

**FIRST AMENDMENT TO AGREEMENT  
FOR PREVENTION SERVICES  
LUTHERAN COMMUNITY SERVICES NORTHWEST**

THIS FIRST AMENDMENT TO AGREEMENT ("Amendment #1") is made effective January 1, 2016 between Yamhill County, a political subdivision of the State of Oregon acting by and through its Board of Commissioners and its Health and Human Services Department, Behavioral Health Programs ("County") and Lutheran Community Services Northwest ("Contractor"), an Oregon nonprofit corporation, 605 SE Cesar E. Chavez Boulevard, Portland, Oregon 97214, Tax Identification Number 93-0386860.

**RECITALS:**

- A. County and Contractor are parties to that certain agreement dated as of January 7, 2015 (the "Underlying Agreement"), pursuant to which Contractor provides prevention services.
- B. County and Contractor now desire to further amend the Underlying Agreement upon the terms and conditions as more particularly set forth herein below.
- C. Capitalized terms not defined herein shall have the meanings attributed to such terms in the Agreement.

NOW, THEREFORE, in consideration of the mutual covenants and agreements set forth herein below and of other good and valuable consideration, the receipt and sufficiency of which are hereby acknowledged by the parties hereto, County and Contractor, intending legally to be bound, hereby agree as follows:

1. Section 1 "Effective Date" of the Underlying Agreement is hereby amended to extend the agreement through December 31, 2016.
2. Section 2 "Contractor's Services" of the Underlying Agreement is hereby amended to include the Scope of Services as detailed in the Proposal for January 1, 2016-December 31, 2016 which is attached hereto as Exhibit A and which is incorporated herein by this reference.
3. Section 3 "Regulations and Duties" of the Underlying Agreement is deleted in its entirety and replaced with the following. **Regulations and Duties: Compliance by Law.** County and Contractor agree to comply with the rules and regulations of County, applicable state and federal regulations, executive orders and ordinances and all provisions of federal and state law relating to Contractor's performance of Services under this Agreement as they may be adopted, amended or repealed from time to time, including but not limited to the following: (i) ORS Chapter 659A.142; (ii) OHA rules pertaining to the provision of integrated and coordinated care and services, OAR Chapter 410, Division 141; (iii) all other OHA Rules in OAR Chapter 410; (iv) rules in OAR Chapter 309 pertaining to the provisions of mental health services; (v) rules in OAR Chapter 415 pertaining to the provision of Substance Use Disorders services; (vi) state law establishing requirements for Declaration for Mental Health Treatment in ORS 127.700 through 127.737; (vii) 42 CFR 438.6 and 42 CFR 438 E; (viii) ORS 279B.200 through

279B.270; (ix) Article XI, Section 10, of the Oregon Constitution; and (x) all other applicable requirements of State civil rights and rehabilitation statutes, rules and regulations. These laws, regulations, executive orders and ordinances are incorporated by reference herein to the extent that they are applicable to this Agreement and required by law to be so incorporated. In addition, Contractor agrees to comply with all laws, rules, regulations, reporting requirements, policies and procedures of Medicare/Medicaid and officially made known by the Centers for Medicare & Medicaid Services and OHA as they pertain to the performance of Services under this Agreement."

4. Section 5 "County Monitoring" of the Underlying Agreement is deleted in its entirety and replaced with the following:

**"Records: County Monitoring.**

A. Contractor shall maintain all financial records related to this Agreement in accordance with generally accepted accounting principles or National Association of Insurance Commissioners accounting standards. In addition, Contractor shall maintain any other records, books, documents, papers, plans, records of shipment and payments and writings of Contractor, whether in paper, electronic or other form, that are pertinent to this Agreement, collectively referred to as "Records" in such a manner to clearly document Contractor's performance.

B. Contractor agrees that the following shall be open for inspection by County, YCCO, OHA and Government Agencies or its agents, at any reasonable time during business hours: a) Services provided under this Agreement by Contractor; b) facilities used in conjunction with such Services; c) client records; d) Contractor's policies, procedures and performance data; e) financial records and other similar documents and records of Contractor that pertain, or may pertain, to Services under this Agreement. Contractor agrees to retain such records and documents for a period of seven years, or such longer period as may be prescribed for records and documents by the state archivist.

C. Contractor agrees to annually provide County with copies of their Fraud and Abuse policy and documentation of rate setting methodologies. County encourages Contractor to use the Jarvis rate setting tool. County may approve an alternative method if it demonstrates a similar level of thoroughness. Contractor will comply with County's utilization management protocols established in partnership with YCCO and YCCO's Quality Assurance and Performance Improvement Plan.

D. County will provide Contractor with a copy of County's OHA approved written grievance system procedures to ensure compliance."

5. Section 6 "Payment of the Contract" of the Underlying Agreement is hereby amended to include the following:

"A. **Compensation for Services.** Effective January 1, 2016 through December 31, 2016, Contractor shall receive a payment of \$11,054.17 per month. The maximum amount payable under this Agreement for the period of January 1, 2016 through December 31, 2016 is \$132,650. The maximum amount payable for performance of Services under this Agreement is now \$262,650.

C. Contractor shall not bill YCCO members for services that are not covered under the YCCO contract with OHA unless there is a full written disclosure or waiver on file signed by the Member, in advance of the service being provided, in accordance with OAR 410-141-420."

