5.0022 | 5.0022 | 5.0022 | 5.0022 |
| Yamhill-Carlton | 5.9967 | 5.9996 | 5.8989 | 5.8803 |
| <u>Cities</u> | | | | |
| Amity | 3.6105 | 3.6105 | 3.6105 | 3.6105 |
| Carlton | 4.6608 | 4.7107 | 4.7605 | 4.8104 |
| Dayton | 3.5570 | 3.5557 | 3.5557 | 3.5557 |
| Dundee | 2.3115 | 2.3115 | 2.3115 | 2.3115 |
| Gaston | 6.6146 | 6.6146 | 6.6146 | 6.6145 |
| Lafayette | 3.4857 | 3.4857 | 3.4857 | 3.4857 |
| McMinnville | 5.7424 | 5.7029 | 5.6520 | 5.7179 |
| Newberg | 4.6947 | 4.6699 | 4.6605 | 4.6575 |
| Sheridan | 2.1307 | 2.1307 | 2.1307 | 2.1307 |
| Willamina | 4.2039 | 4.2039 | 4.2039 | 4.2039 |
| Yamhill | 3.7389 | 3.7389 | 3.7389 | 3.7389 |
| <u>Rural Fire Protection Districts</u> | | | | |
| Amity | 1.8096 | 1.8481 | 1.8029 | 1.7630 |
| Carlton ^d | 1.4828 | 1.4975 | 1.4683 | 1.4601 |
| New Carlton ^d | - | - | - | - |
| Dayton | 1.2302 | 1.2302 | 1.2302 | 1.2302 |
| Dundee | 0.5580 | 0.5580 | 1.1574 | 1.0830 |
| Gaston | 1.7621 | 1.7621 | 1.7621 | 1.7621 |
| McMinnville | 1.1376 | 1.1376 | 1.1376 | 0.9576 |
| Newberg ^e | 0.4329 | 0.4329 | 0.4329 | 0.4329 |
| Sheridan | 1.4688 | 1.4688 | 1.4688 | 1.4688 |
| Tualatin Valley ^e | - | - | - | - |
| West Valley | 1.6318 | 1.6203 | 1.6080 | 1.5699 |
| Yamhill | 0.9081 | 0.9081 | 0.9081 | 0.9081 |

Exhibit 6

| Fiscal Year ^b | | | | | |
|--------------------------|--------|--------|--------|--------|--------|
| 2015 | 2016 | 2017 | 2018 | 2019 | 2020 |
| 2.5775 | 2.5775 | 2.5775 | 2.5775 | 2.5775 | 2.5775 |
| 0.0449 | 0.0449 | 0.0449 | 0.0449 | 0.0449 | 0.0449 |
| 0.8942 | 0.9190 | 0.9018 | 0.8977 | 0.8966 | 0.8886 |
| 0.7222 | 0.5855 | 0.6785 | 0.6050 | 0.6874 | 0.6850 |
| 0.1538 | 0.1538 | 0.1538 | 0.1538 | 0.1538 | 0.1538 |
| 0.2967 | 0.2967 | 0.2967 | 0.2967 | 0.2967 | 0.2967 |
| 6.6409 | 6.4141 | 6.4385 | 6.4398 | 6.4143 | 6.2828 |
| 8.4641 | 8.2512 | 7.9321 | 8.0424 | 7.9190 | 7.8298 |
| 5.0494 | 5.0494 | 7.1796 | 7.0836 | 7.1059 | 7.0156 |
| 7.4200 | 7.2247 | 7.1962 | 7.1512 | 7.1388 | 7.1798 |
| 6.9431 | 6.8715 | 6.8877 | 6.7538 | 6.7411 | 6.7478 |
| 5.4697 | 5.5621 | 5.5780 | 5.5636 | 6.4814 | 6.4889 |
| 7.5078 | 7.9184 | 7.8755 | 7.8036 | 6.0496 | 5.4696 |
| 7.8302 | 7.7780 | 7.7211 | 7.7220 | 7.5598 | 7.5519 |
| 8.8186 | 8.5285 | 8.6778 | 9.1430 | 8.9522 | 8.7944 |
| 5.6310 | 5.6182 | 5.5929 | 5.5811 | 5.5636 | 5.5612 |
| 5.8494 | 5.7189 | 7.1368 | 7.0622 | 6.9814 | 6.8645 |
| 3.6105 | 3.6105 | 3.6105 | 3.6105 | 3.6105 | 3.6105 |
| 4.8603 | 5.3558 | 5.3279 | 5.4041 | 5.3756 | 5.3350 |
| 3.5557 | 3.5557 | 3.5557 | 3.5557 | 3.5557 | 3.5557 |
| 2.4422 | 2.8495 | 2.8947 | 2.8547 | 2.8413 | 2.8193 |
| 6.6146 | 6.6146 | 6.6146 | 6.6146 | 6.6146 | 6.6146 |
| 3.4857 | 3.4857 | 3.4857 | 3.4857 | 3.4857 | 4.3303 |
| 5.7024 | 6.1837 | 6.1020 | 6.3566 | 6.4713 | 6.3090 |
| 4.6438 | 4.6332 | 4.3827 | 4.3827 | 2.5000 | 2.5750 |
| 2.1307 | 2.1307 | 2.1307 | 2.1307 | 2.1307 | 2.1307 |
| 4.2039 | 4.2039 | 4.2039 | 4.2039 | 4.2039 | 4.2039 |
| 3.7389 | 3.7389 | 3.7389 | 3.7389 | 3.7389 | 3.7389 |
| 1.7874 | 1.7829 | 2.2123 | 2.2066 | 2.2014 | 2.1795 |
| 1.4590 | 1.4482 | - | - | - | - |
| - | - | 1.4365 | 1.4284 | 1.4328 | 1.4131 |
| 1.2302 | 1.2302 | 1.2302 | 1.2302 | 1.2302 | 1.2302 |
| 1.0918 | 1.0404 | 1.0200 | 0.9905 | 0.8552 | 0.9188 |
| 1.7621 | 1.7621 | 1.7621 | 1.7621 | 1.7621 | 1.7621 |
| 0.9576 | 0.9576 | 0.9576 | 0.9576 | 0.9576 | 0.9576 |
| 0.4329 | 0.4329 | 0.4329 | 0.4329 | - | - |
| 1.4688 | 1.4688 | 1.4688 | 1.4688 | 1.4688 | 1.4688 |
| - | - | - | - | 2.0839 | 2.0725 |
| 1.6042 | 1.5596 | 1.4639 | 1.2936 | 1.2092 | 0.8936 |
| 0.9081 | 0.9081 | 0.9081 | 0.9081 | 0.9081 | 1.4581 |

Yamhill County, Oregon

Direct and Overlapping ^a Property Tax Rates, continued

Last Ten Fiscal Years - Unaudited

Rate per \$1,000 of assessed value

| Taxing Entity | Fiscal Year ^b | | | |
|-----------------------------------|--------------------------|--------|--------|--------|
| | 2011 | 2012 | 2013 | 2014 |
| Miscellaneous Districts | | | | |
| Chemeketa Library | 0.0818 | 0.0818 | 0.0818 | 0.0818 |
| Chehalem Parks and Recreation | 0.9076 | 0.9076 | 0.9076 | 0.9076 |
| Otter Creek Hylands Road | 0.4193 | 0.4193 | 0.4193 | 0.4193 |
| Yamhill Soil & Water Conservation | 0.0354 | 0.0354 | 0.0354 | 0.0354 |

Notes

- a. Overlapping rates are those of other local governments that apply to property owners within Yamhill County who are located within the other local government's boundaries.
- b. Rates may vary based on map code combination of taxing districts and application of Oregon Ballot Measure 5 limits.
- c. Yamhill County rate is shown net of timber offset.
- d. The New Carlton Rural Fire District was created from a merger of the City of Carlton's Fire Department and Carlton's Rural Fire Department in 2017.
- e. In 2019 the Newberg Rural Fire Protection District merged with Tualatin Valley Fire & Rescue.