6. The balance of Section 6 of the Underlying Agreement remains unchanged.

7. Section 7 "Termination; No Encumbrance or Expenditure after Notice of Termination" of the Underlying Agreement is hereby deleted in its entirety and replaced with the following:

"A. Either party may terminate the Agreement on thirty days written notice to the other party. Termination shall not excuse liabilities incurred prior to the termination date.

B. In addition, in the event County no longer receives funds adequate to enable it to continue this Agreement; if Contractor engages in any act that would subject either County or Contractor to criminal liability; upon dissolution of County or Contractor; or upon or following: (i) the insolvency of the Contractor, (ii) the filing of a voluntary or involuntary petition by or on behalf of Contractor under federal bankruptcy law, (iii) upon a party entering into an agreement with creditors for the liquidation of its assets, or (iv) upon the appointment of a receiver or trustee to take charge of all the assets of Contractor, County will provide written notice of termination of this Agreement to Contractor. Upon issuance of notice, this Agreement is terminated. However, any obligations existing at the time of termination will survive termination.

C. Contractor shall not make expenditures, enter into agreements, or encumber funds in its possession, or to be transferred by County, after notice of termination or termination as set out above, without prior written approval from County."

8. Section 8 "Independent Contractor" of the Underlying Agreement is hereby deleted in its entirety and replaced with the following:

"Section 8. Independent Contractor. Contractor is engaged under this Agreement as an independent contractor, and will be so deemed for purposes of the following:

A. Contractor is not an officer, employee, or agent of the County or the State of Oregon as those terms are used in ORS 30.265 or otherwise.

B. If Contractor is currently performing work for the County, State of Oregon or the federal government, Contractor by signature to this Agreement, represents and warrants that Contractor's Services to be performed under this Agreement creates no potential or actual conflict of interest as defined by ORS Chapter 244 and that no statutes, rules or regulations of the County, State of Oregon or federal agency for which Contractor currently performs work would prohibit Contractor's Services under this Agreement. If compensation under this Agreement is to be charged against federal funds, Contractor certifies that it is not currently employed by the federal government.

C. Contractor is responsible for all federal and State taxes applicable to compensation paid to Contractor under this Agreement and, unless Contractor is subject to backup withholding, County will not withhold from such compensation any amounts to cover

Contractor's federal or State tax obligations. Contractor is not eligible for any social security, unemployment insurance or workers' compensation benefits from compensation paid to Contractor under this Agreement, except as a self-employed individual.

D. Contractor shall perform all Services as an independent contractor. County reserves the right (i) to determine and modify the delivery schedule for the Services and (ii) to evaluate the quality of the Services; however, County may not and will not control the means or manner of Contractor's performance. Contractor is responsible for determining the appropriate means and manner of performing the Services."

9. Section 10 "Requirements Imposed by Law" of the Underlying Agreement is hereby deleted in its entirety.

10. Section 16 "Subcontracts; Assignment" of the Underlying Agreement is hereby deleted in its entirety and replaced with the following: "Contractor shall not enter into any subcontracts for any of the Services required under this Agreement without County's prior written consent. This Agreement shall not be assigned by Contractor without the prior written consent of County. No approval by County of any assignment or transfer of interest shall be deemed to create any obligation of County in addition to those set forth in this Agreement. Consent to subcontract shall not relieve obligations/duties under this Agreement."

11. Section 20 "Governing Law; Jurisdiction; Venue" of the Underlying Agreement is hereby deleted in its entirety and replaced with the following: "**Governing Law; Jurisdiction; Venue.** This Agreement shall be governed by and construed in accordance with the laws of the State of Oregon, without regard to principles of conflicts of law. Any claim, action, suit or proceeding, (collectively "Claim") between County and Contractor that arises from or relates to this Agreement shall be brought and conducted solely and exclusively within the Circuit Court of Yamhill County for the State of Oregon; provided, however, if a claim must be brought in a federal forum, then it shall be conducted solely and exclusively within the United States District Court for the District of Oregon. In no event shall this section be construed as a waiver of the State of Oregon of the jurisdiction of any court or of any form of defense to or immunity from any claim whether sovereign immunity, governmental immunity, immunity based on the Eleventh Amendment to the Constitution of the United States or otherwise. Contractor, BY EXECUTION OF THIS AGREEMENT CONTRACTOR HEREBY CONSENTS TO THE IN PERSONAM JURISDICTION OF SAID COURTS."

12. Section 26 "Medicare/Medicaid Participation" is hereby added to the Underlying Agreement as follows: "**Medicare/Medicaid Participation.** Contractor hereby represents and warrants that no Personnel, Directors or Officers, nor anyone who will provide services pursuant to this Agreement, is presently debarred, suspended, proposed for debarment, declared ineligible, or excluded from participation in any federally funded health care program, including Medicare and Medicaid, or under investigation by any federally or state funded health care program. Contractor hereby agrees to immediately notify County of any threatened, proposed, or actual debarment, suspension, or exclusion from any federally funded health care program, including Medicare and Medicaid, that affects any Personnel or subcontractor providing services under this Agreement."

13. Section 27 "Information Privacy/Security Access" is hereby added to the Underlying Agreement as follows: "Information Privacy/Security/Access. If the Services performed under this Agreement requires Contractor to have access to or use of any OHA, County or third-party administrators, currently Performance Health Technology (PH Tech), computer systems or other OHA, County or third-party administrators Information Assets for which OHA, County or third-party administrators impose security requirements, and OHA, County or third-party administrators grant Contractor access to such OHA, County or third-party administrators Information Assets or Network and Information Systems, Contractor shall comply with OAR 943-014-0300 through 943-014-0320, as such rules may be revised from time to time."

14. Section 28 "Prevention/Detection of Fraud and Abuse" is hereby added to the Underlying Agreement as follows: "Prevention/Detection of Fraud and Abuse. Contractor will comply with County's Fraud, Waste and Abuse policy attached as Exhibit B and which is incorporated herein by this reference."

15. Section 29 "Abuse Reporting and Protective Services" is hereby added to the Underlying Agreement as follows: "Abuse Reporting and Protective Services. Contractor shall comply with all protective services, investigation and reporting requirements described in OAR 943-045-0250 through 943-045-0370 and ORS 430.735 through 430.765."

16. Ratification. Except as otherwise expressly modified by the terms of this Amendment #1, the Underlying Agreement shall remain unchanged and continue in full force and effect. All terms, covenants and conditions of the Underlying Agreement not expressly modified herein are hereby confirmed and ratified and remain in full force and effect, and, as further amended hereby, constitute valid and binding obligations of Contractor enforceable according to the terms thereof.

17. Authority. County and Contractor and each of the persons executing this Amendment #1 on behalf of County and Contractor hereby covenants and warrants that: (i) such party has full right and authority to enter into this Amendment #1 and has taken all action required to authorize such party (and each person executing this Amendment #1 on behalf of such party) to enter into this Amendment #1, and (ii) the person signing on behalf of such party is authorized to do so on behalf of such entity.

18. Binding Effect. All of the covenants contained in this Amendment #1 shall be binding upon and shall inure to the benefit of the parties hereto and their respective heirs, legal representatives and permitted successors and assigns.

19. Counterparts. This Amendment #1 may be executed in multiple counterparts, each of which shall be an original, but all of which shall constitute one and the same Amendment #1.

20. Recitals. The foregoing recitals are intended to be a material part of this Amendment #1 and are incorporated herein by this reference.

(signature page follows)

IN WITNESS WHEREOF, the parties hereto have executed, or caused to be executed on the date indicated by their duly authorized officials, this Amendment #1 in duplicate, each of which shall be deemed an original on the date executed by all parties.

DONE the last date set forth adjacent to the signatures of the parties below.

**LUTHERAN COMMUNITY SERVICES**

By: [Signature]  
(signature)  
Date: 12/16/15

David Ducea  
(printed name)

President & CEO  
(title)

Tax ID No.: 93-0386860

**YAMHILL COUNTY, OREGON**

[Signature]  
ALLEN SPRINGER, Chair  
Board of Commissioners  
Date: 12-21-15

[Signature] for Silas Halloran-Steiner  
SILAS HALLORAN-STEINER, Director  
Department of Health & Human Services  
Date: 12/17/15

FORM APPROVED BY:  
[Signature]  
CHRISTIAN BOENISCH  
County Counsel  
Date: 12/22/15

Accepted by Yamhill County  
Board of Commissioners on  
12.21.15 by Board Order  
# 15-530

Exhibit A



**A Family Place Expansion  
Child Abuse/ACE's Prevention Program  
Proposed for January 1, 2016-December 31, 2016**

**Overview**

This targeted adverse childhood experience prevention program will bring family supports that are proven to reduce child abuse to the community's most at risk families. This targeted early intervention builds resilience in children and families and prevent the chronic conditions and corresponding costs that can develop in children and adults who have suffered from adverse childhood experiences.

**Model**

A Family Place expansion project will target Yamhill County's highest risk families of children from birth to age 5 with professional home visiting, parent education and therapeutic preschool. Families referred to A Family Place will be screened using the risk factor check-list ensuring that only children and families most at-risk for child abuse and neglect will receive services. The relief nursery model brings with it 30 years of data which supports the models ability to reduce child abuse risk factors, improve family stability and increase parent's ability to successfully parent their children for participating families.

Children and families will also be screened for additional family needs including being linked to a primary care doctor, mental health and chemical dependency supports and services. These YCCO families will be connected to other YCCO health services within Lutheran Community Services and in the YCCO network.

**Request**

The expansion project will increase our ability to serve children and families in our therapeutic classroom by sustaining 18 slots allowing us to serve \*23 children a year in the therapeutic classroom program. Children in this program will receive 8 hours of therapeutic classroom time each week, transportation to and from the nursery and 4 meals. This would equate to approximately 6000 hours of therapeutic classroom time a year for at-risk children. Additionally at least one parent connected with the \*23 children will be served. They will receive 2 to 4 hours of home visitation and crisis services each month or 700 hours of home visitation for vulnerable parents. Services will be reported using flexible service categories and be provided exclusively to children covered by Yamhill CCO.

Category of flexible service	Number of slots*	Cost	Cost per member Family
Training/education	18 (Families of Children 0-3)	\$92,820	
Assistance with food, or social resources		\$50,000	
Transportation		\$10,050	
Total		\$152,850	
Agency match (Transportation and classroom space/set up)		\$20,200	
Amount requested		\$132,650	\$6,030

\*18 slots will serve an average of 22 children a year with a 22% attrition rate.