Source

Yamhill County Department of Assessment and Taxation

Exhibit 6, continued

| Fiscal Year ^b | | | | | |
|--------------------------|--------|--------|--------|--------|--------|
| 2015 | 2016 | 2017 | 2018 | 2019 | 2020 |
| 0.0818 | 0.0818 | 0.0818 | 0.0818 | 0.0818 | 0.0818 |
| 0.9076 | 1.3266 | 1.3278 | 1.3208 | 1.3118 | 1.2952 |
| 0.4193 | 0.4193 | 0.4193 | 0.4193 | 0.4193 | 0.4193 |
| 0.0354 | 0.0354 | 0.0354 | 0.0354 | 0.0354 | 0.0354 |

Yamhill County, Oregon

Principal Property Tax Payers

Current Year and Nine Years Ago

| Taxpayer | 2020 | | |
|---|------------------------|------|---|
| | Taxable Assessed Value | Rank | Percent of Total Taxable Assessed Value |
| Portland General Electric Co | \$ 140,804,000 | 1 | 1.48% |
| SP Fiber Technologies Northwest LLC (1) | 39,700,604 | 2 | 0.42% |
| Foxglove Properties | 35,526,707 | 3 | 0.37% |
| Northwest Natural Gas Co. | 32,022,000 | 4 | 0.34% |
| The Allison Inn & Spa LLC | 28,530,505 | 5 | 0.30% |
| A-dec, Inc. (2) | 24,464,304 | 6 | 0.26% |
| Riverbend Landfill Co. | 24,197,024 | 7 | 0.25% |
| Aspen Way West LLC | 23,958,418 | 8 | 0.25% |
| K&J Real Estate LLC | 23,404,428 | 9 | 0.25% |
| Stoller Vineyards, Inc. | 19,543,800 | 10 | 0.21% |
| Cascade Steel Rolling Mills, Inc. | | | |
| Willamette Valley Medical Center, LLC | | | |
| Verizon Communications (3) | | | |
| Comcast Corporation | | | |
| Evergreen Vintage Aircraft, Inc. | | | |
| Springbrook Properties, Inc. | | | |
| | <u>\$ 392,151,790</u> | | <u>4.13%</u> |

(1) Assessed as Southeast Paper Manufacturing Co in 2011

(2) Assessed as Austin Joan D Trust 50% in 2011

(3) Assessed as Frontier Communications in 2011

Source

Yamhill County Department of Assessment and Taxation

Exhibit 7

| 2011 | | | |
|------------------|------|--|------------------|
| Taxable Assessed | | | Percent of Total |
| Value | Rank | | Taxable Assessed |
| | | | Value |
| \$ 83,377,000 | 1 | | 1.24% |
| \$ 78,895,376 | 2 | | 1.17% |
| 36,437,200 | 6 | | 0.54% |
| 23,885,897 | 9 | | 0.35% |
| 62,871,217 | 3 | | 0.93% |
| 56,972,351 | 4 | | 0.85% |
| 46,860,700 | 5 | | 0.70% |
| 25,813,600 | 8 | | 0.38% |
| 21,190,889 | 10 | | 0.31% |
| 32,221,884 | 7 | | 0.48% |
| \$ 468,526,114 | | | 6.95% |

Property Tax Levies and Collections

Last Ten Fiscal Years - Unaudited

| Fiscal Year Ended June 30, | Tax Levied for the Fiscal Year (Original Levy) ^b | Adjustments ^c | Total Adjusted Levy | Collections within the Fiscal Year of the Levy ^d | |
|--|---|--------------------------|---------------------|--|--------------------------------|
| | | | | Amount | Percentage of Original Levy |
| 2011 ^a | 17,551,102 | (559,880) | 16,991,222 | 16,215,314 | 92.39% |
| 2012 ^a | 17,836,275 | (552,339) | 17,283,936 | 16,521,353 | 92.63% |
| 2013 ^a | 18,253,999 | (628,857) | 17,625,142 | 16,843,515 | 92.27% |
| Total outstanding delinquent taxes prior to 2014 | | | | | |
| 2014 | 18,774,661 | (572,231) | 18,202,430 | 17,457,238 | 92.98% |
| 2015 | 19,658,178 | (607,221) | 19,050,957 | 18,298,628 | 93.08% |
| 2016 | 20,612,851 | (824,430) | 19,788,421 | 19,181,755 | 93.06% |
| 2017 | 21,535,817 | (751,348) | 20,784,469 | 20,205,482 | 93.82% |
| 2018 | 22,304,815 | (770,720) | 21,534,095 | 21,008,676 | 94.19% |
| 2019 | 23,504,146 | (728,110) | 22,776,036 | 22,189,942 | 94.41% |
| 2020 | 24,912,089 | (771,469) | 24,140,620 | 23,579,220 | 94.65% |

Notes

- a. The Yamhill County Department of Assessment and Taxation does not report property tax adjustments and collections by year for levies more than seven years old. As a result, complete statistical information for 2011, 2012, and 2013 have not been updated for years eight, nine, and ten subsequent to the levy.
- b. The information in this schedule relates to the County's own property tax levies, and does not include those it collects on behalf of other governments.
- c. Adjustments include discounts allowed and corrections.
- d. Collections do not include interest on delinquent taxes.

Source

Yamhill County Department of Assessment and Taxation

Exhibit 8

| <u>Total Collections to Date ^d</u> | | | |
|---|------------------------------|--|---|
| <u>Collections in Subsequent Years</u> | <u>Total Tax Collections</u> | <u>Percentage of Adjusted Levy</u> | <u>Outstanding Delinquent Taxes</u> |
| 705,708 | 16,921,022 | 99.59% | |
| 688,236 | 17,209,589 | 99.57% | |
| 775,641 | 17,619,156 | 99.97% | |
| | | | \$ 55,719 |
| 732,359 | 18,189,597 | 99.93% | 12,833 |
| 740,268 | 19,038,896 | 99.94% | 12,061 |
| 587,065 | 19,768,820 | 99.90% | 19,601 |
| 521,710 | 20,727,192 | 99.72% | 57,277 |
| 392,353 | 21,401,029 | 99.38% | 133,066 |
| 371,521 | 22,561,463 | 99.06% | 214,573 |
| - | 23,579,220 | 97.67% | 561,400 |
| | | | <u>\$ 1,066,530</u> |

Ratios of Outstanding Debt by Type

Last Ten Fiscal Years - Unaudited

| | Fiscal Year | | | |
|---|---------------------|---------------------|---------------------|---------------------|
| | 2011 | 2012 | 2013 | 2014 |
| Governmental Activities ^{a,b} | | | | |
| Limited Tax Bond | \$ 855,000 | \$ 805,000 | \$ 750,000 | \$ - |
| Notes Payable | \$ 1,214,073 | 1,165,749 | 1,117,176 | 1,068,303 |
| Capital Lease Obligation | 121,933 | 76,290 | 38,920 | - |
| Total Governmental Activities Debt | <u>2,191,006</u> | <u>2,047,039</u> | <u>1,906,096</u> | <u>1,068,303</u> |
| Total Primary Government Debt | <u>\$ 2,191,006</u> | <u>\$ 2,047,039</u> | <u>\$ 1,906,096</u> | <u>\$ 1,068,303</u> |

Ratios of Outstanding Debt

| | | | | |
|--|-------|-------|-------|-------|
| Total Primary Government Debt as a % of Personal Income ^c | 0.06% | 0.06% | 0.05% | 0.03% |
| Total Primary Government Debt Per Capita ^c | \$ 22 | \$ 21 | \$ 19 | \$ 11 |

Notes

- a. Details regarding the County's outstanding debt can be found in the notes to the financial statements.
- b. All debt is shown net of unamortized premiums and discounts.
- c. Percentage of Personal Income and Total Debt Per Capita were calculated using personal income and population data located in Exhibit 12 - Demographic and Economic Statistics.

Source

Yamhill County Finance

Exhibit 9

| Fiscal Year | | | | | | |
|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|--|
| 2015 | 2016 | 2017 | 2018 | 2019 | 2020 | |
| \$ - | \$ - | \$ - | \$ - | \$ - | \$ - | |
| 3,617,810 | 7,341,582 | 7,608,556 | 7,608,556 | 7,039,273 | 9,301,185 | |
| - | - | - | - | - | - | |
| <u>3,617,810</u> | <u>7,341,582</u> | <u>7,608,556</u> | <u>7,608,556</u> | <u>7,039,273</u> | <u>9,301,185</u> | |
| <u>\$ 3,617,810</u> | <u>\$ 7,341,582</u> | <u>\$ 7,608,556</u> | <u>\$ 7,608,556</u> | <u>\$ 7,039,273</u> | <u>\$ 9,301,185</u> | |
| 0.09% | 0.17% | 0.17% | 0.16% | 0.14% | 0.19% | |
| \$ 36 | \$ 72 | \$ 73 | \$ 72 | \$ 66 | \$ 86 | |

Ratios of General Bonded/Gross Direct, Net Direct, and Overlapping Debt Outstanding

Last Ten Fiscal Years - Unaudited

General Bonded/Gross Direct Debt

| | Fiscal Year | | | |
|--|---------------------|---------------------|---------------------|---------------------|
| | 2011 | 2012 | 2013 | 2014 |
| Limited Tax Bond | \$ 855,000 | \$ 805,000 | \$ 750,000 | \$ - |
| Notes Payable | 1,214,073 | 1,165,749 | 1,117,176 | 1,068,303 |
| Capital Lease Obligation | 121,933 | 76,290 | 38,920 | - |
| Total General Bonded/Gross Direct ^a Debt | \$ 2,191,006 | \$ 2,047,039 | \$ 1,906,096 | \$ 1,068,303 |

Net Direct and Overlapping Debt

| | | | | |
|---|-----------------------|-----------------------|-----------------------|-----------------------|
| Net Direct Debt ^b | \$ 2,191,006 | \$ 2,047,039 | \$ 1,906,096 | \$ 1,068,303 |
| Net Overlapping Debt ^c | 265,711,079 | 265,711,079 | 266,813,165 | 266,813,165 |
| Net Direct and Overlapping Debt ^d | \$ 267,902,085 | \$ 267,758,118 | \$ 268,719,261 | \$ 267,881,468 |

Ratios of Outstanding Debt

Debt as a % of Assessed Value of Taxable Property ^e:

| | | | | |
|---|-------|-------|-------|-------|
| General Bonded/Gross Direct Debt as a % of Assessed Value of Taxable Property | 0.03% | 0.03% | 0.03% | 0.01% |
|---|-------|-------|-------|-------|

Debt as a % of Real Market Value (RMV) of Taxable Property ^f:

| | | | | |
|---|-------|-------|-------|-------|
| General Bonded/Gross Direct Debt as a % of RMV | 0.02% | 0.02% | 0.02% | 0.01% |
| Net Direct Debt as a % of RMV | 0.02% | 0.02% | 0.02% | 0.01% |
| Net Overlapping Debt as a % of RMV | 2.12% | 2.36% | 2.43% | 2.52% |
| Net Direct and Net Overlapping Debt as a % of RMV | 2.14% | 2.37% | 2.45% | 2.53% |

Debt per Capita ^g:

| | | | | |
|--|-------|-------|-------|-------|
| General Bonded/Gross Direct Debt per Capita | \$ 22 | \$ 21 | \$ 19 | \$ 11 |
| Net Direct Debt per Capita | 22 | 21 | 19 | 11 |
| Net Overlapping Debt per Capita | 2,676 | 2,666 | 2,671 | 2,671 |
| Net Direct and Net Overlapping Debt per Capita | 2,698 | 2,686 | 2,690 | 2,682 |

Notes

- General Bonded/Gross Direct Debt includes all voter approved General Obligation bonds, Limited Tax bonds, and any other bonded obligations, Certificates of Participation, notes payable, or leases backed by the full faith and credit of the County. Details regarding the County's outstanding debt can be found in the notes to the financial statements.
- Net Direct Debt is Gross Direct Debt less ODOT notes payable which are self-supporting obligations whose debt is paid by road taxes and other non-property tax source revenue.
- Net Overlapping Debt is obtained from the Municipal Debt Advisory Commission (MDAC), Oregon State Treasury. MDAC reports were not available for 2011, 2013, 2014, or 2015. Net Overlapping Debt for 2011 was estimated to be the same as 2012; and 2013, 2014, and 2015 the same as 2016.
- Net Direct and Overlapping Debt is Net Direct Debt plus Net Overlapping Debt.
- Debt as a % of Assessed Value of Taxable Property was calculated using property values located in Exhibit 5 - Assessed Value and Estimated Actual Value of Taxable Property.
- Debt as a % of Real Market Value of Taxable Property was calculated using property values located in Exhibit 5 - Assessed Value and Estimated Actual Value of Taxable Property.
- Debt per Capita was calculated using population numbers from Exhibit 12 - Demographic and Economic Statistics.

Source

Yamhill County Finance

Exhibit 10

| Fiscal Year | | | | | | |
|-----------------------|-----------------------|-----------------------|-----------------------|-----------------------|-----------------------|------|
| 2015 | 2016 | 2017 | 2018 | 2019 | 2020 | |
| \$ - | \$ - | \$ - | \$ - | \$ - | \$ - | \$ - |
| 3,617,810 | 7,341,582 | 7,608,556 | 7,608,556 | 7,039,273 | 9,301,185 | |
| - | - | - | - | - | - | |
| <u>\$ 3,617,810</u> | <u>\$ 7,341,582</u> | <u>\$ 7,608,556</u> | <u>\$ 7,608,556</u> | <u>\$ 7,039,273</u> | <u>\$ 9,301,185</u> | |
| | | | | | | |
| \$ 1,014,119 | \$ 7,341,582 | \$ - | \$ - | \$ - | \$ - | |
| 266,813,165 | 266,813,165 | 356,718,357 | 355,256,435 | 338,361,713 | 328,809,830 | |
| <u>\$ 267,827,284</u> | <u>\$ 274,154,747</u> | <u>\$ 356,718,357</u> | <u>\$ 355,256,435</u> | <u>\$ 338,361,713</u> | <u>\$ 328,809,830</u> | |
| | | | | | | |
| 0.05% | 0.09% | 0.09% | 0.09% | 0.08% | 0.10% | |
| | | | | | | |
| 0.03% | 0.06% | 0.06% | 0.05% | 0.04% | 0.05% | |
| 0.01% | 0.06% | 0.00% | 0.00% | 0.00% | 0.00% | |
| 2.41% | 2.24% | 2.68% | 2.30% | 2.12% | 1.91% | |
| 2.42% | 2.30% | 2.68% | 2.30% | 2.12% | 1.91% | |
| | | | | | | |
| \$ 36 | \$ 72 | \$ 73 | \$ 72 | \$ 66 | \$ 86 | |
| 10 | 72 | - | - | - | - | |
| 2,647 | 2,630 | 3,421 | 3,365 | 3,162 | 3,043 | |
| 2,657 | 2,702 | 3,421 | 3,365 | 3,162 | 3,043 | |

Legal Debt Margin - Limited Tax Bonded Indebtedness

Last Ten Fiscal Years - Unaudited

Limited Tax Bonds^a

| | Fiscal Year | | | |
|--|-------------------|-------------------|-------------------|-------------------|
| | 2011 | 2012 | 2013 | 2014 |
| Real market value of property | \$ 12,538,008,245 | \$ 11,278,465,947 | \$ 10,962,674,349 | \$ 10,586,808,534 |
| Debt limit (1% of real market value) ^c | \$ 125,380,082 | \$ 112,784,659 | \$ 109,626,743 | \$ 105,868,085 |
| Debt applicable to limit: Limited Tax Full Faith and Credit Bonds, Series 2003 ^e | 855,000 | 805,000 | 750,000 | - |
| Legal debt margin ^d | \$ 124,525,082 | \$ 111,979,659 | \$ 108,876,743 | \$ 105,868,085 |
| Total debt applicable to the limit as a percentage of debt limit | 0.68% | 0.71% | 0.68% | 0.00% |

Notes

- a. Limited Tax Bonds are governed by ORS 287A.105
- c. Calculated using the real market value of all taxable property within the County's boundaries.
- d. The legal debt margin is the difference between the debt limit and the County's net outstanding limited tax or limited tax pension debt, and represents the County's legal limited tax borrowing authority.
- e. The Limited Tax Bonds were paid off in 2014.