*Our Mission: Empowering Families, Strengthening Children, Preserving Communities*

B.O. 15-530



## Outcomes

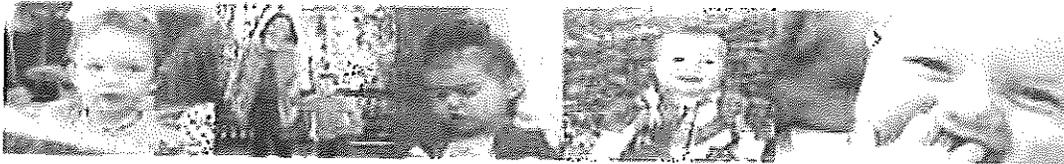
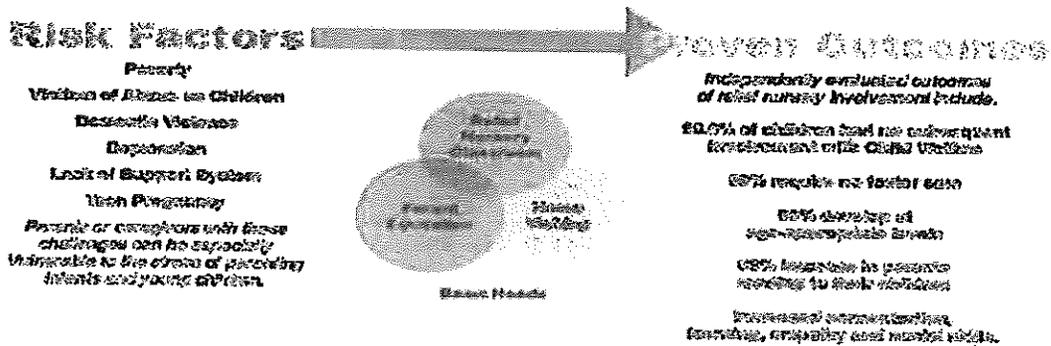
Families participating in relief nursery programing show statistically significant and meaningful improvements across a variety of areas, including:

- Increased parent employment (Increase of 40% over 6 months)
- Improved quality of parent-child interactions (17% over 2 years)
- Reduced use of emergency room (15% over 12 months) services and increase immunizations (6% over 12 months)
- Increased frequency of reading to children (63% increase)
- Reduced number of family child abuse and neglect risk factors (from 9 risk factors to 7 after 12 months)
- Improved family functioning and stability (54% after 24 months)

These results provide evidence of the effectiveness of Relief Nursery services in stabilizing families, improving parenting, and helping to set the stage for long-term success for children\*.

\*For more details see Center for Improvement of Child and Family Services 2010 evaluation of the Oregon Relief Nurseries

## The Relief Nursery Solution



**Our Mission: Empowering Families, Strengthening Children, Preserving Communities**

Exhibit B - Fraud, Waste and Abuse Policy  
**Yamhill County Health and Human Services**  
**Policies and Procedures Manual**

**Program** Admin  AMH  Abacus  CD  DD  F&Y  PH  All   
**Written By:** Paul Kushner **Original Date:** 8/1/2013  
**Revised By:** Caren Anderson **Last Revised Date:** 9/23/2103  
**Approved By:** Silas Halloran-Steiner **Approved Date:** 9/23/2013  
**OAR/ORS:** OAR 410-120-0000(2) and 42 CFR 455.2, 410-120-0000(55);410-120-0000(68) and 42  
 CFR 455.2; 410-120-0000(96); 410-120-1395 to 410-120-1510  
 ORS 411.670 to 411.690; 646.505 to 646.656; Chapter 162, 164, 165, to 165.080;  
 165.690, 165.698; 166.715 to 166.735; 659A.200 to 659A.224; 659A.230 to 659A.233

**SUBJECT: Fraud, Waste and Abuse Policy**

**NUMBER: 016-79-10-01**

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**MISSION STATEMENT**

It is the policy of Yamhill County HHS Department (YCHHS) to review and investigate all allegations of fraud and/or abuse, whether internal or external, to take corrective action for any supported allegations, and to report misconduct to the appropriate parties. YCHHS is committed to the development and implementation of an aggressive prevention, detection, monitoring and investigation program to reduce fraud and abuse.

## **Yamhill County Health and Human Services Policies and Procedures Manual**

### **PURPOSE & APPLICABILITY:**

This policy and procedure document identifies the responsibilities of YCHHS and its sub-contractors with respect to the prevention and detection of Fraud and Abuse related to the Medicare and Medicaid funds. YCHHS must fully comply with federal and state laws and rules that relate to the prevention and detection of fraud and abuse. YCHHS sub-contractors, receiving Medicare and/or Medicaid funds, must also fully comply with these federal and state laws and shall follow the applicable sections of this policy. YCHHS shall follow this policy as it applies to any services funded with Medicare or Medicaid funds. These policies and procedures will be reviewed annually and revised as necessary.

### **DEFINITIONS:**

Certain key terms used in this policy are defined below.