Source

Yamhill County Finance

Exhibit 11

| Fiscal Year | | | | | |
|--------------------------|--------------------------|--------------------------|--------------------------|--------------------------|--------------------------|
| 2015 | 2016 | 2017 | 2018 | 2019 | 2020 |
| <u>\$ 11,074,356,256</u> | <u>\$ 11,930,391,883</u> | <u>\$ 13,292,164,397</u> | <u>\$ 15,457,854,576</u> | <u>\$ 15,971,061,624</u> | <u>\$ 17,224,413,368</u> |
| <u>\$ 110,743,563</u> | <u>\$ 119,303,919</u> | <u>\$ 132,921,644</u> | <u>\$ 154,578,546</u> | <u>\$ 159,710,616</u> | <u>\$ 172,244,134</u> |
| - | - | - | - | - | - |
| <u>\$ 110,743,563</u> | <u>\$ 119,303,919</u> | <u>\$ 132,921,644</u> | <u>\$ 154,578,546</u> | <u>\$ 159,710,616</u> | <u>\$ 172,244,134</u> |
| 0.00% | 0.00% | 0.00% | 0.00% | 0.00% | 0.00% |



Demographic and Economic Statistics

Last 10 Fiscal Years - Unaudited

| <u>Fiscal Year</u> | <u>Population^c</u> | <u>Personal Income (in thousands)^{a, d}</u> | <u>Per Capita Income^{b, d}</u> | <u>Unemployment Rate^e</u> |
|--------------------|-------------------------------|--|---|--------------------------------------|
| 2011 | 99,300 | 3,372,478 | 33,834 | 9.2% |
| 2012 | 99,676 | 3,535,527 | 35,393 | 8.5% |
| 2013 | 99,894 | 3,596,558 | 36,010 | 7.5% |
| 2014 | 99,876 | 3,819,881 | 37,891 | 6.4% |
| 2015 | 100,813 | 4,135,284 | 40,762 | 5.3% |
| 2016 | 101,449 | 4,337,390 | 41,600 | 4.6% |
| 2017 | 104,264 | 4,574,260 | 43,328 | 3.7% |
| 2018 | 105,572 | 4,866,287 | 45,478 | 3.7% |
| 2019 | 107,002 | 4,866,237 | 45,478 | 3.4% |
| 2020 | 108,060 | 4,914,353 | 45,478 | 7.8% |

Notes

- a. The 2018 and 2019 personal income was not available and has been estimated by multiplying population by per capita income. Amounts prior to 2018 have been revised.
- b. The 2019 and 2020 per capita income was not available and has been estimated to be the same as 2018. Amounts prior to 2018 have been revised.

Source

- c. Population Research Center, Portland State University. Estimates are for July 1 of the fiscal year.
- d. Bureau of Economic Analysis, U.S. Department of Commerce.
- e. Bureau of Labor Statistics, U.S. Department of Labor. Rates presented are annualized for the calendar year.

Yamhill County, Oregon
Principal Employers
 Current Year and Nine Years Ago

| 2020 | | | |
|---------------------------------------|------------------------|------|------------------------------------|
| Employer | Employees ^a | Rank | Percentage of County Employment |
| A-dec | 1,020 | 1 | 3.29% |
| McMinnville School District #40 | 794 | 2 | 2.56% |
| Yamhill County | 638 | 3 | 2.06% |
| Willamette Valley Medical Center, LLC | 610 | 4 | 1.97% |
| George Fox University | 600 | 5 | 1.93% |
| Newberg Public Schools | 584 | 6 | 1.88% |
| Providence Newberg Hospital | 500 | 7 | 1.61% |
| Linfield College | 401 | 8 | 1.29% |
| Cascade Steel Rolling Mills, Inc. | 390 | 9 | 1.26% |
| Fred Meyer | 370 | 10 | 1.19% |
| Evergreen Enterprises, Inc. | | | |
| | 5,907 | | 19.03% |

Source

City of McMinnville, City of Newberg, and the Oregon Employment Department

Exhibit 13

2011

| Employees ^a | Rank | Percentage of County Employment |
|------------------------|------|------------------------------------|
| 952 | 1 | 3.19% |
| 743 | 2 | 2.49% |
| 389 | 8 | 1.30% |
| 452 | 5 | 1.51% |
| 412 | 7 | 1.38% |
| 566 | 3 | 1.90% |
| 545 | 4 | 1.83% |
| 350 | 10 | 1.17% |
| 430 | 6 | 1.44% |
| 361 | 9 | 1.21% |
| <u>5,200</u> | | <u>17.43%</u> |

Authorized Number of Employees ^a by Function/Program

Last Ten Fiscal Years - Unaudited

| Function/Program | Fiscal Year | | | |
|---|---------------|---------------|---------------|---------------|
| | 2011 | 2012 | 2013 | 2014 |
| General government: | | | | |
| Administrative services | 8.87 | 9.73 | 9.63 | 10.13 |
| Assessor | 18.08 | 17.60 | 17.60 | 19.00 |
| Commissioners | 4.74 | 4.60 | 4.60 | 4.60 |
| Clerk | 5.00 | 6.00 | 5.00 | 5.00 |
| Information technology | 7.90 | 7.90 | 7.90 | 8.50 |
| Treasurer | 0.73 | - | 0.13 | 0.40 |
| Veterans ^c | 1.70 | 2.00 | - | - |
| Planning | 11.85 | 10.55 | 10.70 | 10.70 |
| Surveyor | 0.70 | 0.70 | 0.60 | 0.55 |
| County counsel | 3.00 | 3.00 | 3.00 | 3.00 |
| Transportation | 1.00 | 1.00 | 1.00 | 1.00 |
| Facilities maintenance | 6.50 | 6.00 | 6.50 | 6.50 |
| Capital improvement | - | - | 0.10 | 0.10 |
| Telecommunications | 2.10 | 2.10 | 2.10 | 2.10 |
| Insurance reserve | - | 0.10 | 0.20 | 0.20 |
| Public safety: | | | | |
| District attorney | 21.80 | 21.80 | 21.80 | 21.80 |
| Support enforcement | 5.20 | 5.20 | 5.20 | 5.20 |
| Emergency management | 1.50 | 1.50 | 1.90 | 2.00 |
| Jail | 35.40 | 38.30 | 36.30 | 36.30 |
| Marine | - | 0.50 | - | 0.43 |
| Sheriff | 46.25 | 44.05 | 43.00 | 44.10 |
| Narcotics investigation | - | - | - | - |
| Juvenile probation ^e | 16.45 | 15.57 | 16.09 | 18.13 |
| Juvenile detention ^e | 14.41 | 14.81 | 14.41 | 14.43 |
| Campus courthouse security | 1.00 | 1.20 | 1.20 | 1.20 |
| Radio system | - | - | - | - |
| Dog control | 3.25 | 3.45 | 3.50 | 3.40 |
| Law library | 0.30 | 0.30 | 0.30 | 0.30 |
| Community corrections ^d | 35.00 | 31.00 | 24.10 | 26.50 |
| Corner restoration | 2.30 | 2.30 | 1.40 | 0.55 |
| Jail facilities maintenance ^d | - | - | - | - |
| Highways and streets: | | | | |
| Public works | 31.00 | 34.70 | 29.10 | 28.50 |
| Health and welfare | | | | |
| Health and human services ^{c, f} | 153.62 | 161.63 | 162.90 | 176.99 |
| Children and families ^f | 2.90 | 3.45 | - | - |
| Solid waste | 3.75 | 3.45 | 3.10 | 3.10 |
| Parks, culture, and recreation: | | | | |
| Parks | 1.50 | 1.50 | 1.40 | 1.40 |
| Fair events center | 1.85 | 1.85 | 1.85 | 1.85 |
| Habitat conservation | - | - | 0.20 | 0.20 |
| | <u>449.65</u> | <u>457.84</u> | <u>436.81</u> | <u>458.16</u> |
| Percent of County employees to County population ^b | 0.453% | 0.459% | 0.437% | 0.459% |

Notes

- a. Number of employees is provided per Full Time Equivalent (FTE) as of the final adopted budget.
- b. Number of employees as a percentage of county population was calculated using population data from Exhibit 12 - Demographi
- c. Veterans Services merged Health and human services - Disability services in 2013.
- d. Jail facilities maintenance separated from Community corrections in 2017.
- e. Juvenile detention separated from Juvenile probation in 2011 and became it's own division.
- f. Children and families was merged into Health and human services - Family and youth in 2013.

Source

Yamhill County Finance

Exhibit 14

| Fiscal Year | | | | | |
|---------------|---------------|---------------|---------------|---------------|---------------|
| 2015 | 2016 | 2017 | 2018 | 2019 | 2020 |
| 10.33 | 10.23 | 10.23 | 10.93 | 11.23 | 12.23 |
| 19.00 | 19.00 | 19.00 | 19.00 | 19.00 | 19.00 |
| 4.60 | 4.60 | 4.60 | 4.60 | 5.00 | 5.00 |
| 6.00 | 5.00 | 6.00 | 6.00 | 6.00 | 6.00 |
| 8.70 | 8.70 | 9.20 | 9.60 | 9.60 | 9.10 |
| 0.40 | 0.40 | 0.40 | 0.40 | 0.40 | 0.40 |
| - | - | - | - | - | - |
| 10.90 | 11.30 | 13.70 | 14.40 | 17.05 | 17.05 |
| 0.55 | 0.55 | 0.55 | 0.55 | 0.55 | 0.55 |
| 3.00 | 3.00 | 3.00 | 3.00 | 4.00 | 4.00 |
| 1.00 | 0.80 | - | - | 1.00 | 1.00 |
| 6.60 | 6.60 | 8.10 | 8.10 | 8.10 | 8.10 |
| 0.20 | 0.20 | 0.20 | 0.20 | 0.20 | 0.20 |
| 2.40 | 2.40 | 2.40 | 1.90 | 1.90 | 2.40 |
| 0.20 | 0.20 | 0.20 | 0.20 | 1.40 | 1.40 |
| 21.80 | 21.80 | 21.80 | 22.00 | 23.00 | 24.00 |
| 5.20 | 5.20 | 5.20 | 5.00 | 5.00 | 5.00 |
| 2.00 | 2.00 | 2.00 | 2.10 | 2.00 | 2.00 |
| 35.30 | 35.80 | 34.80 | 32.30 | 35.00 | 35.00 |
| 0.43 | 0.43 | - | 0.50 | 0.50 | 0.50 |
| 44.10 | 44.10 | 44.10 | 44.60 | 47.20 | 50.20 |
| - | 0.30 | - | - | - | - |
| 15.24 | 14.10 | 15.10 | 14.60 | 14.55 | 14.15 |
| 14.09 | 13.98 | 13.98 | 14.98 | 16.13 | 16.53 |
| 1.20 | 1.20 | 1.20 | 1.20 | 2.00 | 2.00 |
| - | - | - | 0.14 | 0.20 | 0.20 |
| 3.40 | 3.40 | 2.40 | 1.30 | 0.60 | 0.60 |
| 0.30 | 0.30 | 0.30 | 0.30 | 0.30 | 0.40 |
| 32.50 | 33.90 | 32.30 | 32.80 | 34.00 | 33.00 |
| 0.55 | 0.55 | 0.55 | 0.55 | 0.55 | 0.55 |
| - | - | 3.00 | 3.00 | 3.00 | 3.00 |
| 29.00 | 29.50 | 30.00 | 32.50 | 30.50 | 31.10 |
| 208.53 | 230.80 | 254.99 | 277.10 | 295.68 | 298.61 |
| - | - | - | - | - | - |
| 3.10 | 2.70 | 2.65 | 1.55 | 1.55 | 1.55 |
| 1.40 | 1.40 | 1.40 | 1.40 | 1.40 | 1.40 |
| 1.85 | 1.85 | 1.85 | 2.60 | 2.60 | 2.60 |
| 0.20 | 0.20 | 0.20 | 0.20 | 0.20 | 0.20 |
| <u>494.07</u> | <u>516.49</u> | <u>545.40</u> | <u>569.60</u> | <u>601.39</u> | <u>609.02</u> |
| 0.490% | 0.509% | 0.523% | 0.540% | 0.562% | 0.564% |

ic and Economic Statistics.

Operating Indicators by Function/Program ^a

Last Ten Fiscal Years - Unaudited

| Function/Program | Fiscal Year | | | |
|---|---------------|---------------|---------------|---------------|
| | 2011 | 2012 | 2013 | 2014 |
| <u>General government:</u> | | | | |
| Clerk: | | | | |
| General election information: | | | | |
| Voter registration | 49,558 | (b) | 52,363 | (b) |
| Votes cast (general election only) | 36,991 | (b) | 43,295 | (b) |
| Percentage voted (general election only) | 74.64% | (b) | 82.68% | (b) |
| Documents recorded | 17,972 | 17,675 | 20,337 | 17,161 |
| Marriage licenses issued | 553 | 605 | 550 | 607 |
| Passports issued | 1,021 | 1,008 | 1,037 | 1,280 |
| Planning: | | | | |
| Permits issued ^c | 3,420 | 3,319 | 3,294 | 3,558 |
| <u>Public safety</u> | | | | |
| Sheriff's office: | | | | |
| Criminal offenses reported ^f | 2,438 | 2,147 | 2,136 | 2,033 |
| Arrests made ^f | 858 | 720 | 721 | 602 |
| District attorney: | | | | |
| Criminal cases filed ^d | 2,174 | 1,842 | 1,370 | 1,709 |
| Support enforcement collections ^g | Not Available | \$ 4,949,823 | \$ 4,946,664 | \$ 4,869,422 |
| Victim services volunteer hours | Not Available | Not Available | Not Available | Not Available |
| Community justice: ^e | | | | |
| Juvenile referrals ^d | 845 | 906 | 665 | 668 |
| No subsequent referrals within 1 year ^d | 63.3% | 70.3% | 64.2% | 66.4% |
| Number of admits to detention | 595 | 653 | 553 | 539 |
| Average length of detention stay (in days) | 7.84 | 8.29 | 8.08 | 9.19 |
| Community service hours completed | 4,333 | 5,208 | 4,218 | 3,809 |
| <u>Public health and welfare ^d</u> | | | | |
| Adult Behavioral Health: | | | | |
| Number of clients | Not Available | Not Available | Not Available | Not Available |
| Service tickets | Not Available | Not Available | Not Available | Not Available |
| Billed clinical hours | Not Available | Not Available | Not Available | Not Available |
| Family & Youth: | | | | |
| Number of clients | Not Available | Not Available | Not Available | Not Available |
| Service tickets | Not Available | Not Available | Not Available | Not Available |
| Billed clinical hours | Not Available | Not Available | Not Available | Not Available |
| Community Support Services: | | | | |
| Number of clients | Not Available | Not Available | Not Available | Not Available |
| Service tickets | Not Available | Not Available | Not Available | Not Available |
| Billed clinical hours | Not Available | Not Available | Not Available | Not Available |
| Developmental Disabilities: | | | | |
| Number of clients | Not Available | Not Available | Not Available | Not Available |
| Service tickets | Not Available | Not Available | Not Available | Not Available |
| Billed clinical hours | Not Available | Not Available | Not Available | Not Available |
| Public Health: | | | | |
| Number of clients | Not Available | Not Available | Not Available | Not Available |
| Service tickets | Not Available | Not Available | Not Available | Not Available |
| Billed clinical hours | Not Available | Not Available | Not Available | Not Available |
| Substance Abuse Clients by Level of Care: | | | | |
| Early intervention (ASAM .5) | Not Available | Not Available | Not Available | Not Available |
| Outpatient services (ASAM 1) | Not Available | Not Available | Not Available | Not Available |
| Intensive outpatient/Partial hospitalization (ASAM 2) | Not Available | Not Available | Not Available | Not Available |
| Residential/Inpatient (ASAM 3) | Not Available | Not Available | Not Available | Not Available |
| No Level of Care | Not Available | Not Available | Not Available | Not Available |