1. **ABUSE:** Provider practices that are inconsistent with sound fiscal, business, or medical practices and result in an unnecessary cost to YCHHS, the YCCO/MVBCN, or the Division of Medical Assistance Programs (DMAP), or in reimbursement for services that are not medically necessary or that fail to meet professionally recognized standards for health care. *OAR 410-120-0000 (2) and 42 CFR 455.2.*
2. **ADDICTIONS AND MENTAL HEALTH DIVISION (AMH):** The Oregon Department of Human Services (DHS) office responsible for the administration of the state's policy and program for mental health, chemical dependency prevention, intervention and treatment services.
3. **DIVISION OF MEDICAL ASSISTANCE PROGRAMS (DMAP):** A Division within the DHS; DMAP is responsible for coordinating the medical assistance programs within the State of Oregon including the OHP Medicaid demonstration, the State Children's Health Insurance Program (SCHIP-Title XXI), and several other programs. *OAR 410-120-0000 (55).*
4. **FRAUD:** An intentional deception or misrepresentation made by a person with the knowledge that the deception could result in some unauthorized benefit to himself, an organization or some other person. It includes any act that constitutes Fraud under applicable federal or state law. *OAR 410-120-0000 (68) and 42 CFR 455.2.*
5. **MEDICAID:** A federal and state funded portion of the medical assistance programs established by Title XIX of the Social Security Act, as amended, administered in Oregon by DHS. *OAR 410-120-0000 (96).* In this policy, Medicaid is also referred to as the Oregon Health Plan.
6. **MEDICARE:** A federal health insurance program under the U.S. Social Security Administration that reimburses hospitals and physicians for medical care provided to qualifying people over 65 years old or people of all ages with end-stage renal disease (permanent kidney failure) or certain other disabilities. Because Medicare is health insurance, you share the costs of your care.
7. **OHP MEMBER:** An individual found eligible by a program of DHS to receive health care services under the OHP Medicaid Demonstration Project or State Children's Health Insurance Program and who, for the purposes of this policy, is enrolled with YCCO/MVBCN.
8. **OHP MEMBER REPRESENTATIVE:** A person who can make OHP related decisions for an OHP Member who is not able to make such decisions him/herself. OHP Member

## **Yamhill County Health and Human Services Policies and Procedures Manual**

Representative may be, in the following order of priority, a person who is designated as OHP Member's health care representative, a court-appointed guardian, a spouse, or other family member as designated by OHP Member, the Individual Service Plan Team (for OHP Members with developmental disabilities), a DHS case manager, or other DHS designee. For OHP Members in the care or custody of DHS's Children, Adult and Families Division or the Oregon Youth Authority (OYA), OHP Member Representative is DHS or OYA. For OHP Members released by DHS through a Voluntary Placement Agreement (CF Form 499), OHP Member shall be represented by his or her parent or legal guardian.

9. **PERSON:** Any natural person, partnership, corporation, association, or other legal entity, including any state or political subdivision of a state. 31 USC 3729-3733
10. **PROVIDER:** An organization, agency or individual licensed, certified and/or authorized by law to render professional health services to Yamhill County clients **SUB-CONTRACTOR:** Any contracted YCHHS employee licensed and/or credentialed to provide health care services to Yamhill County clients or a health care organization receiving federal or state funds that have been passed-thru Yamhill County HHS Department to the provider.
11. **RECIPIENT:** A person who is currently eligible for medical assistance. OAR 410-120-0000 (154). In this policy, a Recipient who is assigned to YCCO/MVBCN for MH services is an OHP Member.

### **POLICY & PROCEDURES:**

#### **I. Fraud and Abuse Laws: Liabilities and Penalties**

*A. YCHHS and each sub-contractor are subject to the following laws and rules that relate to fraud and abuse involving Medicaid funds:*

1. **Federal False Claims Act (31 USC 3729-3733):** This law provides for penalties and triple damages for anyone who knowingly submits or causes the submission of false or fraudulent claims for government funds, such as Medicaid funds. Under this law's *quid tam* provisions, an individual with evidence of fraud, also known as a "whistleblower", is authorized to file a case in federal court and sue, on behalf of the federal government, the Persons or entities engaged in the fraud and to share in any money that the government may recover.
2. **Federal administrative remedies for false claims and statements (31 USC 3801-3812):** Known as the Program Fraud Civil Remedies Act, under this law, anyone who makes, presents or submits (or causes to be made, presented or submitted) a claim to the federal government, such as for Medicaid funds, that the person knows or has reason to know is false, fictitious or fraudulent, or that omits a material fact, is subject to a penalty of up to \$5,000 per claim, plus an assessment of up to twice the amount of each false or fraudulent claim. The United States Inspector General investigates violations of this law. Enforcement can begin with a hearing before an administrative law judge. The government can recover penalties by a lawsuit or through an administrative offset against "clean" claims.
3. **Federal Regulation 42 CFR Subpart A 455.12 – 455.106 Medicaid Agency Fraud Detection and Investigation Program,** which defines the responsibilities of the state

## **Yamhill County Health and Human Services Policies and Procedures Manual**

- agency
4. Oregon laws pertaining to civil or criminal penalties for false claims and statements:
    - a) ORS 411.670 to 411.690 (submitting wrongful claim or payment prohibited; liability of person wrongfully receiving payment; amount of recovery);
    - b) ORS 646.505 to 646.656 (unlawful trade practices);
    - c) ORS chapter 162 (crimes related to perjury, false swearing and unsworn falsification);
    - d) ORS chapter 164 (crimes related to theft);
    - e) ORS chapter 165 (crimes involving fraud or deception), including but not limited to ORS 165.080 (falsification of business records) and ORS 165.690 to 165.698 (false claims for health care payments);
    - f) ORS 166.715 to 166.735 (racketeering – civil or criminal);
    - g) ORS 659A.200 to 659A.224 (whistleblowing);
    - h) ORS 659A.230 to 659A.233 (whistleblowing);
    - i) OAR 410-120-1395 to 410-120-1510 (DMAP program integrity, sanctions, fraud and abuse); and
    - j) Common law claims founded in fraud, including Fraud, Money Paid by Mistake and Money Paid by False Pretenses.
  5. YCHHS and each sub-contractor may be subject to other fraud and abuse laws not identified above.