Exhibit 15

| | | Fiscal Year | | | | | |
|----|----|---------------|---------------|-----------|-----------|---------------|---------------|
| | | 2015 | 2016 | 2017 | 2018 | 2019 | 2020 |
| | | 52,777 | (b) | 63,059 | (b) | 68,692 | (b) |
| | | 37,878 | (b) | 49,497 | (b) | 46,592 | (b) |
| | | 71.77% | (b) | 78.49% | (b) | 67.83% | (b) |
| | | 18,008 | 20,701 | 21,113 | 19,590 | 17,477 | 21,167 |
| | | 715 | 734 | 706 | 694 | 712 | 578 |
| | | 1,533 | 1,730 | 2,080 | 2,164 | 1,877 | 2,161 |
| | | 4,023 | 4,617 | 4,697 | 4,885 | 4,903 | 4,838 |
| | | 1,896 | 1,744 | 1,573 | 1,714 | 1,877 | 1,645 |
| | | 648 | 574 | 524 | 727 | 782 | 799 |
| | | 1,699 | 1,776 | 2,125 | 2,213 | 2,150 | Not Available |
| \$ | \$ | 4,911,619 | 5,806,480 | 5,655,554 | 5,789,557 | 5,830,870 | 6,492,323 |
| | | Not Available | 2,344 | 3,029 | 2,300 | 2,336 | 2,008 |
| | | 575 | 369 | 450 | 510 | 411 | Not Available |
| | | 70.2% | 76.4% | 69.0% | 72.0% | Not Available | Not Available |
| | | 597 | 503 | 379 | 337 | 293 | 273 |
| | | 7.95 | 7.99 | 9.15 | 9.70 | 10.13 | 13.98 |
| | | 3,611 | 2,995 | 2,448 | 2,303 | 2,346 | 1,328 |
| | | Not Available | Not Available | 49,990 | 51,877 | 50,931 | Not Available |
| | | Not Available | Not Available | 65,122 | 66,412 | 62,320 | Not Available |
| | | Not Available | Not Available | 35,148 | 36,100 | 37,056 | Not Available |
| | | Not Available | Not Available | 17,957 | 20,968 | 20,132 | Not Available |
| | | Not Available | Not Available | 21,253 | 24,462 | 23,446 | Not Available |
| | | Not Available | Not Available | 19,970 | 22,325 | 20,680 | Not Available |
| | | Not Available | Not Available | 16,966 | 16,701 | 14,562 | Not Available |
| | | Not Available | Not Available | 23,557 | 23,554 | 18,775 | Not Available |
| | | Not Available | Not Available | 19,112 | 15,262 | 14,802 | Not Available |
| | | Not Available | Not Available | 7,894 | 9,377 | 9,972 | Not Available |
| | | Not Available | Not Available | 8,088 | 9,660 | 10,364 | Not Available |
| | | Not Available | Not Available | 3,893 | 4,799 | 5,349 | Not Available |
| | | Not Available | Not Available | 3,839 | 3,589 | 3,474 | Not Available |
| | | Not Available | Not Available | 3,845 | 3,599 | 3,490 | Not Available |
| | | Not Available | Not Available | 2,203 | 2,194 | 2,081 | Not Available |
| | | Not Available | Not Available | - | 8 | 474 | Not Available |
| | | Not Available | Not Available | 19,428 | 19,561 | 18,218 | Not Available |
| | | Not Available | Not Available | 11,015 | 11,416 | 11,544 | Not Available |
| | | Not Available | Not Available | 575 | 1,087 | 766 | Not Available |
| | | Not Available | Not Available | 53,895 | 57,474 | 54,623 | Not Available |

Operating Indicators by Function/Program ^a, continued

Last Ten Fiscal Years - Unaudited

Public health and welfare (Continued)

Behavioral Health Clients by Level of Care:

| | | | | |
|------------------|---------------|---------------|---------------|---------------|
| A | Not Available | Not Available | Not Available | Not Available |
| B | Not Available | Not Available | Not Available | Not Available |
| C | Not Available | Not Available | Not Available | Not Available |
| D | Not Available | Not Available | Not Available | Not Available |
| E | Not Available | Not Available | Not Available | Not Available |
| F | Not Available | Not Available | Not Available | Not Available |
| No Level of Care | Not Available | Not Available | Not Available | Not Available |

Parks, culture, and recreation:

Fair events center:

| | | | | |
|------------------------|--------|--------|--------|--------|
| County fair attendance | 31,400 | 32,000 | 34,200 | 38,600 |
|------------------------|--------|--------|--------|--------|

Notes

- a. Complete operating statistics are not available for all years.
- b. General elections are held in November in even calendar years.
- c. Permits issued are by calendar. Total includes all residential and commercial permits.
- d. Statistics are reported by calendar year.
- e. Changes in Community Justice statistics are a combination of changes in evidence-based programming, procedures in law enforcement, juvenile justice philosophies, and youth interests.
- f. Offenses and Arrests are reported by calendar year.
- g. Collections are per federal fiscal year October 1 through September 30

Source

Yamhill County Department Contacts and the State of Oregon Report on Criminal Offenses and Arrests

Exhibit 15, continued

| | | | | | |
|---------------|---------------|--------|--------|--------|---------------|
| Not Available | Not Available | 2,556 | 2,933 | 2,653 | Not Available |
| Not Available | Not Available | 11,706 | 12,181 | 10,501 | Not Available |
| Not Available | Not Available | 35,020 | 38,158 | 39,303 | Not Available |
| Not Available | Not Available | 22,321 | 23,942 | 21,689 | Not Available |
| Not Available | Not Available | 3 | 10 | 79 | Not Available |
| Not Available | Not Available | - | 5 | 91 | Not Available |
| Not Available | Not Available | 13,307 | 12,317 | 11,309 | Not Available |

| | | | | | |
|--------|--------|--------|--------|--------|--------|
| 38,100 | 44,406 | 44,100 | 46,500 | 41,413 | 38,880 |
|--------|--------|--------|--------|--------|--------|

Capital Asset Statistics by Function/Program ^a

Last Ten Fiscal Years - Unaudited

| Function/Program | Fiscal Year | | | |
|---|---------------|---------------|---------------|---------------|
| | 2011 | 2012 | 2013 | 2014 |
| <u>General government</u> | | | | |
| Facilities: | | | | |
| Number of structures | 80 | 81 | 80 | 79 |
| Square footage maintained | 448,815 | 449,767 | 437,753 | 440,061 |
| <u>Public safety</u> | | | | |
| Sheriff's office: | | | | |
| County jail beds (capacity) | 259 | 259 | 259 | 259 |
| Youth services: | | | | |
| Youth detention beds (capacity) | 24 | 24 | 24 | 24 |
| <u>Parks, culture, and recreation:</u> | | | | |
| Parks | | | | |
| Acreage | 214 | 214 | 214 | 214 |
| Parks | 17 | 17 | 17 | 17 |
| Boat ramps | 3 | 3 | 3 | 3 |
| Playgrounds | 1 | 1 | 1 | 1 |
| <u>Highways and streets:</u> | | | | |
| Public works | | | | |
| Miles of Roads | Not Available | Not Available | Not Available | Not Available |
| Number of Bridges | Not Available | Not Available | Not Available | Not Available |
| Number of vehicles maintained - County-wide | 193 | 189 | 187 | 194 |

Notes

a. Complete capital statistics are not available for all years.