### **II. Fraud and Abuse Laws: “Whistleblower” Protections**

*A. Individuals employed by YCHHS, including sub-contractors, who come forward with evidence of fraud and abuse involving Medicare or Medicaid funds have the following legal protections:*

1. Federal False Claims Act (31 USC 3729-3733): Any employee who is discharged, demoted, suspended, threatened, harassed, or in any other manner discriminated against in the terms and conditions of employment by his or her employer because of lawful acts done by the employee on behalf of the employee or others in furtherance of an action under the False Claims Act, including investigation for, initiation of, testimony for, or assistance in an action filed or to be filed under the Act, shall be entitled to all relief necessary to make the employee whole. Such relief shall include reinstatement with the same seniority status such employee would have had but for the discrimination, two times the amount of back pay, interest on the back pay, and compensation for any special damages sustained as a result of the discrimination, including litigation costs and reasonable attorneys' fees.
2. Oregon Whistleblower Law (ORS 659A.200-224): In brief, it is an unlawful employment practice for any public employer to:
  - a) Prohibit any employee from disclosing, or take or threaten to take disciplinary action against an employee for the disclosure of, any information that the employee reasonably believes is evidence of:
    - i. A violation of any federal or state law, rule or regulation by the state, agency or political subdivision; or
    - ii. Mismanagement, gross waste of funds or abuse of authority or substantial and specific danger to public health and safety resulting from action of the state, agency or political subdivision; or

## **Yamhill County Health and Human Services Policies and Procedures Manual**

- iii. The fact that a person receiving services, benefits or assistance from the state or agency or subdivision, is subject to a felony or misdemeanor warrant for arrest.
  - b) Require any employee to give notice prior to making any disclosure or engaging in discussion described in Section II (A)(2)(a)(i-iii).
  - c) Discourage, restrain, dissuade, coerce, prevent or otherwise interfere with disclosure or discussions described in Section II (A)(2)(a)(i-iii).
3. Oregon law pertaining to an employee initiating or aiding in a legal proceeding (ORS 659A.230-233): In brief, it is an unlawful employment practice for an employer to discharge, demote, suspend or in any manner discriminate or retaliate against an employee with regard to promotion, compensation or other terms, conditions or privileges of employment for the reason that the employee has in good faith reported criminal activity by any person, has in good faith caused a complainant's information or complaint to be filed against any person, has in good faith cooperated with any law enforcement agency conducting a criminal investigation, has in good faith brought a civil proceeding against an employer or has testified in good faith at a civil proceeding or criminal trial.
4. Individuals may have other legal protections not identified above.

### **III. Preventing and Detecting Fraud and Abuse**

*A. Sub-contractors shall develop and implement a program to prevent and detect fraud and abuse that includes, at a minimum, the following elements:*

1. Credentialing of employed and sub-contractors in accordance with YCHHS's credentialing policy. Elements of YCHHS credentialing policy relating to fraud and abuse include:
  - a) Provider self-disclosure of adverse actions relating to Medicare and Medicaid provider status, and suspected or verified fraud and/or abuse involving Medicare and Medicaid funds;
  - b) Criminal background checks; and
  - c) Exclusion of persons described in Subsection C below.
2. Requiring employees and contractors to disclose any conflict of interest relating to the provision of and payment for services.
3. Disciplinary guidelines for employees and sub-contractors whose actions constitute fraud or abuse.
4. Formal Complaint and Appeal procedures for clients and client representatives.
5. Periodic auditing of a random sample of Provider clinical records and the corresponding billing and claims payment data.
6. Procedures to promptly repay Medicare and Medicaid funds paid in error and to correct the corresponding billing data.
7. Appropriate controls on employee and contractor access to clinical records, billing and accounting records, service authorization records, appointment schedules, eligibility data, and related resources that may be used to facilitate fraud or abuse.