Source

Yamhill County Department Contacts

Exhibit 16

| Fiscal Year | | | | | |
|---------------|---------------|---------------|---------------|---------------|----------------|
| 2015 | 2016 | 2017 | 2018 | 2019 | 2020 |
| 85 442,711 | 89 456,508 | 89 463,782 | 93 471,177 | 94 471,677 | 108 475,497 |
| 259 | 259 | 259 | 259 | 255 | 255 |
| 24 | 24 | 24 | 24 | 24 | 24 |
| 214 | 214 | 214 | 214 | 214 | 214 |
| 17 | 17 | 17 | 17 | 17 | 17 |
| 3 | 3 | 3 | 3 | 3 | 3 |
| 1 | 1 | 1 | 1 | 1 | 1 |
| Not Available | Not Available | Not Available | Not Available | 716 | 716 |
| Not Available | Not Available | Not Available | Not Available | 133 | 133 |
| 201 | 202 | 205 | 211 | 215 | 216 |



COMPLIANCE SECTION



**INDEPENDENT AUDITOR'S REPORT REQUIRED BY
OREGON STATE REGULATIONS**

Board of County Commissioners
Yamhill County
McMinnville, Oregon

We have audited, in accordance with auditing standards generally accepted in the United States of America, the basic financial statements of Yamhill County (the "County") as of and for the year ended June 30, 2020, and have issued our report thereon dated January 28, 2021.

Compliance

As part of obtaining reasonable assurance about whether the County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules 162-10-100 through 162-10-320 of the Minimum Standards for Audits of Oregon Municipal Corporations, noncompliance with which could have a direct and material effect on the determination of financial statements amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

We performed procedures to the extent we considered necessary to address the required comments and disclosures which included, but were not limited to the following:

- Deposit of public funds with financial institutions (ORS Chapter 295).
- Indebtedness limitations, restrictions and repayment.
- Programs funded from outside sources
- Highway revenues used for public highways, roads, and streets.
- Budgets legally required (ORS Chapter 294)
- Insurance and fidelity bonds in force or required by law.
- Authorized investment of surplus funds (ORS Chapter 294)
- Public contracts and purchasing (ORS Chapters 279A, 279B, 279C).

In connection with our testing nothing came to our attention that caused us to believe the County was not in substantial compliance with certain provisions of laws, regulations, contracts, and grants, including the provisions of Oregon Revised Statutes as specified in Oregon Administrative Rules 162-10-240 through 162-10-320 of the Minimum Standards for Audits of Oregon Municipal Corporations, except for the following:

- Historical information for the years ended June 30, 2018 and 2019 presented in the 2020-21 detail budget document does not agree to amounts reported in the budgetary comparisons contained in the annual financial reports for those years as required by ORS 294.358.
- ORS 294.035(3)(h)(C) states corporate bonds must have been rated on the settlement date P-1 or Aa3 or better by Moody's Investors Service or A-1 or AA- or better by S&P. The County invested in a corporate bond with a Standard and Poor's Corporation (S&P) rating of A-2 on the settlement date.

Internal Control OAR 162-10-230

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

Restriction on Use

This report is intended solely for the information and use of the board of commissioners and management of the County and the Oregon Secretary of State and is not intended to be and should not be used by anyone other than these parties.

Singer Lewak LLP

January 28, 2021

By:



Bradley G. Bingenheimer,
Member

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Commissioners
Yamhill County
McMinnville, Oregon

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Yamhill County (the "County") as of and for the year ended June 30, 2020, and the related notes to the financial statements, which collectively comprise the County's basic financial statements, and have issued our report thereon dated January 28, 2021.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Board of Commissioners
Yamhill County
Independent Auditor's Report on
Internal Control Over Financial Reporting and
on Compliance and Other Matters Based on
an Audit of Financial Statements Performed in
Accordance with Government Auditing Standards
January 28, 2021
Page Two

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the County's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in cursive script that reads "Singer Lewak LLP".

January 28, 2021

**INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR EACH MAJOR
FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE
IN ACCORDANCE WITH THE UNIFORM GUIDANCE**

Board of Commissioners
Yamhill County

Report on Compliance for Each Major Federal Program

We have audited Yamhill County's (the "County") compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of the County's major federal programs for the year ended June 30, 2020. The County's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of federal awards applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the County's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* (CFR) part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our qualified and unmodified opinions on compliance for major federal programs. However, our audit does not provide a legal determination of the County's compliance.

Basis for Qualified Opinion on Coronavirus Relief Fund

As described in the accompanying schedule of findings and questioned costs, the County did not comply with requirements regarding CFDA 21.019 Coronavirus Relief Fund as described in finding 2020-001 for allowable costs. Compliance with such requirements is necessary, in our opinion, for the County to comply with the requirements applicable to that program.

Qualified Opinion on Coronavirus Relief Fund

In our opinion, except for the noncompliance described in the Basis for Qualified Opinion paragraph, the County complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on Coronavirus Relief Fund for the year ended June 30, 2020.

Unmodified Opinion on Each of the Other Major Federal Programs

In our opinion, the County complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its other major federal programs identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs for the year ended June 30, 2020.

Other Matters

The County's response to the noncompliance findings identified in our audit are described in the accompanying schedule of findings and questioned costs. The County's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

Report on Internal Control over Compliance

Management of the County is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the County's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Board of Commissioners
Yamhill County
Independent Auditor's Report on
Compliance for Each Major
Federal Program and Report on
Internal Control Over Compliance
In Accordance with the Uniform Guidance
January 28, 2021
Page Three

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Singer Lewak LLP

January 28, 2021

YAMHILL COUNTY
SCHEDULE OF FINDINGS AND QUESTIONED COSTS
For the Year Ended June 30, 2020

Section I – Summary of Auditor’s Results

Financial Statements

| | |
|---|---------------|
| Type of auditor’s report issued: | Unmodified |
| Internal control over financial reporting: | |
| ♦ Material weakness(es) identified? | No |
| ♦ Significant deficiency(ies) identified? | None reported |
| Noncompliance material to financial statements noted? | No |

Federal Awards

| | |
|---|---------------|
| Internal control over major federal programs: | |
| ♦ Material weakness(es) identified? | No |
| ♦ Significant deficiency(ies) identified? | None reported |

| | |
|---|------------|
| Type of auditor’s report issued on compliance for major federal programs: | |
| 21.019 Coronavirus Relief Fund | Qualified |
| 93.788 Opioid STR | Unmodified |

| | |
|--|-----|
| Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)? | Yes |
|--|-----|

Identification of major federal programs:

| <u>CFDA Number(s)</u> | <u>Name of Federal Program or Cluster</u> |
|-----------------------|---|
| 21.019 | Coronavirus Relief Fund |
| 93.788 | Opioid STR |

| | |
|--|-----------|
| Dollar threshold used to distinguish between type A and type B programs: | \$750,000 |
| Auditee qualified as low-risk auditee? | Yes |

Section II – Financial Statement Findings

None reported

YAMHILL COUNTY
SCHEDULE OF FINDINGS AND QUESTIONED COSTS (Continued)

Section III - Federal Award Findings and Questioned Costs

2020-001

21.019 Coronavirus Relief Fund
 Passed through Oregon Department of Administrative Services

Criteria:

According to the Coronavirus Relief Fund Frequently Asked Questions issued by the Treasury Department and updated October 19, 2020, a government should keep records sufficient to demonstrate that the amount of Fund payments to the government has been used in accordance with section 601(d) of the Social Security Act.