*B. It is the responsibility of YCHHS to develop and implement a program to prevent and detect fraud and abuse that includes, at a minimum, the following elements:*

## Yamhill County Health and Human Services Policies and Procedures Manual

1. Credentialing of out-of-panel Providers in accordance with YCHHS's credentialing policy.
2. Requiring employees and contractors to disclose any conflict of interest relating to the provision of and payment for services.
3. Disciplinary guidelines for employees and contractors whose actions constitute fraud or abuse.
4. Formal Complaint and Appeal procedures for clients and client representatives.
5. Complaint and appeal procedures for Providers.
6. Periodic auditing of a random sample of Provider clinical records and the corresponding billing and claims payment data.
7. Regular monitoring of Provider billing and claims submission activity for patterns and anomalies that may indicate fraud or abuse.
8. Appropriate controls on employee and contractor access to clinical records, billing and accounting records, service authorization records, eligibility data, and related resources that may be used to facilitate fraud or abuse.
9. Procedures to request and process repayment from sub-contractors for Medicare and/or Medicaid funds paid in error.
10. Procedures for employees and sub-contractors to report cases of *suspected* fraud or abuse involving Medicare and Medicaid funds to YCHHS.
11. Procedures for YCHHS to report cases of *probable or confirmed* fraud or abuse involving Medicare or Medicaid funds to the MVBCN for further investigation, corrective action and/or referral to the Medicaid Fraud Control Unit (MFCU).  
1515 SW 5<sup>TH</sup> Avenue, Suite 410  
Portland, Oregon 97201  
Phone: (971) 673-1880, Fax: (971) 673-1890
12. Procedures for YCHHS to report cases of *suspected or verified* fraud or abuse by an OHP Member to the MVBCN for further investigation, corrective action and/or referral to the DHS Fraud Investigation Unit.  
P.O. BOX 14150  
Salem, Oregon 97309-5027  
Phone: (503) 378-6826, Fax: (503) 373-1525

*C. YCHHS, sub-contractors shall assure the exclusion of certain persons as follows:*

1. Persons who are currently suspended, debarred or otherwise excluded from participating in procurement activities under the Federal Acquisition Regulation, or from participating in non-procurement activities under regulations issued pursuant to Executive Order No. 12549, or under guidelines implementing such order;
  - a) Persons who are currently excluded from participation in Medicare or Medicaid programs under Section 1128 or 1128A of the Social Security Act.
2. YCHHS and Participating Provider shall not:
  - a) Refer OHP Members to such persons described above, nor accept billings for services for OHP Members from such person; or
  - b) Knowingly have a person described above as a director, officer, partner, or owner of more than 5% of the entity's equity; or,
  - c) Have an employment, consulting, or other agreement with a person described above for the provision of items and services that are significant and material to the entity's

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obligation under any agreement to provide OHP services.

### ***D. Fraud/Suspicious Claim Referral Sources:***

1. The YCHHS receives fraud, abuse and/or suspicious claim referrals from the following sources:
  - a) YCHHS Fraud and Abuse Referral Form (See Attachment)
    - i. The form is available on the Yamhill County Intranet under HHS/Forms
    - ii. The form can be submitted by Fax 503/434-9846,
    - iii. By E-mail to [kushnep@co.yamhill.or.us](mailto:kushnep@co.yamhill.or.us) & [hinrichc@co.yamhill.or.us](mailto:hinrichc@co.yamhill.or.us)

or by mail to:

Yamhill County HHS Department  
Attn: Fraud and Abuse Officer  
627 N. Evans  
McMinnville, OR 97128

### **IV. Training and Education**

*A. YCHHS and each sub-contractor shall train its employees and contractors regarding YCHHS's policy to prevent and detect fraud and abuse involving Medicare and Medicaid funds and provide, in that training and in writing and to be included in the employee handbook materials, at a minimum, the following:*

1. Articulation of the organization's commitment to guard against fraud and abuse.
2. Articulation of the organization's obligation to adhere to YCHHS's policy.
3. Description of federal and state laws relating to personal liability for knowingly engaging in actions that may constitute fraud or abuse.
4. Discussion of an employee's rights as a "whistleblower" to be protected from retaliation by his/her employer for coming forward with information about fraud or abuse.
5. Description of the organization's program to prevent and detect fraud and abuse, including discussion of disciplinary guidelines for actions that constitute fraud or abuse.
6. Procedures to report fraud or abuse to YCHHS or State and Federal governing agencies.
7. DHS and other health oversight entities are not limited in their authority to pursue legal redress for fraud and abuse to the full extent of the law.

### **V. Compliance Officers; Compliance Committee**

#### ***A. Compliance Officers***

1. YCHHS and each sub-contractor shall designate an individual as the Fraud and Abuse Compliance Officer who is accountable to the organization's senior management. Responsibilities of the Compliance Officer include, but are not limited to, the following:

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- a) To receive training on, and maintain current knowledge of, the federal and state laws and regulations regarding fraud and abuse;
- b) Establishing and implementing a clear and accessible process for any individual to bring concerns or evidence of fraud or abuse to the attention of the Compliance Officer;
- c) Ensuring compliance with the organization's program to prevent and detect fraud and abuse, including publicizing the disciplinary consequences of participation in fraud or abuse;
- d) Disseminating written information, such as that described in Section IV above; and providing guidance to employees and contractors about the program;
- e) Participating in training and resource development activities with other Compliance Officers;
- f) Maintaining records of cases reported to the organization and submitting any required reports to YCHHS; and
- g) Serving as the point of contact for cases referred to YCHHS and/or the MFCU.
- h) Represent YCHHS on the Mid-Valley Behavioral Care Network compliance committee.

### ***B. Compliance Committee***

1. A Compliance Committee shall be formed that consists of at least one YCHHS Division Director representing Mental Health programs, as well as representatives from all Divisions within the YCHHS organizational structure.
  - a) The Committee shall meet as needed to discuss and review cases reported in order to make recommendations to YCHHS Director about technical assistance, process improvements, and/or corrective actions necessary for YCHHS and its sub-contractors to fully comply with federal and state laws and/or to meet their contractual responsibilities.
  - b) The YCHHS Fraud and Abuse Compliance Committee will develop any policy changes needed, create and distribute training materials to staff, oversee the creation of confidential reporting systems and ensure that all policies and procedures are adhered to.

## **VI. Enforcement; Corrective Action**

*A. With respect to YCHHS's responsibility to ensure compliance with federal and state laws and rules to prevent and detect fraud and abuse, YCHHS shall develop and implement an enforcement program that includes the following elements:*

1. Procedures to receive, and promptly investigate and respond to cases of suspected or verified fraud or abuse reported to YCHHS.
2. Procedures to refer cases of suspected or verified fraud or abuse to the Medicaid Fraud Control Unit and to notify DHS of MFCU referrals.
  - a) Examples of cases that should be referred to MFCU include:
    - i. Providers who consistently demonstrate a pattern of intentionally reporting encounters or services that did not occur. A pattern would be evident in any

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- case where 20% or more of sampled or audited services are not supported by documentation in the clinical records;
- ii. Providers who consistently demonstrate a pattern of intentionally reporting overstated/understated or up-coded/down-coded levels of service. A pattern would be evident by 20% or more of sampled or audited services that are billed at a higher level procedure code than is documented in the clinical records;
  - iii. Any verified case where the provider purposefully altered, falsified, or destroyed clinical record documentation for the purpose of artificially inflating or obscuring compliance rating or collecting Medicare or Medicaid payments not otherwise due;
  - iv. Providers who intentionally or recklessly make false statements about the credentials of persons rendering care to clients;
  - v. Providers who intentionally fail to render medically appropriate covered services to clients;
  - vi. Providers who knowingly charge for services that are covered or intentionally balance bill clients the difference between the service charge and the payment from DMAP or the MVBCN, in violation of DHS rules;
  - vii. Any case of theft, embezzlement or misappropriation of Medicare or Medicaid (Title XIX) program money.
- b) Notification to DHS of referrals to MFCU shall include the following information:
- i. Provider's name, Oregon Medicaid and/or Medicare provider number and address;
  - ii. Type of Provider;
  - iii. Source of complaint;
  - iv. Nature of complaint;
  - v. Approximate range of dollars involved;
  - vi. Disposition of complaint when known; and
  - vii. Number of complaints for the time period.
3. Procedures to ensure that YCHHS does not notify or otherwise advise a sub-contractor of an MFCU or DHS fraud investigation so as not to compromise the investigation.
- B. YCHHS Director may determine that it is necessary for a sub-contractor to undertake corrective action in order to fully comply with laws and rules to prevent and detect fraud and abuse and/or to meet their contractual responsibilities.*
1. Corrective action procedures shall proceed according to the section in the sub-contractor's contract titled *Termination for Cause*, as follows:
    - a) If a sub-contractor fails to perform any of its obligations under the contract, within the time and in the manner provided, or otherwise violates any of the terms of the contract or applicable federal, state, and local statutes and rules, YCHHS shall either:
      - i. Provide an opportunity for the Provider or Entity to cure the breach within ten (10) business days. If YCHHS determines that the efforts to cure the breach within this timeframe are insufficient or ineffective, YCHHS shall seek to cure the breach in accordance with the contract attachment titled *Holding Ourselves Accountable*. If the Provider or Entity has not cured the breach upon conclusion

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of the technical assistance and corrective action described in *Holding Ourselves Accountable*, YCHHS shall recommend to its Executive Team termination of the contract. The contract shall then terminate thirty (30) days from the date of the acceptance of the recommendation for contract termination; or

### **VII. Access to Records; Cooperation with Activities**

#### *A. Sub-contractors shall provide access to records and cooperate with the following activities:*

1. **Recordkeeping – Government Access to Records:** All sub-contractors shall provide the Centers for Medicare and Medicaid Services (CMS), the Comptroller General of the United States, the Oregon Secretary of State, the Oregon Department of Justice Medicaid Fraud Control Unit, DHS and all their duly authorized representatives the right of access to facilities and to financial (including all accompanying billing records), clinical, and personnel records and other books, documents, papers, plans and writings of the sub-contractor, or its sub-contractors and other contractors, that are pertinent to the contract to perform examinations and audits and make excerpts and transcripts. The sub-contractor shall retain and keep accessible all financial and personnel records and books, documents, papers, plans, and writings for a minimum of five (5) years, or such longer period as may be required by applicable law, following final payment and termination of the Agreements between Yamhill County HHS Department and the MVBCN, or until the conclusion of any audit, controversy or litigation arising out of or related to the Agreements, whichever date is later. The sub-contractor shall, upon request and without charge, provide a suitable work area and copying capabilities to facilitate such a review or audit. The same rules apply to Yamhill County HHS Department Agreement with the State of Oregon.
2. **Fraud and Abuse:** All sub-contractors shall cooperate with and participate in activities to implement and enforce Yamhill County HHS Department policies and procedures to prevent, detect and investigate fraud and abuse relating to Medicare and Medicaid. The sub-contractor shall cooperate with authorized State of Oregon entities and CMS in activities for the prevention, detection and investigation of fraud and abuse. The sub-contractor shall allow the inspection, evaluation or audit of books, records, documents, files, accounts, and facilities as required to investigate an incident of fraud or abuse.