Condition:

The County did not maintain documentation to support all expenditures claimed for reimbursement, and as a result, claimed expenses that did not have support and claimed some expenditures twice.

Cause:

The County employed different methodologies to track expenditures for reimbursement, and as a result, some were double counted and others were unsubstantiated.

Effect:

The County received reimbursement for expenditures not expended under the program.

Questioned Costs:

\$107,758

Recommendations:

The County should implement standard procedures to track expenditures spent on the program and maintain documentation to support expenditures claimed for reimbursement.

Views of Officials:

We agree with this finding. Early in the grant program we applied for reimbursement using a technique we had been approved to use for other grants. We have modified our procedures for tracking and requesting reimbursements under this grant to be in compliance with the requirements of the Treasury Department

YAMHILL COUNTY

**SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
For the Year Ended June 30, 2020**

| <u>Federal Grantor/Pass-Through Grantor/Program Title</u> | <u>Federal CFDA Number</u> | <u>Pass-Through Entity Identifying Number</u> | <u>Federal Expenditures</u> |
|---|----------------------------|---|-----------------------------|
| <i>Department of Agriculture</i> | | | |
| Food and Nutrition Service | | | |
| <i>Passed through Oregon Department of Education</i> | | | |
| <u>Child Nutrition Cluster</u> | | | |
| School Breakfast Program | 10.553 | | \$ 6,479 |
| National School Lunch Program | 10.555 | | <u>10,276</u> |
| Subtotal Child Nutrition Cluster | | | \$ 16,755 |
| Total Department of Agriculture | | | <u>16,755</u> |
| <i>Department of the Interior</i> | | | |
| Fish and Wildlife Service | | | |
| National Wildlife Refuge Fund | 15.659 | | <u>3,317</u> |
| <i>Department of Justice</i> | | | |
| Office for Victims of Crime | | | |
| <i>Passed through Oregon State Department of Justice</i> | | | |
| Crime Victim Assistance | 16.575 | VOCA | 162,446 |
| Office of Justice Programs | | | |
| State Criminal Alien Assistance Program | 16.606 | | <u>23,211</u> |
| Total Department of Justice | | | <u>185,657</u> |
| <i>Department of Transportation</i> | | | |
| Federal Transit Administration | | | |
| <i>Passed through Oregon Department of Transportation</i> | | | |
| Formula Grants for Rural Areas | 20.509 | 29957 | 1,040,446 |
| | | 32856 | 230,549 |
| COVID-Formula Grants for Rural Areas | | 34211 | <u>83,753</u> |
| | | | 1,354,748 |
| Enhanced Mobility of Seniors and Individuals with Disabilities | 20.513 | 29310 | 457,166 |
| Bus and Bus Facilities Formula Program | 20.526 | | 272,060 |
| National Highway Traffic Safety Administration | | | |
| <i>Passed through Oregon Department of Transportation</i> | | | |
| State and Community Highway Safety | 20.600 | MS8E-19-35-12QQQ | 1,691 |
| <u>National Highway Safety Cluster</u> | | | |
| National Priority Safety Programs | 20.616 | M1HVE-20-46-03 | 1,915 |
| <i>Passed through Oregon State Sheriff's Association</i> | | | |
| <u>National Highway Safety Cluster</u> | | | |
| National Priority Safety Programs | 20.616 | M1HVE-19-46-08 | 433 |
| | | 164AL-19-14-21 | 910 |
| | | M8DDLE-19-20-04 | 1,121 |
| <i>Passed through Oregon Impact</i> | | | |
| <u>National Highway Safety Cluster</u> | | | |
| National Priority Safety Programs | 20.616 | DUII HVE 10.19-12.19 | <u>2,240</u> |
| Subtotal Highway Safety Cluster | | | <u>6,619</u> |
| Federal Highway Administration | | | |
| <i>Passed through Oregon Department of Parks and Recreation</i> | | | |
| Recreational Trails Program | 20.219 | RT18-017 | <u>56,250</u> |
| Total Department of Transportation | | | <u>2,148,534</u> |

Continued on next page

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS (Continued)

| <u>Federal Grantor/Pass-Through Grantor/Program Title</u> | <u>Federal CFDA Number</u> | <u>Pass-Through Entity Identifying Number</u> | <u>Federal Expenditures</u> |
|---|----------------------------|---|-----------------------------|
| <i>Department of the Treasury</i> | | | |
| <i>Passed through Oregon State Department of Administrative Services</i> | | | |
| Coronavirus Relief Fund | 21.019 | | 1,187,063 |
| <i>Passed through Oregon Health Authority</i> | | | |
| Coronavirus Relief Fund | 21.019 | | 68,315 |
| Total Department of the Treasury | | | <u>1,255,378</u> |
| <i>Department of Health and Human Services</i> | | | |
| Office of Population Affairs | | | |
| <i>Passed through Oregon Health Authority</i> | | | |
| Family Planning Services | 93.217 | | \$ 29,757 |
| Administration for Children and Families | | | |
| <i>Passed through Oregon State Department of Justice</i> | | | |
| Child Support Enforcement | 93.563 | | 298,716 |
| Centers for Disease Control and Prevention | | | |
| <i>Passed through Oregon Health Authority</i> | | | |
| Public Health Emergency Preparedness | 93.069 | | 113,917 |
| Injury Prevention and Control Research and State and Community Based Program | 93.136 | | 55,915 |
| Public Health Emergency Response: Cooperative Agreement for Emergency Response: Public Health Crisis Response | 93.354 | | 101,930 |
| Substance Abuse and Mental Health Services Administration | | | |
| <i>Passed through Oregon Health Authority</i> | | | |
| Substance Abuse and Mental Health Services Administration | 93.243 | | 361,000 |
| Health Resources and Services Administration | | | |
| <i>Passed through Oregon Health Authority</i> | | | |
| Maternal, Infant and Early Childhood Home Visiting Grant | 93.870 | | 91,642 |
| Maternal and Child Health Services Block Grant | 93.994 | | 54,188 |
| <i>Passed through the Oregon Department of Health and Human Services</i> | | | |
| Maternal and Child Health Services Block Grant | 93.994 | OHSU | 19,010 |
| Immed Office of the Secretary of Health and Human Services | | | |
| <i>Passed through Oregon Health Authority</i> | | | |
| Hospital Preparedness Program Ebola Preparedness and Response Activities | 93.817 | | 851 |
| Substance Abuse and Mental Health Services Administration | | | |
| <i>Passed through Oregon Health Authority</i> | | | |
| Opioid STR | 93.788 | | 656,361 |
| Block Grants for Community Mental Health Services | 93.958 | | 100,891 |
| Block Grants for Prevention and Treatment of Substance Abuse | 93.959 | | 177,571 |
| Total Department of Health and Human Services | | | <u>2,061,749</u> |
| <i>Social Security Administration</i> | | | |
| <i>Social Security - Work Incentives - Planning and Assistance Program</i> | | | |
| | 96.008 | | 3,600 |
| <i>Department of Homeland Security</i> | | | |
| <i>Passed through Oregon Military Department, Office of Emergency Management</i> | | | |
| Emergency Management Performance Grants | 97.042 | | 92,465 |
| Homeland Security Grant Program | 97.067 | | 181,718 |
| Total Department of Homeland Security | | | <u>274,183</u> |
| Total Expenditures of Federal Awards | | | <u>\$ 5,949,173</u> |

See accompanying notes

YAMHILL COUNTY

NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

June 30, 2020

1. ***Basis of Presentation***

The accompanying schedule of expenditures of federal awards (the Schedule) includes the federal award activity of Yamhill County under programs of the federal government for the year ended June 30, 2020. The information in the Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of Yamhill County, it is not intended to and does not present the financial position, changes in net position, or cash flows of Yamhill County.

2. ***Summary of Significant Accounting Policies***

Expenditures reported on the Schedule are presented on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

The County does not use the 10 percent de minimis indirect cost rate as allowed under the Uniform Guidance. The County allocates indirect costs as allowed by each grant.